

**LEGISLATIVE SUMMARY SHEET**

**Tracking No.** 0223-18

**DATE:** June 26, 2018

**TITLE OF RESOLUTION:** AN ACTION RELATING TO RESOURCES AND DEVELOPMENT AND BUDGET AND FINANCE COMMITTEES; ACCEPTING THE FOLLOW-UP REVIEW OF THE NAVAJO PARKS AND RECREATION DEPARTMENT CORRECTIVE ACTION PLAN IMPLEMENTATION; IMPOSING SANCTIONS FOR NOT IMPLEMENTING THE CORRECTIVE ACTION PLAN

**PURPOSE:** The purpose of this resolution is to approve upon the Navajo Parks and Recreation Department for not implementing the Department's corrective action plan.

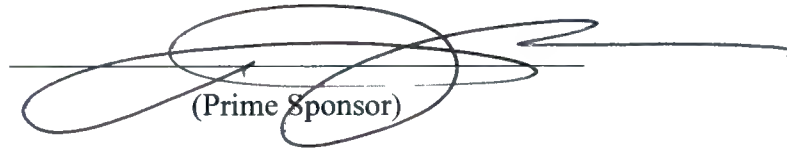
This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

5-DAY BILL HOLD PERIOD: None  
Website Posting Time/Date: 4:49pm 4/25/18  
Posting End Date: 7/4/2018  
Eligible for Action: 7/5/2018

Resources & Development Committee  
Thence  
Budget & Finance Committee

PROPOSED STANDING COMMITTEE RESOLUTION  
23<sup>RD</sup> NAVAJO NATION COUNCIL -- Fourth Year, 2018

INTRODUCED BY



(Prime Sponsor)

TRACKING NO. 0223-18

AN ACTION

RELATING TO RESOURCES AND DEVELOPMENT AND BUDGET AND  
FINANCE COMMITTEES; ACCEPTING THE FOLLOW-UP REVIEW OF THE  
NAVAJO PARKS AND RECREATION DEPARTMENT CORRECTIVE ACTION  
PLAN IMPLEMENTATION; IMPOSING SANCTIONS FOR NOT IMPLEMENTING  
THE CORRECTIVE ACTION PLAN

**BE IT ENACTED:**

**SECTION ONE. AUTHORITY**

- A. The Resources and Development Committee serves as the oversight committee for the Division of Natural Resources. The Navajo Department of Parks and Recreation falls under the Division of Natural Resources. 2 N.N.C § 501(C)(1).
- B. The Auditor General's Plan of Operation, codified in 12 NNC §§ 1-10, provides that "12 months after the release of the audit report, the Auditor General conduct a follow-up to determine the status of implementation [of the corrective action plan.]" 12 N.N.C. § 7(G).
- C. The Budget and Finance Committee is charged with receiving post-audit follow-up reports from the Auditor General. 12 N.N.C §§ 6(B) and 7(H).
- D. As part of the follow-up report, the Auditor General shall recommend action to be taken by the Budget and Finance Committee and present the report to the standing committee

1 or committees having oversight responsibility for the audited program. 12 N.N.C. § 7  
2 (G).

3 E. Based on the follow-up review and any recommendations made by the standing  
4 committee having oversight responsibility for the audited program, the Budget and  
5 Finance Committee will determine what actions should be taken. 12 N.N.C. § 7(I).

6 F. The Auditor General Plan of Operation provides for the imposition of sanctions under  
7 12 N.N.C. §§ 9(B) and (C), upon the recommendation of the Auditor General in  
8 accordance with 12 N.N.C. § 7(G).

9 G. The Auditor General Plan of Operation provides that “[a]ny director or chapter official  
10 whose salary or other payments are withheld pursuant to § 9(C) shall have the right to  
11 have the withholding reviewed by the Navajo Nation Office of Hearing and Appeals.”  
12 12 N.N.C. § 9(D).

## 13 14 **SECTION TWO. FINDINGS**

15 A. The Auditor General performed a special review of the Navajo Parks and Recreation  
16 Department in 2009. The Budget and Finance Committee approved the audit report  
17 and the department’s corrective action plan on August 18, 2009 in resolution  
18 BFAU-13-09, which is attached as **Exhibit B**.

19 B. The Auditor General conducted a follow-up review to determine if the corrective  
20 action plan had been implemented. The Auditor General’s report titled, “A Follow-  
21 up Review of the Navajo Parks and Recreation Department Corrective Action Plan  
22 Implementation” (Report No. 18-24, April 2018) is attached as **Exhibit A**.

23 C. The review results indicate that out of 31 corrective measures to address 9 audit  
24 issues, the Navajo Parks and Recreation Department implemented 13 (or 42%) of  
25 the corrective measures. As a result, the Division’s corrective action plan has not  
26 been implemented. See **Exhibit A** of Exhibit A.

27 D. The Auditor General recommended sanctions be imposed upon the Department and the  
28 Department Manager for Navajo Parks and Recreation. The Budget and Finance  
29 Committee is authorized to make the final determination on what actions should be  
30 taken. 12 N.N.C. § 7(I).

1 **SECTION THREE. ACCEPTANCE AND APPROVAL**

- 2 A. The Navajo Nation hereby accepts **Exhibit A**, Auditor General's Report, "A Follow-  
3 up Review of the Navajo Parks and Recreation Department Corrective Action Plan  
4 Implementation" (Report No. 18-24, April 2018).
- 5 B. The Navajo Nation Controller shall cause ten percent (10%) of monies payable from  
6 any governmental fund of the Navajo Nation, as defined at 12 N.N.C. § 810 (S), to be  
7 withheld after the recommended sanction is approved by the Budget and Finance  
8 Committee and issued to the Navajo Parks and Recreation Department until such time  
9 as the Navajo Parks and Recreation Department demonstrates to the Auditor General  
10 that the corrective action plan has been implemented per 12 N.N.C. § 9(B).
- 11 C. The Navajo Nation Controller shall cause twenty percent (20 %) of the Department  
12 Manager's salary to be withheld per 12 N.N.C. § 9 (C).
- 13 D. The Department Manager may appeal the imposition of sanctions in accordance with  
14 12 N.N.C. § 9(D).
- 15 E. The Navajo Parks and Recreation Department shall provide proof of implementation  
16 of the corrective action plan at which time the Auditor General shall immediately  
17 report the compliance to the Controller who shall then release all withheld funds in  
18 accordance with 12 N.N.C. §§ 9(B) and (C).
- 19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30





**OFFICE OF THE AUDITOR GENERAL**

**The Navajo Nation**

**A Follow Up Review  
of the  
Navajo Parks and Recreation Department  
Corrective Action Plan Implementation**


**Report No. 18-24  
April 2018**

**Performed by:  
Beverly Tom, Senior Auditor  
Effie Edsitty, Auditor**



**M-E-M-O-R-A-N-D-U-M**

**TO :** Martin Begaye, Department Manager  
**NAVAJO PARKS AND RECREATION DEPARTMENT**

**FROM :**   
Elizabeth Begay, CIA, CFE  
Auditor General  
**OFFICE OF THE AUDITOR GENERAL**

**DATE :** April 30, 2018

**SUBJECT :** Audit Report No. 18-24, a Follow-up Review of the Navajo Parks and Recreation Department Corrective Action Plan Implementation

**BACKGROUND**

In 2009, the Office of the Auditor General performed a special review of the Navajo Parks and Recreation Department. This follow-up report provides information on the Department's progress in addressing the prior audit findings.

**OBJECTIVE AND SCOPE**

The objective of this review is to determine the status of the corrective action plan implementation based on a 12-month review period of October 1, 2016 to September 30, 2017. Our review was based on inquiries, review of records and audit test work.

**SUMMARY**

The Navajo Parks and Recreation Department did not resolve all prior audit findings. Of 31 corrective measures, the Navajo Parks and Recreation Department implemented 13 (42%) corrective measure, leaving 18 (58%) not implemented. See attached Exhibit A for the detailed explanation of the follow-up results.

**CONCLUSION**

Based on the review results, the Office of the Auditor General recommends that sanctions be imposed on the Department and its Department Manager pursuant to 12 N.N.C. Sections (b) and (c). Once the Navajo Parks and Recreation Department fully implements its corrective action plan, all withheld funds will be released to the Department and the Department Manager.

In conclusion, we wish to thank the Navajo Parks and Recreation Department for assisting in this follow-up review.

xc: Bidtah Becker, Executive Director  
**DIVISION OF NATURAL RESOURCES**  
Clara Pratte, Chief of Staff  
**OFFICE OF PRESIDENT/VICE PRESIDENT**  
Chrono

**REVIEW RESULTS**  
**Parks and Recreation Department Corrective Action Plan Implementation**  
**Review Period: October 01, 2016 to September 30, 2017**

<b>Audit Issues</b>	<b>Total of Corrective Measures</b>	<b># of Corrective Measures Implemented</b>	<b># of Corrective Measures Not Implemented</b>	<b>Audit Issue Resolved?</b>	<b>Review Details</b>
1. Monument Valley Tribal Park concessionaire payments are not verified.	3	3	0	Yes	Attachment A
2. The Department does not ensure proper recognition of revenues.	2	2	0	Yes	
3. The Department does not warrant receiving General Fund Appropriations.	2	2	0	Yes	
4. Allocation of \$500,000 was made contrary to established regulations.	1	1	0	Yes	
5. Imprudent travel expenses.	2	2	0	Yes	
6. Cash revenues are not properly safeguarded and timely deposited.	9	1	8	No	Attachment B
7. The Department does not properly classify expenses.	4	1	3	No	
8. Record keeping is poor.	4	0	4	No	
9. Improving parks infrastructure and facilities is not a priority.	4	1	3	No	
<b>TOTAL:</b>	<b>31</b>	<b>13</b>	<b>18</b>	<b>5-Yes 4-No</b>	

WE DEEM CORRECTIVE MEASURES: Implemented where the department provided sufficient and appropriate evidence to support all elements of the implementation; and Not Implemented where evidence did not support meaningful movement towards implementation, and/or where no evidence was provided.



◆ 2018 STATUS	<b>Issue 1: Monument Valley Tribal Park concessionaire payments are not verified. RESOLVED</b>
For fiscal year 2017, the Monument Valley Tribal Park concessionaire payments totaled \$957,158. The department worked with the Cashier's office to implement a process that allows for a proper review of cash receipt documents for the concessionaire payments and detect underpayments in a timely manner.	
◆ 2018 STATUS	<b>Issue 2: The Department does not ensure proper recognition of revenues. RESOLVED</b>
The Parks and Recreation Department reviews and reconciles the revenues posted to the enterprise funds established for the tribal parks and fairs. This ensures revenues are properly classified and recognized in the correct funds.	
◆ 2018 STATUS	<b>Issue 3: The Parks and Recreation Department does not warrant receiving Navajo Nation General Fund Appropriations. RESOLVED</b>
Since fiscal year 2015, the department has not received any general fund appropriations and relies on its park enterprise fund to fully fund the department's personnel and operations.	
◆ 2018 STATUS	<b>Issue 4: Allocation of \$500,000 was made contrary to established regulations. RESOLVED</b>
With the recent allocation of \$3.3 million from the Hotel Occupancy Tax Fund, the department complied with established regulations in receiving the allocation. Therefore, the department is able to provide assurance the allocation was properly reviewed and approved.	
◆ 2018 STATUS	<b>Issue 5: Imprudent travel expenses. RESOLVED</b>
For the audit period, we examined 15 of 97 travel authorization totaling \$4,462 and verified that the Parks and Recreation Department travelers are complying with travel policies and procedures. In addition, the department's off-reservation travel was reduced significantly.	



<p>◆ 2018 STATUS</p>	<p><b>Issue 6: Cash revenues are not properly safeguarded and timely deposited. NOT RESOLVED</b></p>
<p>The Monument Valley Tribal Park has not revised its cash receipt policies and procedures since 2008. Therefore, current procedures are inconsistent with written procedures and staff duties for cash activities are not properly segregated. We examined a sample of 63 money bags for the audit period and we noted the following: a) 21 money bags (66%) totaling \$110,890 showed cash shortages totaling \$5,659 and b) 29 money bags (46%) totaling \$126,832 took between 2 to 6 days to be deposited at the nearest bank. Although a night deposit service was established for the tribal park, the service is used inconsistently. This would explain the \$29,253 in cash revenues found on hand in a safe during our site visit. The lack of incident reporting and monitoring also does not ensure cash shortages and deposit delays are properly justified. Furthermore, the security cameras intended to detect mishandling of cash are not placed to visually show the cash handling during cash counts, shift changes, safe drops, reconciliation and depositing. Since management did not implement the corrective actions, this issue it still deemed high risk for the Navajo Parks and Recreation Department.</p>	
<p>◆ 2018 STATUS</p>	<p><b>Issue 7: The Navajo Parks and Recreation Department does not properly classify expenses. NOT RESOLVED</b></p>
<p>Staff authorized to incur expenses are circumventing established processes and the department's accounting section is unable to ensure all department expenses are classified and posted to the proper accounts. Records showed that \$83,318 in expenses incurred for the 2017 4<sup>th</sup> of July Celebration and Navajo Nation Fair were expensed to the Parks Enterprise fund rather than to the respective enterprises funds established for these fairs. The department's accounting section created internal ledgers to track the expenses but these ledgers were unreliable because they were not kept current and were not routinely reconciled to the Financial Management Information System. Since management did not fully implement the corrective measures, the department continues to provide inaccurate expense reports.</p>	
<p>◆ 2018 STATUS</p>	<p><b>Issue 8: Record keeping is poor. NOT RESOLVED</b></p>
<p>The Navajo Parks and Recreation Department developed a records management handbook but did not establish a records management section. Rather, individual staff continues to maintain their own files at their respective workstations that resulted in duplicate records or incomplete files. Although there is sufficient support staff that can maintain records, no real progress has been made to improve recordkeeping. There is no secure area to store sensitive records and no periodic inspection of department files to ensure they are complete, stamped, classified, filed and safeguarded. Since management has not addressed this audit issue with appropriate corrective action, the risks associated with poor recordkeeping still exist.</p>	
<p>◆ 2018 STATUS</p>	<p><b>Issue 9: Improving parks infrastructure and facilities is not a priority. NOT RESOLVED</b></p>
<p>The fiscal year 2017 operating budget for the Navajo Parks and Recreation Department was \$5.5 million. Of this amount, only 6% (\$314,082) was earmarked for capital outlay. These funds were expended for vehicles totaling \$173,750 and equipment totaling \$33,185. There were other repairs and maintenance expenses totaling \$82,398 for contractors and vendors but the department's</p>	

internal accounting ledgers could not explain which tribal park incurred the expenses and for what purpose. Lastly, the department was approved \$3.3 million from the Hotel Occupancy Tax Fund for capital projects in fiscal year 2017 but to date, these funds have not been expended. Overall, management has not resolved this issue and improving park infrastructure and facilities continues to lag in department priorities.

BFAU-13-09

**RESOLUTION OF THE  
BUDGET AND FINANCE COMMITTEE  
OF THE NAVAJO NATION COUNCIL**

**21<sup>ST</sup> NAVAJO NATION COUNCIL – THIRD YEAR, 2009**

**AN ACTION**

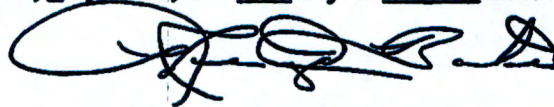
**RELATING TO FINANCE; ACCEPTING A SPECIAL REVIEW OF NAVAJO NATION PARKS AND RECREATION DEPARTMENT SUBMITTED BY THE OFFICE OF THE AUDITOR GENERAL AND APPROVING THE CORRECTIVE ACTION PLAN SUBMITTED BY NAVAJO NATION PARKS AND RECREATION DEPARTMENT**

**BE IT ENACTED:**

1. The Navajo Nation hereby accepts Audit Report No. 09-07, A Special Review of Navajo Nation Parks and Recreation Department, and approves the Navajo Nation Parks and Recreation Department corrective action plan, hereto attached as Exhibits A and B, respectively.
2. The Navajo Nation hereby directs that copies of the Navajo Nation Parks and Recreation Department corrective action plan be provided to the Office of the President/Vice President, and the Resources Committee, as part of their oversight responsibilities for the Navajo Nation Parks and Recreation Department.
3. The Navajo Nation hereby directs the Navajo Nation Parks and Recreation Department to submit a written status report on their progress in implementation of the corrective action plan to the Office of the Auditor General six months after the approval of this resolution.
4. The Navajo Nation hereby directs the Office of the Auditor General to review the written status report to be submitted by the Navajo Nation Parks and Recreation Department and report to the Resources Committee, as well as the Budget and Finance Committee.
5. The Navajo Nation hereby directs the Office of the Auditor General to conduct a follow-up review twelve months after the approval of this resolution to verify actions claimed to have been taken by the Navajo Nation Parks and Recreation Department, to issue a written follow-up report indicating the Navajo Nation Parks and Recreation Department progress in implementing the corrective action plan, and to make recommendations to the Resources Committee, as well as the Budget and Finance Committee.

### **CERTIFICATION**

I hereby certify that the foregoing resolution was duly considered by the Budget and Finance Committee of the Navajo Nation Council at a duly called meeting held at Window Rock, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 5 in favor, 0 opposed, this 18th day of August, 2009.

A handwritten signature in black ink, appearing to read 'LoRenzo C. Bates', with a large, stylized initial 'L' and a flourish at the end.

**LoRenzo C. Bates, Chairman  
Budget and Finance Committee**

**Motion: Jonathan Nez  
Second: Hoskie Kee**





## MEMORANDUM

TO: Seth Damon  
23<sup>rd</sup> Navajo Nation Council

FROM: K. A. Howell  
Kristen Lowell, Principal Attorney  
Office of Legislative Counsel

DATE: June 26, 2018

SUBJECT: **AN ACTION RELATING TO RESOURCES AND DEVELOPMENT AND BUDGET AND FINANCE COMMITTEES; ACCEPTING THE FOLLOW-UP REVIEW OF THE NAVAJO PARKS AND RECREATION DEPARTMENT CORRECTIVE ACTION PLAN IMPLEMENTATION; IMPOSING SANCTIONS FOR NOT IMPLEMENTING THE CORRECTIVE ACTION PLAN**

As requested, I have prepared the above-referenced proposed resolution and associated legislative summary sheet pursuant to your request for legislative drafting. Based on existing law and review of documents submitted, the resolution as drafted is legally sufficient. As with any action of government however, it can be subject to review by the courts in the event of proper challenge.

**Please ensure that this particular resolution request is precisely what you want.** You are encouraged to review the proposed resolution to ensure that it is drafted to your satisfaction.

The Office of Legislative Counsel confirms the appropriate standing committee(s) based on the standing committees powers outlined in 2 N.N.C. §§301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. §164(A)(5).

If the proposed resolution is unacceptable to you, please contact me at the Office of Legislative Counsel and advise me of the changes you would like made to the proposed resolution.

THE NAVAJO NATION  
LEGISLATIVE BRANCH  
INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0223-18\_\_\_\_\_ SPONSOR: Seth Damon

**TITLE: An Action Relating to Resources and Development and Budget and Finance Committee; Accepting the Follow-Up Review of the Navajo Parks and Recreation Department Corrective Action Plan Implementation; Imposing Sanctions for not implementing the Corrective Action Plan**

**Date posted: June 23, 2018 at 4:49pm**

Digital comments may be e-mailed to [comments@navajo-nsn.gov](mailto:comments@navajo-nsn.gov)

Written comments may be mailed to:

Executive Director  
Office of Legislative Services  
P.O. Box 3390  
Window Rock, AZ 86515  
(928) 871-7590

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

**Please note:** This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 *et. seq.*

**THE NAVAJO NATION  
LEGISLATIVE BRANCH  
INTERNET PUBLIC REVIEW SUMMARY**

**LEGISLATION NO.:** 0223-18

**SPONSOR:** Honorable Seth Damon

**TITLE:** An Action Relating to Resources and Development and Budget and Finance Committee; Accepting the Follow-Up Review of the Navajo Parks and Recreation Department Corrective Action Plan Implementation; Imposing Sanctions for not implementing the Corrective Action Plan

**Posted:** June 23, 2018 at 4:49pm

**5 DAY Comment Period Ended:** July 4, 2018

**Digital Comments received:**

<b>Comments Supporting</b>	<i>None</i>
<b>Comments Opposing</b>	<i>None</i>
<b>Inconclusive Comments</b>	<i>None</i>



**Legislative Secretary II  
Office of Legislative Services**

7/6/2018 8:30am  
**Date/Time**

**RESOURCES AND DEVELOPMENT COMMITTEE  
23rd NAVAJO NATION COUNCIL**

**FOURTH YEAR 2018**

**COMMITTEE REPORT**

Mr. Speaker,

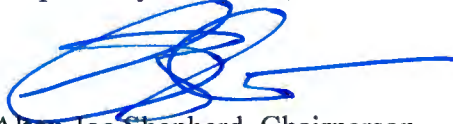
The **RESOURCES AND DEVELOPMENT COMMITTEE** to whom has been assigned:

**Legislation # 0223-18:** An Action Relating to Resources and Development and Budget and Finance Committees; Accepting the Follow-up Review of the Navajo Parks and Recreation Department Corrective Action Plan Implementation; Imposing Sanctions for Not Implementing the Corrective Action Plan. *Sponsor: Honorable Seth Damon*

Has had it under consideration and reports a **DO PASS** with no amendment;

And thereafter referred the matter to Budget and Finance Committee.

Respectfully submitted,



Alton Joe Shepherd, Chairperson  
Resource and Development Committee of  
the 23<sup>rd</sup> Navajo Nation Council

Date: August 15, 2018

Meeting Location: Navajo Nation Council, Window Rock, Arizona

**Main Motion:** Walter Phelps      Second: Jonathan Perry      Vote: 4-0-1(CNV)

**YEAS:** Benjamin Bennett; Leonard Pete, Jonathan Perry and Walter Phelps

**EXCUSED:** Davis Filfred



# **RESOURCES AND DEVELOPMENT COMMITTEE**

## **Regular Meeting**

**August 15, 2018**

### **ROLL CALL**

### **VOTE TALLY SHEET:**

**Legislation # 0223-18:** An Action Relating to Resources and Development and Budget and Finance Committees; Accepting the Follow-up Review of the Navajo Parks and Recreation Department Corrective Action Plan Implementation; Imposing Sanctions for Not Implementing the Corrective Action Plan. *Sponsor: Honorable Seth Damon*

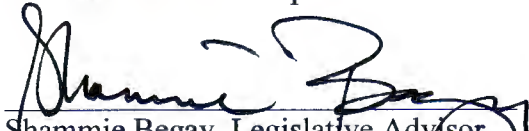
**MAIN MOTION:** Walter Phelps      S: Jonathan Perry      V: 4-0-1 (CNV)

**VOTE TALLY:** Benjamin Bennett; Leonard Pete, Jonathan Perry and Walter Phelps

**EXCUSED:** Davis Filfred



Alton Joe Shepherd, Chairman  
Resources and Development Committee

  
Shammie Begay, Legislative Advisor  
Resources and Development Committee