

24th NAVAJO NATION COUNCIL LEGISLATION SPONSORSHIP WITHDRAWAL

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LEGISLATIVE SUMMARY SHEET

Tracking No. 0|39-20

DATE:

June 24, 2020

TITLE OF RESOLUTION: AN ACTION RELATING TO LAW AND ORDER, HEALTH, EDUCATION AND HUMAN SERVICES AND NAABIK'ÍYÁTI' COMMITTEES; OPPOSING LIQUOR LICENSE APPLICATION FILED BY DOLLAR STORE IN THE COMMUNITY OF SAINT MICHAELS, ARIZONA LOCATED WITHIN THE TERRITORIAL JURISDICTION OF THE NAVAJO NATION

PURPOSE: This Resolution, if adopted, opposes the liquor license application filed by Dollar Store in the Community of Saint Michaels, Arizona located within the Territorial Jurisdiction of the Navajo Nation.

This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

	HOLD PERIOD: Law & Order C	
Posting End		Thence
Eligible for	Action: 06-30-20	Thence
1	PROPOSED STANDING COMMITTEE RESOLUTION Naabik'íyáti' C	
2	24th NAVAJO NATION COUNCIL Second Year, 2020	
3	INTRODUCED BY	
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5		
6	(Prime Sponsor)	
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8	TRACKING NO. <u>01391-20</u>	
9	AN ACTION	
10	100 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	
11	RELATING TO LAW AND ORDER, HEALTH, EDUCATION AND HUMAN	
12	SERVICES AND NAABIK'ÍYÁTI' COMMITTEES; OPPOSING LIQUOR LICENSE	
13	APPLICATION FILED BY DOLLAR STORE IN THE COMMUNITY OF SAINT	
14	MICHAELS, ARIZONA LOCATED WITHIN THE TERRITORIAL JURISDICTION	
15	OF THE NAVAJO NATION	
16		
17	WHEREAS:	
18	A. The Health, Education and Human Services Committee is a standing committee of	
19	the Navajo Nation Council. 2 N.N.C. § 600 (A). Consistent with Navajo Nation law, the	
20	committee represents the Navajo Nation at state and federal levels on proposed	
21	legislation such as health, education, environmental health, employment, veterans and	
22	other matters affecting the Navajo Nation. 2 N.N.C. § 401(B)(7). Its oversight includes	
23	all health-related issues.	
24	B. The Naabik'íyáti' Committee is a standing committee of the Navajo Nation Council.	
25	2 N.N.C. § 700. The committee is empowered to coordinate all federal and state	
26	programs with other standing committees for purposes of providing the most efficient	
27	delivery of services to the Navajo Nation. 2 N.N.C. § 701(A)(4).	
28	C. The Navajo Division of Behavioral and Mental Health has summarized the problem	
29	of alcohol in Native Americans throughout the United States as follows:	

"Alcohol and Substance Use has a profound effect on the American Indian/Alaska Native (AI/AN) population. It impacts families and communities leading to increases in domestic violence, drug overdoses, public intoxication, crimes, child and elder abuse cases, chronic health conditions, fetal alcohol syndrome, unintentional injuries, and suicide ideations and attempts, and ultimately, leading to death. The adverse effects of alcohol and substance use puts a burden on public safety, health care facilities, the judicial systems, raises the level of poverty, and unemployment, and increases education risk factors such as dropping out of school."

- D. Family Dollar Store is a Virginia-based discount store. As its name suggests, it caters to low income people. The company has over 8,000 stores across the United States, including stores within the exterior boundaries of the Navajo Nation. To increase sales and profits, the national chain has recently decided to expand its business to include the sale of liquor in certain stores. Family Dollar Store, No. 32091, located in the community of Saint Michaels, Arizona, within the Navajo Nation, is one of these stores. This store provide notice, on June 16, 2020, that it has made application to the state of Arizona Liquor Board to sell liquor within the exterior boundaries of the Navajo Nation. The Navajo Nation opposes all efforts of Family Dollar to set up operations for the sale of liquor within the Navajo Nation.
- E. The Navajo Nation is a sovereign nation. The government seeks to protect the health, safety, and welfare of all its tribal members, as well as all residents living within the boundaries of the Navajo Nation. The parcel of land on which Family Dollar sits is surrounded by tribal lands; a descriptive satellite map of the area is attached as **Exhibit**
- **A.** Under Navajo Nation law, it is illegal to sell, possess, consume, or to transport liquor anywhere on the Navajo Nation without some authorization of the Navajo Nation government. 17 N.N.C. §411.
- F. Saint Michaels is a community within the Navajo Nation. Family Dollar sits in the center of this community. Within very close proximity of the Family Dollar, there are churches, a Catholic school (Saint Michael Indian School) and a federal building next to it (within a few feet and sharing the same entrance from the highway). There is also an

entire residential neighborhood right next to the business, with a playground for children. In addition to the other hazards that will result, property values in this neighborhood will certainly drop due to sales of liquor within the area.

- G. Other property interests and public service entities immediately adjacent to Family Dollar include a U.S. Post Office in Saint Michael, the Karigan Professional Building Complex (housing a number of tribal programs, such as the Navajo Tax Commission, the Human Rights Office, the Navajo Business Development Office, and the Navajo Nation Bar Association), Navajo radio station KTNN, a Child Care operated by Christian Health Care Services, the Saint Michaels Senior Citizens Program, Toyei Industries (providing services for developmental disabilities and mental illness), and the Ch'ihootso Baptist Church. These entities providing essential services are within and less than one mile of Family Dollar. None of this vital and important information is provided in the application for the sale of liquor, essential matters that should be in this type of application.
- H. Family Dollar sits on lands surrounded by tribal land. Any liquor sold to customers by Family Dollar could not lawfully be taken beyond the parking lot. As a result, liquor sold by Family Dollar would have to be consumed on the premises. This is very concerning.
- Geographically, Family Dollar sits adjacent to State Highway 264, with Gallup, New Mexico to the east and Tuba City in Arizona (within the Navajo Nation).
- J. Alcohol sales present hazards associated with driving and multiple fatalities have occurred on Highway 264 due to drunk driving. Selling liquor along this major highway will certainly increase accidents related to drunk driving. Concerns for pedestrian safety are also present in this area as intoxicated pedestrians have been hit and killed on this stretch of highway.
- K. Within the Navajo Nation, 55% of calls for help and assistance concern public intoxication. Of communities within the Navajo Nation, Tuba City and Window Rock receive the highest number of calls concerning public intoxication. Both of these communities are along Highway 264, with Saint Michaels located within 2 miles of Window Rock. *Data/Statistics. Navajo Division of Behavioral and Mental Health Services*.

L. The sale of alcohol at Family Dollar in Saint Michaels will unquestionably contribute to an increase in drunk driving crashes, as well as an increase in the number of pedestrians killed due to intoxication.

M. Alcohol is a major problem within the Navajo Nation. The harm caused by alcohol on members of the Navajo Nation has been devastating. Members of the Navajo Nation have died from the consumption of alcohol or been killed because of it. The rate of alcoholism is alarming within the Navajo Nation. Governments possess moral and legal obligations to protect its citizens. Considering the devastating impact and harm alcohol has had on members of the Navajo Nation, it would be unconscionable to grant a license to Family Dollar to sell liquor within the community of Saint Michaels or any other place within the Navajo Nation.

N. The short comment period of 20 days for a liquor license is much too short. This is unfair to the public, as well as residents living within the area that would be affected by the issuance of a liquor license to Family Dollar, and businesses operating and providing services in the area that may wish to comment on Family Dollars' application. In the interest of public safety and fair opportunity to be heard, the state of Arizona must extend this period. Further, stricter requirements should be placed on liquor license applicants in providing information as to its location and a description of the surrounding area, including demographics. The burden of providing such information should not be placed on those who would be affected.

NOW THEREFORE BE IT RESOLVED:

The Navajo Nation hereby OPPOSES the liquor license application submitted by Family Dollar Store no. 32091, located within the exterior boundaries of the Navajo Nation.





MEMORANDUM

To

Hon. Daniel E. Tso, Delegate

Navajo Nation Council

From:

Ron Haven, Attorney

Office of Legislative Counsel

Date:

June 24, 2020

Re: AN ACTION RELATING TO LAW AND ORDER, HEALTH, EDUCATION AND HUMAN SERVICES AND NAABIK'ÍYÁTI' COMMITTEES; OPPOSING LIQUOR LICENSE APPLICATION FILED BY DOLLAR STORE IN THE COMMUNITY OF SAINT MICHAELS, ARIZONA LOCATED WITHIN THE TERRITORIAL JURISDICTION OF THE NAVAJO NATION

As requested, I have prepared the above-referenced proposed resolution and associated legislative summary sheet pursuant to your request for legislative drafting. As to format, the resolution as drafted is legally sufficient. Regarding substance, as with any legislation, it can be subject to review by the courts in the event of proper challenge. Please ensure that this particular resolution request is precisely what you want.

If you are satisfied with the proposed resolution, please sign it as "sponsor" and submit it to the Office of Legislative Services where it will be given a tracking number and sent to the Office of the Speaker for assignment. If the proposed resolution is unacceptable to you, please contact me at the Office of Legislative Counsel and advise me of the changes you would like made to the proposed resolution. Ahéhee'.

OLC # 20-213-1

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0139-20_ SPONSOR: <u>Daniel Tso</u>

TITLE: An Action Relating to Law and Order, Health, Education and Human Services and Naabik'íyáti' Committees; Opposing Liquor License Application Filed by Dollar Store in the Community of Saint Michaels, Arizona Located within the Territorial Jurisdiction of the Navajo Nation

Date posted: June 24, 2020 at 5:35PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 et. seq.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: <u>0139-20</u>

SPONSOR: <u>Honorable Daniel E. Tso</u>

TITLE: An Action Relating to Law and Order, Health, Education and Human Services and Naabik'íyáti' Committees; Opposing Liquor License Application Filed by Dollar Store in the Community of Saint Michaels, Arizona Located within the Territorial Jurisdiction of the Navajo Nation

Posted: <u>June 24, 2020 at 5:35PM</u>

5 DAY Comment Period Ended: June 29, 2020

Digital Comments received:

Comments Supporting	None
Comments Opposing	None
Inconclusive Comments	None

Legislative Tracking Secretary Office of Legislative Services

06/30/20_7:27 AM_

Date/Time

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0139-20

SPONSOR: Honorable Daniel E. Tso

TITLE: An Action Relating to Law and Order, Health, Education and Human Services and Naabik'íyáti' Committees; Opposing Liquor License Application Filed by Dollar Store in the Community of Saint Michaels, Arizona Located within the Territorial Jurisdiction of the Navajo Nation

Posted: June 24, 2020 at 5:35PM

5 DAY Comment Period Ended: June 29, 2020

Digital Comments received:

Comments Supporting	1) Nahata Dziil Commission Governance
Comments Opposing	None
Inconclusive Comments	None

Legislative Tracking Secretary Office of Legislative Services

06/30/20 9:594M Date/Time

NAHATA DZIIL COMMISSION GOVERNANCE

Darrell Tso – President Wayne Lynch – Vice President Margaret Bedonie – Secretary Jemez Horseson – Treasurer Darryl Ahasteen – Member Eunice Yesslith – Commission Manager Lyndale Curley – Account Maintenance Specialist

RESOLUTION OF NAHATA DZIIL COMMISSION GOVERNANCE

NDCG-2020-06-110

Nahata Dziil Commission Governance is supporting the Office of the President and Vice President in strongly opposing Family Dollar's liquor license application to sell alcohol in the community of St Michaels.

WHEREAS:

- 1. The Nahata Dziil Commission Governance is certified by the Navajo Nation Council Resolution CAP-36-91 as a local governmental entity of the Navajo Nation Government which has the responsibility and authority to promote, protect and preserve the interest and general welfare including the safety of its community, people, programs, property, etc.; and
- Transportation and Community Development Committee of the Navajo Nation by Resolution TCDCAU-66-02, approved governance certification of the Nahata Dziil Commission Governance Five Management Policies and Procedures pursuant to 26 N.N.C. Section 102(B), which permit's the Nahata Dziil Commission Governance to exercise local governance authorities contained within 26 N.N.C. Section 103 (D)(1); and
- The Nahata Dziil Commission Governance is further certified by the Navajo Nation in accordance
 with its Community Based land Use Plan, pursuant to Resolution of the Transportation and
 Community Development Committee of the Navajo Nation Council, to administer its community
 lands with the New Lands Chapter boundaries and to decide on the best options for its land use;
 and
- 4. On January 20, 2008, the Nahata Dziil Chapter converted its Governmental entity into the Nahata Dziil Commission Governance; and
- Office of the President and Vice President issued a letter to the Arizona State Liquor Board and the Apache County Board of Supervisor in which they strongly opposed Family Dollar's notice of application to sell alcohol in their store located on fee land in the community of St Michaels, Arizona; and
- 6. This application poses a direct threat to the health and safety of the residents of St Michaels's Chapter and the entire Navajo Nation. Our Navajo People have a long, ongoing battle with alcohol and the devastation that alcoholism causes to our families and violence and other criminal activity, motor vehicle fatalities, and deaths caused by exposure to extreme weather conditions; and
- 7. The Apache County Board of Supervisors has the authority to recommend to the Arizona State Liquor Board the approval or denial of the liquor license application; and
- 8. It is our obligation as Navajo leaders to protect our entire nation, and particularly the most vulnerable of our people. We will continue to fight any liquor license application on or near the Navajo Nation. We ask that Apache County and the State of Arizona respect the Nation's sovereign authority and recognize that Family Dollar's proposal retail sales of packaged liquor would violate Navajo Nation laws and regulations; and

 On Behalf of the Nation and our Navajo People we request that the Apache County Board of Supervisors recommend denial of Family Dollar's application and that the Arizona State Liquor Bord deny the application.

NOW THEREFORE, BE IT RESOLVED THAT

Nahata Dziil Commission Governance is supporting the Office of the President and Vice President in strongly opposing Family Dollar's liquor license application to sell alcohol in the community of St Michaels.

CERTIFICATION

I hereby certify that the foregoing resolution was duly considered by Nahata Dziil Commission Governance at a duly called SPECIAL meeting at Nahata Dziil Commission Governance Meeting Hall, NAVAJO NATION, Sanders, (Arizona), at which a quorum was present and that same was passed by a vote of <u>04</u> in favor, <u>00</u> opposed and <u>01</u> abstained, on this 28th day of June 2020.

Wayne Linch, Commission President Nahata Dziil Commission Governance

Motion by: Darrell Tso

Second by: Margaret Bedonie