## LEGISLATIVE SUMMARY SHEET

DATE:

October 28, 2020

TITLE OF RESOLUTION: AN ACTION RELATING TO RESOURCES AD DEVELOPMENT, AND NAABIK'ÍYÁTI' COMMITTEES; URGING THE UNITED STATES HOUSE OF REPRESENTATIVES TO EXPEDITIOUSLY PASS S. 886, WHICH INCLUDES THE "NAVAJO UTAH WATER RIGHTS SETTLEMENT ACT OF 2019," AS APPROVED BY THE SENATE.

**PURPOSE:** To urge the United States House of Representatives to expeditiously pass S. 886, which includes the 'Navajo Utah Water Rights Settlement Act of 2019," as approved by the Senate.

This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

5-DAY BILL HC	LD PERIOD:	VRedhorse	
Website Posti	ng Time/Date: _	6:56 pm 11-09-20	_
Posting End D	ate:	11-14-20	
Eligible for Act	ion:	11-15-20	_

Resources & Development Committee
Thence

Naabik'íyáti' Committee

PROPOSED NAVAJO NATION STANDING COMMITTEE RESOLUTION

24th NAVAJO NATION COUNCIL – Second Year 2020

INTRODUCED BY

Marin

(Prime Sponsor)

TRACKING NO. \_\_\_0280-20

#### AN ACTION

RELATING TO RESOURCES AND DEVELOPMENT, AND NAABIK'ÍYÁTI'
COMMITTEES; URGING THE UNITED STATES HOUSE OF
REPRESENTATIVES TO EXPEDITIOUSLY PASS S. 886, WHICH INCLUDES
THE "NAVAJO UTAH WATER RIGHTS SETTLEMENT ACT OF 2019," AS
APPROVED BY THE SENATE.

#### SECTION ONE. AUTHORITY

- A. The Resources and Development Committee of the Navajo Nation Council exercises oversight authority over water to protect this resource for the Navajo Nation and People, now and for future generations. 2 N.N.C. § 500 (C).
- B. The Naabik'íyáti' Committee of the Navajo Nation Council and among other statutory powers, to coordinate all requests for information, appearances and testimony relating to proposed federal legislation impacting the Navajo Nation; to review and continually monitor the programs and activities of federal and state departments and to assist development of such programs designed to serve the Navajo People and the Navajo Nation through intergovernmental relationships between the Navajo Nation and such departments; and to coordinate with all communities, Chapters, branches and entities concerned with all Navajo appearances and testimony before Congressional committees, departments of the

United States government, state legislatures and departments and county and local governments.  $2 \text{ N.N.C. } \S \S 701 (A)(6) - (A)(8)$ .

### **SECTION TWO. FINDINGS**

- A. On June 4, 2020, the United States Senate passed S. 886 by unanimous consent, without a single Senator voting in opposition. **Exhibit A.**
- B. S. 886 includes five pieces of legislation, unanimously approved by the Senate Indian Affairs, including the Navajo Utah Water Rights Settlement Act of 2019, found at Section 4 of the bill.
- C. The proposed Navajo Utah Water Rights Settlement Act of 2019:
  - a. Ratifies and authorizes the Secretary of the Interior to execute the Navajo Utah Water Rights Settlement Agreement, approved by the Navajo Nation Council on January 26, 2016.
  - Recognizes the right of the Navajo Nation to the consumptive use of eightyone thousand five hundred (81,500) acre-feet of water per year within the State of Utah;
  - c. Authorizes approximately \$210 million for water infrastructure on Navajo Nation lands within Utah; and
  - d. Requires the State of Utah to contribute \$8 million to the Navajo Water Development Projects Account of the Trust Fund in accordance with the Navajo Utah Water Rights Settlement Agreement.
- D. The COVID-19 pandemic has been particularly pernicious on the Navajo Nation largely due to the lack of access to potable water by Navajo residents, especially within the Utah portion of the Navajo Nation, where it is estimated that over 40% of the homes lack running water.
- E. Because S. 886 provides significant funding for critically needed water infrastructure, it is critical that S. 886 be passed as expeditiously as possible.

#### **SECTION THREE. SUPPORTING S. 886**

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The Navajo Nation supports S. 886 and urges the United States House of Representatives to expeditiously approve the bill as passed by the Senate incorporated herein as **Exhibit A.** 

Page 3 of 3



EXHIBIT A

116TH CONGRESS 2D SESSION S. 886

To amend the Omnibus Public Land Management Act of 2009 to make the Reclamation Water Settlements Fund permanent.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Indian Water Rights
- 3 Settlement Extension Act".

#### 4 SEC. 2. TRIBAL WATER RIGHTS.

- 5 (a) Definition of 611(g) Agreement.—Section
- 6 -602 of the Aamodt Litigation Settlement Act (Public Law
- 7 111–291; 124 Stat. 3134) is amended—
- 8 (1) by redesignating paragraphs (1) through
- 9 (23) as paragraphs (2) through (24), respectively;
- 10 and
- 11 (2) by inserting before paragraph (2) (as so re-
- designated) the following:
- 13 "(1) 611(g) AGREEMENT.—The term '611(g)
- 14 Agreement' means the agreement dated July 2,
- 15 2019, to be executed by the United States, the
- 16 State, the Pueblos, the County, and the City pursu-
- 17 ant to section 611(g).".
- 18 (b) Final Project Design.—Section 611(b) of the
- 19 Aamodt Litigation Settlement Act (Public Law 111-291;
- 20 124 Stat. 3137) is amended, in the matter preceding para-
- 21 graph (1), by striking "within 90 days of" and inserting
- 22 "as soon as feasible after".
- (e) Construction Costs for Pueblo Water Fa-
- 24 CILITIES.—Section 611(f) of the Aamodt Litigation Set-
- 25 tlement Act (Public Law 111–291; 124 Stat. 3138) is
- 26 amended—

1	(1) in paragraph (1)—
2	$(\Lambda)$ in subparagraph $(\Lambda),$ by striking
3	"\$106,400,000" and inserting "\$243,400,000"
4	and
5	(B) by striking subparagraph (B) and in-
6	serting the following:
7	"(B) Exception.—Of the amount de-
8	scribed in subparagraph $(\Lambda)$ —
9	"(i) the initial \$106,400,000 shall be
10	increased or decreased, as appropriate,
11	based on ordinary fluctuations in construc-
12	tion costs since October 1, 2006, as deter-
13	mined using applicable engineering cost in-
14	dices; and
15	"(ii) any amounts made available in
16	excess of the amount described in clause
17	(i) shall be increased or decreased, as ap-
18	propriate, based on ordinary fluctuations
19	in construction costs since October 1,
20	2018, as determined using applicable engi-
21	neering cost indices."; and
22	(2) in paragraph (3), by inserting "and the
23	611(g) Agreement" after "the Cost-Sharing and
24	System Integration Agreement".

1	(d) Funding for Regional Water System.—Sec-
2	tion 617(a)(1) of the Aamodt Litigation Settlement Act
3	(Public Law 111–291; 124 Stat. 3147) is amended—
4	(1) in subparagraph (B)—
5	$(\Lambda)$ by striking the period at the end and
6	inserting "; and;
7	(B) by striking "section 616 \$50,000,000"
8	and inserting the following: "section 616—
9	"(i) \$50,000,000"; and
10	(C) by adding at the end the following:
11	"(ii) subject to the availability of ap-
12	propriations and in addition to the
13	amounts made available under clause (i),
14	\$137,000,000, as adjusted under para-
15	graph (4), for the period of fiscal years
16	2021 through 2028."; and
17	(2) by adding at the end the following:
18	"(C) Prohibition.—Notwithstanding any
19	other provision of law, any additional amounts
20	made available under subparagraph (B)(ii) shall
21	not be made available from the Reclamation
22	Water Settlements Fund established by section
23	10501(a) of the Omnibus Public Land Manage-
24	ment Act of 2009 (43 U.S.C. 407(a)).".

1	(e) $\Lambda$ DJUSTMENT.—Section 617(a)(4) of the $\Lambda$ amodt
2	Litigation Settlement Act (Public Law 111–291; 124 Stat.
3	3147) is amended—
4	(1) by striking "The amounts" and inserting
5	the following:
6	"(A) IN GENERAL.—The amounts";
7	(2) in subparagraph ( $\Lambda$ ) (as so designated), by
8	striking "since October 1, 2006, as determined using
9	applicable engineering cost indices" and inserting
10	"pursuant to section $611(f)(1)(B)$ "; and
11	(3) by inserting at the end the following:
12	"(B) Prohibition.—Notwithstanding any
13	other provision of law, any additional amounts
14	made available as a result of this paragraph, as
15	compared to this paragraph as in effect on the
16	day before the date of enactment of this sub-
17	paragraph, shall—
18	"(i) be subject to the availability of
19	appropriations; and
20	"(ii) not be made available from the
21	Reclamation Water Settlements Fund es-
22	tablished by section 10501(a) of the Omni-
23	bus Public Land Management $\Lambda ct$ of 2009
24	(43 U.S.C. 407(a)).".

- 1 (f) Execution of Agreement Under Section
- 2 611(g).—Section 621 of the Aamodt Litigation Settle-
- 3 ment Act (Public Law 111-291; 124 Stat. 3149) is
- 4 amended by striking subsections (a) and (b) and inserting
- 5 the following:
- 6 "(a) Approval.—To the extent the Settlement
- 7 Agreement, the Cost-Sharing and System Integration
- 8 Agreement, and the 611(g) Agreement do not conflict with
- 9 this title, the Settlement Agreement, the Cost-Sharing and
- 10 System Integration Agreement, and the 611(g) Agreement
- 11 (including any amendments to the Settlement Agreement,
- 12 the Cost-Sharing and System Integration Agreement, and
- 13 the 611(g) Agreement that are executed to make the Set-
- 14 tlement Agreement, the Cost-Sharing and System Integra-
- 15 tion Agreement, or the 611(g) Agreement consistent with
- 16 this title) are authorized, ratified, and confirmed.
- 17 "(b) Execution.—To the extent the Settlement
- 18 Agreement, the Cost-Sharing and System Integration
- 19 Agreement, and the 611(g) Agreement do not conflict with
- 20 this title, the Secretary shall execute the Settlement
- 21 Agreement, the Cost-Sharing and System Integration
- 22 Agreement, and the 611(g) Agreement (including any
- 23 amendments that are necessary to make the Settlement
- 24 Agreement, the Cost-Sharing and System Integration

1	Agreement, or the 611(g) Agreement consistent with this
2	title).".
3	(g) REQUIREMENTS FOR DETERMINATION OF SUB-
4	STANTIAL COMPLETION OF THE REGIONAL WATER SYS-
5	TEM.—Section 623(e) of the Aamodt Litigation Settle-
6	ment $\Lambda$ et (Public Law 111–291; 124 Stat. 3151) is
7	amended—
8	(1) by striking paragraph (1) and inserting the
9	following:
10	"(1) Criteria for substantial completion
11	OF REGIONAL WATER SYSTEM.—Subject to the pro-
12	visions of section 611(d) concerning the extent, size,
13	and capacity of the County Distribution System, the
14	Regional Water System shall be determined to be
15	substantially completed if—
16	$``(\Lambda)$ the infrastructure has been con-
17	structed capable of—
18	"(i) diverting, treating, transmitting,
19	and distributing a supply of 2,500 acre-
20	feet of water to the Pueblos consistent with
21	the Engineering Report (as amended by
22	the 611(g) Agreement and the Operating
23	Agreement); and
24	"(ii) diverting, treating, and transmit-
25	ting the quantity of water specified in the

1	Engineering Report to the County Dis-
2	tribution System and consistent with the
3	Engineering Report (as amended by the
4	611(g) Agreement and the Operating
5	Agreement); or
6	"(B) the Secretary—
7	"(i) issues a notice to proceed author-
8	izing the commencement of Phase I con-
9	struction of the Regional Water System by
10	December 31, 2019, and subsequently
I1	commences construction of the Regional
12	Water System;
13	"(ii) diligently proceeds to construct
14	the Regional Water System in accordance
15	with the Engineering Report (as amended
16	by the 611(g) Agreement), on a schedule
17	for completion by June 30, 2028;
18	"(iii) expends all of the available
19	funding provided to construct the Regional
20	Water System under section $611(f)(1)(\Lambda)$ ,
21	in the Cost-Sharing and System Integra-
22	tion Agreement, and in the 611(g) Agree-
23	ment;
24	"(iv) complies with the terms of the
25	611(g) Agreement; and

1	"(v) despite diligent efforts cannot
2	complete construction of the Regional
3	Water System as described in the final En-
4	gineering Report (as amended by the
5	611(g) Agreement), due solely to the lack
6	of additional authorized funding.";
7	(2) in paragraph (2)—
8	(A) by striking "2021" and inserting
9	"2025"; and
10	(B) by striking "2024" and inserting
11	"2028";
12	(3) in paragraph (3), in the matter preceding
13	subparagraph (A), by striking "2021" and inserting
14	"2025";
15	(4) in paragraph $(4)(B)(ii)(II)$ , by striking
16	"2023" and inserting "2027"; and
17	(5) in paragraph (5)( $\Lambda$ ), by striking "2024"
18	and inserting "2028".
19	SEC. 3. KICKAPOO TRIBE.
20	(a) Definition of Upper Delaware and Tribu-
21	TARIES WATERSHED PLAN.—In this section, the term
22	"Upper Delaware and Tributaries Watershed Plan"
23	means the plan described in the document entitled "Wa-
24	tershed Plan and Environmental Impact Statement Upper
25	Delaware and Tributaries Watershed Atchison, Brown,

1	Jackson, and Nemalia Counties, Kansas", dated January
2	1994, and supplemented in June 1994—
3	(1) developed, pursuant to the Watershed Pro-
4	tection and Flood Prevention Act (16 U.S.C. 1001
5	et seq.)—
6	$(\Lambda)$ by the Kickapoo Tribe, certain water-
7	shed and conservation districts in the State of
8	Kansas, and the Department of Wildlife and
9	Parks of the State of Kansas; and
10	(B) with the cooperation and technical as-
11	sistance of the Natural Resources Conservation
12	Service; and
13	(2) described in the report of the Committee on
14	Environment and Public Works of the Senate (Sen-
15	ate Report 105–13; April 22, 1997).
16	(b) STUDY; RECOMMENDATIONS.—To support the
17	purposes of achieving a fair, equitable, and final settle-
18	ment of claims to water rights for the Kickapoo Tribe in
19	the State of Kansas, the Secretary of Agriculture (acting
20	through the Chief of the Natural Resources Conservation
21	Service), in consultation with the Secretary of the Interior
22	(acting through the Director of the Secretary's Indian
23	Water Rights Office), shall—

1	(1) commence a study of the multipurpose dam
2	described in the Upper Delaware and Tributaries
3	Watershed Plan; and
4	(2) not later than 2 years after the date of en-
5	actment of this $\Lambda ct$ , make recommendations to Con-
6	gress with respect to the material alterations or
7	changes to the Upper Delaware and Tributaries Wa-
8	tershed Plan that are necessary to effectuate, in
9	part, the Tribal water rights agreed to by the Kick-
10	apoo Tribe and the State of Kansas on September
11	9, 2016, in the Kickapoo Tribe Water Rights Settle-
12	ment Agreement, which otherwise remains subject to
13	approval and authorization by Congress.
14	SEC. 4. NAVAJO-UTAH WATER RIGHTS SETTLEMENT.
15	(a) Purposes.—The purposes of this section are—
13	(tt) I the party of this section are
16	(1) to achieve a fair, equitable, and final settle-
16	(1) to achieve a fair, equitable, and final settle-
16 17	(1) to achieve a fair, equitable, and final settle- ment of all claims to water rights in the State of
16 17 18	(1) to achieve a fair, equitable, and final settlement of all claims to water rights in the State of Utah for—
16 17 18 19	<ul> <li>(1) to achieve a fair, equitable, and final settlement of all claims to water rights in the State of Utah for—</li> <li>(Λ) the Navajo Nation; and</li> </ul>
16 17 18 19 20	<ul> <li>(1) to achieve a fair, equitable, and final settlement of all claims to water rights in the State of Utah for—</li> <li>(Λ) the Navajo Nation; and</li> <li>(Β) the United States, for the benefit of</li> </ul>
16 17 18 19 20 21	<ul> <li>(1) to achieve a fair, equitable, and final settlement of all claims to water rights in the State of Utah for—</li> <li>(Λ) the Navajo Nation; and</li> <li>(Β) the United States, for the benefit of the Nation;</li> </ul>
116 117 118 119 220 221 222	<ul> <li>(1) to achieve a fair, equitable, and final settlement of all claims to water rights in the State of Utah for—</li> <li>(Λ) the Navajo Nation; and</li> <li>(Β) the United States, for the benefit of the Nation;</li> <li>(2) to authorize, ratify, and confirm the agree-</li> </ul>

1	(3) to authorize and direct the Secretary—
2	(A) to execute the agreement; and
3	(B) to take any actions necessary to carry
4	out the agreement in accordance with this sec-
5	tion; and
6	(4) to authorize funds necessary for the imple-
7	mentation of the agreement and this section.
8	(b) Definitions.—In this section:
9	(1) $\Lambda$ Greement.—The term "agreement"
10	means—
11	(A) the document entitled "Navajo Utah
12	Water Rights Settlement Agreement" dated De-
13	cember 14, 2015, and the exhibits attached
14	thereto; and
15	(B) any amendment or exhibit to the docu-
16	ment or exhibits referenced in subparagraph
17	(A) to make the document or exhibits consistent
18	with this section.
19	(2) Allotment.—The term "allotment" means
20	a parcel of land—
21	(A) granted out of the public domain that
22	is—
23	(i) located within the exterior bound-
24	aries of the Reservation; or

1	(ii) Bureau of Indian Affairs parcel
2	number 792 634511 in San Juan County,
3	Utah, consisting of 160 acres located in
4	Township 41S, Range 20E, sections 11,
5	12, and 14, originally set aside by the
6	United States for the benefit of an indi-
7	vidual identified in the allotting document
8	as a Navajo Indian; and
9	(B) held in trust by the United States—
10	(i) for the benefit of an individual, in-
11	dividuals, or an Indian Tribe other than
12	the Navajo Nation; or
13	(ii) in part for the benefit of the Nav-
14	ajo Nation as of the enforceability date.
15	(3) Allottee.—The term "allottee" means an
16	individual or Indian Tribe with a beneficial interest
17	in an allotment held in trust by the United States.
18	(4) Enforceability date.—The term "en-
19	forceability date" means the date on which the Sec-
20	retary publishes in the Federal Register the state-
21	ment of findings described in subsection $(g)(1)$ .
22	(5) General stream adjudication.—The
23	term "general stream adjudication" means the adju-
24	dication pending, as of the date of enactment of this
25	Act, in the Seventh Judicial District in and for

- Grand County, State of Utah, commonly known as the "Southeastern Colorado River General Adjudica-
- 3 tion", Civil No. 810704477, conducted pursuant to
- 4 State law.

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- 5 (6) Injury to water rights.—The term "in-6 jury to water rights" means an interference with, 7 diminution of, or deprivation of water rights under 8 Federal or State law, excluding injuries to water 9 quality.
  - (7) Member.—The term "member" means any person who is a duly enrolled member of the Navajo Nation.
  - (8) Navajo Nation or "Nation" means a body politic and federally recognized Indian nation, as published on the list established under section 104(a) of the Federally Recognized Indian Tribe List Act of 1994 (25 U.S.C. 5131(a)), also known variously as the "Navajo Nation", the "Navajo Nation of Arizona, New Mexico, & Utah", and the "Navajo Nation of Indians" and other similar names, and includes all bands of Navajo Indians and chapters of the Navajo Nation and all divisions, agencies, officers, and agents thereof.

1	(9) NAVAJO WATER DEVELOPMENT
2	PROJECTS.—The term "Navajo water development
3	projects" means projects for domestic municipal
4	water supply, including distribution infrastructure,
5	and agricultural water conservation, to be con-
6	structed, in whole or in part, using monies from the
7	Navajo Water Development Projects Account.
8	(10) Navajo water rights.—The term "Nav-
9	ajo water rights" means the Nation's water rights in
10	Utah described in the agreement and this section.
11	(11) OM&R.—The term "OM&R" means oper-
12	ation, maintenance, and replacement.
13	(12) Parties.—The term "parties" means the
14	Navajo Nation, the State, and the United States.
15	(13) Reservation.—The term "Reservation"
16	means, for purposes of the agreement and this sec-

1	(14) Secretary.—The term "Secretary"
2	means the Secretary of the Interior or a duly au
3	thorized representative thereof.
4	(15) State.—The term "State" means the
5	State of Utah and all officers, agents, departments
6	and political subdivisions thereof.
7	(16) United States.—The term "United
8	States" means the United States of America and al
9	departments, agencies, bureaus, officers, and agents
10	thereof.
11	(17) United states acting in its trust ca-
12	PACITY.—The term "United States acting in its
13	trust capacity" means the United States acting for
14	the benefit of the Navajo Nation or for the benefit
15	of allottees.
16	(e) Ratification of Agreement.—
17	(1) Approval by congress.—Except to the
18	extent that any provision of the agreement conflicts
19	with this section, Congress approves, ratifies, and
20	confirms the agreement (including any amendments
21	to the agreement that are executed to make the
22	agreement consistent with this section).
)3	(2) EXECUTION BY SECRETARY—The Sec-

retary is authorized and directed to promptly exe-

1	cute the agreement to the extent that the agreement
2	does not conflict with this section, including—
3	(A) any exhibits to the agreement requir-
4	ing the signature of the Secretary; and
5	(B) any amendments to the agreement
6	necessary to make the agreement consistent
7	with this section.
8	(3) Environmental compliance.—
9	(A) In General.—In implementing the
10	agreement and this section, the Secretary shall
11	comply with all applicable provisions of—
12	(i) the Endangered Species Act of
13	1973 (16 U.S.C. 1531 et seq.);
14	(ii) the National Environmental Policy
15	Act of 1969 (42 U.S.C. 4321 et seq.); and
16	(iii) all other applicable environmental
17	laws and regulations.
18	(B) Execution of the agreement.—
19	Execution of the agreement by the Secretary as
20	provided for in this section shall not constitute
21	a major Federal action under the National En-
22	vironmental Policy Act of 1969 (42 U.S.C.
23	4321 et seq.).
24	(d) Navajo Water Rights.—

1	(1) Confirmation of Navajo water
2	RIGHTS.—
3	(A) Quantification.—The Navajo Na-
4	tion shall have the right to use water from
5	water sources located within Utah and adjacent
6	to or encompassed within the boundaries of the
7	Reservation resulting in depletions not to ex-
8	ceed 81,500 acre-feet annually as described in
9	the agreement and as confirmed in the decree
10	entered by the general stream adjudication
11	court.
12	(B) SATISFACTION OF ALLOTTEE
13	RIGHTS.—Depletions resulting from the use of
14	water on an allotment shall be accounted for as
15	a depletion by the Navajo Nation for purposes
16	of depletion accounting under the agreement,
17	including recognition of—
18	(i) any water use existing on an allot-
19	ment as of the date of enactment of this
20	Act and as subsequently reflected in the
21	hydrographic survey report referenced in
22	subsection $(f)(2)$ ;
23	(ii) reasonable domestic and stock
24	water uses put into use on an allotment;
25	and

1	(iii) any allotment water rights that
2	may be decreed in the general stream adju-
3	dication or other appropriate forum.
4	(C) Satisfaction of on-reservation
5	STATE LAW-BASED WATER RIGHTS.—Depletions
6	resulting from the use of water on the Reserva-
7	tion pursuant to State law-based water rights
8	existing as of the date of enactment of this Act
9	shall be accounted for as depletions by the Nav-
10	ajo Nation for purposes of depletion accounting
11	under the agreement.
12	(D) In general.—The Navajo water
13	rights are ratified, confirmed, and declared to
14	be valid.
15	(E) Use.—Any use of the Navajo water
16	rights shall be subject to the terms and condi-
17	tions of the agreement and this section.
18	(F) Conflict.—In the event of a conflict
19	between the agreement and this section, the
20	provisions of this section shall control.
21	(2) Trust status of navajo water
22	RIGHTS.—The Navajo water rights—
23	$(\Lambda)$ shall be held in trust by the United
24	States for the use and benefit of the Nation in

1	accordance with the agreement and this section
2	and
3	(B) shall not be subject to forfeiture or
4	abandonment.
5	(3) Authority of the nation.—
6	(Λ) In general.—The Nation shall have
7	the authority to allocate, distribute, and lease
8	the Navajo water rights for any use on the Res-
9	ervation in accordance with the agreement, this
10	section, and applicable Tribal and Federal law.
11	(B) Off-reservation use.—The Nation
12	may allocate, distribute, and lease the Navajo
13	water rights for off-Reservation use in accord-
14	ance with the agreement, subject to the ap-
15	proval of the Secretary.
16	(C) Allottee water rights.—The Na-
17	tion shall not object in the general stream adju-
18	dication or other applicable forum to the quan-
19	tification of reasonable domestic and stock
20	water uses on an allotment, and shall admin-
21	ister any water use on the Reservation in ac-
22	cordance with applicable Federal law, including
23	recognition of—
24	(i) any water use existing on an allot-
25	ment as of the date of enactment of this

1	Act and as subsequently reflected in the
2	hydrographic survey report referenced in
3	subsection $(f)(2)$ ;
4	(ii) reasonable domestic and stock
5	water uses on an allotment; and
6	(iii) any allotment water rights de-
7	creed in the general stream adjudication or
8	other appropriate forum.
9	(4) Effect.—Except as otherwise expressly
10	provided in this subsection, nothing in this section—
11	(A) authorizes any action by the Nation
12	against the United States under Federal, State,
13	Tribal, or local law; or
14	(B) alters or affects the status of any ac-
15	tion brought pursuant to section 1491(a) of
16	title 28, United States Code.
17	(e) Navajo Trust Accounts.—
18	(1) Establishment.—The Secretary shall es-
19	tablish a trust fund, to be known as the "Navajo
20	Utah Settlement Trust Fund" (referred to in this
21	section as the "Trust Fund"), to be managed, in-
22	vested, and distributed by the Secretary and to re-
23	main available until expended, consisting of the
24	amounts deposited in the Trust Fund under para-
25	graph (3), together with any interest carned on

1	those amounts, for the purpose of carrying out this
2	section.
3	(2) ACCOUNTS.—The Secretary shall establish
4	in the Trust Fund the following Accounts (referred
5	to in this subsection as the "Trust Fund $\Lambda e$ -
6	counts"):
7	(A) The Navajo Water Development
8	Projects Account.
9	(B) The Navajo OM&R Account.
10	(3) Deposits.—The Secretary shall deposit in
11	the Trust Fund Accounts—
12	$(\Lambda)$ in the Navajo Water Development
13	Projects Account, the amounts made available
14	pursuant to subsection $(f)(1)(\Lambda)$ ; and
15	(B) in the Navajo OM&R Account, the
16	amount made available pursuant to subsection
17	(f)(1)(B).
18	(4) Management and interest.—
19	(Λ) Management.—Upon receipt and de-
20	posit of the funds into the Trust Fund Ac-
21	counts, the Secretary shall manage, invest, and
22	distribute all amounts in the Trust Fund in a
23	manner that is consistent with the investment
24	authority of the Secretary under—

1	(i) the first section of the Act of June
2	24, 1938 (25 U.S.C. 162a);
3	(ii) the American Indian Trust Fund
4	Management Reform Act of 1994 (25
5	U.S.C. 4001 et seq.); and
6	(iii) this subsection.
7	(B) Investment earnings.—In addition
8	to the deposits under paragraph (3), any invest-
9	ment earnings, including interest, credited to
10	amounts held in the Trust Fund are authorized
11	to be appropriated to be used in accordance
12	with the uses described in paragraph (8).
13	(5) Availability of amounts.—Amounts ap-
14	propriated to, and deposited in, the Trust Fund, in-
15	cluding any investment earnings, shall be made
16	available to the Nation by the Secretary beginning
17	on the enforceability date and subject to the uses
18	and restrictions set forth in this subsection.
19	(6) WITHDRAWALS.—
20	(A) WITHDRAWALS UNDER THE AMERICAN
21	INDIAN TRUST FUND MANAGEMENT REFORM
22	ACT OF 1994.—The Nation may withdraw any
23	portion of the funds in the Trust Fund on ap-
24	proval by the Secretary of a tribal management
25	plan submitted by the Nation in accordance

1	with the American Indian Trust Fund Manage-
2	ment Reform Act of 1994 (25 U.S.C. 4001 et
3	seq.).
4	(i) Requirements.—In addition to

- (i) Requirements.—In addition to the requirements under the American Indian Trust Fund Management Reform Act of 1994 (25 U.S.C. 4001 et seq.), the tribal management plan under this subparagraph shall require that the Nation shall spend all amounts withdrawn from the Trust Fund and any investment earnings accrued through the investments under the Tribal management plan in accordance with this section.
- (ii) Enforcement.—The Secretary may carry out such judicial and administrative actions as the Secretary determines to be necessary to enforce the Tribal management plan to ensure that amounts withdrawn by the Nation from the Trust Fund under this subparagraph are used in accordance with this section.
- (B) WITHDRAWALS UNDER EXPENDITURE PLAN.—The Nation may submit to the Secretary a request to withdraw funds from the

1	Trust Fund pursuant to an approved expendi-
2	ture plan.
3	(i) Requirements.—To be eligible to
4	withdraw funds under an expenditure plan
5	under this subparagraph, the Nation shall
6	submit to the Secretary for approval an ex-
7	penditure plan for any portion of the Trust
8	Fund that the Nation elects to withdraw
9	pursuant to this subparagraph, subject to
10	the condition that the funds shall be used
11	for the purposes described in this section.
12	(ii) Inclusions.—An expenditure
13	plan under this subparagraph shall include
14	a description of the manner and purpose
15	for which the amounts proposed to be
16	withdrawn from the Trust Fund will be
17	used by the Nation, in accordance with
18	paragraphs (3) and (8).
19	(iii) Approval.—On receipt of an ex-
20	penditure plan under this subparagraph,
21	the Secretary shall approve the plan, if the
22	Secretary determines that the plan—
23	(I) is reasonable;

1	(II) is consistent with, and will
2	be used for, the purposes of this sec-
3	tion; and
4	(III) contains a schedule which
5	describes that tasks will be completed
6	within 18 months of receipt of with-
7	drawn amounts.
8	(iv) Enforcement.—The Secretary
9	may carry out such judicial and adminis-
10	trative actions as the Secretary determines
11	to be necessary to enforce an expenditure
12	plan to ensure that amounts disbursed
13	under this subparagraph are used in ac-
14	cordance with this section.
15	(7) Effect of title.—Nothing in this section
16	gives the Nation the right to judicial review of a de-
17	termination of the Secretary regarding whether to
18	approve a Tribal management plan or an expendi-
19	ture plan except under subchapter II of chapter 5,
20	and chapter 7, of title 5, United States Code (com-
21	monly known as the "Administrative Procedure
22	$\Lambda$ et'').
23	(8) Uses.—Amounts from the Trust Fund
24	shall be used by the Nation for the following pur-
25	poses:

1	(Λ) The Navajo Water Development
2	Projects Account shall be used to plan, design,
3	and construct the Navajo water development
4	projects and for the conduct of related activi-
5	ties, including to comply with Federal environ-
6	mental laws.
7	(B) The Navajo OM&R Account shall be
8	used for the operation, maintenance, and re-
9	placement of the Navajo water development
10	projects.
11	(9) Liability.—The Secretary and the Sec-
12	retary of the Treasury shall not be liable for the ex-
13	penditure or investment of any amounts withdrawn
14	from the Trust Fund by the Nation under para-
15	graph (6).
16	(10) NO PER CAPITA DISTRIBUTIONS.—No por-
17	tion of the Trust Fund shall be distributed on a per
18	capita basis to any member of the Nation.
19	(11) Expenditure reports.—The Navajo
20	Nation shall submit to the Secretary annually an ex-
21	penditure report describing accomplishments and
22	amounts spent from use of withdrawals under a

described in this section.

Tribal management plan or an expenditure plan as

23

1	(1) $\Lambda$ UTHORIZATION.—There are authorized to
2	be appropriated to the Secretary—
3	$(\Lambda)$ for deposit in the Navajo Water Devel-
4	opment Projects Account of the Trust Fund es-
5	tablished under subsection (e)(2)( $\Lambda$ ),
6	\$198,300,000, which funds shall be retained
7	until expended, withdrawn, or reverted to the
8	general fund of the Treasury; and
9	(B) for deposit in the Navajo OM&R Ac-
10	count of the Trust Fund established under sub-
11	section $(e)(2)(B)$ , $$11,100,000$ , which funds
12	shall be retained until expended, withdrawn, or
13	reverted to the general fund of the Treasury.
14	(2) Implementation costs.—There is author-
15	ized to be appropriated non-trust funds in the
16	amount of \$1,000,000 to assist the United States
17	with costs associated with the implementation of this
18	section, including the preparation of a hydrographic
19	survey of historic and existing water uses on the
20	Reservation and on allotments.
21	(3) State cost share.—The State shall con-
22	tribute \$8,000,000 payable to the Secretary for de-
23	posit into the Navajo Water Development Projects
24	Account of the Trust Fund established under sub-
25	section (e)(2)( $\Lambda$ ) in installments in each of the 3

- years following the execution of the agreement by the Secretary as provided for in subsection (e)(2).
  - (4) Fluctuation in costs.—The amount authorized to be appropriated under paragraph (1) shall be increased or decreased, as appropriate, by such amounts as may be justified by reason of ordinary fluctuations in costs occurring after the date of enactment of this Λct as indicated by the Bureau of Reclamation Construction Cost Index—Composite Trend.
    - (A) Repetition.—The adjustment process under this paragraph shall be repeated for each subsequent amount appropriated until the amount authorized, as adjusted, has been appropriated.
    - (B) Period of indexing.—The period of indexing adjustment for any increment of funding shall end on the date on which funds are deposited into the Trust Fund.

# (g) Conditions Precedent.—

(1) IN GENERAL.—The waivers and releases contained in subsection (h) shall become effective as of the date the Secretary causes to be published in the Federal Register a statement of findings that—

1	$(\Lambda)$ to the extent that the agreement con-
2	flicts with this section, the agreement has been
3	revised to conform with this section;
4	(B) the agreement, so revised, including
5	waivers and releases of claims set forth in sub-
6	section (h), has been executed by the parties,
7	including the United States;
8	(C) Congress has fully appropriated, or the
9	Secretary has provided from other authorized
10	sources, all funds authorized under subsection
11	(f)(1);
12	(D) the State has enacted any necessary
13	legislation and provided the funding required
14	under the agreement and subsection (f)(3); and
15	(E) the court has entered a final or inter-
16	locutory decree that—
17	(i) confirms the Navajo water rights
18	consistent with the agreement and this sec-
19	tion; and
20	(ii) with respect to the Navajo water
21	rights, is final and nonappealable.
22	(2) Expiration date.—If all the conditions
23	precedent described in paragraph (1) have not been
24	fulfilled to allow the Secretary's statement of find-

1	ings to be published in the Federal Register by Oc-
2	tober 31, 2030—
3	$(\Lambda)$ the agreement and this section, includ-
4	ing waivers and releases of claims described in
5	those documents, shall no longer be effective;
6	(B) any funds that have been appropriated
7	pursuant to subsection (f) but not expended, in-
8	cluding any investment earnings on funds that
9	have been appropriated pursuant to such sub-
10	section, shall immediately revert to the general
11	fund of the Treasury; and
12	(C) any funds contributed by the State
13	pursuant to subsection (f)(3) but not expended
14	shall be returned immediately to the State.
15	(3) Extension.—The expiration date set forth
16	in paragraph (2) may be extended if the Navajo Na-
17	tion, the State, and the United States (acting
18	through the Secretary) agree that an extension is
19	reasonably necessary.
20	(li) Waivers and Releases.—
21	(1) IN GENERAL.—
22	(A) WAIVER AND RELEASE OF CLAIMS BY
23	THE NATION AND THE UNITED STATES ACTING
24	IN ITS CAPACITY AS TRUSTEE FOR THE NA-
25	TION.—Subject to the retention of rights set

forth in paragraph (3), in return for confirmation of the Navajo water rights and other benefits set forth in the agreement and this section, the Nation, on behalf of itself and the members of the Nation (other than members in their capacity as allottees), and the United States, acting as trustee for the Nation and members of the Nation (other than members in their capacity as allottees), are authorized and directed to execute a waiver and release of—

- (i) all claims for water rights within Utah based on any and all legal theories that the Navajo Nation or the United States acting in its trust capacity for the Nation, asserted, or could have asserted, at any time in any proceeding, including to the general stream adjudication, up to and including the enforceability date, except to the extent that such rights are recognized in the agreement and this section; and
- (ii) all claims for damages, losses, or injuries to water rights or claims of interference with, diversion, or taking of water rights (including claims for injury to lands resulting from such damages, losses, inju-

1	ries, interference with, diversion, or taking
2	of water rights) within Utah against the
3	State, or any person, entity, corporation,
4	or municipality, that accrued at any time
5	up to and including the enforceability date.
6	(2) Claims by the navajo nation against
7	THE UNITED STATES.—The Navajo Nation, on be-
8	half of itself (including in its capacity as allottee)
9	and its members (other than members in their ca-
10	pacity as allottees), shall execute a waiver and re-
11	lease of—
12	(A) all claims the Navajo Nation may have
13	against the United States relating in any man-
14	ner to claims for water rights in, or water of,
15	Utah that the United States acting in its trust
16	capacity for the Nation asserted, or could have
17	asserted, in any proceeding, including the gen-
18	eral stream adjudication;
19	(B) all claims the Navajo Nation may have
20	against the United States relating in any man-
21	ner to damages, losses, or injuries to water,
22	water rights, land, or other resources due to
23	loss of water or water rights (including dam-

ages, losses, or injuries to hunting, fishing,

gathering, or cultural rights due to loss of

24

25

1	water or water rights; claims relating to inter-
2	ference with, diversion, or taking of water; or
3	claims relating to failure to protect, acquire, re-
4	place, or develop water or water rights) within
5	Utah that first accrued at any time up to and
6	including the enforceability date;
7	(C) all claims the Nation may have against
8	the United States relating in any manner to the
9	litigation of claims relating to the Nation's
10	water rights in proceedings in Utah; and
11	(D) all claims the Nation may have against
12	the United States relating in any manner to the
13	negotiation, execution, or adoption of the agree-
14	ment or this section.
15	(3) Reservation of rights and retention
16	OF CLAIMS BY THE NAVAJO NATION AND THE
17	United States.—Notwithstanding the waivers and
18	releases authorized in this section, the Navajo Na-
19	tion, and the United States acting in its trust capac-
20	ity for the Nation, retain—
21	$(\Lambda)$ all claims for injuries to and the en-
22	forcement of the agreement and the final or in-
23	terlocutory decree entered in the general stream
24	adjudication, through such legal and equitable
25	remedies as may be available in the decree

1	court or the Federal District Court for the Dis-
2	trict of Utah;
3	(B) all rights to use and protect water
4	rights acquired after the enforceability date;
5	(C) all claims relating to activities affect-
6	ing the quality of water, including any claims
7	under the Comprehensive Environmental Re-
8	sponse, Compensation, and Liability Act of
9	1980 (42 U.S.C. 9601 et seq.) (including claims
10	for damages to natural resources), the Safe
11	Drinking Water Act (42 U.S.C. 300f et seq.),
12	and the Federal Water Pollution Control Act
13	(33 U.S.C. 1251 et seq.), the regulations imple-
14	menting those Acts, and the common law;
15	(D) all claims for water rights, and claims
16	for injury to water rights, in States other than
17	the State of Utah;
18	(E) all claims, including environmental
19	claims, under any laws (including regulations
20	and common law) relating to human health,
21	safety, or the environment; and
22	(F) all rights, remedies, privileges, immu-
23	nities, and powers not specifically waived and
24	released pursuant to the agreement and this
25	section

1	(4) Effect.—Nothing in the agreement or this
2	section—
3	$(\Lambda)$ affects the ability of the United States
4	acting in its sovereign capacity to take actions
5	authorized by law, including any laws relating
6	to health, safety, or the environment, including
7	the Comprehensive Environmental Response,
8	Compensation, and Liability Act of 1980 (42
9	U.S.C. 9601 et seq.), the Safe Drinking Water
10	Act (42 U.S.C. 300f et seq.), the Federal Water
11	Pollution Control Act (33 U.S.C. 1251 et seq.),
12	the Solid Waste Disposal Act (42 U.S.C. 6901
13	et seq.), and the regulations implementing those
14	laws;
15	(B) affects the ability of the United States
16	to take actions in its capacity as trustee for any
17	other Indian Tribe or allottee;
18	(C) confers jurisdiction on any State court
19	to
20	(i) interpret Federal law regarding
21	health, safety, or the environment or deter-
22	mine the duties of the United States or
23	other parties pursuant to such Federal
24	law; and

1	(ii) conduct judicial review of Federal
2	agency action; or
3	(D) modifies, conflicts with, preempts, or
4	otherwise affects—
5	(i) the Boulder Canyon Project Act
6	(43 U.S.C. 617 et seq.);
7	(ii) the Boulder Canyon Project Ad-
8	justment Act (43 U.S.C. 618 et seq.);
9	(iii) the Act of April 11, 1956 (com-
10	monly known as the "Colorado River Stor-
11	age Project Act") (43 U.S.C. 620 et seq.);
12	(iv) the Colorado River Basin Project
13	Act (43 U.S.C. 1501 et seq.);
14	(v) the Treaty between the United
15	States of America and Mexico respecting
16	utilization of waters of the Colorado and
17	Tijuana Rivers and of the Rio Grande,
18	signed at Washington February 3, 1944
19	(59 Stat. 1219);
20	(vi) the Colorado River Compact of
21	1922, as approved by the Presidential
22	Proclamation of June 25, 1929 (46 Stat.
23	3000); and

(vii) the Upper Colorado River Basin
Compact as consented to by the Act of
April 6, 1949 (63 Stat. 31, chapter 48).
(5) Tolling of claims.—
(Λ) In general.—Each applicable period
of limitation and time-based equitable defense
relating to a claim waived by the Navajo Nation
described in this subsection shall be tolled for
the period beginning on the date of enactment
of this Act and ending on the enforceability
date.
(B) Effect of Paragraph.—Nothing in
this paragraph revives any claim or tolls any
period of limitation or time-based equitable de-
fense that expired before the date of enactment
of this $\Lambda \epsilon t$ .
(C) Limitation.—Nothing in this sub-
section precludes the tolling of any period of
limitations or any time-based equitable defense
under any other applicable law.
(i) Miscellaneous Provisions.—
(1) Precedent.—Nothing in this section es-
tablishes any standard for the quantification or liti-
gation of Federal reserved water rights or any other

- Indian water claims of any other Indian Tribe in
  any other judicial or administrative proceeding.
  - (2) Other indian tribes.—Nothing in the agreement or this section shall be construed in any way to quantify or otherwise adversely affect the water rights, claims, or entitlements to water of any Indian Tribe, band, or community, other than the Navajo Nation.

## (j) Relation to Allottees.—

- (1) NO EFFECT ON CLAIMS OF ALLOTTEES.—
  Nothing in this section or the agreement shall affect
  the rights or claims of allottees, or the United
  States, acting in its capacity as trustee for or on behalf of allottees, for water rights or damages related
  to lands allotted by the United States to allottees,
  except as provided in subsection (d)(1)(B).
- (2) Relationship of Decree to Allottees, are the United States, acting in its capacity as trustee for allottees, are not bound by any decree entered in the general stream adjudication confirming the Navajo water rights and shall not be precluded from making claims to water rights in the general stream adjudication. Allottees, or the United States, acting in its capacity as trustee for allottees, may make claims and such claims

1	may be adjudicated as individual water rights in the
2	general stream adjudication.
3	(k) Antideficiency.—The United States shall not
4	be liable for any failure to carry out any obligation or ac-
5	tivity authorized by this section (including any obligation
6	or activity under the agreement) if adequate appropria-
7	tions are not provided expressly by Congress to carry out
8	the purposes of this section.
9	SEC. 5. SHARING ARRANGEMENTS WITH FEDERAL AGEN-
10	CIES.
11	Section 405 of the Indian Health Care Improvement
12	Act (25 U.S.C. 1645) is amended—
13	(1) in subsection $(a)(1)$ , by inserting "urban In-
14	dian organizations," before "and tribal organiza-
15	tions"; and
16	(2) in subsection (c)—
17	$(\Lambda)$ by inserting "urban Indian organiza-
18	tion," before "or tribal organization"; and
19	(B) by inserting "an urban Indian organi-
20	zation," before "or a tribal organization".
21	SEC. 6. AMENDMENT TO THE INDIAN HEALTH CARE IM-
22	PROVEMENT ACT.
23	Section 409 of the Indian Health Care Improvement
24	Act (25 U.S.C. 1647b) is amended by inserting "or the

- $1\,$  Tribally Controlled Schools Act of 1988 (25 U.S.C. 2501
- 2 et seq.)" after "(25 U.S.C. 450 et seq.)".

Passed the Senate June 4, 2020.

 $\Lambda t test:$ 

Secretary.

116TH CONGRESS S. 886

## AN ACT

To amend the Omnibus Public Land Management Act of 2009 to make the Reclamation Water Settlements Fund permanent.



## **MEMORANDUM**

TO: Hon. Mark Freeland, Delegate

Navajo Nation Council

FROM:

Troy D. Cook, Senior Tribal Court Advocate

Office of Legislative Counsel

DATE: October 29, 2020

RE: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT,

AND NAABIK'ÍYÁTI' COMMITTEES; URGING THE UNITED STATES HOUSE OF REPRESENTATIVES TO EXPEDITIOUSLY PASS S. 886, WHICH INCLUDES THE "NAVAJO UTAH WATER RIGHTS SETTLEMENT ACT OF 2019," AS APPROVED BY THE

SENATE.

As requested, I have prepared the above-referenced proposed resolution and associated legislative summary sheet pursuant to your request for legislative drafting. As to format, the resolution as drafted is legally sufficient. Regarding substance, as with any legislation, it can be subject to review by the courts in the event of proper challenge. Please ensure that this particular resolution request is precisely what you want.

If you are satisfied with the proposed resolution, please sign it as "sponsor" and submit it to the Office of Legislative Services where it will be given a tracking number and sent to the Office of the Speaker for assignment. If the proposed resolution is unacceptable to you, please contact me at the Office of Legislative Counsel and advise me of the changes you would like made to the proposed resolution. Ahéhee'.

20-402-1

## THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0280-20\_\_ SPONSOR: Mark Freeland

TITLE: An Action Relating to Resources and Development, and Naabik'íyáti'

Committees; Urging the United States House of Representatives to Expeditiously Pass S.

886, Which Includes the "Navajo Utah Water Rights Settlement Act of 2019," as Approved by the Senate.

Date posted: November 9, 2020 at 6:56PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

**Please note**: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 et. seq.