RESOLUTION OF THE NAABIK'ÍYÁTI' STANDING COMMITTEE 24th NAVAJO NATION COUNCIL -- Fourth Year, 2022

AN ACTION RELATING TO RESOURCES AND DEVELOPMENT COMMITTEE, AND NAABIK'ÍYÁTI' COMMITTEE; SUPPORTING UNITED STATES CONGRESSIONAL BILL H.R. 8109 TITLED "TRIBAL CULTURAL AREAS PROTECTION ACT"

WHEREAS:

- A. The Navajo Nation established the Naabik'íyáti' Committee as a Navajo Nation Council standing committee and as such empowered the Naabik'íyáti' Committee to coordinate all requests for information, appearances and testimony relating to proposed county, state and federal legislation impacting the Navajo Nation. 2 N.N.C. §§ 700 (A), 701 (A)(6).
- B. The Navajo Nation established the Resources and Development Committee as a standing committee of the Navajo Nation Council. 2. N.N.C. § 500(A). The Committee exercises oversight authority over cultural resources. 2 N.N.C. § 500(C).
- C. The Navajo Nation has a government-to-government relationship with the United States of America, Treaty of 1868, Aug. 12, 1868, 15 Stat. 667.
- D. On June 16, 2022, Arizona Representative Raul M. Grijalva, along with seventeen (17) cosponsors, introduced to the 117th Congress H.R. 8109 titled the "Tribal Cultural Areas Protection Act." See H.R. 8109 attached hereto as Exhibit A.
- E. Rep. Grijalva introduced the Tribal Cultural Areas Protection Act because "efforts to commercially develop or transfer ownership of public land often ignore the rights and protections of Indian Tribes and have resulted in (A) the desecration of sacred sites; (B) the diminishment of Tribal treaty rights; and (C) the mismanagement of sacred sites, including the looting of sacred objects and burial sites and the diminishment of harvests of traditional native plants used in religious ceremonies and for other purposes." H.R. 8109 at § 3(4).
- F. On June 15, 2021, the Navajo Nation authorized the Navajo Nation President and Navajo Nation Speaker "to affirm [the Navajo Nation's] position of protecting and preserving the San Francisco Peaks, a sacred mountain and cultural property, for the Navajo people and other Indigenous relatives." Naabik'íyáti' Committee Resolution NABIJN-12-21.

- G. Supporting H.R. 8109 assists the Navajo Nation in protecting and preserving the San Francisco Peaks because the San Francisco Peaks is one of the Navajo Nation's sacred mountains, Dook'o'ooslííd; and, medicine men of several tribes collect herbs for healing ceremonies. "Protection of the San Francisco Peaks will preserve its cultural and historic legacy and maintain its diverse array of natural and religious significance and values for the benefit of Native Americans and all Americans". Naabik'íyáti' Committee Resolution NABIJN-12-21.
- H. The Navajo Nation finds it in the best interest of the Navajo People to support passage of H.R. 8109 titled "Tribal Cultural Areas Protection Act."

THEREFORE, BE IT RESOLVED:

- A. The Navajo Nation hereby supports H.R. 8109 titled "Tribal Cultural Areas Protection Act" attached hereto as Exhibit A.
- B. The Navajo Nation hereby authorizes the Speaker of the Navajo Nation Council, President of the Navajo Nation, and their designees, to advocate the Navajo Nation's support of the Tribal Cultural Areas Protection Act.

CERTIFICATION

I, hereby certify that the foregoing resolution was duly considered by the Naabik'íyáti' Committee of the 24th Navajo Nation Council at a duly called meeting in Window Rock, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 18 in Favor, and 00 Opposed, on this 13th day of October 2022.

Honorable Seth Damon, Chairman Naabik'íyáti' Committee

> 10.18.2022 Date

Motion: Honorable Raymond Smith, Jr.

Second: Honorable Eugene Tso

Chairman Seth Damon not voting





117TH CONGRESS 2D SESSION

H.R.8109

To establish the Tribal Cultural Areas System, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 16, 2022

Mr. GRIJALVA introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish the Tribal Cultural Areas System, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Λet may be cited as the "Tribal Cultural Λreas
- 5 Protection Act".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Λ ct:
- 8 (1) Existing use.—The term "existing use",
- 9 with respect to a Tribal cultural area, means a use

- that is occurring within the Tribal cultural area on the date on which the Tribal cultural area is designated for inclusion in the System.
 - (2) FORMER RESERVATION.—The term "former reservation" means land that is within the exterior boundaries of the last reservation that was established by treaty, Executive order, or Secretarial order for an Indian Tribe.
 - (3) HISTORIC PROPERTY.—The term "historic property" means a historic or precontact site, building, structure, or object that has religious, medicinal, or cultural significance to an interested Indian Tribe.
 - (4) Indian Land.—The term "Indian land" means land of an Indian Tribe or an individual Indian that is—
 - (Λ) held in trust by the United States; or
 - (B) subject to a restriction against alienation imposed by the United States.
 - (5) Indian tribe.—The term "Indian Tribe" means the governing body of any Indian or Alaska Native tribe, band, nation, pueblo, village, community, component band, or component reservation individually identified (including parenthetically) on the list published by the Secretary under section 104

1	of the Federally Recognized Indian Tribe List Act of
2	1994 (25 U.S.C. 5131).
3	(6) Interested indian tribe.—The term
4	"interested Indian Tribe", with respect to a tract of
5	public land, means an Indian Tribe with—
6	(Λ) historic, precontact, cultural, or reli-
7	gious connections to a Tribal cultural site lo-
8	cated on the tract of public land;
9	(B) a former reservation located on the
10	tract of public land; or
11	(C) treaty rights or other reserved rights
12	associated with the tract of public land.
13	(7) Management plan.—The term "manage-
14	ment plan" means the management plan developed
15	for a Tribal cultural area under section $5(d)(3)(\Lambda)$.
16	(8) NATIONAL FOREST SYSTEM.—The term
17	"National Forest System" has the meaning given
18	the term in section 11(a) of the Forest and Range-
19	land Renewable Resources Planning Λ ct of 1974 (16
20	U.S.C. 1609(a)).
21	(9) Native knowledge.—The term "Native
22	knowledge" has the meaning given the term in sec-
23	tion 219.19 of title 36, Code of Federal Regulations
24	(as in effect on the date of enactment of this Λ et).
25	(10) New Use.—

1	(A) In general.—The term "new use",
2	with respect to a Tribal cultural area, means—
3	(i) a use that involves surface disturb-
4	ance and is not occurring in the Tribal cul-
5	tural area on the date on which the Tribal
6	cultural area is designated for inclusion in
7	the System; and
8	(ii) a use that is occurring in the
9	Tribal cultural area on the date on which
10	the Tribal cultural area is designated for
11	inclusion in the System, but that is being
12	modified so as—
13	(I) to create a surface disturb-
14	ance;
15	(II) to significantly expand or
16	alter impacts of the use on the land,
17	water, air, cultural resources, or wild-
18	life of the Tribal cultural area; or
19	(III) to be inconsistent with the
20	purposes for which the Tribal cultural
21	area is—
22	(aa) designated under sec-
23	tion 5; or
24	(bb) recommended under
25	section 8.

1	(B) Exclusion.—The term "new use",
2	with respect to a Tribal cultural area, does not
3	include a use that—
4	(i) is categorically excluded from the
5	requirements of title I of the National En-
6	vironmental Policy Act of 1969 (42 U.S.C.
7	4331 et seq.);
8	(ii) is carried out to comply with the
9	Endangered Species Act of 1973 (16
10	U.S.C. 1531 et seq.);
11	(iii) is necessary to maintain a road,
12	trail, structure, or facility within the Tribal
13	cultural area that is—
14	(I) in existence on the date on
15	which the Tribal cultural area is des-
16	ignated for inclusion in the System;
17	and
18	(II) identified in the management
19	planning documents of the applicable
20	land management agency as a road,
21	trail, structure, or facility intended for
22	continued use; or
23	(iv) the Secretary concerned deter-
24	mines to be necessary for the control of
25	fire, insects, or diseases, subject to such

1	terms and conditions as the Secretary con-
2	cerned determines appropriate.
3	(11) Public Land.—The term "public land"
4	means—
5	(Λ) land under the jurisdiction of the Sec-
6	retary (other than Indian land); and
7	(B) National Forest System land.
8	(12) RESTORATION.—The term "restoration"
9	has the meaning given the term in section 219.19 of
10	title 36, Code of Federal Regulations (as in effect on
11	the date of enactment of this Λ ct).
12	(13) Sacred site.—The term "sacred site"
13	means a specific, discrete, narrowly delineated site
14	on public land that is identified by an Indian Tribe
15	as sacred by virtue of the established religious sig-
16	nificance of the site to, or ceremonial use of the site
17	by, an Indian Tribe.
18	(14) Secretary.—The term "Secretary"
19	means the Secretary of the Interior.
20	(15) Secretary concerned.—The term
21	"Secretary concerned" means—
22	(Λ) the Secretary, with respect to public
23	land described in paragraph $(11)(\Lambda)$; and

1	(B) the Secretary of Agriculture, with re-
2	spect to public land described in paragraph
3	(11)(B).
4	(16) Surface disturbance.—The term "sur-
5	face disturbance" means any new disruption of soil
6	or vegetation that would require restoration to re-
7	turn the soil or vegetation to natural appearance or
8	ecological function.
9	(17) System.—The term "System" means the
10	Tribal Cultural Areas System established by section
11	5(a).
12	(18) Tribal commission.—The term "Tribal
13	commission" means the Tribal commission estab-
14	lished for a Tribal cultural area under section 6(a).
15	(19) Tribal cultural area.—The term
16	"Tribal cultural area" means a Tribal cultural site
17	that has been designated for inclusion in the Sys-
18	tem.
19	(20) Tribal cultural site.—The term
20	"Tribal cultural site" means—
21	(Λ) a historic property; and
22	(B) a landform, landscape, or location
23	that—

1	(i) is or may be important to the cus-
2	toms, practices, objects, places, religions,
3	or ceremonies of an Indian Tribe;
4	(ii) is or may be important to an In-
5	dian Tribe for the undertaking of religious,
6	cultural, spiritual, traditional subsistence,
7	or other traditional practices;
8	(iii) contains unique or important tra-
9	ditional Tribal food, medicinal, or material
10	gathering areas; or
11	(iv) is connected through features,
12	ceremonies, objects, histories, or cultural
13	practices to other sites or to a larger sa-
14	cred landscape, as determined by an In-
15	dian Tribe.
16	(21) Tribal organization.—The term "Trib-
17	al organization" has the meaning given the term in
18	section 4 of the Indian Self-Determination and Edu-
19	cation Assistance Act (25 U.S.C. 5304).
20	SEC. 3. FINDINGS.
21	Congress finds that—
22	(1) the Federal Government manages more
23	than 640,000,000 acres of public land that was
24	carved out of the ancestral homeland of Indian
25	Tribes;

1	(2) Indians Tribes and members of Indian
2	Tribes—
3	(Λ) have maintained historical, religious,
4	and spiritual connections to land now des-
5	ignated as public land;
6	(B) continue to exercise treaty rights on
7	public land; and
8	(C) use public land to pray, conduct cere-
9	monies, visit burial sites, gather plants, and un-
10	dertake other traditional cultural activities;
11	(3) treaties, Executive orders, court decisions,
12	and Federal laws and regulations—
13	(Λ) acknowledge the rights of Indian
14	Tribes and members of Indian Tribes on public
15	land; and
16	(B) require public land managers to con-
17	sult with Indian Tribes prior to taking action
18	that would impact those rights; and
19	(4) efforts to commercially develop or transfer
20	ownership of public land often ignore the rights and
21	protections of Indian Tribes and have resulted in-
22	(Λ) the desceration of sacred sites;
23	(B) the diminishment of Tribal treaty
24	rights; and

1	(C) the mismanagement of sacred sites, in-
2	cluding the looting of sacred objects and buria
3	sites and the diminishment of harvests of tradi-
4	tional native plants used in religious ceremonies
5	and for other purposes.
6	SEC. 4. SENSE OF CONGRESS.
7	It is the sense of Congress that—
8	(1) the preservation of Tribal cultural sites lo-
9	cated on public land is in the public interest;
10	(2) through their unique history and traditional
11	knowledge, Indian Tribes have an important role in
12	managing Tribal cultural sites on public land; and
13	(3) Tribal cultural sites on public land should
14	be permanently protected for the benefit of Indian
15	Tribes.
16	SEC. 5. TRIBAL CULTURAL AREAS SYSTEM.
17	(a) Establishment.—In order to preserve Tribal
18	cultural sites on public land, there is established the Tribal
19	Cultural Areas System.
20	(b) Purposes.—The purposes of the System are—
21	(1) to preserve opportunities for Indian Tribes
22	to undertake religious, cultural, spiritual, medicinal,
23	or traditional practices within Tribal cultural sites;

1	(2) to permanently protect the religious, cul-
2	tural, spiritual, scenic, ecological, medicinal, and tra-
3	ditional values of Tribal cultural sites; and
4	(3) to enhance opportunities for Indian Tribes
5	to engage in the preservation and management of
6	Tribal cultural sites on public land.
7	(c) Areas Included.—
8	(1) Eligible cultural sites.—Any Tribal
9	cultural site located on public land is eligible to be
10	designated by Congress as a Tribal cultural area for
11	inclusion in the System.
12	(2) Designation.—Λ Tribal cultural site may
13	be designated as a Tribal cultural area for inclusion
14	in the System only by an Act of Congress.
15	(3) Secretarial recommendation.—In de-
16	termining whether to designate a Tribal cultural site
17	as a Tribal cultural area for inclusion in the System,
18	Congress shall take into consideration the rec-
19	ommendations of the Secretary concerned under
20	subsections (a)(6) and (d)(3)(C)(ii)(I) of section 8.
21	(4) Removal.—Λ Tribal cultural area may be
22	removed from the System only by an Act of Con-
23	gress.
24	(d) Management.—

1	(1) In general.—Subject to valid existing
2	rights, the Secretary concerned shall manage Tribal
3	cultural areas—
4	(Λ) to preserve Tribal cultural sites within
5	each Tribal cultural area;
6	(B) in consultation with the applicable
7	Tribal commission; and
8	(C) in accordance with—
9	(i) this Λet; and
10	(ii) any other applicable laws (includ-
11	ing regulations).
12	(2) Uses.—
13	(A) IN GENERAL.—In accordance with this
14	Act, the Secretary concerned shall only author-
15	ize new uses or existing uses within a Tribal
16	cultural area that the Secretary determines, in
17	consultation with the applicable Tribal commis-
18	sion, are consistent with—
19	(i) the purposes described in sub-
20	section (b);
21	(ii) the preservation of Tribal cultural
22	sites within the Tribal cultural area; and
23	(iii) this Λ et.
24	(B) New Uses.—

1	(i) IN GENERAL.—If the Secretary
2	concerned determines under subparagraph
3	(Λ) that a new use is consistent with the
4	requirements of clauses (i) through (iii) of
5	that subparagraph, before authorizing the
6	new use, the Secretary concerned shall re-
7	quest agreement from the applicable Tribal
8	commission.
9	(ii) ΛΡΡROVAL.—If the applicable
10	Tribal commission agrees to the new use
11	for which the Secretary concerned requests
12	agreement under clause (i), or does not re-
13	spond to the request by the date that is 60
14	days after the date on which the Secretary
15	concerned makes the request under that
16	clause, the Secretary concerned shall au-
17	thorize the new use.
18	(iii) Denial.—If the applicable Tribal
19	commission denies agreement for a new
20	use by the date that is 30 days after the
21	date on which the Secretary concerned
22	makes the request under clause (i), the
23	Secretary concerned shall—
24	(I) consult with the applicable
25	Tribal commission to determine spe-

1	cific measures to eliminate or mitigate
2	potential adverse impacts to the Trib-
3	al cultural area resulting from the
4	new use; and
5	(II) authorize the new use, sub-
6	ject to the measures determined under
7	subclause (I).
8	(3) Management plan.—
9	(A) In general.—Not later than 3 years
10	after the date on which a Tribal cultural area
11	is designated for inclusion in the System, the
12	Secretary concerned shall develop a comprehen-
13	sive plan for the management of the Tribal cul-
14	tural area in accordance with paragraph (2).
15	(B) REQUIREMENTS.—In developing a
16	management plan under subparagraph (Λ), the
17	Secretary concerned shall—
18	(i) closely collaborate with the applica-
19	ble Tribal commission in accordance with
20	subparagraph (C);
21	(ii) consult with—
22	(I) Indian Tribes;
23	(II) appropriate State and local
24	governmental entities; and
25	(III) members of the public;

1	(iii) at the request of an interested In-
2	dian Tribe identified under section $9(a)(1)$,
3	include the interested Indian Tribe as a co-
4	operating agency in the development of the
5	management plan; and
6	(iv) to the maximum extent prac-
7	ticable, incorporate Native knowledge.
8	(C) Incorporation of recommenda-
9	TIONS.—
10	(i) IN GENERAL.—In developing a
11	management plan under subparagraph (Λ) ,
12	the Secretary concerned shall carefully and
13	fully consider incorporating the traditional,
14	historical, and cultural knowledge and Na-
15	tive knowledge of the applicable Tribal
16	commission, which shall be submitted to
17	the Secretary concerned as written rec-
18	ommendations.
19	(ii) Consultation.—If the Secretary
20	concerned determines that a specific rec-
21	ommendation submitted to the Secretary
22	concerned under clause (i) is impracticable,
23	infeasible, or not in the public interest, the
24	Secretary concerned shall consult with the
25	applicable Tribal commission to determine

1	specific measures to modify, or otherwise
2	address, the recommendation.
3	(iii) Written explanation.—If,
4	after consultation under clause (ii), the
5	Secretary concerned determines not to in-
6	corporate a specific recommendation sub-
7	mitted to the Secretary concerned under
8	clause (i), the Secretary concerned shall
9	provide to the Tribal commission a written
10	explanation of the reason for the deter-
11	mination by the date that is 30 days after
12	the date on which the determination is
13	made.
14	(4) Road construction.—
15	(Λ) In general.—No new roads shall be
16	constructed within a Tribal cultural area.
17	(B) Temporary roads.—No temporary
18	roads shall be constructed within a Tribal cul-
19	tural area, except as necessary—
20	(i) to meet the minimum requirements
21	for the administration of the Tribal cul-
22	tural area;
23	(ii) to protect public health and safe-
24	ty;
25	(iii) to respond to an emergency; and

1	(iv) for the control of fire, insects, or
2	diseases, subject to such terms and condi-
3	tions as the Secretary concerned deter-
4	mines to be appropriate.
5	(C) Effect.—Subject to appropriations,
6	the Secretary concerned shall maintain existing
7	roads determined by the Secretary concerned,
8	in consultation with the applicable Tribal com-
9	mission, to be necessary for authorized existing
10	uses and the administration of the Tribal cul-
11	tural area.
12	(5) MOTORIZED VEHICLES.—
13	(Λ) In general.—Except as provided in
14	subparagraph (B), the use of motorized vehicles
15	in a Tribal cultural area shall be permitted only
16	on roads designated by the management plan
17	for the use of motorized vehicles.
18	(B) Exception.—The use of motorized
19	vehicles shall be permitted in a Tribal cultural
20	area on roads not designated by the manage-
21	ment plan for the use of motorized vehicles in
22	cases in which the use is—
23	(i) necessary—
24	(I) for administrative purposes;

1	(II) to respond to an emergency;
2	or
3	(III) for traditional cultural pur-
4	poses, including the exercise of rights
5	secured by treaty, statute, Executive
6	order, or other Federal law; or
7	(ii) determined necessary by the appli-
8	cable Tribal commission.
9	(C) SAVINGS CLAUSE.—Nothing in this
10	paragraph authorizes the use of motorized vehi-
11	cles on public land (as defined in section
12	10(d)(1)) within a Tribal cultural area if the
13	use is otherwise prohibited on the public land.
14	(6) Grazing.—
15	(A) In general.—Subject to subpara-
16	graph (B), the grazing of livestock in a Tribal
17	cultural area established before the date on
18	which the Tribal cultural area is designated for
19	inclusion in the System shall be permitted to
20	continue.
21	(B) Requirement.—
22	(i) Consistency required.—Graz-
23	ing permitted under subparagraph (Λ)
24	shall be—
25	(I) subject to—

1	(aa) a determination by the
2	Secretary concerned, in consulta-
3	tion with the applicable Tribal
4	commission, that grazing may be
5	carried out in a manner con-
6	sistent with the purposes for
7	which the Tribal cultural area is
8	established;
9	(bb) such reasonable regula-
10	tions, policies, and practices as
11	the Secretary concerned deter-
12	mines necessary; and
13	(cc) applicable law (includ-
14	ing regulations); and
15	(II) carried out in a manner con-
16	sistent with the purposes described in
17	subsection (b).
18	(ii) Modification.—On a determina-
19	tion by the Secretary concerned that graz-
20	ing within a Tribal cultural area is incon-
21	sistent with the purposes for which the
22	Tribal cultural area is established, the Sec-
23	retary concerned shall modify or terminate
24	the grazing permit or lease, as determined
25	appropriate by the Secretary concerned.

1	(C) VOLUNTARY GRAZING PERMIT OR
2	LEASE DONATION PROGRAM.—
3	(i) Donation of Permit or
4	LEASE.—
5	(I) ACCEPTANCE.—The Secretary
6	concerned shall accept the donation of
7	any valid existing permits or leases
8	authorizing grazing on public land, all
9	or a portion of which is within a Trib-
10	al cultural area.
11	(II) TERMINATION.—The Sec-
12	retary concerned shall terminate any
13	grazing permit or lease acquired
14	under subclause (I).
15	(III) NO NEW GRAZING PERMITS
16	OR LEASES.—Except as provided in
17	clauses (ii) and (iii), with respect to
18	each grazing permit and lease donated
19	under subclause (I), the Secretary
20	concerned—
21	(aa) shall not issue any new
22	grazing permit or lease within
23	the grazing allotment covered by
24	the grazing permit or lease; and

1	(bb) shall ensure a perma-
2	nent end to livestock grazing on
3	the grazing allotment covered by
4	the grazing permit or lease.
5	(ii) Donation of Portion of Graz-
6	ING LEASE.—
7	(I) In general.—If a person
8	holding a valid grazing permit or lease
9	donates less than the full amount of
10	grazing use authorized under the per-
11	mit or lease, the Secretary concerned
12	shall—
13	(aa) reduce the authorized
14	grazing level to reflect the dona-
15	tion; and
16	(bb) modify the permit or
17	lease to reflect the revised level of
18	use.
19	(II) AUTHORIZED LEVEL.—To
20	ensure that there is a permanent re-
21	duction in the authorized level of
22	grazing on the land covered by a per-
23	mit or lease donated under subclause
24	(I), the Secretary concerned shall not
25	allow grazing use to exceed the au-

1	thorized level established under that
2	subclause.
3	(iii) Common allotments.—
4	(I) IN GENERAL.—If a grazing
5	allotment covered by a grazing permit
6	or lease or portion of a grazing permit
7	or lease that is donated under clause
8	(i) or (ii) also is covered by another
9	grazing permit or lease that is not do-
10	nated, the Secretary concerned shall
11	reduce the grazing level on the graz-
12	ing allotment to reflect the donation.
13	(II) AUTHORIZED LEVEL.—To
14	ensure that there is a permanent re-
15	duction in the level of livestock graz-
16	ing on the land covered by a grazing
17	permit or lease or portion of a grazing
18	permit or lease donated under clause
19	(i) or (ii), the Secretary concerned
20	shall not allow grazing to exceed the
21	level established under subclause (I).
22	(7) VEGETATION MANAGEMENT.—
23	(Λ) In general.—Subject to subpara-
24	graph (B), vegetation management within a
25	Tribal cultural area may be permitted—

1	(i) if necessary to protect, maintain,
2	or enhance a Tribal cultural area (includ-
3	ing the enhancement of traditional food or
4	material gathering); and
5	(ii) for restoration purposes.
6	(B) Requirement.—Vegetation manage-
7	ment permitted under subparagraph (Λ) shall
8	be—
9	(i) subject to—
10	(I) such reasonable regulations,
11	policies, and practices as the Sec-
12	retary concerned determines nec-
13	essary; and
14	(II) applicable law (including reg-
15	ulations); and
16	(ii) in a manner consistent with the
17	purposes described in subsection (b).
18	(e) Valid Existing Rights.—The designation of a
19	Tribal cultural area shall be subject to valid existing
20	rights.
21	(f) WITHDRAWAL.—Subject to valid existing rights,
22	all public land within a Tribal cultural area, and all land
23	and interests in land acquired by the United States within
24	a Tribal cultural area, shall be withdrawn from—

1	(1) all forms of entry, appropriation, or disposal
2	under the public land laws;
3	(2) location, entry, and patent under the mining
4	laws; and
5	(3) operation of the mineral leasing, mineral
6	materials, and geothermal leasing laws.
7	(g) Tribal Cultural and Religious Uses.—
8	(1) IN GENERAL.—Nothing in this Act dimin-
9	ishes any Tribal rights regarding access to public
10	land for Tribal activities, including spiritual, cul-
11	tural, medicinal, and traditional food gathering ac-
12	tivities.
13	(2) Tribal uses and interests.—
14	(A) Access and use.—In accordance with
15	applicable law, and subject to section 10(d)(3),
16	the Secretary concerned shall ensure access to
17	a Tribal cultural area by members of an inter-
18	ested Indian Tribe for traditional cultural and
19	religious purposes.
20	(B) Temporary closure.—
21	(i) In General.—In carrying out
22	subparagraph (Λ), the Secretary con-
23	cerned, in consultation with the applicable
24	Tribal commission, on request of an Indian
25	Tribe or applicable Tribal commission, may

1	temporarily close to the general public the
2	use of 1 or more specific portions of a
3	Tribal cultural area to protect the privacy
4	of cultural, religious, and food and medic-
5	inal and materials gathering activities by
6	members of the Indian Tribe.
7	(ii) Requirements.—
8	(I) In general.—Any closure
9	under clause (i) shall be made so as
10	to affect the smallest practicable area
11	for the minimum period of time nec-
12	essary.
13	(II) ΛCCESS.—Λccess by mem-
14	bers of an Indian Tribe to a portion
15	of a Tribal cultural area closed under
16	clause (i) shall be consistent with the
17	purpose and intent of Public Law 95-
18	341 (commonly known as the "Amer-
19	ican Indian Religious Freedom Act")
20	(42 U.S.C. 1996 et seq.) and other
21	applicable law.
22	(h) Federally Secured Rights; Indian Land.—
23	(1) FEDERALLY SECURED RIGHTS.—Nothing in
24	this Λ ct alters, modifies, enlarges, diminishes, or ab-
25	rogates rights secured by treaty, statute, Executive

- order, or other Federal law of any Indian Tribe, ineluding off-reservation reserved rights.
- 3 (2) INDIAN LAND.—Nothing in this Λet affects
 4 any Indian land.

(i) Law Enforcement.—

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- (1) IN GENERAL.—The Secretary concerned, in coordination with the applicable Tribal commission, shall ensure adequate law enforcement presence with respect to law enforcement matters under the jurisdiction of the Secretary concerned to maintain the integrity of a Tribal cultural area.
- 12 (2) NO EFFECT ON JURISDICTION.—Nothing in
 13 this Act limits or otherwise affects the civil or crimi14 nal regulatory jurisdiction, including law enforce15 ment, for issues under the jurisdiction of an Indian
 16 Tribe.

17 SEC. 6. TRIBAL COMMISSION.

- 18 (a) IN GENERAL.—To ensure that the management
- 19 of a Tribal cultural area reflects the expertise and tradi-
- 20 tional, cultural, ecological, and historical knowledge and
- 21 Native knowledge of members of interested Indian Tribes,
- 22 not later than 180 days after the date on which the Tribal
- 23 cultural area is designated for inclusion in the System, the
- 24 Secretary concerned shall establish for the Tribal cultural
- 25 area a Tribal commission.

- 1 (b) Duties.—Each Tribal commission shall provide
- 2 guidance and recommendations on the development and
- 3 implementation of the management plan for, and policies
- 4 of, the applicable Tribal cultural area.
- 5 (c) Membership.—
- 6 (1) Composition.—Each Tribal commission
 7 shall consist of the representatives designated by
 8 each interested Indian Tribe with a historical asso9 ciation with the land within the boundaries of the
 10 Tribal cultural area for which the Tribal commission
 11 is established (with a maximum of 1 representative
 12 per interested Indian Tribe).
 - (2) Process.—The Secretary concerned shall conduct government-to-government consultation with each interested Indian Tribe with a historical association with the land within the boundaries of the Tribal cultural area for which the Tribal commission is established to determine whether the interested Indian Tribe may designate a representative to be a member of the Tribal commission under paragraph (1).
- 22 (d) Exemption.—The Federal Advisory Committee
- 23 Act (5 U.S.C. App.) shall not apply to any Tribal commis-
- 24 sion.

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SEC. 7. SELF-DETERMINATION CONTRACTS.

- 2 (a) IN GENERAL.—The Secretary concerned may
- 3 contract with 1 or more Indian Tribes or Tribal organiza-
- 4 tions to perform administrative or management functions
- 5 within a Tribal cultural area through contracts entered
- 6 into under the Indian Self-Determination and Education
- 7 Assistance Act (25 U.S.C. 5301 et seq.).
- 8 (b) Tribal Assistance.—The Secretary concerned
- 9 may provide technical and financial assistance to an In-
- 10 dian Tribe in accordance with section 103 of the Indian
- 11 Self-Determination and Education Assistance Act (25
- 12 U.S.C. 5322) to improve the capacity of the Indian Tribe
- 13 to develop, enter into, and carry out activities under a con-
- 14 tract under subsection (a).
- 15 SEC. 8. AGENCY RECOMMENDATIONS.
- 16 (a) Initial Agency Recommendations.—Not later
- 17 than 3 years after the date of enactment of this Λ ct, the
- 18 Secretary concerned, in consultation with interested In-
- 19 dian Tribes, shall—
- 20 (1) establish criteria for recommending Tribal
- 21 cultural sites for designation as Tribal cultural areas
- for inclusion in the System, using the factors de-
- 23 seribed in subsection (b);
- 24 (2) solicit recommendations for Tribal cultural
- 25 sites on land under the jurisdiction of the Secretary

1	concerned to be designated as Tribal cultural areas
2	for inclusion in the System from—
3	(Λ) any interested Indian Tribe;
4	(B) any applicable State Historic Preserva-
5	tion Officer; and
6	(C) any applicable Tribal Historic Preser-
7	vation Officer;
8	(3) review designations in local land manage-
9	ment plans to identify Tribal cultural sites that meet
10	the criteria established by the Secretary concerned
11	under paragraph (1);
12	(4) consider any other relevant information, in-
13	cluding oral histories, traditional knowledge, Native
14	knowledge, and traditional ecological knowledge, re-
15	garding Tribal cultural sites on public land that may
16	qualify for designation as a Tribal cultural area;
17	(5) consider and evaluate Tribal cultural sites,
18	including Tribal cultural sites identified under para-
19	graphs (2) through (4), for designation as a Tribal
20	cultural area for inclusion in the System; and
21	(6) make recommendations to Congress regard-
22	ing Tribal cultural sites that the Secretary con-
23	cerned determines should be designated as Tribal
24	cultural areas for inclusion in the System.

1	(b) Factors.—The factors that the Secretary con-
2	cerned shall consider in establishing criteria for recom-
3	mending a Tribal cultural site for designation as a Tribal
4	cultural area for inclusion in the System under subsection
5	(a)(1) shall include—
6	(1) the importance of the potential Tribal cul-
7	tural area to an Indian Tribe or members of an In-
8	dian Tribe for traditional cultural activities, includ-
9	ing praying, conducting ceremonies, visiting burial
10	sites, gathering plants, and undertaking other tradi-
11	tional cultural activities;
12	(2) the past or present cultural, traditional, and
13	historical affiliations of an Indian Tribe to the po-
14	tential Tribal cultural area;
15	(3) the existence of rights secured by treaty,
16	statute, Executive order, or other Federal law; and
17	(4) recommendations made by 1 or more Indian
18	Tribes.
19	(e) Ongoing Agency Recommendations.—As a
20	part of any update or revision of a local land management
21	plan, the Secretary concerned shall identify, evaluate, and
22	make recommendations regarding any Tribal cultural sites
23	on land covered by the local land management plan that
24	would be suitable for designation as Tribal cultural areas
25	for inclusion in the System.

1	(d) Additional Areas.—
2	(1) In General.—One or more interested In-
3	dian Tribes may submit to the Secretary concerned
4	a petition to recommend the designation of a Tribal
5	cultural area for inclusion in the System.
6	(2) Contents.—Λ petition under paragraph
7	(1) shall contain—
8	(Λ) a description of the cultural signifi-
9	cance and history of the proposed Tribal cul-
10	tural area;
11	(B) a map showing specific boundaries of
12	the proposed Tribal cultural area; and
13	(C) a list of interested Indian Tribes that
14	possess cultural, religious, historie, or
15	precontact connections to the proposed Tribal
16	cultural area.
17	(3) Approval process.—
18	(Λ) IN GENERAL.—Not later than 18
19	months after the date on which a petition is
20	submitted under paragraph (1), the Secretary
21	concerned shall approve or deny the petition.
22	(B) Failure to meet deadline.—
23	(i) In general.—Subject to clause
24	(ii), if the Secretary concerned does not
25	approve or deny a petition submitted under

1	paragraph (1) by the deadline described in
2	subparagraph (Λ) , the petition shall be
3	considered to have been denied by the Sec-
4	retary concerned.
5	(ii) Extension.—The Secretary con-
6	cerned and the 1 or more Indian Tribes
7	that submitted the petition may mutually
8	agree to extend the deadline for responding
9	to the petition under subparagraph (Λ).
10	(C) Approval.—
11	(i) IN GENERAL.—The Secretary con-
12	cerned shall approve a petition submitted
13	under paragraph (1) unless the Secretary
14	concerned determines that—
15	(I) the proposed Tribal cultural
16	area does not meet the criteria estab-
17	lished under subsection $(a)(1)$; or
18	(II) approving the petition—
19	(aa) would violate Federal
20	law; or
21	(bb) is not in the public in-
22	terest.
23	(ii) Recommendations.—On ap-
24	proval of a petition submitted under para-
25	graph (1), the Secretary concerned shall—

1	(I) recommend that Congress
2	designate the proposed Tribal cultural
3	area for inclusion in the System; and
4	(II) manage the proposed Tribal
5	cultural area in accordance with sub-
6	section (e).
7	(D) Denial.—Not later than 60 days
8	after the date on which the Secretary con-
9	cerned, as applicable, denies a petition sub-
10	mitted under paragraph (1) or fails to meet the
11	applicable deadline described in subparagraph
12	(B), the Secretary concerned shall provide to
13	the 1 or more interested Indian Tribes that
14	submitted the petition—
15	(i) a written response detailing the
16	reasons why the Secretary concerned de-
17	nied the petition; and
18	(ii) an opportunity to correct any defi-
19	ciencies in the petition.
20	(e) Management of Recommended Areas.—
21	(1) In General.—Until Congress determines
22	otherwise, the Secretary concerned shall—
23	(Λ) manage each recommended Tribal cul-
24	tural area—

1	(i) in a manner so as to preserve the
2	Tribal cultural sites and cultural values of
3	the area; and
4	(ii) in accordance with—
5	(I) paragraphs (4) through (7) of
6	section 5(d); and
7	(II) subsections (g) through (i) of
8	section 5; and
9	(B) only allow such uses in the rec-
10	ommended Tribal cultural area as are con-
11	sistent with preserving Tribal cultural sites and
12	cultural values of the area, as determined by
13	the Secretary concerned after consultation with
14	interested Indian Tribes.
15	(2) WITHDRAWAL.—Subject to valid existing
16	rights, until Congress has determined otherwise, the
17	Secretary concerned shall withdraw all public land
18	within a recommended Tribal cultural area from—
19	(Λ) all forms of entry, appropriation, or
20	disposal under the public land laws;
21	(B) location, entry, and patent under the
22	mining laws; and
23	(C) operation of the mineral leasing, min-
24	eral materials, and geothermal leasing laws.

1	(3) Consultation.—The Secretary concerned
2	shall consult with interested Indian Tribes with an
3	interest in a recommended Tribal cultural area not
4	less frequently than twice each year to discuss—
5	(Λ) the protection and management of the
6	recommended Tribal cultural area; and
7	(B) proposed new uses of the rec-
8	ommended Tribal cultural area.
9	SEC. 9. TRIBAL COORDINATION.
10	(a) Selection.—
11	(1) In general.—Not later than 180 days
12	after the date on which a Tribal cultural area is des-
13	ignated for inclusion in the System, the Secretary
14	concerned, in consultation with the Director of the
15	Bureau of Indian Affairs, shall identify 1 or more
16	interested Indian Tribes with an interest in the
17	management of the Tribal cultural area.
18	(2) Interested indian tribes.—An inter-
19	ested Indian Tribe may petition the Secretary con-
20	cerned to be identified as having an interest in the
21	management of a Tribal cultural area under para-
22	graph (1).
23	(b) Consultation.—
24	(1) IN GENERAL.—The Secretary concerned
25	shall consult with the applicable Tribal commission

- not less frequently than twice each year, unless otherwise mutually agreed, concerning the protection, preservation, and management of the applicable Tribal cultural area, including—
 - (Λ) any proposed new uses within the Tribal cultural area; and
 - (B) any necessary management actions within the Tribal cultural area.
 - (2) Tribal management proposals.—The Secretary concerned shall consider any proposals for management actions within a Tribal cultural area submitted by the applicable Tribal commission.
 - (3) Consideration.—If the Secretary concerned determines that a proposed management action submitted to the Secretary concerned under paragraph (2) is impracticable, infeasible, or not in the public interest, the Secretary concerned shall consult with the applicable Tribal commission to determine specific measures to modify, or otherwise address, the proposed management action.
 - (4) WRITTEN EXPLANATION.—If, after consultation under paragraph (3), the Secretary concerned determines not to implement a proposed management action submitted to the Secretary concerned under paragraph (2), not later than 90 days

1	after making such a determination, the Secretary
2	concerned shall provide to the applicable Tribal com-
3	mission a written explanation of the reason for the
4	determination.
5	SEC. 10. EFFECT.
6	(a) Environmental Requirements.—
7	(1) Definition of federal environmental
8	LAW.—In this subsection, the term "Federal envi-
9	ronmental law" means—
10	(Λ) the Federal Water Pollution Control
11	Λet (33 U.S.C. 1251 et seq.);
12	(B) the National Environmental Policy Λ ct
13	of 1969 (42 U.S.C. 4321 et seq.); and
14	(C) any other applicable Federal environ-
15	mental law (including regulations).
16	(2) Effect.—Nothing in this Λet alters or
17	abridges the application of any Federal environ-
18	mental law.
19	(3) Environmental analyses.—Nothing in
20	this Act authorizes the Secretary concerned, an In-
21	dian Tribe, or a Tribal organization to waive comple-
22	tion of any necessary environmental analysis under
23	applicable Federal environmental law.
24	(4) RETENTION OF NEPA RESPONSIBILITIES.—
25	The Secretary concerned shall make any decision re-

1	quired to be made under the National Environ
2	mental Policy Λ et of 1969 (42 U.S.C. 4321 et seq.
3	or other applicable Federal environmental law with
4	respect to any activity to be carried out on public
5	land under this Λ et.
6	(b) Applicability of the Administrative Proce
7	DURE ACT.—Nothing in this Act alters or abridges the
8	application of subchapter II of chapter 5, or chapter 7
9	of title 5, United States Code (commonly known as the
10	"Administrative Procedure Act"), to this Act.
11	(e) FISH AND WILDLIFE.—Nothing in this Λet—
12	(1) alters or abridges the application of the En
13	dangered Species Act of 1973 (16 U.S.C. 1531 e
14	seq.); or
15	(2) affects—
16	(Λ) the jurisdiction or responsibilities of a
17	State with respect to fish or wildlife; or
18	(B) the jurisdiction of any Indian Tribe
19	with respect to fish or wildlife.
20	(d) Public Access.—Except as otherwise provided
21	in this Λ et, nothing in this Λ et affects public access to
22	land within a Tribal cultural area or a recommended Tribe
23	al cultural area.
24	(e) Water Rights.—
25	(1) In general.—Nothing in this Λet—

1	(Λ) constitutes an express or implied res-
2	ervation by the United States of water or water
3	rights for any purpose; or
4	(B) modifies or otherwise affects any water
5	rights existing on the date of enactment of this
6	Act, including any water rights held by the
7	United States.
8	(2) STATE WATER LAW.—The Secretary con-
9	cerned shall follow the procedural and substantive
10	requirements of the applicable State and Federal law
11	to obtain and hold any water rights not in existence
12	on the date of enactment of this Λ et with respect to
13	any Tribal cultural area.
14	(f) Special Management Areas.—
15	(1) DEFINITION OF PUBLIC LAND.—In this
16	subsection, the term "public land" includes—
17	(Λ) a unit of the National Park System;
18	(B) a unit of the National Wildlife Refuge
19	System;
20	(C) a component of the National Wilder-
21	ness Preservation System;
22	(D) a designated wilderness study area or
23	other area managed for wilderness characteris-
24	ties;
25	(E) a National Conservation Area;

I	(F') a National Monument;
2	(G) a National Volcanic Monument;
3	(H) a National Recreation Area;
4	(I) a National Scenic Area;
5	(J) an inventoried roadless area within the
6	National Forest System;
7	(K) a component of the National Wild and
8	Scenic Rivers System; and
9	(L) any other area identified as National
0	Conservation Lands.
11	(2) Effect.—The designation of a Tribal cul-
12	tural area for inclusion in the System shall not di-
13	minish the protections granted to, or the manage-
14	ment status of, any public land or any portion of
15	public land.
16	(3) Conflict of Laws.—If there is a conflict
7	between the laws (including regulations) applicable
8	to an area described in paragraph (1) and this $\Lambda { m ct},$
9	the more restrictive provision shall control.
20	(g) Nondisclosure.—
21	(1) IN GENERAL.—The Secretary concerned
22	shall not disclose to the public information regarding
23	the nature or location of any sacred site if the Sec-
24	retary concerned determines, in consultation with

1	any interested Indian Tribe, that such a disclosure
2	may—
3	(Λ) risk harm to the cultural resources of
4	the sacred site;
5	(B) cause a significant invasion of privacy;
6	or
7	(C) impede the use of the sacred site for
8	traditional cultural activities by an Indian Tribe
9	or members of an Indian Tribe.
10	(2) Freedom of information act applica-
11	BILITY.—
12	(A) In General.—Information described
13	in paragraph (1) shall be exempt from disclo-
14	sure under section 552 of title 5, United States
15	Code.
16	(B) Applicability.—For purposes of sub-
17	paragraph (Λ), this subsection shall be consid-
18	ered a statute described in section 552(b)(3)(B)
19	of title 5, United States Code.

TRIBAL CULTURAL AREAS PROTECTION ACT

SECTION-BY-SECTION SUMMARY

Bill Summary: The proposed Tribal Cultural Areas Protection Act would establish a national Tribal Cultural Areas System, to be made up of culturally significant sites on public lands. Currently, Indian tribes have only limited ability to influence the protection and management of lands they have used since time immemorial. The Tribal Cultural Areas System would include lands with cultural values that would be managed to preserve cultural resources while allowing for traditional tribal cultural uses. Indian tribes would play an important role in recommending and sharing traditional knowledge regarding the management of tribal cultural areas. What follows is a section-by-section summary of the proposal.

<u>Section 1.</u> Short title; table of contents. The short title of the bill is the "Tribal Cultural Areas Protection Act." Includes a table of contents.

<u>Section 2.</u> Definitions. This section defines the various terms used in the bill, including terms like "tribal cultural site," "new use," and "interested Indian Tribe."

<u>Section 3.</u> Findings. This section establishes findings, including that America's public lands were carved out of the ancestral homelands of Indian tribes, that tribes and tribal members maintain a strong historical and spiritual connection to cultural sites on public land, and that many cultural sites on public land are desecrated by mismanagement.

<u>Section 4.</u> Statement of policy. This section declares that it is the policy of the United States that the to preserve tribal cultural sites, and that, based on their history and traditional knowledge, tribes should play an important role in managing cultural sites on public land.

<u>Section 5.</u> Tribal cultural areas system. This section establishes a tribal cultural areas system, and directs the management of lands in the system.

Sections 5(a)-(c) establish the tribal cultural areas system, and establishes purposes of the system, which includes preserving sites with important cultural value, and maintaining the opportunity of tribes and tribal members to continue to undertake traditional cultural practices, and provides that only Congress can add or remove lands from the system.

Section 5(d) directs management of designated tribal cultural areas, including: requirements that the areas be managed to preserve their cultural values, that the appropriate tribal commission be consulted on management and proposed new uses of a tribal cultural area, and that the appropriate Secretary develop a management plan, in collaboration with the applicable tribal commission, for each tribal cultural area; provisions on new and temporary roads, motorized vehicles, vegetation management, and grazing; and authorization for voluntary lease retirement.

Sections 5(e)-(i) describes the effect of tribal cultural area designation, including: no effect on valid existing rights; a mineral withdrawal; provisions on tribal use of, and access to, tribal cultural areas; protections for tribal rights; and maintenance of existing law enforcement jurisdiction.

<u>Section 6.</u> Tribal commission. This section requires the appropriate Secretary to establish a tribal commission for each tribal cultural area designated by Congress. Each commission will include representatives of each Indian tribe interested in the area and will provide land management agencies with guidance and recommendations on the management of each tribal cultural area.

<u>Section 7.</u> Self-determination contracts. This section authorizes the appropriate Secretary to contract with tribes under the Indian Self-Determination and Education Act to carry out administrative or management functions within tribal cultural areas. The section provides that such contracts will not alter implementation of the National Environmental Policy Act or other Federal environmental law and that the appropriate Secretary shall retain all decision-making authority over Federal lands.

<u>Section 8.</u> Agency recommendations. This section requires Federal land management agencies to identify, after considering tribal and public input, potential tribal cultural areas and recommend tribal cultural area designations to Congress. The section provides tribal nations with the authority to propose tribal cultural areas to land management agencies, and details a process for responding to such proposals. The section also directs management of recommended tribal cultural areas, including that the areas will be withdrawn from energy and mining laws, and requires the appropriate Secretary to consult with interested Indian tribes on the management of such areas.

<u>Section 9.</u> Effect. This section provides that the establishment of a tribal cultural area will not: affect existing water rights, reserve new water rights, affect public access, alter state fish and wildlife management, or diminish existing public land designations. The section also provides protections for confidential information regarding the nature and location of sacred sites.

<u>Section 10.</u> Tribal coordination. This section requires the applicable Secretary to identify Indian tribes with an interest in a tribal cultural area and to regularly consult with the tribes regarding management of the area. The Secretary is required to consider tribal proposals for management and respond in writing if any tribal management proposal is rejected.

1357 10/13/2022
Naa'bik'iyati' Committee Regular Meeting 04:08:10 PM

Amd# to Amd# Legislation 0166-22: Supporting PASSED

MOT Smith United States Congressional Bill

SEC Tso, E H.R. 8109 Titled "Tribal

Cultural Areas Protection Act"

Yeas: 18 Nays: 0 Excused: 2 Not Voting: 3

Yea: 18

Begay, K Freeland, M Smith Tso, E Begay, P Halona, P Stewart, W Tso, O Brown Henio, J Tso, C Walker, T Crotty James, V Tso, D Yazzie

Daniels Slater, C

Nay: 0

Excused: 2

Nez, R Charles-Newton

Not Voting: 3

Yellowhair Begay, E Wauneka, E

Presiding Speaker: Damon