LEGISLATIVE SUMMARY SHEET Tracking No. 0304-17

DATE:

August 8, 2017

TITLE OF RESOLUTION: AN ACTION RELATING TO LAW AND ORDER, BUDGET AND FINANCE AND NAABIK'ÍYÁTI'; APPROVING THE EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM FISCAL YEAR 2016 LOCAL SOLICITATION AND GRANT WAIVER OF THE INDIRECT COST RATE

PURPOSE: This resolution if approved, will approve the Judicial Branch of the Navajo Nation's request to waive the indirect cost rate of 7.18% for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year 2016 Local Solicitation and a standing waiver of the Indirect Cost rate of the Navajo Nation for the standard 10% Administrative Costs limit as stipulated by the funding agency for a period of five (5) funding years, Fiscal Year 2016 through 2020.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed legislation in detail.

	OLD PERIOD: Law & Order O	ommittee
	ing Time/Date: 5: CSPM 6116 117	THENCE
Posting End Eligible for A	Dudget 0 P	Committee
1	PROPOSED STANDING COMMITTEE RESOLUTION	THENCE
2	23 rd NAVAJO NATION COUNCIL Third Year, 2017 Naa'bik'íyáti' (Committee
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5	- CAR K	
6	OTT (Sponsor)	
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8	TRACKING NO. <u>0304-17</u>	
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10	AN ACTION	
11	RELATING TO LAW AND ORDER, BUDGET AND FINANCE AND	
12	NAABIK'ÍYÁTI'; APPROVING THE EDWARD BYRNE MEMORIAL JUSTICE	
13	ASSISTANCE GRANT PROGRAM FISCAL YEAR 2016 LOCAL SOLICITATION	
14	AND GRANT WAIVER OF THE INDIRECT COST RATE	
15		
16	BE IT ENACTED:	
17	SECTION ONE. AUTHORITY	
18	A. The Law and Order Committee is a standing committee of the Navajo Nation Council	
19	and is empowered to grant final approval for agreements negotiated by public safety	
20	programs with other federal agencies subject to Naabik'íyáti' Committee approval	
21	when required by law. See 2 N.N.C. §§ 600 (A) and 601 (B)(1)(a).	
22	B. The Budget and Finance Committee is a standing committee of the Navajo Nation	
23	Council and is empowered to authorize, review, approve and accept agreements,	
24	including contracts and grants, between the Navajo Nation and any federal, state or	
25	regional authority upon the recommendation of the standing committee which has	
26	oversight over the division, department or program which has applied for the	
27	agreement, or upon recommendation of the Chapter." See 2 N.N.C. §§ 300 (A) and	
28	301 (B)(15).	
29	C. The Naabik'íyáti' Committee is a standing committee of the Navajo Nation Council	
30	and among other statutory powers, the committee has the delegated responsibility to	
	Page 1 of 4 17-503-1	

"review and continually monitor the programs and activities of federal and state departments and to assist development of such programs designed to serve the Navajo People and the Navajo Nation through intergovernmental relationships between the Navajo Nation and such departments." *See* 2 N.N.C. §§ 700 (A) and 701 (A)(7).

- D. Regarding grants, the Naabik'íyáti' Committee negotiates indirect cost rates; and, it is authorized to waive such costs. See 2 N.N.C. § 701 (A)(10).
- E. The Naabik'íyáti' Committee may waive such costs when it determines it is in the best interests of the Navajo Nation and when the "division, department or program requesting the waiver demonstrates a statutory and/or regulatory requirement that limits the indirect cost or administrative cost rate available for a particular grant or contract, or ... [t]here is a showing of necessity and a commitment of available general funds by the division, department or program requesting the waiver which is available to offset the loss in indirect costs or administrative costs." 2 N.N.C. § 701 (A)(10)(a) and (b).
- F. The Naabik'íyáti' Committee of the Navajo Nation Council reviews and approves "the negotiation and setting of the Navajo Nation's indirect cost or administrative cost rate agreements with the cognizant federal agent." 2 N.N.C. § 701 (A)(10).

SECTION TWO. FINDINGS

- A. The Judicial Branch of the Navajo Nation applied for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year 2016 Local Solicitation and was awarded grant funding in the amount of \$48,831.00, from the United States Department of Justice, Office of Justice Programs. Award notification letter attached as Exhibit A.
- B. The JAG Program provides states and units of local governments with critical funding necessary to support a range of program areas including law enforcement; prosecution and court programs; prevention and education programs; corrections and community corrections; drug treatment and enforcement; crime victim and witness initiatives; and planning, evaluation, and technology improvement programs. JAG Grant packet attached as Exhibit B.

- C. The JAG Program funds may be used for state and local initiatives, technical assistance, strategic planning, research and evaluation (including forensics), data collection, training, personnel, equipment, forensic laboratories, supplies, contractual support, and criminal justice information systems that will improve or enhance such areas as:
 - 1. Law enforcement programs;
 - 2. Prosecution and court programs, including indigent defense;
 - 3. Prevention and education programs;
 - 4. Corrections, community corrections and reentry programs;
 - 5. Drug treatment and enforcement programs;
 - 6. Planning, evaluation, and technology improvement programs; and
 - 7. Crime victim and witness programs (other than compensation).
- D. The Judicial Branch seeks to waive 7.18% of the Indirect Cost rate for acceptance of the JAG Program funds. The justification for the waiver includes:
 - 1. JAG Program caps Administrative Costs in the budget to 10%.
 - The Judicial Branch requests a standing waiver of the Indirect Cost rate of the Navajo Nation for the standard 10% Administrative Costs limit as stipulated by the funding agency for a period of five (5) funding years, Fiscal Year 2016 through 2020.

Memorandum is attached as Exhibit C.

- E. The Office of Management and Budget, memorandum is attached as **Exhibit D**, lists the following concerns:
 - Per the 2017 Navajo Nation Budget Instructions Manual Appendix L Section VI. B. 2. Bullet point 4 "Subcontracts e.g., construction projects i.e. power/waterline, building, etc., third party service providers under P.L. 93-638 BIA/HIS, etc. Professional Service Contracts used by Navajo Nation as a procurement contract does not qualify as an exclusion or pass-through." Therefore, the budget of \$21,000 for "Consultants" needs to be included in amount subject to IDC. CGS has provided a worksheet to

- calculate the budget for IDC recovery of the Grant. Amount will be based on next comment.
- 2. The Program needs to provide documents that show USDOJ allows the Navajo Nation to recover IDC at only 10% IDC rate. If USDOJ is offering IDC rate different from the most current rate approved by Interior Business Center of 17.18% for Fiscal Year 2015, Naabik'íyáti' Committee action is required.
- 3. The Grant was awarded August 26, 2016, but the Acceptance Award is barely being submitted. Therefore, Document Review packet is being submitted very untimely.
- F. The Judicial Branch of the Navajo Nation requests the waiver of the indirect cost rate of 7.18% for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year 2016 Local Solicitation and a standing waiver of the Indirect Cost rate of the Navajo Nation for the standard 10% Administrative Costs limit as stipulated by the funding agency for a period of five (5) funding years, Fiscal Year 2016 through 2020.

SECTION THREE. APPROVE INDIRECT COST WAIVER

The Navajo Nation hereby approves the Judicial Branch of the Navajo Nation's request to waive the indirect cost rate of 7.18% for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year 2016 Local Solicitation and a standing waiver of the Indirect Cost rate of the Navajo Nation for the standard 10% Administrative Costs limit as stipulated by the funding agency for a period of five (5) funding years. Fiscal Year 2016 through 2020.

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U.S. Department of Justice

Office of Justice Programs

Bureau of Justice Assistance

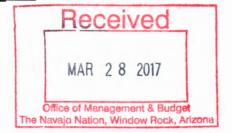
Office of Justice Programs

Washington, D.C. 20531

August 26, 2016

President Russell Begaye Navajo Nation P O Box 9000 Window Rock, AZ 86515

Dear President Begaye:



On behalf of Attorney General Loretta Lynch, it is my pleasure to inform you that the Office of Justice Programs has approved your application for funding under the FY 16 Edward Byrne Memorial Justice Assistance Grant (JAG) Program - Local Solicitation in the amount of \$48,831 for Navajo Nation.

Enclosed you will find the Grant Award and Special Conditions documents. This award is subject to all administrative and financial requirements, including the timely submission of all financial and programmatic reports, resolution of all interim audit findings, and the maintenance of a minimum level of cash-on-hand. Should you not adhere to these requirements, you will be in violation of the terms of this agreement and the award will be subject to termination for cause or other administrative action as appropriate.

If you have questions regarding this award, please contact:

- Program Questions, Dara H. Schulman, Program Manager at (202) 514-9967; and
- Financial Questions, the Office of the Chief Financial Officer, Customer Service Center (CSC) at (800) 458-0786, or you may contact the CSC at ask.ocfo@usdoj.gov.

Congratulations, and we look forward to working with you.

Sincerely,

Ang EOD

Denise O'Donnell Director

Enclosures



OFFICE FOR CIVIL RIGHTS

Office of Justice Programs U.S. Department of Justice 810 7th Street, NW Washington, DC 20531

Tel: (202) 307-0690 TTY: (202) 307-2027 E-mail: askOCR@usdoj.gov Website: www.ojp.usdoj.gov/ocr

August 26, 2016

President Russell Begaye Navajo Nation P O Box 9000 Window Rock, AZ 86515

Dear President Begaye:

Congratulations on your recent award. In establishing financial assistance programs, Congress linked the receipt of federal funding to compliance with federal civil rights laws. The Office for Civil Rights (OCR), Office of Justice Programs (OJP), U.S. Department of Justice (DOJ) is responsible for ensuring that recipients of financial assistance from the OJP, the Office of Community Oriented Policing Services (COPS), and the Office on Violence Against Women (OVW) comply with the applicable federal civil rights laws. We at the OCR are available to help you and your organization meet the civil rights requirements that come with DOJ funding.

Ensuring Access to Federally Assisted Programs

Federal laws that apply to recipients of financial assistance from the DOJ prohibit discrimination on the basis of race, color, national origin, religion, sex, or disability in funded programs or activities, not only in employment but also in the delivery of services or benefits. A federal law also prohibits recipients from discriminating on the basis of age in the delivery of services or benefits.

In March of 2013, President Obama signed the Violence Against Women Reauthorization Act of 2013. The statute amends the Violence Against Women Act of 1994 (VAWA) by including a nondiscrimination grant condition that prohibits discrimination based on actual or perceived race, color, national origin, religion, sex, disability, sexual orientation, or gender identity. The new nondiscrimination grant condition applies to certain programs funded after October 1, 2013. The OCR and the OVW have developed answers to some frequently asked questions about this provision to assist recipients of VAWA funds to understand their obligations. The Frequently Asked Questions are available at http://ojp.gov/about/ocr/vawafaqs.htm.

Enforcing Civil Rights Laws

All recipients of federal financial assistance, regardless of the particular funding source, the amount of the grant award, or the number of employees in the workforce, are subject to prohibitions against unlawful discrimination. Accordingly, the OCR investigates recipients that are the subject of discrimination complaints from both individuals and groups. In addition, based on regulatory criteria, the OCR selects a number of recipients each year for compliance reviews, audits that require recipients to submit data showing that they are providing services equitably to all segments of their service population and that their employment practices meet equal opportunity standards.

Providing Services to Limited English Proficiency (LEP) Individuals

In accordance with DOJ guidance pertaining to Title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d, recipients of federal financial assistance must take reasonable steps to provide meaningful access to their programs and activities for persons with limited English proficiency (LEP). See U.S. Department of Justice, Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition Against National Origin Discrimination Affecting Limited English Proficient Persons, 67 Fed. Reg. 41,455 (2002). For more information on the civil rights responsibilities that recipients have in providing language services to LEP individuals, please see the website http://www.lep.gov.

Ensuring Equal Treatment for Faith-Based Organizations

The DOJ regulation, Equal Treatment for Faith-Based Organizations, 28 C.F.R. pt. 38, requires State Administering Agencies (SAAs) to treat faith-based organizations the same as any other applicant or recipient. The regulation prohibits SAAs from making awards or grant administration decisions on the basis of an organization's religious character or affiliation, religious name, or the religious composition of its board of directors.

The regulation also prohibits faith-based organizations from using financial assistance from the DOJ to fund inherently (or explicitly) religious activities. While faith-based organizations can engage in non-funded inherently religious activities, they must hold them separately from the program funded by the DOJ, and recipients cannot compel beneficiaries to participate in them. The Equal Treatment Regulation also makes clear that organizations participating in programs funded by the DOJ are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion. For more information on the regulation, please see the OCR's website at http://www.ojp.usdoj.gov/about/oer/equal_fbo.htm.

SAAs and faith-based organizations should also note that the Omnibus Crime Control and Safe Streets Act (Safe Streets Act) of 1968, as amended, 42 U.S.C. § 3789d(e); the Victims of Crime Act of 1984, as amended, 42 U.S.C. § 10604(e); the Juvenile Justice and Delinquency Prevention Act of 1974, as amended, 42 U.S.C. § 5672(b); and VAWA, Pub. L. No. 113-4, sec. 3(b)(4), 127 Stat. 54, 61-62 (to be codified at 42 U.S.C. § 13925(b)(13)) contain prohibitions against discrimination on the basis of religion in employment. Despite these nondiscrimination provisions, the DOJ has concluded that it may construe the Religious Freedom Restoration Act (RFRA) on a case-by-case basis to permit some faith-based organizations to receive DOJ funds while taking into account religion when hiring staff, even if the statute that authorizes the funding program generally forbids recipients from considering religion in employment decisions. Please consult with the OCR if you have any questions about the regulation or the application of RFRA to the statutes that prohibit discrimination in employment.

Using Arrest and Conviction Records in Making Employment Decisions

The OCR issued an advisory document for recipients on the proper use of arrest and conviction records in making hiring decisions. See Advisory for Recipients of Financial Assistance from the U.S. Department of Justice on the U.S. Equal Employment Opportunity Commission's Enforcement Guidance: Consideration of Arrest and Conviction Records in Employment Decisions Under Title VII of the Civil Rights Act of 1964 (June 2013), available at http://www.ojp.usdoj.gov//about/ocr/pdfs/UseofConviction_Advisory.pdf. Recipients should be mindful that the misuse of arrest or conviction records to screen either applicants for employment or employees for retention or promotion may have a disparate impact based on race or national origin, resulting in unlawful employment discrimination. In light of the Advisory, recipients should consult local counsel in reviewing their employment practices. If warranted, recipients should also incorporate an analysis of the use of arrest and conviction records in their Equal Employment Opportunity Plans (EEOPs) (see below).

Complying with the Safe Streets Act

An organization that is a recipient of financial assistance subject to the nondiscrimination provisions of the Safe Streets Act, must meet two obligations: (1) complying with the federal regulation pertaining to the development of an EEOP (see 28 C.F.R. pt. 42, subpt. E) and (2) submitting to the OCR findings of discrimination (see 28 C.F.R. §§ 42.204(c), .205(c)(5)).

Meeting the EEOP Requirement

If your organization has less than fifty employees or receives an award of less than \$25,000 or is a nonprofit organization, a medical institution, an educational institution, or an Indian tribe, then it is exempt from the EEOP requirement. To claim the exemption, your organization must complete and submit Section A of the Certification Form, which is available online at http://www.oip.usdoj.gov/about/ocr/pdfs/cert.pdf.

If your organization is a government agency or private business and receives an award of \$25,000 or more, but less than \$500,000, and has fifty or more employees (counting both full- and part-time employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form), but it does not have to submit the report to the OCR for review. Instead, your organization has to maintain the Utilization Report on file and make it available for review on request. In addition, your organization has to complete Section B of the Certification Form and return it to the OCR. The Certification Form is available at http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf.

If your organization is a government agency or private business and has received an award for \$500,000 or more and has fifty or more employees (counting both full- and part-time employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form) and submit it to the OCR for review within sixty days from the date of this letter. For assistance in developing a Utilization Report, please consult the OCR's website at http://www.ojp.usdoj.gov/about/ocr/eeop.htm. In addition, your organization has to complete Section C of the Certification Form and return it to the OCR. The Certification Form is available at http://www.ojp.usdoj.gov/about/ocr/pdfs/cert.pdf.

To comply with the EEOP requirements, you may request technical assistance from an EEOP specialist at the OCR by telephone at (202) 307-0690, by TTY at (202) 307-2027, or by e-mail at EEOsubmisson@usdoj.gov.

Meeting the Requirement to Submit Findings of Discrimination

If in the three years prior to the date of the grant award, your organization has received an adverse finding of discrimination based on race, color, national origin, religion, or sex, after a due-process hearing, from a state or federal court or from a state or federal administrative agency, your organization must send a copy of the finding to the OCR.

Ensuring the Compliance of Subrecipients

SAAs must have standard assurances to notify subrecipients of their civil rights obligations, written procedures to address discrimination complaints filed against subrecipients, methods to monitor subrecipients' compliance with civil rights requirements, and a program to train subrecipients on applicable civil rights laws. In addition, SAAs must submit to the OCR every three years written Methods of Administration (MOA) that summarize the policies and procedures that they have implemented to ensure the civil rights compliance of subrecipients. For more information on the MOA requirement, see http://www.ojp.usdoj.gov/funding/other_requirements.htm.

If the OCR can assist you in any way in fulfilling your organization's civil rights responsibilities as a recipient of federal financial assistance, please contact us.

Sincerely,

Michael L. Alston

Director

cc: Grant Manager Financial Analyst

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OMB No. 1121-0329 Approval Expires 12/31/2018

U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance



The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP) <u>Bureau of Justice Assistance</u> (BJA) is seeking applications for funding under the Edward Byrne Memorial Justice Assistance Grant (JAG) Program. This program furthers the Department's mission by assisting state, local, and tribal efforts to prevent or reduce crime and violence.

Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year (FY) 2016 Local Solicitation Applications Due: June 30, 2016

Eligibility

Eligible applicants are limited to units of local government appearing on the FY 2016 JAG Allocations List. To view this list, go to www.bia.gov/programs/jag/16jagallocations.html. For JAG Program purposes, a unit of local government is a town, township, village, parish, city, county, borough, or other general purpose political subdivision of a state; or, it may also be a federally recognized Indian tribal government that perform law enforcement functions (as determined by the Secretary of the Interior). Otherwise a unit of local government may be any law enforcement district or judicial enforcement district established under applicable state law with authority to independently establish a budget and impose taxes. In Louisiana, a unit of local government means a district attorney or parish sheriff.

Deadline

Applicants must register in the <u>OJP Grants Management System (GMS)</u> prior to submitting an application for this funding opportunity. Registration is required for all applicants, even those previously registered in GMS. Select the "Apply Online" button associated with the solicitation title. All registrations and applications are due by **due by 5:00 p.m. eastern time on June 30, 2016**.

For additional information, see <u>How to Apply</u> in Section <u>D. Application and Submission</u> Information.



Contact Information

For technical assistance with submitting an application, contact the Grants Management System Support Hotline at 888-549-9901, option 3 or via email at GMS Support Hotline hours of operation are Monday – Friday from 6:00 a.m. to midnight eastern time, except federal holidays.

Applicants that experience unforeseen GMS technical issues beyond their control that prevent them from submitting their application by the deadline must email the contact identified below within 24 hours after the application deadline and request approval to submit their application. Additional information on reporting technical issues is found under "Experiencing Unforeseen GMS Technical Issues" in the How to Apply section.

For assistance with any other requirement of this solicitation, contact the National Criminal Justice Reference Service (NCJRS) Response Center: toll-free at 1-800-851-3420; via TTY at 301-240-6310 (hearing impaired only); email grants@ncirs.gov; fax to 301-240-5830; or web chat at https://webcontact.ncirs.gov/ncichat/chat.isp. The NCJRS Response Center hours of operation are 10:00 a.m. to 6:00 p.m. eastern time, Monday through Friday. You may also contact your State Policy Advisor.

Release date: May 16, 2016

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Edward Byrne Memorial Justice Assistance Grant (JAG) Program: FY 2016 Local Solicitation (CFDA #16.738)

A. Program Description

Overview

The Edward Byrne Memorial Justice Assistance Grant (JAG) Program (42 U.S.C. § 3751(a)) is the primary provider of federal criminal justice funding to state and local jurisdictions. The JAG Program provides states and units of local governments with critical funding necessary to support a range of program areas including law enforcement; prosecution and court programs; prevention and education programs; corrections and community corrections; drug treatment and enforcement; crime victim and witness initiatives; and planning, evaluation, and technology improvement programs.

Program-Specific Information

JAG funds may be used for state and local initiatives, technical assistance, strategic planning, research and evaluation (including forensics), data collection, training, personnel, equipment, forensic laboratories, supplies, contractual support, and criminal justice information systems that will improve or enhance such areas as:

- · Law enforcement programs
- · Prosecution and court programs, including indigent defense
- · Prevention and education programs.
- · Corrections, community corrections and reentry programs.
- · Drug treatment and enforcement programs.
- Planning, evaluation, and technology improvement programs.
- · Crime victim and witness programs (other than compensation).

Additionally, BJA reminds applicants that the JAG program allows funding for broadband deployment and adoption activities as they relate to criminal justice activities.

JAG Priority Areas

BJA recognizes that there are significant pressures on state and local criminal justice systems. In these challenging times, shared priorities and leveraged resources can make a significant impact. In light of this, it is important to make State Administering Agencies (SAAs) and local JAG recipients aware of several areas of priority that may be of help in maximizing the effectiveness of JAG funding at the state and local level. The following priorities represent key areas where BJA will be focusing nationally and encourages each state and local JAG recipient to join us in addressing these challenges as a part of our JAG partnership:

Reducing Gun Violence

Gun violence has touched nearly every state, local, and tribal government in America. BJA continues to encourage states and localities to invest valuable JAG funds in programs to combat gun violence, enforce existing firearms laws, and improve the process for ensuring that persons prohibited from purchasing or owning guns are prevented from doing so by enhancing reporting to the FBI's National Instant Criminal Background Check System (NICS).

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strategies to reduce violent crime, BJA launched the Violence Reduction Network (VRN). By the regions continue to experience unacceptable levels of violent crime at rates far in excess of the entrenched violent crime in their communities. States and localities can support VRN sites by investing JAG funds in technology, crime analysis, training, and community-based crime While our nation has made great strides in reducing violent crime, some municipalities and national average. In 2014, as part of BJA's longstanding commitment to support effective end of FY 2016, 10 VRN sites, working with a broad network of federal, state, and local partners, will be implementing data-driven evidence-based strategies to reduce deeply reduction programs in VRN communities. For information on VRN, see

Body-Worn Cameras, Storage, and Policies

cameras (BWCs) to increase transparency and build community trust. The important benefits of Worn Cameras: Assessing the Evidence, and the COPS Office and Police Executive Research BWCs, and the challenges in implementing BWC programs, are highlighted in several recent publications: see the Office of Justice Programs' Diagnostic Center report Police Officer Body. Forum paper, Implementing A Body-Worn Camera Program: Recommendations and Lessons Law enforcement agencies across the country are equipping their officers with body-worn

to purchase BWC equipment, or to implement or enhance BWC programs, must certify that they or the law enforcement agency receiving the BWC funding have policies and procedures in place related to equipment usage, data storage, privacy, victims, access, disclosure, training, assist small departments in implementing BWC programs. Grantees who wish to use JAG funds implementing new BWC programs or enhancing existing programs. JAG funds may be used to purchase BWCs and for costs associated with the BWC program, such as storage and policy development. Similarly, SAAs are encouraged to use either their Variable Pass-Through (VPT) or their "less than \$10,000" funding that is added into the state award to set aside funds to JAG funding is an important potential source of funding for law enforcement agencies etc. A copy of the required BWC certification can be found at www.bja.gov/Funding/BodyWornCameraCert.pdf

The BJA BWC Toolkit provides model BWC policies, resources, and best practices to assist departments in implementing BWC programs.

National Incident-Based Reporting System (NIBRS)

complete and accurate picture of crime at the national, state, and local level. Once this transition is complete, the FBI will no longer collect summary data and will only accept data in the NIBRS format and JAG awards will be based on submitted NIBRS data. Transitioning all law The FBI has formally appounced its intentions to establish NIBRS as the law enforcement (LE) enforcement agencies to NIBRS is the first step in gathering more comprehensive crime data. State and local JAG grantees are encouraged to use JAG funds to expedite the transition to crime data reporting standard for the nation. The transition to NIBRS will provide a more NIBRS in their jurisdictions.

Justice System Reform and Reentry

There is growing bipartisan support for Justice Systems Reform and Reentry. A promising approach to justice systems reform is the <u>Justice Reinvestment Initiative</u> (JRI), a public-private partnership between BJA and the PEW Public Safety Performance Project. Currently, 30 states have used the justice reinvestment process to control spiraling incarceration costs and reinvest BJA-2016-9020

in evidence-based criminal justice programs and strategies. Strategic investments of JAG funds to implement JRI legislation and policy changes in JRI states can augment federal funds and achieve greater cost savings and reinvestments in programs to promote public safety. For stateby-state information on JRI, please visit the JRI Sites web page.

Over the past seven years, DOJ has partnered with state, local, and tribal agencies and national people cycle through our jails. Investments of JAG funds to support reentry efforts at the state Center's What Works in Reentry Clearinghouse along with a map identifying federally funded Second Chance Act Reentry programs at the state and local level. summary of research-based reentry strategies is available on the National Reentry Resource training, healthcare, housing, treatment, and other services to individuals returning to our communities from prisons and jails. The demand for effective reentry services remains high. More than 600,000 men and women leave our prisons every year and more than 11 million and local level will pay dividends for returning citizens and for public safety in America. A organizations to support hundreds of reentry programs across the country to provide job

(See https://csgjusticecenter.org/nrrc).

Sixth Amendment Right to Counsel for every individual. BJA continues to encourage states and SAAs to use JAG funds to ensure that no person faces the loss of liberty without first having the across the nation public defense reform is being supported by governors, state legislators, chief judges and local communities. Research shows that early appointment of counsel can decrease Another key priority area is support for improving public defense delivery systems. To support aid of a lawyer with the time, ability, and resources to present an effective defense. Currently jail and prison stays and produce better outcomes for defendants and communities. Many of (www.rtcnationalcampaign.org) to spearhead a national conversation on how to ensure the this priority in November 2015, BJA established the Right to Counsel National Consortium these successes are guided by the American Bar Association's Ten Principles of a Public Defense Delivery System, which are recommendations for government officials and other parties who are charged with improving public defense delivery systems Public Defense

(http://www.americanbar.org/content/dam/aba/administrative/legal aid indigent defendants/ls sclaid def tenprinciplesbooklet.authcheckdam.pdf)

Improving Mental Health Services

BJA provides training and technical appropriate referrals to treatment. This is an issue that impacts numerous facets of the criminal justice system. BJA encourages states to utilize JAG funding in support of programs and policy appropriate, treat during incarceration, and engage in appropriate pre-release planning for the provision of community treatment (see JMHCP Resources). BJA provides training and technica assistance (TTA) to grantees and non-grantees (states, jurisdictions) to increase enrollment in Many people with mental illness enter the criminal justice system without a diagnosis or with changes aimed at identifying and treating people with severe mental illness to divert when health care plans (increase linkages to health care providers) that can increase access to untreated mental illness. Screening and assessment is critical to identify and provide treatment for improved mental health outcomes. Information can be found at

<u>DOJ Universal Accreditation w/Forensic Service Providers</u> in 2015, the National Commission on Forensic Science (NCFS) announced recommendations on strengthening the field of forensic science. There are a number of key principles, which include promoting universal accreditation and finding ways to improve upon medical legal ω

investigative processes. For additional information on these recommendations, please review the New Accreditation Policies to Advance Forensic Science. The JAG program provides broadbased support to states and local jurisdictions across the nation in order to strengthen our criminal justice system, including the forensic sciences. As such, BJA encourages investments of JAG funds for programs and activities related to forensic work, including accreditation of forensic labs.

Goals, Objectives, and Deliverables

The Chief Executive Officer (CEO) of an eligible unit of local government or other officer designated by the CEO must submit the application for JAG funds. A unit of local government receiving a JAG award will be responsible for the administration of the funds including: distributing the funds, monitoring the award, submitting quarterly financial status (SF-425), performance metrics reports, and semi-annual programmatic reports; and providing ongoing oversight and assistance to any subrecipients of the funds.

Evidence-Based Programs or Practices

OJP strongly emphasizes the use of data and evidence in policy making, program development, and program implementation in criminal justice, juvenile justice, and crime victim services. OJP is committed to:

- Improving the quantity and quality of evidence OJP generates
- Integrating evidence into program, practice, and policy decisions within OJP and the field
- . Improving the translation of evidence into practice

OJP considers programs and practices to be evidence-based when their effectiveness has been demonstrated by causal evidence, generally obtained through one or more outcome evaluations. Causal evidence documents a relationship between an activity or intervention (including technology) and its intended outcome, including measuring the direction and size of a change, and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the extent possible, alternative explanations for the documented change. The strength of causal evidence, based on the factors described above, will influence the degree to which OJP considers a program or practice to be evidence-based. The OJP CrimeSolutions.gov website is one resource that applicants may use to find information about evidence-based programs in criminal justice, juvenile justice, and crime victim services.

1. A useful matrix of evidence-based policing programs and strategies is available through the <u>Center for Evidence-Based Crime Policy</u> at George Mason University. BJA offers a number of program models designed to effectively implement promising and evidencebased strategies through the BJA "Smart Suite" of programs including Smart Policing, Smart Supervision, Smart Pretrial, Smart Defense, Smart Prosecution, Smart Reentry and others (see https://www.bja.gov/programs/crppe/smartsuite.htm). BJA encourages states to use JAG funds to support these "smart on crime" strategies, including effective partnerships with universities and research partners and with non-traditional criminal justice partners.

BJA Success Stories

The <u>BJA Success Story web page</u> was designed to identify and highlight projects that have demonstrated success or shown promise in reducing crime and positively impacting communities. This web page will be a valuable resource for states, localities, territories, tribes,

and criminal justice professionals who seek to identify and learn about JAG and other successful BJA-funded projects linked to innovation, crime reduction, and evidence-based practices. BJA strongly encourages the recipient to submit annual (or more frequent) success stories.

If you have a Success Story you would like to submit, sign in to your My BJA account to access the Success Story Submission form. If you do not have a My BJA account, please register. Once you register, one of the available areas on your My BJA page will be "My Success Stories." Within this box, you will see an option to add a Success Story. Once reviewed and approved by BJA, all success stories will appear on the BJA Success Story web page.

B. Federal Award Information

BJA estimates that it will make up to 1,161 local awards totaling an estimated \$86.4 million.

Awards of at least \$25,000 are four years in length, and award periods will be from October 1, 2015 through September 30, 2019. Extensions beyond this period may be made on a case-by-case basis at the discretion of BJA and must be requested via GMS no less than 30 days prior to the grant end date.

Awards of less than \$25,000 are two years in length, and award periods will be from October 1, 2015 through September 30, 2017. Extensions of up to two years can be requested for these awards via GMS no less than 30 days prior to the grant end date, and will be automatically granted upon request.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

Eligible allocations under JAG are posted annually on BJA's JAG web page: www.bia.gov/ProgramDetails.aspx?Program ID=59.

Type of Award¹

BJA expects that it will make any award from this solicitation in the form of a grant.

JAG awards are based on a statutory formula as described below:

Once each fiscal year's overall JAG Program funding level is determined, BJA partners with the Bureau of Justice Statistics (BJS) to begin a four-step grant award calculation process which consists of:

- Computing an initial JAG allocation for each state and territory, based on their share of violent crime and population (weighted equally).
- Reviewing the initial JAG allocation amount to determine if the state or territory allocation
 is less than the minimum ("de minimus") award amount defined in the JAG legislation
 (0.25 percent of the total). If this is the case, the state or territory is funded at the
 minimum level, and the funds required for this are deducted from the overall pool of JAG

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 $^{^1}$ See generally 31 U.S.C. §§ 6301-6305 (defines and describes various forms of federal assistance relationships, including grants and cooperative agreements [a type of grant])

funds. Each of the remaining states receives the minimum award plus an additional amount based on their share of violent crime and population.

- Dividing each state's final award amount (except for the territories and District of Columbia) between state and local governments at a rate of 60 and 40 percent, respectively.
- 4. Determining local unit of government award allocations, which are based on their proportion of the state's 3-year violent crime average. If a local eligible award amount is less than \$10,000, the funds are returned to the state to be awarded to these local units of government through the state agency. If the eligible award amount is \$10,000 or more, then the local government is eligible to apply for a JAG award directly from BJA.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including any recipient or subrecipient funded in response to this solicitation that is a pass-through entity²) must, as described in the Part 200 Uniform Requirements set out at 2 C.F.R. 200.303:

- (a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the recipient (and any subrecipient) is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States and the "Internal Control Integrated Framework," issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).
- (b) Comply with Federal statutes, regulations, and the terms and conditions of the Federal awards.
- (c) Evaluate and monitor the recipient's (and any subrecipient's) compliance with statutes, regulations, and the terms and conditions of Federal awards.
- (d) Take prompt action when instances of noncompliance are identified including noncompliance identified in audit findings.
- (e) Take reasonable measures to safeguard protected personally identifiable information and other information the Federal awarding agency or pass-through entity designates as sensitive or the recipient (or any subrecipient) considers sensitive consistent with applicable Federal, state, local, and tribal laws regarding privacy and obligations of confidentiality.

In order to better understand administrative requirements and cost principles, applicants are encouraged to enroll, at no charge, in the Department of Justice Grants Financial Management Online Training available https://example.com/html/person-principlessays/

Budget Information

Administrative Funds — Grant recipients may use up to 10 percent of the JAG award, including up to 10 percent of any earned interest, for costs associated with administering funds. Administrative funds (when utilized) must be tracked separately and recipients must report on SF-425s those expenditures that specifically relate to each grant number and established grant period. Additionally, recipients and subrecipients are prohibited from commingling funds on a program-by-program or project-by-project basis. More specifically, administrative funds under JAG are utilized for the same purpose each year (i.e., the administration of JAG funding) and therefore not considered separate programs/projects (commingling is not occurring) when utilized across all active JAG awards.

<u>Disparate Certification</u> – A disparate allocation occurs when a city or municipality is allocated one-and-one-half times (150 percent) more than the county, while the county bears more than 50 percent of the costs associated with prosecution or incarceration of the municipality's Part 1 violent crimes. A disparate allocation also occurs when multiple cities or municipalities are collectively allocated four times (400 percent) more than the county, and the county bears more than 50 percent of the collective costs associated with prosecution or incarceration of each municipality's Part 1 violent crimes.

Jurisdictions certified as disparate must identify a fiscal agent that will submit a joint application for the aggregate eligible allocation to all disparate municipalities. The joint application must determine and specify the award distribution to each unit of local government and the purposes for which the funds will be used. When beginning the JAG application process, a Memorandum of Understanding (MOU) that identifies which jurisdiction will serve as the applicant/fiscal agent for joint funds must be completed and signed by the Authorized Representative for each participating jurisdiction. The signed MOU should be attached to the application. For a sample MOU, go to www.bia.gov/Funding/JAGMOU.pdf.

<u>Supplanting</u> – Supplanting is prohibited under JAG. Applicants cannot replace or supplant nonfederal funds that have been appropriated for the same purpose. See the JAG FAQs on BJA's JAG web page for examples of supplanting.

<u>Leveraging of Grant Funds</u> – Although supplanting is prohibited, the leveraging of federal funding is encouraged. For example, a city may utilize JAG and Homeland Security Grant Program (HSGP) money to fund different portions of a fusion center project. In instances where leveraging occurs, all federal grant funds must be tracked and reported separately and may not be used to fund the same line items. Additionally, federal funds cannot be used as match for other federal awards.

<u>Trust Fund</u> — Units of Local Government may draw down JAG funds in advance. To do so, a trust fund must be established in which to deposit the funds. The trust fund may or may not be an interest-bearing account. If subrecipients draw down JAG funds in advance, they also must establish a trust fund in which to deposit funds. This trust fund requirement does not apply to direct JAG award recipients or subrecipients that draw down on a reimbursement basis rather than in advance.

² For purposes of this solicitation (or program announcement), "pass-through entity" includes any entity eligible to receive funding as a recipient or subrecipient under this solicitation (or program announcement) that, if funded may make a subaward(s) to a subrecipient(s) to carry out part of the funded program

Prohibited and Controlled Uses – The JAG Prohibited and Controlled Expenditures Guidance represents a combination of BJA-controlled items and those controlled under the Executive Order on "Federal Support for Local Law Enforcement Equipment Acquisition" that was signed on January 16. 2015. The auidance contains:

- 1. Table of all prohibited expenditures (strictly unallowable expenditures under JAG).
- Table of all controlled expenditures (expenditures which require prior written approval from BJA under JAG; including UAV guidance checklist).
- Controlled Expenditures Justification Template (must be completed and submitted for any JAG controlled expenditures request to be considered for approval by BJA).
- 4 Overall Controlled Expenditure/Equipment Guidance (should be reviewed in conjunction with the template prior to controlled expenditures request(s) being submitted to BJA).
- Standards for State, Local and Tribal Law Enforcement Agencies for the Acquisition of Controlled Equipment with Federal Resources.

Additional information on JAG controlled and prohibited expenditures, along with the process for requesting prior approval from BJA to expend funds on controlled items, can be found within the JAG FAQs.

Cost Sharing or Matching Requirement

This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

Pre-Agreement Cost (also known as Pre-award Cost) Approvals

Pre-agreement costs are costs incurred by the applicant prior to the start date of the period of performance of the grant award.

OJP does not typically approve pre-agreement costs, an applicant must request and obtain the prior written approval of OJP for all such costs. If approved, pre-agreement costs could be paid from grant funds consistent with a grantee's approved budget, and under applicable cost standards. However, all such costs prior to award and prior to approval of the costs are incurred at the sole risk of an applicant. Generally, no applicant should incur project costs before submitting an application requesting federal funding for those costs. Should there be extenuating circumstances that appear to be appropriate for OJP's consideration as preagreement costs, the applicant should contact the point of contact listed on the title page of this announcement for details on the requirements for submitting a written request for approval. See the section on Costs Requiring Prior Approval in the Financial Guide, for more information.

Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

OJP strongly encourages applicants that propose to use award funds for any conference-meeting-, or training-related activity to review carefully—before submitting an application—the OJP policy and guidance on conference approval, planning, and reporting available at https://www.ojp.gov/financialquide/DOJ/PostawardRequirements/chapter3.10a.htm. OJP policy and guidance (1) encourage minimization of conference, meeting, and training costs (2) require prior written approval (which may affect project timelines) of most conference, meeting, and training costs for cooperative agreement recipients and of some conference, meeting, and training costs for grant recipients; and (3) set cost limits, including a general prohibition of all food and beverage costs.

Costs Associated with Language Assistance (if applicable)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate.

For additional information, see the "Civil Rights Compliance" section_under "Solicitation Requirements" in OJP's Funding Resource Center.

Other JAG Requirements

Compliance with Applicable Federal Laws

Applicants for state and local JAG formula grants are required to certify compliance with all applicable federal laws at the time of application. In that regard, Members of Congress have asked the Department of Justice to examine whether jurisdictions with "sanctuary policies" (i.e., policies that either prevent law enforcement from releasing persons without lawful immigration status into federal custody for deportation, or that prevent state or local law enforcement from sharing certain information with Department of Homeland Security [DHS] officials), are in violation of 8 U.S.C. section 1373.

All applicants should understand that if OJP receives information that indicates that an applicant may be in violation of any applicable federal law, that applicant may be referred to the DOJ Office of Inspector General (OIG) for investigation; if the applicant is found to be in violation of an applicable federal law by the OIG, the applicant may be subject to criminal and civil penalties, in addition to relevant OJP programmatic penalties, including suspension or termination of funds, inclusion on the high risk list, repayment of funds, or suspension and debarment.

Law Enforcement Agency Training Information

Any law enforcement agency receiving direct or subawarded JAG funding must submit quarterly accountability metrics data related to training on use of force, racial and ethnic bias, descalation of conflict, and constructive engagement with the public that officers have received. Any grantees that fail to submit this data will have their grant funds frozen.

Accountability metrics reports must be submitted through BJA's PMT, available at www.bjaperformancetools.org. The accountability measures can be found at: http://www.bjaperformancetools.org/help/jagdocs.html.

Body-Worn Camera (BWC) purchases

Grantees who wish to use JAG funds to purchase BWC equipment, or to implement or enhance BWC programs, must certify that they or the law enforcement agency receiving the BWC funding have policies and procedures in place related to equipment usage, data storage, privacy, victims, access, disclosure, training, etc. A copy of the required BWC certification can be found at www.bja.gov/Funding/BodyWornCameraCert.pdf.

Any grantees that wish to use JAG funds for BWC-related expenses who do not have BWC policies and procedures in place will have funds withheld until a certification is submitted and approved by BJA.

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The BJA <u>BWC Toolkit</u> provides model BWC policies, resources, and best practices to assist departments in implementing BWC programs.

Body Armor

Ballistic-resistant and stab-resistant body armor can be funded through two BJA-administered programs: the JAG Program and the Bulletproof Vest Partnership (BVP) Program. The BVP Program is designed to provide a critical resource to state and local law enforcement through the purchase of ballistic-resistant and stab-resistant body armor. A jurisdiction is able to request up to 50 percent of the cost of a vest with BVP funds. For more information on the BVP Program, including eligibility and application, refer to the BVP web page.

JAG funds may also be used to purchase vests for an agency, but they may not be used to pay for that portion of the ballistic-resistant vest (50 percent) that is not covered by BVP funds. Unlike BVP, JAG funds used to purchase vests do not require a 50 percent match. Vests purchased with JAG funds may be purchased at any threat level, make, or model from any distributor or manufacturer, as long as the vests have been tested and found to comply with the latest applicable National Institute of Justice (NIJ) ballistic or stab standards. In addition, vests purchased must be American-made. Information on the latest NIJ standards can be found at: www.nii.gov/topics/technology/body-armor/safety-initiative.htm.

As is the case in BVP, grantees who wish to purchase vests with JAG funds must certify that law enforcement agencies receiving vests have a written "mandatory wear" policy in effect. FAQs related to the mandatory wear policy and certifications can be found at www.bia.gov/Funding/JAGFAQ.pdf. This policy must be in place for at least all uniformed officers before any FY 2016 funding can be used by the agency for vests. There are no requirements regarding the nature of the policy other than it being a mandatory wear policy for all uniformed officers while on duty. The certification must be signed by the Authorized Representative and must be attached to the application. If the grantee proposes to change project activities to utilize JAG funds to purchase bulletproof vests after the application period (during the project period), the grantee must submit the signed certification to BJA at that time. A mandatory wear concept and issues paper and a model policy are available by contacting the BVP Customer Support Center vests@usdoi.gov or toll free at 1-877-758-3787

A copy of the certification related to the mandatory wear can be found at www.bja.gov/Funding/BodyArmorMandatoryWearCert.pdf.

DNA Testing of Evidentiary Materials and Upload of DNA Profiles to a Database

If JAG Program funds will be used for DNA testing of evidentiary materials, any resulting eligible
DNA profiles must be uploaded to the Combined DNA Index System (CODIS, the national DNA database operated by the FBI) by a government DNA lab with access to CODIS. No profiles generated with JAG funding may be entered into any other non-governmental DNA database without prior express written approval from BJA. For more information, refer to the NIJ DNA Backlog Reduction Program, available at www.nij.gov/topics/forensics/lab-operations/evidence-backloss/Pages/backlog-reduction-program.aspx.

In addition, funds may not be used for purchase of DNA equipment and supplies when the resulting DNA profiles from such technology are not accepted for entry into CODIS.

Interoperable Communications

Grantees (including subgrantees) that are using FY 2016 JAG Program funds to support emergency communications activities (including the purchase of interoperable communications equipment and technologies such as voice-over-internet protocol bridging or gateway devices. or equipment to support the build out of wireless broadband networks in the 700 MHz public safety band under the Federal Communications Commission (FCC) Waiver Order) should review FY 2016 SAFECOM Guidance. The SAFECOM Guidance is updated annually to provide current information on emergency communications policies, eligible costs, best practices, and technical standards for state, local, tribal, and territorial grantees investing federal funds in emergency communications projects. Additionally, emergency communications projects should support the Statewide Communication Interoperability Plan (SCIP) and be coordinated with the full-time Statewide Interoperability Coordinator (SWIC) in the state of the project. As the central coordination point for their state's interoperability effort, the SWIC plays a critical role, and can serve as a valuable resource. SWICs are responsible for the implementation of the SCIP through coordination and collaboration with the emergency response community. The U.S. Department of Homeland Security Office of Emergency Communications maintains a list of SWICs for each of the 56 states and territories. Contact OEC@hg.dhs.gov. All communications equipment purchased with grant award funding should be identified during quarterly performance metrics reporting.

In order to promote information sharing and enable interoperability among disparate systems across the justice and public safety community, OJP requires the grantee to comply with DOJ's Global Justice Information Sharing Initiative guidelines and recommendations for this particular grant. Grantee shall conform to the Global Standards Package (GSP) and all constituent elements, where applicable, as described at: www.it.ojp.gov/gsp_grantcondition. Grantees shall document planned approaches to information sharing and describe compliance to the GSP and appropriate privacy policy that protects shared information, or provide detailed justification for why an alternative approach is recommended

C. Eligibility Information

For eligibility information, see the title page.

For additional information on cost sharing or matching requirements, see <u>Section B. Federal</u> Award Information.

Limit on Number of Application Submissions

If an applicant submits multiple versions of the same application, BJA will review <u>only</u> the most recent system-validated version submitted. For more information on system-validated versions, see <u>How to Apply</u>.

D. Application and Submission Information

What an Application Should Include

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that

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preclude the recipient from accessing or using award funds pending satisfaction of the conditions

Applicants may combine the Budget Narrative and the Budget Detail Worksheet in one document. However, if an applicant submits only one budget document, it must contain **both** narrative and detail information. Please review the "Note on File Names and File Types" under How to Apply to be sure applications are submitted in permitted formats.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Program Narrative," "JAG Budget and Budget Narrative," "Timelines," "Memoranda of Understanding," "Résumés") for all attachments. Also, OJP recommends that applicants include résumés in a single file.

Failure to submit the required information will result in an application being returned in the Grants Management System (GMS) for inclusion of the missing information OR the attachment of a withholding of funds special condition at the time of award.

1. Information to Complete the Application for Federal Assistance (SF-424)

The SF-424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. GMS takes information from the applicant's profile to populate the fields on this form.

Intergovernmental Review: This funding opportunity is subject to Executive Order 12372. Applicants may find the names and addresses of their state's Single Point of Contact (SPOC) at the following website: www.whitehouse.gov/omb/grants-spoc. Applicants whose state appears on the SPOC list must contact their state's SPOC to find out about, and comply with, the state's process under Executive Order 12372. In completing the SF-424, applicants whose state appears on the SPOC list are to make the appropriate selection in response to question 19 once the applicant has complied with their state's E.O. 12372 process. (Applicants whose state does not appear on the SPOC list are to make the appropriate selection in response to question 19 to indicate that the "Program is subject to E.O. 12372 but has not been selected by the State for review.")

2. Project Abstract

Applications should include a high-quality project abstract that summarizes the proposed project in 400 words or less. Project abstracts should be:

- Written for a general public audience and submitted as a separate attachment with "Project Abstract" as part of its file name.
- Single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins
- Include applicant name, title of the project, a brief description of the problem to be addressed and the targeted area/population, project goals and objectives, a description of the project strategy, any significant partnerships, and anticipated outcomes.
- Identify up to 5 project identifiers that would be associated with proposed project activities. The list of identifiers can be found at www.bja.gov/funding/JAGIdentifiers.pdf.

As a separate attachment, the project abstract will **not** count against the page limit for the program narrative.

3. Program Narrative

Applicants must submit a program narrative that generally describes the proposed program activities for the two or four year grant period. The narrative must outline the type of programs to be funded by the JAG award and provide a brief analysis of the need for the programs. Narratives must also identify anticipated coordination efforts involving JAG and related justice funds. Certified disparate jurisdictions submitting a joint application must specify the funding distribution to each disparate unit of local government and the purposes for which the funds will be used.

A plan for collecting the data required for this solicitation's performance measures should also be included. To demonstrate program progress and success, as well as to assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, and the GPRA Modernization Act of 2010, Public Law 111-352, applicants that receive funding under this solicitation must provide data that measure the results of their work done under this solicitation. Quarterly accountability metrics reports must be submitted through BJA's PMT, available at www.bjaperformancetools.org. The accountability measures can be found at:

http://www.bjaperformancetools.org/help/jagdocs.html.

BJA does not require applicants to submit performance measures data with their application. Performance measures are included as an alert that BJA will require successful applicants to submit specific data as part of their reporting requirements. For the application, applicants should indicate an understanding of these requirements and discuss how they will gather the required data, should they receive funding.

Note on Project Evaluations

Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to generalizable knowledge) may constitute "research" for purposes of applicable DOJ human subjects protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP's performance measure data reporting requirements likely do not constitute "research." Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge" 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "Research and the Protection of Human Subjects" section of the OJP's Funding Resource Center. Applicants whose proposals may involve a research or statistical component also should review the "Data Privacy and Confidentiality Requirements" section on that web page.

4. Budget Detail Worksheet and Budget Narrative

Applicants must submit a budget detail worksheet and budget narrative outlining how JAG funds, including administrative funds (up to 10% of the grant award) if applicable, will be used to

support and implement the program. Please note that if an applicant submits only one budget document, it must contain **both** narrative and detail information.

a. Budget Detail Worksheet

A sample Budget Detail Worksheet can be found at www.ojp.gov/funding/Apply/Resources/BudgetDetailWorksheet.pdf. Applicants that submit their hudget in a different format should include the budget categories listed in the sample budget worksheet. The Budget Detail Worksheet should be broken down by year.

b. Budget Narrative

The budget narrative should thoroughly and clearly describe every category of expense listed in the Budget Detail Worksheet. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). This narrative should include a full description of all costs, including administrative costs (if applicable) and how funds will be allocated across the seven allowable JAG program areas (law enforcement, prosecution, indigent defense, courts, crime prevention and education, corrections and community corrections, drug treatment and enforcement, planning, evaluation, technology improvement, and crime victim and witness initiatives).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the applicant estimated and calculated <u>all</u> costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

For questions pertaining to budget and examples of allowable and unallowable costs, see the DOJ Grants Financial Guide at www.ojp.gov/financialquide/index.htm.

Non-Competitive Procurement Contracts In Excess of Simplified Acquisition Threshold

If an applicant proposes to make one or more non-competitive procurements of products or services, where the non-competitive procurement will exceed the simplified acquisition threshold (also known as the small purchase threshold), which is currently set at \$150,000, the application should address the considerations outlined in the Financial Guide.

d. Pre-Agreement Costs

For information on pre-agreement costs, see "Pre-Agreement Cost Approvals" under Section B. Federal Award Information.

5. Indirect Cost Rate Agreement (if applicable)

Indirect costs are allowed only under the following circumstances:

- (a) The applicant has a current, federally approved indirect cost rate; or
- (b) The applicant is eligible to use and elects to use the "de minimis" indirect cost rate described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.414(f).

Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization, or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. For the definition of Cognizant Federal Agency, see the "Glossary of Terms" in the Financial Guide. For assistance with identifying your cognizant agency, please contact the Customer Service Center at 1-800-458-0786 or at ask.ocfo@usdoi.gov. If DOJ is the cognizant federal agency, applicants may obtain information needed to submit an indirect cost rate proposal at www.ojp.gov/funding/Apply/Resources/IndirectCosts.pdf.

In order to use the "de minimis" indirect rate, attach written documentation to the application that advises OJP of both the applicant's eligibility (to use the "de minimis" rate) and its election. If the applicant elects the "de minimis" method, costs must be consistently charged as either indirect or direct costs, but may not be double charged or inconsistently charged as both. In addition, if this method is chosen then it must be used consistently for all federal awards until such time as you choose to negotiate a federally approved indirect cost rate.³

6. Tribal Authorizing Resolution (if applicable)

Tribes, tribal organizations, or third parties proposing to provide direct services or assistance to residents on tribal lands should include in their applications a resolution, a letter, affidavit, or other documentation, as appropriate, that certifies that the applicant has the legal authority from the tribe(s) to implement the proposed project on tribal lands. In those instances when an organization or consortium of tribes applies for a grant on behalf of a tribe or multiple specific tribes, the application should include appropriate legal documentation, as described above, from all tribes that would receive services or assistance under the grant. A consortium of tribes for which existing consortium bylaws allow action without support from all tribes in the consortium (i.e., without an authorizing resolution or comparable legal documentation from each tribal governing body) may submit, instead, a copy of its consortium bylaws with the application.

Applicants unable to submit an application that includes a fully-executed (i.e., signed) copy of appropriate legal documentation, as described above, consistent with the applicable tribe's governance structure, should, at a minimum, submit an unsigned, draft version of such legal documentation as part of its application (except for cases in which, with respect to a tribal consortium applicant, consortium bylaws allow action without the support of all consortium member tribes). If selected for funding, BJA will make use of and access to funds contingent on receipt of the fully-executed legal documentation.

7. Applicant Disclosure of High Risk Status

Applicants that are currently designated high risk by another federal grant making agency must disclose that status. This includes any status requiring additional oversight by the federal agency due to past programmatic or financial concerns. If an applicant is designated

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³ See 2 C.F.R § 200.414(f)

high risk by another federal grant making agency, the applicant must email the following information to OJPComplianceReporting@usdoj.gov at the time of application submission:

- . The federal agency that currently designated the applicant as high risk
- · Date the applicant was designated high risk
- The high risk point of contact name, phone number, and email address, from that federal agency
- · Reasons for the high risk status

OJP seeks this information to ensure appropriate federal oversight of any grant award. Disclosing this high risk information does not disqualify any organization from receiving an OJP award. However, additional grant oversight may be included, if necessary, in award documentation.

8. Additional Attachments

a. Review Narrative

Applicants must submit information documenting that the date the JAG application was made available for review by the governing body of the state, or to an organization designated by that governing body, was not less than 30 days before the application was submitted to BJA. If the 30 governing body requirement cannot be met before the application deadline, a withholding special condition will be placed on the award until the governing body requirement can be met. The attachment must also specify that an opportunity to comment was provided to citizens prior to application submission to the extent applicable law or established procedures make such opportunity available.

Below are notification language templates that can be utilized in completing this section of the application.

The (provide name of State/Territory) made its Fiscal Year 2015 JAG application available to the (provide name of governing body) for its review and comment on (provide date); or intends to do so on (provide date).

The (<u>provide name of State/Territory</u>) made its Fiscal Year 2015 JAG application available to citizens for conment prior to application submission by (<u>provide means of notification</u>); or the application has not yet been made available for <u>public</u> review/comment.

b. Memorandum of Understanding (if applicable)

Junsdictions certified as disparate must identify a fiscal agent that will submit a joint application for the aggregate eligible allocation to all disparate municipalities. The joint application must determine and specify the award distribution to each unit of local government and the purposes for which the funds will be used. When beginning the JAG application process, a Memorandum of Understanding (MOU) that identifies which jurisdiction will serve as the applicant/fiscal agent for joint funds must be completed and signed by the Authorized Representative for each participating jurisdiction. The signed MOU must be attached to the application. For a sample MOU, go to www.bia.gov/Funding/JAGMOU.pdf.

c. Applicant Disclosure of Pending Applications

Applicants are to disclose whether they have pending applications for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation. The disclosure should include both direct applications for federal funding (e.g., applications to federal agencies) and indirect applications for such funding (e.g., applications to state agencies that will subaward federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding. Leveraging multiple funding sources in a complementary manner to implement comprehensive programs or projects is encouraged and is not seen as inappropriate duplication.

Applicants that have pending applications as described above are to provide the following information about pending applications submitted within the last 12 months:

- · The federal or state funding agency
- The solicitation name/project name
- The point of contact information at the applicable funding agency

Federal or State Funding Agency	Solicitation Name/Project Name	Name/Phone/Email for Point of Contact at Funding Agency
DOJ/COPS	COPS Hiring Program	ane Doe, 202/000-0000, jane.doe@usdoj.gov
HHS/ Substance Abuse & Mental Health Services Administration	Drug Free Communities Mentoring Program/ North County Youth Mentoring Program	John Doe, 202/000-0000, john.doe@hhs.gov

Applicants should include the table as a separate attachment to their application. The file should be named "Disclosure of Pending Applications."

Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page (e.g., "[Applicant Name on SF-424] does not have pending applications submitted within the last 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.").

d. Research and Evaluation Independence and Integrity

If a proposal involves research and/or evaluation, regardless of the proposal's other merits, in order to receive funds, the applicant must demonstrate research/evaluation independence, including appropriate safeguards to ensure research/evaluation objectivity and integrity, both in this proposal and as it may relate to the applicant's other current or prior related projects. This documentation may be included as an attachment to the application which addresses BOTH i, and ii. below.

- For purposes of this solicitation, applicants must document research and evaluation independence and integrity by including, at a minimum, one of the following two items:
 - a. A specific assurance that the applicant has reviewed its proposal to identify any research integrity issues (including all principal investigators and subrecipients) and it has concluded that the design, conduct, or reporting of research and evaluation funded by BJA grants, cooperative agreements, or contracts will not be biased by any personal or financial conflict of interest on the part of part of its staff, consultants, and/or subrecipients responsible for the research and evaluation or on the part of the applicant organization.

OR

- b. A specific listing of actual or perceived conflicts of interest that the applicant has identified in relation to this proposal. These conflicts could be either personal (related to specific staff, consultants, and/or subrecipients) or organizational (related to the applicant or any subgrantee organization). Examples of potential investigator (or other personal) conflict situations may include, but are not limited to, those in which an investigator would be in a position to evaluate a spouse's work product (actual conflict), or an investigator would be in a position to evaluate the work of a former or current colleague (potential apparent conflict). With regard to potential organizational conflicts of interest, as one example, generally an organization could not be given a grant to evaluate a project if that organization had itself provided substantial prior technical assistance to that specific project or a location implementing the project (whether funded by OJP or other sources), as the organization in such an instance would appear to be evaluating the effectiveness of its own prior work. The key is whether a reasonable person understanding all of the facts would be able to have confidence that the results of any research or evaluation project are objective and reliable. Any outside personal or financial interest that casts doubt on that objectivity and reliability of an evaluation or research product is a problem and must be disclosed.
- ii. In addition, for purposes of this solicitation applicants must address the issue of
 possible mitigation of research integrity concerns by including, at a minimum, one of
 the following two items:
 - a. If an applicant reasonably believes that no potential personal or organizational conflicts of interest exist, then the applicant should provide a brief narrative explanation of how and why it reached that conclusion. Applicants MUST also include an explanation of the specific processes and

procedures that the applicant will put in place to identify and eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest

OF

b. If the applicant has identified specific personal or organizational conflicts of interest in its proposal during this review, the applicant must propose a specific and robust mitigation plan to address conflicts noted above. At a minimum, the plan must include specific processes and procedures that the applicant will put in place to eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest. There is no quarantee that the plan, if any, will be accepted as proposed

Considerations in assessing research and evaluation independence and integrity will include, but are not limited to, the adequacy of the applicant's efforts to identify factors that could affect the objectivity or integrity of the proposed staff and/or the organization in carrying out the research, development, or evaluation activity; and the adequacy of the applicant's existing or proposed remedies to control any such factors.

9. Financial Management and System of Internal Controls Questionnaire In accordance with the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.205, federal agencies must have in place a framework for evaluating the risks possed by applicants before they receive a federal award. To facilitate part of this risk evaluation, all applicants (other than an individual) are to download, complete, and submit this form.

10. Disclosure of Lobbying Activities

Any applicant that expends any funds for lobbying activities is to provide the detailed information requested on the form, Disclosure of Lobbying Activities (SF-LLL).

How to Apply

Applicants must submit applications through the <u>Grants Management System (GMS)</u>, which provides support for the application, award, and management of awards at OJP. Applicants must register in GMS for each specific funding opportunity. Although the registration and submission deadlines are the same, OJP urges applicants to register immediately, especially if this is their first time using the system. Find complete instructions on how to register and submit an application in GMS at www.ojp.gov/gmscbt/. Applicants that experience technical difficulties during this process should email GMS-Bester GMS-Bester GMS-Beste

Note on File Types: GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zin,"

OJP may not make a federal award to an applicant organization until the applicant organization has complied with all applicable DUNS and SAM requirements. Individual applicants must comply with all Grants gov requirements. If an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

All applicants should complete the following steps:

- 1. Acquire a Data Universal Numbering System (DUNS) number. In general, the Office of Management and Budget (OMB) requires that all applicants (other than individuals) for federal funds include a DUNS number in their application for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving Federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866-705-5711 to obtain a DUNS number or apply online at www.dnb.com. A DUNS number is usually received within 1-2 business days.
- 2. Acquire registration with the System for Award Management (SAM). SAM is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires that all applicants (other than individuals) for federal financial assistance maintain current registrations in the SAM database. Applicants must update or renew their SAM registration annually to maintain an active status. SAM registration and renewal can take as long as 10 business days to complete.

Information about SAM registration procedures can be accessed at www.sam.gov.

- Acquire a GMS username and password. New users must create a GMS profile by selecting the "First Time User" link under the sign-in box of the GMS home page. For more information on how to register in GMS, go to www.ojp.gov/gmscbt.
- 4. Verify the SAM (formerly CCR) registration in GMS. OJP requests that all applicants verify their SAM registration in GMS. Once logged into GMS, click the "CCR Claim" link on the left side of the default screen. Click the submit button to verify the SAM (formerly CCR) registration.
- 5. Search for the funding opportunity on GMS. After logging into GMS or completing the GMS profile for username and password, go to the "Funding Opportunities" link on the left side of the page. Select BJA and the FY 16 Edward Byrne Memorial Local Justice Assistance Grant (JAG) Program.
- Register by selecting the "Apply Online" button associated with the funding opportunity title. The search results from step 5 will display the funding opportunity title

along with the registration and application deadlines for this funding opportunity. Select the "Apply Online" button in the "Action" column to register for this funding opportunity and create an application in the system.

7. Follow the directions in GMS to submit an application consistent with this solicitation. Once submitted, GMS will display a confirmation screen stating the submission was successful. <u>Important:</u> In some instances, applicants must wait for GMS approval before submitting an application. OJP urges applicants to submit the application at least 72 hours prior to the application due date.

Note: Duplicate Applications

If an applicant submits multiple versions of the same application, BJA will review <u>only</u> the most recent system-validated version submitted. See Note on "File Names and File Types" under How to Apply.

Experiencing Unforeseen GMS Technical Issues

Applicants that experience unforeseen GMS technical issues beyond their control that prevent them from submitting their application by the deadline must contact the GMS Help Desk or the SAM Help Desk (Federal Service Desk) to report the technical issue and receive a tracking number. Then the applicant must email the BJA contact identified in the Contact Information section on page 2 within 24 hours after the application deadline and request approval to submit their application. The email must describe the technical difficulties and include a timeline of the applicant's submission efforts, the complete grant application, the applicant's DUNS number, and any GMS Help Desk or SAM tracking number(s). Note: BJA does not approve requests automatically. After the program office reviews the submission, and contacts the GMS Help Desk to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If OJP determines that the applicant failed to follow all required procedures, which resulted in an untimely application submission, OJP will deny the applicant's request to submit their application.

The following conditions are generally insufficient to justify late submissions:

- Failure to register in SAM or GMS in sufficient time (SAM registration and renewal can take as long as 10 business days to complete)
- Failure to follow GMS instructions on how to register and apply as posted on the GMS website
- Failure to follow each instruction in the OJP solicitation
- Technical issues with the applicant's computer or information technology environment, including firewalls, browser incompatibility, etc.

Notifications regarding known technical problems with GMS, if any, are posted at the top of the OJP funding web page at http://ojp.gov/funding/index.htm.

E. Application Review Information

Review Process

OJP is committed to ensuring a fair and open process for awarding grants. BJA reviews the application to make sure that the information presented is reasonable, understandable.

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measurable, and achievable, as well as consistent with the solicitation. B.IA will also review applications to ensure statutory requirements have been met.

OJP reviews applications for potential awards to evaluate the risks posed by applicants before they receive an award. This review may include but is not limited to the following:

- 1. Financial stability and fiscal integrity
- 2. Quality of management systems and ability to meet the management standards prescribed in the Financial Guide
- 3. History of performance
- 4 Reports and findings from audits
- 5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on award recipients

Absent explicit statutory authorization or written delegation of authority to the contrary, the Assistant Attorney General will make all final award decisions.

F Federal Award Administration Information

Federal Award Notices

OJP sends award notification by email through GMS to the individuals listed in the application as the point of contact and the authorizing official. The email notification includes detailed instructions on how to access and view the award documents, and how to accept the award in GMS, GMS automatically issues the notifications at 9:00 p.m. eastern time on the award date (by September 30, 2016). Recipients will be required to login; accept any outstanding assurances and certifications on the award; designate a financial point of contact, and review, sign, and accept the award. The award acceptance process involves physical signature of the award document by the authorized representative and the scanning of the fully-executed award document to OJP.

Administrative, National Policy, and other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the agency-approved project proposal and budget, the recipient must comply with award terms and conditions, and other legal requirements, including but not limited to OMB, DOJ, or other federal regulations which will be included in the award, incorporated into the award by reference, or are otherwise applicable to the award. OJP strongly encourages prospective applicants to review the information pertaining to these requirements prior to submitting an application. To assist applicants and recipients in accessing and reviewing this information, OJP has placed pertinent information on its Solicitation Requirements page of OJP's Funding Resource Center website.

Please note in particular the following two forms, which applicants must accept in GMS prior to the receipt of any award funds, as each details legal requirements with which applicants must provide specific assurances and certifications of compliance. Applicants may view these forms in the Apply section of OJP's Funding Resource Center and are strongly encouraged to review and consider them carefully prior to making an application for OJP grant funds.

· Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Standard Assurances

Upon grant approval, OJP electronically transmits (via GMS) the award document to the prospective award recipient. In addition to other award information, the award document contains award terms and conditions that specify national policy requirements4 with which recipients of federal funding must comply; uniform administrative requirements, cost principles, and audit requirements; and program-specific terms and conditions required based on applicable program (statutory) authority or requirements set forth in OJP solicitations and program announcements, and other requirements which may be attached to appropriated funding. For example, certain efforts may call for special requirements, terms, or conditions relating to intellectual property, data/information-sharing or -access, or information security, or audit requirements, expenditures and milestones; or publications and/or press releases. OJP also may place additional terms and conditions on an award based on its risk assessment of the applicant, or for other reasons it determines necessary to fulfill the goals and objectives of the program.

Prospective applicants may access and review the text of mandatory conditions OJP includes in all OJP awards, as well as the text of certain other conditions, such as administrative conditions. via OJP's Mandatory Award Terms and Conditions page of OJP's Funding Resource Center.

General Information about Post-Federal Award Reporting Requirements

Recipients must submit quarterly financial reports, semi-annual progress reports, final financial and progress reports, an annual audit report in accordance with the Part 200 Uniform Requirements, if applicable, and Federal Funding Accountability and Transparency Act (FFATA) reports through the FFATA Sub-award Reporting System (FSRS) as necessary. Future awards and fund drawdowns may be withheld if reports are delinquent.

Special Reporting requirements may be required by OJP depending on the statutory, legislative or administrative requirements of the recipient or the program.

G. Federal Awarding Agency Contact(s)

For Federal Awarding Agency Contact(s), see title page

For contact information for GMS, see title page.

H. Other Information

Provide Feedback to OJP

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review process. Provide feedback to OJPSolicitationFeedback@usdoj.gov.

Act of 2006 (FFATA)).

BJA-2016-9020

⁴ See generally 2 C.F.R. 200,300 (provides a general description of national policy requirements typically applicable to recipients of federal awards, including the Federal Funding Accountability and Transparency

IMPORTANT: This email is for feedback and suggestions only. Replies are not sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, you must directly contact the appropriate number or email listed on the front of this solicitation document. These contacts are provided to help ensure that you can directly reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please email your resume to oippeerreview@lmsolas.com. The OJP Solicitation Feedback email account will not forward your resume. **Note:** Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.

Application Checklist Edward Byrne Memorial Justice Assistance Grant (JAG) Program: FY 2016 Local Solicitation

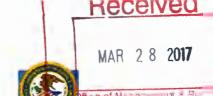
This application checklist has been created to assist in developing an application.

What an Applicant Should Do:
Prior to Registering in GMS: Acquire a DUNS Number (see page 23) Acquire or renew registration with SAM (see page 23)
To Register with GMS: For new users, acquire a GMS username and password* (see page 23) For existing users, check GMS username and password* to ensure account access (see page 23) Verify SAM registration in GMS (see page 23) Search for correct funding opportunity in GMS (see page 23) Select correct funding opportunity in GMS (see page 23) Register by selecting the "Apply Online" button associated with the funding opportunity title (see page 23) Read OJP policy and guidance on conference approval, planning, and reporting available at Post Award Requirements (see page 11) If experiencing technical difficulties in GMS, contact the NCJRS Response Center (see page 24) *Password Reset Notice – GMS users are reminded that while password reset capabilities exis
this function is only associated with points of contacts designated within GMS at the time the account was established. Neither OJP nor the GMS Help Desk will initiate a password reset unless requested by the authorized official or a designated point of contact associated with an award or application.
General Requirements:
Review Solicitation Requirements web page in the OJP Funding Resource Center.
Scope Requirement:
The federal amount requested is within the allowable limit(s) of the FY 2016 JAG Allocations List as listed on BJA's <u>JAG web page</u>
Eligibility Requirement: State/Territory listed as the legal name on the application corresponds with the eligible State/Territory listed on BJA's JAG web page

BJA-2016-9020

What an Application Should Include:

Application for Federal Assistance (SF-424) (see Intergovernmental Review (see page 15) Project Abstract (see page 15) Program Narrative (see page 16) Budget (see page 17) Budget Narrative (see page 17) Indirect Cost Rate Agreement (if applicable) (see Tribal Authorizing Resolution (if applicable) (see Applicant Disclosure of High Risk Status (If applicable) Additional Attachments (see page 19) Review Narrative (see page 19) Applicant Disclosure of Pending Application Research and Evaluation Independence a	page 18) page 18) able see page 18) ons (see page 20) nd Integrity (see page 20)
Disclosure of Lobbying Activities (SF-LLL) (if appl Financial Management and System of Internal Co	icable) (see page 22)



Window Rock



Edward Byrne Memorial Justice Assistance Grant (JAG) Program - Local Solicitation 2016-DJ-BX-0919

Financial Status Reports Semi-Annual Progress Reports Correspondence

Award Handbook

Award

Financial Point of Contact Designation

Award Instructions

Acceptance Instructions

ACH Information

Help/Frequently
Asked Questions

GMS Award Home

Log Off

Acceptance Instructions

Congratulations. You have been awarded a grant by the Office of Justice Programs of the U.S. Department of Justice. Accepting your award is a two step process.

The first step is to designate a Financial Point of Contact (FPOC) for your award. To designate a FPOC please follow these steps:

- 1. Log into GMS.
- Click the "Awards" link on the navigation bar on the left hand side.
- 3. Click the "View Award Instructions" link to the right of the award you want to accept.
- 4. A new page displays with this message near the top: "The FPOC designation must be submitted before the Award Package can be accessed." The page contains text boxes highlighted in yellow to capture the FPOC registration information.
 - a. If information for the FPOC of this award already exists in GMS, the first table entry will contain a box with the text "Available Financial Points of Contact". There is a box with a dropdown arrow to allow the selection of the FPOC. Select the name and click the "Load POC" box. GMS will populate the data entry fields with information from the user Profile. Click the button near the bottom of the page labeled "Submit".
 - b. If the name of the FPOC is not one of the choices using the dropdown arrow, type the appropriate information in each of the fields. Fields with an asterisk (*) are required. Click the button near the bottom of the page labeled "Submit". The FPOC will receive an email requesting them to complete the FPOC registration.
- 5. Click "Yes" on the confirmation page.
- You are allowed to assign more than one FPOC to each award. You are able to change the FPOC under the "Manage Users" link on the GMS home page.

NOTE: If you come to the Financial Point of Contact designation screen, and the information in the fields is already grayed out, and no "Submit" button is available, then the Financial Point of Contact has already been chosen. You will have to accept your award and await confirmation, before you can change this designation. If, at that time, you need instructions on how to proceed, you can review the "Creating a financial point of contact instructions" or contact the GMS Helpdesk for assistance.

The second step is to click on the "Award Document" link and download the award documents. If you choose to accept the award and ALL the special conditions, please

- 1. Print the Award Document and Special Conditions.
- Have the Award Document signed by the Authorized Grantee Official. (Note: In Box 18 of the Award Document, the name and the title of the authorized grantee official is preprinted. The person named as the official in Box 18 should sign the Award Document in Box 19 and enter the signature date in Box 19A.)
- 3. Have the Authorized Grantee Official initial the bottom right corner of each page listing any Special Conditions of the Award Document.
- 4. Return BOTH the Award Document and the Special Conditions pages to the Office of Justice Programs, Control Desk by email to acceptance@usdoj.gov or by fax to (toll free) 1-866-388-3055 or (local) 202-354-4081. Select only one of these submission options to avoid duplicate submissions.

If you choose not to accept the award, OR if you do not agree with the terms/conditions of the award and would like to discuss options, then please contact your OJP program manager, Dara H. Schulman at (202) 514-9967.

If the Authorized Grantee Official named on the Award Document is no longer authorized to accept this award on behalf of your organization, do not alter the pre-printed name in box 18. Please go to the Grant Adjustment Notice (GAN) link and request an adjustment to the name of the authorized official. This GAN must be approved before you can accept the award. Once the GAN to change the name of the authorizing official has been approved, you should:

- print the approved GAN;
- print the original award document;
- have the new approving official sign the acceptance next to the former official's name and initial the special conditions page(s);
- email or fax the signed acceptance, special conditions, and the approved GAN to the Control Desk as noted above in #4;

If you have programmatic questions contact Dara H. Schulman, at (202) 514-9967. For financial questions contact OCFO Customer Service at 1-800-458-0786. For questions about retrieving or printing these documents, designating a Financial Point of Contact, or creating a Grant Adjustment, please contact the GMS Help Desk at 1-888-549-9901 option#3 or email them at qms.helpdesk@usdoj.gov.

Office of	partment of Justice f Justice Programs u of Justice Assistance	Gran	nt	PAGE 1	OF 13	
1. RECIPIENT NAME AND AD	DRESS (Including Zip Code)	4. AWARD NUMBER: 2016-DJ-BX-0919				
Navajo Nation P O Box 9000 Window Rock, AZ 86515		5. PROJECT PERIOD: FROM BUDGET PERIOD: FROM 6. AWARD DATE 08/26/2	10/01/2015			
2a. GRANTEE IRS/VENDOR NO 860092335	0.	8. SUPPLEMENT NUMBER 00		Initial		
2b. GRANTEE DUNS NO.		9. PREVIOUS AWARD AMO	UNT	. \$0		
009001702 3. PROJECT TITLE		10. AMOUNT OF THIS AWA	.RD	\$ 48,831		
Utilizing MRT to Improve Pro	bation Outcomes	11. TOTAL AWARD		\$ 48,831		
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S). 13. STATUTORY AUTHORITY FOR GRANT This project is supported under FY16(BJA - JAG) 42 USC 3750, et seq. 14. CATALOG OF DOMESTIC FEDERAL ASSISTANCE (CFDA Number) 16.738 - Edward Byrne Memorial Justice Assistance Grant Program						
15. METHOD OF PAYMENT GPRS						
AGEN	ICY APPROVAL		GRANTEE ACCEPT	ANCE		
16. TYPED NAME AND TITLE OF APPROVING OFFICIAL Denise O'Donnell Director 18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Russell Begave President of Navajo Nation			ICIAL			
17. SIGNATURE OF APPROVING OFFICIAL		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL 19A. DATE			9A. DATE	
AGENCY USE ONLY						
20. ACCOUNTING CLASSIFIC FISCAL FUND BUD. YEAR CODE ACT. O X B DJ 8	DIV. FC. REG. SUB. POMS AMOUNT	21. RDJUGT0466				

OJP FORM 4000/2 (REV. 5-87) PREVIOUS EDITIONS ARE OBSOLETE.



AWARD CONTINUATION SHEET

Grant

PAGE 2 OF 13

PROJECT NUMBER

2016-DJ-BX-0919

AWARD DATE

08/26/2016

SPECIAL CONDITIONS

1. Applicability of Part 200 Uniform Requirements

The Uniform Administrative Requirements, Cost Principles, and Audit Requirements in 2 C.F.R. Part 200, as adopted and supplemented by the Department of Justice (DOJ) in 2 C.F.R. Part 2800 (together, the "Part 200 Uniform Requirements") apply to this 2016 award from the Office of Justice Programs (OJP).

The Part 200 Uniform Requirements were first adopted by DOJ on December 26, 2014. If this 2016 award supplements funds previously awarded by OJP under the same award number (e.g., funds awarded in 2014 or earlier years), the Part 200 Uniform Requirements apply with respect to all funds under that award number (regardless of the award date, and regardless of whether derived from the initial award or a supplemental award) that are obligated on or after the acceptance date of this 2016 award.

For more information and resources on the Part 200 Uniform Requirements as they relate to OJP awards and subawards ("subgrants"), see the Office of Justice Programs (OJP) website at http://ojp.gov/funding/Part200UniformRequirements.htm.

In the event that an award-related question arises from documents or other materials prepared or distributed by OJP that may appear to conflict with, or differ in some way from, the provisions of the Part 200 Uniform Requirements, the recipient is to contact OJP promptly for clarification.

2. Compliance with DOJ Grants Financial Guide

The recipient agrees to comply with the Department of Justice Grants Financial Guide as posted on the OJP website (currently, the "2015 DOJ Grants Financial Guide"), including any updated version that may be posted during the period of performance.

3. Required training for Point of Contact and all Financial Points of Contact

Both the Point of Contact (POC) and all Financial Points of Contact (FPOCs) for this award must have successfully completed an "OJP financial management and grant administration training" by 120 days after the date of the recipient's acceptance of the award. Successful completion of such a training on or after January 1, 2015, will satisfy this condition.

In the event that either the POC or an FPOC for this award changes during the period of performance, the new POC or FPOC must have successfully completed an "OJP financial management and grant administration training" by 120 calendar days after -- (1) the date of OJP's approval of the "Change Grantee Contact" GAN (in the case of a new POC), or (2) the date the POC enters information on the new FPOC in GMS (in the case of a new FPOC). Successful completion of such a training on or after January 1, 2015, will satisfy this condition.

A list of OJP trainings that OJP will consider "OJP financial management and grant administration training" for purposes of this condition is available at http://www.ojp.gov/training/fmts.htm. All trainings that satisfy this condition include a session on grant fraud prevention and detection

The recipient should anticipate that OJP will immediately withhold ("freeze") award funds if the recipient fails to comply with this condition. The recipient's failure to comply also may lead OJP to impose additional appropriate conditions on this award.



AWARD CONTINUATION SHEET

Grant

PAGE 3 OF 13

PROJECT NUMBER

2016-DJ-BX-0919

AWARD DATE

08/26/2016

SPECIAL CONDITIONS

4. Requirements related to "de minimis" indirect cost rate

A recipient that is eligible under the Part 200 Uniform Requirements and other applicable law to use the "de minimis" indirect cost rate described in 2 C.F.R. 200.414(f), and that elects to use the "de minimis" indirect cost rate, must advise OJP in writing of both its eligibility and its election, and must comply with all associated requirements in the Part 200 Uniform Requirements. The "de minimis" rate may be applied only to modified total direct costs (MTDC) as defined by the Part 200 Uniform Requirements.

5. Requirement to report potentially duplicative funding

If the recipient currently has other active awards of federal funds, or if the recipient receives any other award of federal funds during the period of performance for this award, the recipient promptly must determine whether funds from any of those other federal awards have been, are being, or are to be used (in whole or in part) for one or more of the identical cost items for which funds are provided under this award. If so, the recipient must promptly notify the DOJ awarding agency (OJP or OVW, as appropriate) in writing of the potential duplication, and, if so requested by DOJ awarding agency, must seek a budget-modification or change-of-project-scope grant adjustment notice (GAN) to eliminate any inappropriate duplication of funding.

6. Requirements related to System for Award Management and Unique Entity Identifiers

The recipient must comply with applicable requirements regarding the System for Award Management (SAM), currently accessible at http://www.sam.gov. This includes applicable requirements regarding registration with SAM, as well as maintaining the currency of information in SAM.

The recipient also must comply with applicable restrictions on subawards ("subgrants") to first-tier subrecipients (first-tier "subgrantees"), including restrictions on subawards to entities that do not acquire and provide (to the recipient) the unique entity identifier required for SAM registration.

The details of the recipient's obligations related to SAM and to unique entity identifiers are posted on the OJP web site at http://ojp.gov/funding/Explore/SAM.htm (Award condition: System for Award Management (SAM) and Universal Identifier Requirements), and are incorporated by reference here.

This special condition does not apply to an award to an individual who received the award as a natural person (i.e., unrelated to any business or non-profit organization that he or she may own or operate in his or her name).

7. All subawards ("subgrants") must have specific federal authorization

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable requirements for authorization of any subaward. This condition applies to agreements that -- for purposes of federal grants administrative requirements -- OJP considers a "subaward" (and therefore does not consider a procurement "contract")

The details of the requirement for authorization of any subaward are posted on the OJP web site at http://ojp.gov/funding/Explore/SubawardAuthorization.htm (Award condition: All subawards ("subgrants") must have specific federal authorization), and are incorporated by reference here.



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 Specific post-award approval required to use a noncompetitive approach in any procurement contract that would exceed \$150,000

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable requirements to obtain specific advance approval to use a noncompetitive approach in any procurement contract that would exceed the Simplified Acquisition Threshold (currently, \$150,000). This condition applies to agreements that -- for purposes of federal grants administrative requirements -- OJP considers a procurement "contract" (and therefore does not consider a subaward).

The details of the requirement for advance approval to use a noncompetitive approach in a procurement contract under an OJP award are posted on the OJP web site at http://ojp.gov/funding/Explore/Noncompetitive/Procurement.htm (Award condition: Specific post-award approval required to use a noncompetitive approach in a procurement contract (if contract would exceed \$150,000)), and are incorporated by reference here.

Requirements pertaining to prohibited conduct related to trafficking in persons (including reporting requirements and OJP authority to terminate award)

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable requirements (including requirements to report allegations) pertaining to prohibited conduct related to the trafficking of persons, whether on the part of recipients, subrecipients ("subgrantees"), or individuals defined (for purposes of this condition) as "employees" of the recipient or of any subrecipient.

The details of the recipient's obligations related to prohibited conduct related to trafficking in persons are posted on the OJP web site at http://ojp.gov/funding/Explore/ProhibitedConduct-Trafficking.htm (Award condition: Prohibited conduct by recipients and subrecipients related to trafficking in persons (including reporting requirements and OJP authority to terminate award)), and are incorporated by reference here.

Compliance with applicable rules regarding approval, planning, and reporting of conferences, meetings, trainings, and
other events

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable laws, regulations, policies, and official DOJ guidance (including specific cost limits, prior approval and reporting requirements, where applicable) governing the use of federal funds for expenses related to conferences (as that term is defined by DOJ), including the provision of food and/or beverages at such conferences, and costs of attendance at such conferences.

Information on the pertinent DOJ definition of conferences and the rules applicable to this award appears in the DOJ Grants Financial Guide (currently, as section 3.10 of "Postaward Requirements" in the "2015 DOJ Grants Financial Guide").

11. Requirement for data on performance and effectiveness under the award

The recipient must collect and maintain data that measure the performance and effectiveness of activities under this award. The data must be provided to OJP in the manner (including within the timeframes) specified by OJP in the program solicitation or other applicable written guidance. Data collection supports compliance with the Government Performance and Results Act (GPRA) and the GPRA Modernization Act, and other applicable laws.

12. OJP Training Guiding Principles

Any training or training materials that the recipient -- or any subrecipient ("subgrantee") at any tier -- develops or delivers with OJP award funds must adhere to the OJP Training Guiding Principles for Grantees and Subgrantees, available at http://ojp.gov/funding/ojptrainingguidingprinciples.htm.



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13. Effect of failure to address audit issues

The recipient understands and agrees that the DOJ awarding agency (OJP or OVW, as appropriate) may withhold award funds, or may impose other related requirements, if (as determined by the DOJ awarding agency) the recipient does not satisfactorily and promptly address outstanding issues from audits required by the Part 200 Uniform Requirements (or by the terms of this award), or other outstanding issues that arise in connection with audits, investigations, or reviews of DOJ awards.

- 14. The recipient agrees to comply with any additional requirements that may be imposed by the DOJ awarding agency (OJP or OVW, as appropriate) during the period of performance for this award, if the recipient is designated as "high-risk" for purposes of the DOJ high-risk grantee list.
- 15. Compliance with DOJ regulations pertaining to civil rights and nondiscrimination 28 C.F.R. Part 42

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable requirements of 28 C.F.R. Part 42, specifically including any applicable requirements in Subpart E of 28 C.F.R. Part 42 that relate to an equal employment opportunity program.

16. Compliance with DOJ regulations pertaining to civil rights and nondiscrimination - 28 C.F.R. Part 38

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable requirements of 28 C.F.R. Part 38, specifically including any applicable requirements regarding written notice to program beneficiaries and prospective program beneficiaries. Part 38 of 28 C.F.R., a DOJ regulation, was amended effective May 4, 2016.

Among other things, 28 C.F.R. Part 38 includes rules that prohibit specific forms of discrimination on the basis of religion, a religious belief, a refusal to hold a religious belief, or refusal to attend or participate in a religious practice. Part 38 also sets out rules and requirements that pertain to recipient and subrecipient ("subgrantee") organizations that engage in or conduct explicitly religious activities, as well as rules and requirements that pertain to recipients and subrecipients that are faith-based or religious organizations.

The text of the regulation, now entitled "Partnerships with Faith-Based and Other Neighborhood Organizations," is available via the Electronic Code of Federal Regulations (currently accessible at http://www.ecfr.gov/egi-bin/ECFR?page=browse), by browsing to Title 28-Judicial Administration, Chapter 1, Part 38, under e-CFR "current" data.

17. Restrictions on "lobbying"

Federal funds may not be used by the recipient, or any subrecipient ("subgrantee") at any tier, either directly or indirectly, to support or oppose the enactment, repeal, modification or adoption of any law, regulation, or policy, at any level of government.

Should any question arise as to whether a particular use of Federal funds by a recipient (or subrecipient) would or might fall within the scope of this prohibition, the recipient is to contact OJP for guidance, and may not proceed without the express prior written approval of OJP.



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18. Compliance with general appropriations-law restrictions on the use of federal funds (FY 2016)

The recipient, and any subrecipient ("subgrantee") at any tier, must comply with all applicable restrictions on the use of federal funds set out in federal appropriations statutes. Pertinent restrictions, including from various "general provisions" in the Consolidated Appropriations Act, 2016, are set out at http://ojp.gov/funding/Explore/FY2016-AppropriationsLawRestrictions.htm, and are incorporated by reference here.

Should a question arise as to whether a particular use of federal funds by a recipient (or a subrecipient) would or might fall within the scope of an appropriations-law restriction, the recipient is to contact OJP for guidance, and may not proceed without the express prior written approval of OJP.

19. Reporting Potential Fraud, Waste, and Abuse, and Similar Misconduct

The recipient and any subrecipients ("subgrantees") must promptly refer to the DOJ Office of the Inspector General (OIG) any credible evidence that a principal, employee, agent, subrecipient, contractor, subcontractor, or other person has, in connection with funds under this award -- (1) submitted a claim that violates the False Claims Act; or (2) committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct.

Potential fraud, waste, abuse, or misconduct involving or relating to funds under this award should be reported to the OIG by-- (1) mail directed to: Office of the Inspector General, U.S. Department of Justice, Investigations Division, 950 Pennsylvania Avenue, N.W. Room 4706, Washington, DC 20530; (2) e-mail to: oig.hotline@usdoj.gov; and/or (3) the DOJ OIG hotline: (contact information in English and Spanish) at (800) 869-4499 (phone) or (202) 616-9881 (fax).

Additional information is available from the DOJ OIG website at http://www.usdoj.gov/oig.



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20. Restrictions and certifications regarding non-disclosure agreements and related matters

No recipient or subrecipient ("subgrantee") under this award, or entity that receives a procurement contract or subcontract with any funds under this award, may require any employee or contractor to sign an internal confidentiality agreement or statement that prohibits or otherwise restricts, or purports to prohibit or restrict, the reporting (in accordance with law) of waste, fraud, or abuse to an investigative or law enforcement representative of a federal department or agency authorized to receive such information.

The foregoing is not intended, and shall not be understood by the agency making this award, to contravene requirements applicable to Standard Form 312 (which relates to classified information). Form 4414 (which relates to sensitive compartmented information), or any other form issued by a federal department or agency governing the nondisclosure of classified information.

- 1. In accepting this award, the recipient--
- a. represents that it neither requires nor has required internal confidentiality agreements or statements from employees or contractors that currently prohibit or otherwise currently restrict (or purport to prohibit or restrict) employees or contractors from reporting waste, fraud, or abuse as described above; and
- b. certifies that, if it learns or is notified that it is or has been requiring its employees or contractors to execute agreements or statements that prohibit or otherwise restrict (or purport to prohibit or restrict), reporting of waste, fraud, or abuse as described above, it will immediately stop any further obligations of award funds, will provide prompt written notification to the federal agency making this award, and will resume (or permit resumption of) such obligations only if expressly authorized to do so by that agency.
- 2. If the recipient does or is authorized under this award to make subawards ("subgrants"), procurement contracts, or both--
- a. it represents that--
- (1) it has determined that no other entity that the recipient's application proposes may or will receive award funds (whether through a subaward ("subgrant"), procurement contract, or subcontract under a procurement contract) either requires or has required internal confidentiality agreements or statements from employees or contractors that currently prohibit or otherwise currently restrict (or purport to prohibit or restrict) employees or contractors from reporting waste, fraud, or abuse as described above; and
- (2) it has made appropriate inquiry, or otherwise has an adequate factual basis, to support this representation; and
- b. it certifies that, if it learns or is notified that any subrecipient, contractor, or subcontractor entity that receives funds under this award is or has been requiring its employees or contractors to execute agreements or statements that prohibit or otherwise restrict (or purport to prohibit or restrict), reporting of waste, fraud, or abuse as described above, it will immediately stop any further obligations of award funds to or by that entity, will provide prompt written notification to the federal agency making this award, and will resume (or permit resumption of) such obligations only if expressly authorized to do so by that agency.



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21. Compliance with 41 U.S.C. 4712 (including prohibitions on reprisal; notice to employees)

The recipient must comply with, and is subject to, all applicable provisions of 41 U.S.C. 4712, including all applicable provisions that prohibit, under specified circumstances, discrimination against an employee as reprisal for the employee's disclosure of information related to gross mismanagement of a federal grant, a gross waste of federal funds, an abuse of authority relating to a federal grant, a substantial and specific danger to public health or safety, or a violation of law, rule, or regulation related to a federal grant.

The recipient also must inform its employees, in writing (and in the predominant native language of the workforce), of employee rights and remedies under 41 U.S.C. 4712.

Should a question arise as to the applicability of the provisions of 41 U.S.C. 4712 to this award, the recipient is to contact the DOJ awarding agency (OJP or OVW, as appropriate) for guidance.

22. Encouragement of policies to ban text messaging while driving

Pursuant to Executive Order 13513, "Federal Leadership on Reducing Text Messaging While Driving," 74 Fed. Reg. 51225 (October 1, 2009), DOJ encourages recipients and subrecipients ("subgrantees") to adopt and enforce policies banning employees from text messaging while driving any vehicle during the course of performing work funded by this award, and to establish workplace safety policies and conduct education, awareness, and other outreach to decrease crashes caused by distracted drivers.

- 23. The recipient agrees to comply with OJP grant monitoring guidelines, protocols, and procedures, and to cooperate with BJA and OCFO on all grant monitoring requests, including requests related to desk reviews, enhanced programmatic desk reviews, and/or site visits. The recipient agrees to provide to BJA and OCFO all documentation necessary to complete monitoring tasks, including documentation related to any subawards made under this award. Further, the recipient agrees to abide by reasonable deadlines set by BJA and OCFO for providing the requested documents. Failure to cooperate with BJA's/OCFO's grant monitoring activities may result in sanctions affecting the recipient's DOJ awards, including, but not limited to: withholdings and/or other restrictions on the recipient's access to grant funds; referral to the Office of the Inspector General for audit review; designation of the recipient as a DOJ High Risk grantee; or termination of an award(s).
- 24. The recipient agrees to comply with applicable requirements to report first-tier subawards of \$25,000 or more and, in certain circumstances, to report the names and total compensation of the five most highly compensated executives of the recipient and first-tier subrecipients of award funds. Such data will be submitted to the FFATA Subaward Reporting System (FSRS). The details of recipient obligations, which derive from the Federal Funding Accountability and Transparency Act of 2006 (FFATA), are posted on the Office of Justice Programs web site at http://ojp.gov/funding/Explore/FFATA.htm (Award condition: Reporting Subawards and Executive Compensation), and are incorporated by reference here. This condition, and its reporting requirement, does not apply to grant awards made to an individual who received the award as a natural person (i.e., unrelated to any business or non-profit organization that he or she may own or operate in his or her name).
- Program income (as defined in the Part 200 Uniform Requirements) must be used in accordance with the provisions of the Part 200 Uniform Requirements. Program income earnings and expenditures both must be reported on the quarterly Federal Financial Report, SF 425.



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- 26. In order to promote information sharing and enable interoperability among disparate systems across the justice and public safety community, OJP requires the grantee to comply with DOJ's Global Justice Information Sharing Initiative (DOJ's Global) guidelines and recommendations for this particular grant. Grantee shall conform to the Global Standards Package (GSP) and all constituent elements, where applicable, as described at: http://www.it.ojp.gov/gsp_grantcondition. Grantee shall document planned approaches to information sharing and describe compliance to the GSP and appropriate privacy policy that protects shared information, or provide detailed justification for why an alternative approach is recommended.
- 27. To avoid duplicating existing networks or IT systems in any initiatives funded by BJA for law enforcement information sharing systems which involve interstate connectivity between jurisdictions, such systems shall employ, to the extent possible, existing networks as the communication backbone to achieve interstate connectivity, unless the grantee can demonstrate to the satisfaction of BJA that this requirement would not be cost effective or would impair the functionality of an existing or proposed IT system.
- 28. The recipient agrees that any information technology system funded or supported by OJP funds will comply with 28 C.F.R. Part 23, Criminal Intelligence Systems Operating Policies, if OJP determines this regulation to be applicable. Should OJP determine 28 C.F.R. Part 23 to be applicable, OJP may, at its discretion, perform audits of the system, as per the regulation. Should any violation of 28 C.F.R. Part 23 occur, the recipient may be fined as per 42 U.S.C. 3789g(e)-(d). Recipient may not satisfy such a fine with federal funds.
- 29. Grantee agrees to comply with the requirements of 28 C.F.R. Part 46 and all Office of Justice Programs policies and procedures regarding the protection of human research subjects, including obtainment of Institutional Review Board approval, if appropriate, and subject informed consent.
- 30. Grantee agrees to comply with all confidentiality requirements of 42 U.S.C. section 3789g and 28 C.F.R. Part 22 that are applicable to collection, use, and revelation of data or information. Grantee further agrees, as a condition of grant approval, to submit a Privacy Certificate that is in accord with requirements of 28 C.F.R. Part 22 and, in particular, section 22.23.
- 31. Award recipients must verify Point of Contact(POC), Financial Point of Contact (FPOC), and Authorized Representative contact information in GMS, including telephone number and e-mail address. If any information is incorrect or has changed, a Grant Adjustment Notice (GAN) must be submitted via the Grants Management System (GMS) to document changes.
- 32. The grantee agrees that within 120 days of award acceptance, each current member of a law enforcement task force funded with these funds who is a task force commander, agency executive, task force officer, or other task force member of equivalent rank, will complete required online (internet-based) task force training. Additionally, all future task force members are required to complete this training once during the life of this award, or once every four years if multiple awards include this requirement. The training is provided free of charge online through BJA's Center for Task Force Integrity and Leadership (www.ctfli.org). This training addresses task force effectiveness as well as other key issues including privacy and civil liberties/rights, task force performance measurement, personnel selection, and task force oversight and accountability. When BJA funding supports a task force, a task force personnel roster should be compiled and maintained, along with course completion certificates, by the grant recipient. Additional information is available regarding this required training and access methods via BJA's web site and the Center for Task Force Integrity and Leadership (www.ctfli.org).
- 33. The recipient agrees to participate in BJA-sponsored training events, technical assistance events, or conferences held by BJA or its designees, upon BJA's request.



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- 34. Approval of this award does not indicate approval of any consultant rate in excess of \$650 per day. A detailed justification must be submitted to and approved by the Office of Justice Programs (OJP) program office prior to obligation or expenditure of such funds.
- 35. The grantee agrees to assist BJA in complying with the National Environmental Policy Act (NEPA), the National Historic Preservation Act, and other related federal environmental impact analyses requirements in the use of these grant funds, either directly by the grantee or by a subgrantee. Accordingly, the grantee agrees to first determine if any of the following activities will be funded by the grant, prior to obligating funds for any of these purposes. If it is determined that any of the following activities will be funded by the grant, the grantee agrees to contact BJA.

The grantee understands that this special condition applies to its following new activities whether or not they are being specifically funded with these grant funds. That is, as long as the activity is being conducted by the grantee, a subgrantee, or any third party and the activity needs to be undertaken in order to use these grant funds, this special condition must first be met. The activities covered by this special condition are:

- a. New construction:
- b. Minor renovation or remodeling of a property located in an environmentally or historically sensitive area, including properties located within a 100-year flood plain, a wetland, or habitat for endangered species, or a property listed on or eligible for listing on the National Register of Historic Places;
- c. A renovation, lease, or any proposed use of a building or facility that will either (a) result in a change in its basic prior use or (b) significantly change its size;
- d. Implementation of a new program involving the use of chemicals other than chemicals that are (a) purchased as an incidental component of a funded activity and (b) traditionally used, for example, in office, household, recreational, or education environments; and
- e. Implementation of a program relating to clandestine methamphetamine laboratory operations, including the identification, seizure, or closure of clandestine methamphetamine laboratories.

The grantee understands and agrees that complying with NEPA may require the preparation of an Environmental Assessment and/or an Environmental Impact Statement, as directed by BJA. The grantee further understands and agrees to the requirements for implementation of a Mitigation Plan, as detailed at http://www.ojp.usdoj.gov/BJA/resource/nepa.html, for programs relating to methamphetamine laboratory operations.

Application of This Special Condition to Grantee's Existing Programs or Activities: For any of the grantee's or its subgrantees' existing programs or activities that will be funded by these grant funds, the grantee, upon specific request from BJA, agrees to cooperate with BJA in any preparation by BJA of a national or program environmental assessment of that funded program or activity.

- 36. The recipient is required to establish a trust fund account. (The trust fund may or may not be an interest-bearing account.) The fund, including any interest, may not be used to pay debts or expenses incurred by other activities beyond the scope of the Edward Byrne Memorial Justice Assistance Grant Program (JAG). The recipient also agrees to obligate the grant funds in the trust fund (including any interest earned) during the period of the grant and expend within 90 days thereafter. Any unobligated or unexpended funds, including interest earned, must be returned to the Office of Justice Programs at the time of closeout.
- 37. JAG funds may be used to purchase vests for an agency, but they may not be used as the 50% match for purposes of the Bulletproof Vest Partnership (BVP) program.



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- 38. Ballistic-resistant and stab-resistant body armor purchased with JAG funds may be purchased at any threat level, make or model, from any distributor or manufacturer, as long as the vests have been tested and found to comply with applicable National Institute of Justice ballistic or stab standards and are listed on the NIJ Compliant Body Armor Model List (http://nij.gov). In addition, ballistic-resistant and stab-resistant body armor purchased must be American-made. The latest NIJ standard information can be found here: http://www.nij.gov/topics/technology/body-armor/safety-initiative.htm.
- 39. The recipient agrees to submit a signed certification that all law enforcement agencies receiving vests purchased with JAG funds have a written "mandatory wear" policy in effect. Fiscal agents and state agencies must keep signed certifications on file for any subrecipients planning to utilize JAG funds for ballistic-resistant and stab-resistant body armor purchases. This policy must be in place for at least all uniformed officers before any JAG funding can be used by the agency for body armor. There are no requirements regarding the nature of the policy other than it be a mandatory wear policy for all uniformed officers while on duty.
- 40. The recipient agrees to monitor subawards under this JAG award in accordance with all applicable statutes, regulations, OMB circulars, and guidelines, including the DOJ Financial Guide, and to include the applicable conditions of this award in any subaward. The recipient is responsible for oversight of subrecipient spending and monitoring of specific outcomes and benefits attributable to use of JAG funds by subrecipients. The recipient agrees to submit, upon request, documentation of its policies and procedures for monitoring of subawards under this award.
- 41. The recipient agrees that funds received under this award will not be used to supplant State or local funds, but will be used to increase the amounts of such funds that would, in the absence of Federal funds, be made available for law enforcement activities.
- 42. Award recipients must submit quarterly Federal Financial Reports (SF-425) and semi-annual performance reports through GMS (https://grants.ojp.usdoj.gov). Consistent with the Department's responsibilities under the Government Performance and Results Act (GPRA), P.L. 103-62, applicants who receive funding under this solicitation must provide data that measure the results of their work. Therefore, quarterly performance metrics reports must be submitted through BJA's Performance Measurement Tool (PMT) website (www.bjaperformancetools.org). For more detailed information on reporting and other JAG requirements, refer to the JAG reporting requirements webpage. Failure to submit required JAG reports by established deadlines may result in the freezing of grant funds and future High Risk designation.
- 43. Any law enforcement agency receiving direct or sub-awarded JAG funding must submit quarterly accountability metrics data related to training that officers have received on the use of force, racial and ethnic bias, de-escalation of conflict, and constructive engagement with the public.
- 44. BJA strongly encourages the recipient to submit annual (or more frequent) JAG success stories. To submit a success story, sign in to your My BJA account at https://www.bja.gov/Login.aspx to access the Success Story Submission form. If you do not yet have a My BJA account, please register at https://www.bja.gov/profile.aspx. Once you register, one of the available areas on your My BJA page will be "My Success Stories". Within this box, you will see an option to add a Success Story. Once reviewed and approved by BJA, all success stories will appear on the new BJA Success Story web page at https://www.bja.gov/SuccessStoryList.aspx.
- 45. Recipient understands and agrees that award funds may not be used for items that are listed on the Controlled Expenditure List at the time of purchase or acquisition, including as the list may be amended from time to time, without explicit written prior approval from BJA. The Controlled Expenditure List, and instructions on how to request approval for purchase or acquisitions may be accessed here: https://www.bja.gov/funding/JAGControlledPurchaseList.pdf



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- 46. The recipient understands that, pursuant to recommendation 2.1 of Executive Order 13688, law enforcement agencies that acquire controlled equipment through Federal programs must adopt robust and specific written policies and protocols governing General Policing Standards and Specific Controlled Equipment Standards. General Policing Standards includes policies on (a) Community Policing; (b) Constitutional Policing; and (c) Community Input and Impact Considerations. Specific Controlled Equipment Standards includes policies specifically related to (a) Appropriate Use of Controlled Equipment; (b) Supervision of Use; (c) Effectiveness Evaluation; (d) Auditing and Accountability; and (e) Transparency and Notice Considerations. Upon OJP's request, the recipient agrees to provide a copy of the General Policing Standards and Specific Controlled Equipment Standards, and any related policies and protocols.
- 47. Recipient understands and agrees that the purchase or acquisition of any item on the Controlled Expenditure List at the time of purchase or acquisition, including as the list may be amended from time to time, with award funds by an agency will trigger a requirement that the agency collect and retain (for at least 3 years) certain information about the use of 1) any federally-acquired Controlled Equipment in the agency's inventory, and 2) any other controlled equipment in the same category as the federally-acquired controlled equipment in the agency's inventory, regardless of source; and make that information available to BJA upon request. Details about what information must be collected and retained may be accessed here: https://www.whitehouse.gov/sites/default/files/docs/le equipment wg final report final.pdf
- 48. Recipient understands and agrees that failure to comply with conditions related to Prohibited or Controlled Expenditures may result in a prohibition from further Controlled Expenditure approval under this or other federal awards.
- 49. Recipient understands and agrees that award funds may not be used for items that are listed on the Prohibited Expenditure List at the time of purchase or acquisition, including as the list may be amended from time to time. The Prohibited Expenditure list may be accessed here: https://www.bja.gov/funding/JAGControlledPurchaseList.pdf.
- 50. Recipient understands and agrees that, notwithstanding 2 CFR § 200.313, no equipment listed on the Controlled Expenditure List that is purchased under this award may be transferred or sold to a third party, except as described below:
 - a. Agencies may transfer or sell any controlled equipment, except riot helmets and riot shields, to a Law Enforcement Agency (LEA) after obtaining prior written approval from BJA. As a condition of that approval, the acquiring LEA will be required to submit information and certifications to BJA as if it was requesting approval to use award fund for the initial purchase of items on the Controlled Expenditure List.
 - b. Agencies may not transfer or sell any riot helmets or riot shields purchased under this award.
 - c. Agencies may not transfer or sell any Controlled Equipment purchased under this award to non-LEAs, with the exception of fixed wing aircraft, rotary wing aircraft, and command and control vehicles. Before any such transfer or sale is finalized, the agency must obtain prior written approval from BJA. All law enforcement-related and other sensitive or potentially dangerous components, and all law enforcement insignias and identifying markings must be removed prior to transfer or sale.

Recipient further understands and agrees to notify BJA prior to the disposal of any items on the Controlled Expenditure List purchased under this award, and to abide by any applicable laws and regulations in such disposal.

- 51. The recipient agrees promptly to provide, upon request, financial or programmatic-related documentation related to this award, including documentation of expenditures and achievements.
- 52. Within 120 days of the award, the recipient agrees to ensure that at least one key grantee official completes an OJP-sponsored financial grant administration training, which will include a session on grant fraud prevention and detection.



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SPECIAL CONDITIONS

- 53. The recipient understands that it will be subject to additional financial and programmatic on-site monitoring, which may be on short notice, and agrees that it will cooperate with any such monitoring.
- 54. Recipient may not expend, or drawdown funds until the Bureau of Justice Assistance, Office of Justice Programs has reviewed and approved the Budget Narrative portion of the application and has issued a Grant Adjustment Notice (GAN) informing the recipient of the approval.
- 55. The recipient may not expend or draw down any award funds until: (1) it has provided to the grant manager for this OJP award either an "applicant disclosure of pending applications" for federal funding or a specific affirmative statement that no such pending applications (whether direct or indirect) exist, in accordance with the detailed instructions in the program solicitation. (2) OJP has completed its review of the information provided and of any supplemental information it may request. (3) the recipient has made any adjustments to the award that OJP may require to prevent or eliminate any inappropriate duplication of funding (e.g., budget modification, project scope adjustment), (4) if appropriate adjustments to a discretionary award cannot be made, the recipient has agreed in writing to any necessary reduction of the award amount in any amount sufficient to prevent duplication (as determined by OJP), and (5) a Grant Adjustment Notice has been issued removing this special condition.
- 56. Recipient may not expend or drawdown funds until the Bureau of Justice Assistance (BJA) has received documentation demonstrating that the state or local governing body review and public comment requirements have been met and a Grant Adjustment Notice (GAN) has been approved releasing this special condition.
- 57. The recipient agrees not to obligate, expend, or draw down any funds until the recipient provides to the grant manager a signed current authorizing resolution, or equivalent legal enactment, of the Tribal Council or comparable governing body of the Tribal entity authorizing the application on behalf of the Tribe, and a Grant Adjustment Notice has been issued removing this condition.



U.S. Department of Justice

Office of Justice Programs

Bureau of Justice Assistance

Washington, D.C. 20531

Memorandum To: Official Grant File

From: Orbin Terry, NEPA Coordinator

Subject: Incorporates NEPA Compliance in Further Developmental Stages for Navajo Nation

The Edward Byrne Memorial Justice Assistance Grant Program (JAG) allows states and local governments to support a broad range of activities to prevent and control crime and to improve the criminal justice system, some of which could have environmental impacts. All recipients of JAG funding must assist BJA in complying with NEPA and other related federal environmental impact analyses requirements in the use of grant funds, whether the funds are used directly by the grantee or by a subgrantee or third party. Accordingly, prior to obligating funds for any of the specified activities, the grantee must first determine if any of the specified activities will be funded by the grant.

The specified activities requiring environmental analysis are:

- a. New construction;
- b. Any renovation or remodeling of a property located in an environmentally or historically sensitive area, including properties located within a 100-year flood plain, a wetland, or habitat for endangered species, or a property listed on or eligible for listing on the National Register of Historic Places;
- c. A renovation, lease, or any proposed use of a building or facility that will either (a) result in a change in its basic prior use or (b) significantly change its size;
- d. Implementation of a new program involving the use of chemicals other than chemicals that are (a) purchased as an incidental component of a funded activity and (b) traditionally used, for example, in office, household, recreational, or education environments; and
- e. Implementation of a program relating to clandestine methamphetamine laboratory operations, including the identification, seizure, or closure of clandestine methamphetamine laboratories.

Complying with NEPA may require the preparation of an Environmental Assessment and/or an Environmental Impact Statement, as directed by BJA. Further, for programs relating to methamphetamine laboratory operations, the preparation of a detailed Mitigation Plan will be required. For more information about Mitigation Plan requirements, please see https://www.bja.gov/Funding/nepa.html.

Please be sure to carefully review the grant conditions on your award document, as it may contain more specific information about environmental compliance.



U.S. Department of Justice Office of Justice Programs

Bureau of Justice Assistance

GRANT MANAGER'S MEMORANDUM, PT. I: PROJECT SUMMARY

Grant

	PROJECT NUMBER	PAGE 1 OF 1
	2016-DJ-BX-0919	
This project is supported under FY16(BJA - JAG) 42 USC 3750, et seq		
1. STAFF CONTACT (Name & telephone number)	2. PROJECT DIRECTOR (Name, address & tele	phone number)
Dara H. Schulman (202) 514-9967	Raquel Chee Grant Administrator	
	CTAS Applicants, c/o OPVP Post Office Box 7440	
	Window Rock, AZ 86515-7440 (928) 871-7019	
	(723) 371-7017	
3a. TITLE OF THE PROGRAM	3b. POMS CO ON REVI	ODE (SEE INSTRUCTIONS
2016 Edward Byrne Memorial Justice Assistance Grant Program	ON REVI	EKSE)
4. TITLE OF PROJECT		
Utilizing MRT to Improve Prohation Outcomes		
5. NAME & ADDRESS OF GRANTEE	6. NAME & ADRESS OF SUBGRANTEE	
Navajo Nation P O Box 9000		
Window Rock, AZ 86515		
7. PROGRAM PERIOD	8. BUDGET PERIOD	
FROM: 10/01/2015 TO: 09/30/2019	FROM: 10/01/2015 TO:	09/30/2019
9. AMOUNT OF AWARD	10. DATE OF AWARD	
\$ 48,831	08/26/2016	
J 10.001	00 20 20 10	
11. SECOND YEAR'S BUDGET	12. SECOND YEAR'S BUDGET AMOUNT	
13. THIRD YEAR'S BUDGET PERIOD	14. THIRD YEAR'S BUDGET AMOUNT	

15. SUMMARY DESCRIPTION OF PROJECT (See instruction on reverse)

The Edward Byrne Memorial Justice Assistance Grant Program (JAG) allows states and units of local government, including tribes, to support a broad range of activities to prevent and control crime based on their own state and local needs and conditions. Grant funds can be used for state and local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice, including for any one or more of the following program areas: 1) law enforcement programs; 2) prosecution and court programs; 3) prevention and education programs; 4) corrections and community corrections programs; 5) drug treatment and enforcement programs; 6) planning, evaluation, and technology improvement programs; and 7) crime victim and witness programs (other than compensation).

The grantee will use the JAG funds to implement Moral Reconation Therapy (MRT) in its Probation and Parole Services to improve the outcomes of its clients and improve overall public safety. Training on MRT, a cognitive-behavioral therapy model for offenders on supervision who have substance abuse issues, will be

	provided to Probation and Parole staff.	
	NCA-NCF	
_		

THE NAVAJO NATION PROGRAM BUDGET SUMMARY

	Prepared By:	Roberta Sam	Phone No.	:	928-871-7025 Email Ac	ddress:	robertasa	ım@navajo-nsn.go	<u>v</u>
	FUNDING SOURCE(S)	Fiscal Year Term	Amount	% of Total	PART III. BUDGET SUMMARY		(A)	(B)	(C)
JSDOJ/E	BJÁ	10/01/15 - 09/30/19	48,831.00	100%		Fund Type Code	NNC Approved Original Budget	Proposed Budget	Difference (Column B - A
					2001 Personnel Expenses				
					3000 Travel Expenses	6		15,892	15,892
					3500 Meeting Expenses				
					4000 Supplies	6		7,500	7,500
					5000 Lease and Rental				
					5500 Communications and Utilities				
					6000 Repairs and Maintenance				
					6500 Contractual Services	6		21,000	21,000
					7000 Special Transactions				
					8000 Public Assistance				
					9000 Capital Outlay				
					9500 Matching Funds				
					9500 Indirect Cost	6		4,439	4,439
						TOTAL	\$0.00	48,831	48,831
					PART IV. POSITIONS AND VEHICLES	S	(D)	(E)	
					Total # of Positions	Budgeted:	0	0	
					Total # of Permanently Assigned	d Vehicles:	0	0	
		TOTAL:	\$48,831.00	100%		_			
ART V.	HEREBY ACKNOWLE	DIGE THAT THE INF	ORMATION CONTA	INED IN	THIS BUDGET PACKAGE IS COMPLETE	AND ACCU	RATE.	4/1/10	

THE NAVAJO NATION PROGRAM PERFORMANCE CRITERIA

Page 02 of 05

PART I. PROGRAM INFORMATION:									· · · · · · · · · · · · · · · · · · ·
Business Unit No.:	NEW	Program Name/Title:		Utilizing MR	T to Improve	Probation Ou	tcomes		-
7 N.N.C. §§ 101: Title VII: 253. Jurisd All civil actions in which the defendant the Navajo Nation shall have original of	t: (1) is a resident of Navajo Nation statut	s of the Navajo Nation shall have original jurisdio ory law, Dine be beenahaz'a'anii and Navajo Na ving domestic relations, probate, adoption, pater	ion Treaties wit	th the United	States of Ame	nica or other nental health	governments. commitments	B. The Fami , mental and/	y Courts of or physical
PART III. PROGRAM PERFORMANCE	CRITERIA:	Goal Goal	st QTR Actual	2nd Goal	QTR Actual	3rd Goal	QTR Actual	4th Goal	QTR Actual
Program Performance Area:		Goal	Actual	Goal	Actual	Goal	Actual	Goal	Actual
Program Development									
Goal Statement:	ng on the Moral Recondation Therapy cin	riculum	T -				T	35	T
Program Performance Area:	ig on the Moral Recondation Therapy on	nculum		<u> </u>					<u> </u>
Program Development									
Goal Statement:									
	econdation Therapy for supervisees		T					300	
Program Performance Area:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,								
Goal Statement:								p	
Program Performance Area:			1		L		<u> </u>		
Goal Statement:							,		
5. Program Performance Area:									
Goal Statement:			Ţ,						
Stephen B. Etsitty, Administrative I	THAT THE ABOVE INFORMATION HAS Director of the Courts	S BEEN THOROUGHLY REVIEWED. HG/17 Date	Allen Sloan,	Chief Justice	San	4/4	Date		

THE NAVAJO NATION DETAILED LINE ITEM BUDGET AND JUSTIFICATION

	TAILED BUDGET: (B)	(C)	(D)
(A) Object Code (LOD 6)		Total by DETAILED Object Code	Total by MAJOR Object Code
2220	3000 TRAVEL EXPENSES Travel expenses for meals, lodging and travel directly related to program business. On and off reservation travel for grant activities. PERSONAL TRAVEL	15,892	15,892
3230	3240 Per Diem Meals \$51/day x 35 staff x 3 days = \$5,355. 3250 Lodging \$91.night x 2 nights x 35 staff = \$6,370 3260 POV Mileage 7,789 mi x .535 = \$4,167.	13,032	
	4000 SUPPLIES Purchase 300 books for supervisees at \$25 per book. Shipping and Handling charges.		7,500
	OPERATING SUPPLIES 4450 Postage 4540 Books/Periodicals/Subscription	7,500	
	6500 CONTRACTUAL SERVICES MRT Training to provide training locally to 35 Probation & Parole Services staff.		21,000
6520	CONSULTING	21,000	
	6530 Consulting - Fees 6540 Consulting - Expenses		
	TOTAL	44,392	44,392

THE NAVAJO NATION DETAILED LINE ITEM BUDGET AND JUSTIFICATION

	RAM INFORMATION: gram Name/Title: Utilizing MRT to Improve Probation Outcomes Business Unit No.:	NEW	
PART II. DETAI (A)	ILED BUDGET: (B)	(C)	(D)
Object Code (LOD 6)	Object Code Description and Justification	Total by DETAILED Object Code	Total by MAJOR Object Code
	9500 MATCHING & INDIRECT COST Indirect Cost of 10% is mandated by Congress for the Justice Assistance Grant.	4.400	4,439
9710	9720 - IDC \$48,831 / 1.10 = \$44,392 X 0.10=\$4,439	4,439	
	TOTAL	4,439	4,439

THE NAVAJO NATION EXTERNAL CONTRACT AND GRANT FUNDING INFORMATION

PART I. PRO	GRAM INFORMATION:		Funding Period:	10/01/2015 - 0	9/30/2019		
1	Program Name/Title: Utilizin	g MRT to Improve Probation Outcomes	K #:	NEW	1		
	Contract/Grant No.:	2015-DJ-BX-0797	Prepared by:	Roberta S	Sam		
PART II. PUF	RPOSE OF FUNDING AND MAT	TCH FUNDS REQUIREMENT					
PART III. BU	DGET INFORMATION:				4-1		
	Major Object Code		(B) Current Award	(C) Anticipated Funding	(D) Difference		
	Major Object Code	and Description	Fiscal Year	Fiscal Year 2015	Diπerence Columns (C) - (B)		
2001	Personnel Expenses				-		
3000	Travel Expenses	_	_	15,892	15,892		
3500	Meeting Expenses	_	-		-		
4000	Supplies		-	7,500	7,500.00		
5000	Lease and Rental				-		
5500	Communication and Utilities	1	-		-		
6000	Repairs and Maintenance	Ī			-		
6500	Contractual Services	_		21,000	21,000		
7000	Special Transaction		-		-		
8000	Assistance				-		
9000	Capital Outlay				-		
9510	Matching - Cash				-		
9610	Matching - In - Kind	1	-				
9710	Indirect Cost (Overhead) All	ocation		4,439	4,439		
		TOTALS:	-	48,831	48,831		
PART IV. FTE	s/MATCH FUNDS:	No. of Positions/ FTEs:			-		
MATCHING	FUND REQUIRED:						
		Required GF Cash Match:			_		
CONCURRE	D BY:						
		Required GF In - Kind Match:	-		•		
Contracting C	Officer's Signature / Date:	Required GF % Match:			<u> </u>		
PART V. ACK	(NOWLEDGEMENT:						
	Submitted by (print):	Stephen B. Etsitty, Admin. Director of the	Courts App	roved by (print): Allen Slo	oan, Chief Justice		
	Signature/Date:	Oles Frath 4/6	17	Signature/Date:	Stran		

Budget

C. Travel		
Item	Computation	Cost
On and off reservation travel for grant activities	If travel exceeds 30 miles r/t, \$46 standard per diem for reservation for staff, \$71 standard per diem, airfare and \$229 for lodging and travel to designated training	\$17,801.00
This will cover travel for MR	location	
This will cover traver for wik	i Italiinig.	TOTAL: \$17,801.00
E. Supplies		101712. 317,001.00
Item	Computation	Cost
Moral Reconation Therapy Manuals	\$25.00 X 35 Staff	\$7,500.00
300 books will be purchased to	for supervisees at \$25 per book	
		TOTAL: \$7,500.00
F. Consultants/Contracts		
Item	Computation	Cost
Moral Reconation Therapy Training	\$600.00 X 35 Staff	\$21,000.00
MRT Training to provide train	ning locally to 35 to Probation & Parol	le Services staff.
		TOTAL: \$21,000.00

H. Indirect Costs		
Description	Computation	Cost
Indirect Costs will not be	\$48,831 X 10% IDC rate	\$2,530
Applied to an evaluator		TOTAL: \$0
contract.		

Applicant Name: Navajo Nation Judicial Branch 2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Budget Summary	
Budget Category	Amount
C. Travel	\$17,801
E. Supplies	\$7,500
F. Consultants/Contracts	\$21,000
Total Direct Costs	\$46,301
A. Indirect Costs	\$2,530
TOTAL PROJECT COSTS	\$48,831

Applicant Name: Navajo Nation Judicial Branch

2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Budget Narrative

C. TRAVEL

\$17,801 is needed for travel costs for all 35 staff to attend Moral Reconation Therapy Training.

E. SUPPLIES

MRT Manuals will be purchased. 300 manuals will be purchased at \$25.00 per manual. These manuals will be utilized by Probation clients in the MRT Program.

F. CONSULTANTS/CONTRACTS

Funding of \$21,000 is needed to train 35 staff at \$600 per person in the Moral Reconation Therapy model.

A. INDIRECT COSTS

The Federally approved indirect cost rate for the Navajo Nation is 17%, but 10% will be applied in adherence to JAG funding requirements.

B. TOTAL PROGRAM COSTS

The total direct costs are \$46,301. Indirect costs are \$2,530. We are requesting federal assistance of \$48,831.

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The Judicial Branch of the Navajo Nation

Utilizing MRT (Moral Reconation Therapy) to Improve Probation Outcomes

An Application for Funding Under FY 2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Submitted by: Raquel Chee, Grant Administrator, P.O. Box 520Window Rock, Arizona 86515. Phone: 928-871-7669. Fax: 928-871-6761 6/9/2014

Applicant Name: Navajo Nation Judicial Branch 2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Contents

Abstract	2
Statement of the Problem	3
Project Design and Implementation	
Capabilities and Competencies	
Budget	
Budget Narrative	16

Applicant Name: Navajo Nation Judicial Branch 2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Abstract

Applicant(s): The Judicial Branch of the Navajo Nation

Title: Utilizing MRT (Moral Reconation Therapy) to Improve Probation

Outcomes

Amount requested: \$48,831

The Navajo Nation proposes to implement Moral Reconation Therapy in its Probation & Parole Services to improve the outcomes of its clients and improve overall public safety. MRT training will be provided to 35 Probation & Parole staff. MRT manuals will be purchased for clients. MRT is an evidence based cognitive-behavioral therapy model that has shown consistent positive results for this therapeutic approach for offenders on supervision who have substance abuse issues.

Applicant Name: Navajo Nation Judicial Branch

2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Narrative

Statement of the Problem

Navajo is the largest federally-recognized Indian Tribe in the United States by population and geographical area, extending into 13 counties in portions of northeastern AZ, northwestern NM and southeastern Utah and encompassing a land base of over 27,427 square miles, the largest land assigned to an American Indian jurisdiction.

Large population and geographical area. With a **population over 300,000**, located in a very rural, frontier location, crime will be inherent. The sheer size of the reservation and the depth of the population have resulted in a criminal justice system on Navajo that is substantial and complex in comparison to other tribes in the U.S. The Navajo justice system is comprised of numerous resources and stakeholders, covers 110 different chapters (local governments), divided into five agencies in three states.

Budget Shortfalls. The Navajo Nation has been contending with budget shortfalls and cuts of 10% each year, unfortunately, becoming standard over the last several years. Compounding this is economic adversity that is rampant in Navajo households with 70% of its residents making less than \$15,000 annually. (RPI Consulting, 2011) Navajo has no alternative but to do more with less. All Public Law 93-638 contracted programs are affected by budget cuts: Indian Health Service that is already funded at 40% of need, tribal social services, law enforcement and Navajo courts. Funding is consistently going down with the crime rate on an inverse climb.

Alcohol and substance abuse at root of most arrests. Although the Navajo Nation is a dry reservation with consumption and possession illegal, it remains the main cause of most arrests. In 2012, 89% of all arrests were alcohol and drug related. (Navajo Nation Police, 2010-2012)

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With I law enforcement officer for every 4,000 Navajo citizens many complaints aren't substantiated or filed for prosecution. Of the complaints that are filed, the Prosecutor's office can only handle a limited number with only 11 Prosecutors on staff to cover over 27,000 square miles. As a result, many crimes go unpunished. In 2012 alone, 87.8% of reported crimes did not result in an arrest or conviction. (Navajo Nation Police, 2010-2012) 12.2% or 30,038 criminal offenses resulted in arrests, with only 40% or 12,217, of that total, complaints were filed in the Judicial Courts. (Navajo Nation Judicial Branch, 2013) Only 5% (12,217) of the total number of offenses reported for 2012 (245,939) were adjudicated in Judicial Courts. 7,665 of those cases were referred to Adult Probation and Parole Cases. 547 were referred to Juvenile Probation. (Navajo Nation Judicial Branch, 2013)

Lack of manpower. Adult and Juvenile Probation is covered by a staff of 25 Probation Officers, 3 Senior Probation Officers; 28, total, to cover the entire reservation that is comparable to the size of West Virginia. A Probation Officer has a caseload of 10-75, depending on the population density of the geographical area they are assigned: the larger the community, the higher the caseload. The Senior Probation Officers supervise Probation Officers within one of 3 regions. A Chief Probation Officer supervises and oversees the entire Navajo Probation and Parole Services. The Chief Justice of the Navajo Nation supervises the Chief Probation Officer. No fees are charged for services provided for a population that has an unemployment rate over 70%. Currently, a handful of law enforcement officers monitor registered sex offenders. Law enforcement needs help with the Navajo SORNA initiative. With proper training and equipment, Probation and Parole Services can assist with registration and monitoring.

The deficiencies and shortfalls reported in the "Final Report to the United States Attorney General" are valid and relative to the Navajo Nation on every level. **Navajo lacks the resources** to ensure our public is safe. (U.S. Department of Justice, 1997) Each year, the number of offenses committed is rising consistently with the rate doubling from 2011 to 2012. (Navajo Nation Police, 2010-2012)

Lack of proper training and expertise. Navajo Probation and Parole Services (hereafter, Navajo PPS) has not had the resources to assess and reassess their services or to train their staff on current evidence based developmentally appropriate supervision practices, including the use of a risk and needs assessment tool.

Navajo PPS is in the infancy stages of collecting data using the JustWare case management system, so has not established a recidivism rate.

Enhanced authorities and provisions of the Tribal Law and Order Act of 2010 (TLOA) and the Violence Against Women Act Reauthorization Act of 2013 (VAWA) have not been implemented on the Navajo Nation.

Location of reservation makes it permeable to drug trafficking. Although alcohol and drugs are illegal on the reservation, it is still permeable to illegal substances and is the main cause of most arrests. Situated in the four corners region, the Navajo Nation is located in a prime drug trafficking location. Major arteries running in and out of Navajo in all directions include very busy highways like Interstate 40 running east and west through New Mexico and Arizona, US Highway 191 going north from Arizona into Utah, US Highway 160 going from Arizona into New Mexico and US Highway 491 going north from New Mexico into the Rocky Mountain region. Its exterior eastern boundaries are parallel to Interstate 25. These highways are major drug trafficking routes from Albuquerque, New Mexico, Phoenix, AZ and/or directly from Mexico into many Navajo Nation communities.

2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

Annual number of offenses is rising. Navajo enrolled members who are convicted of major crimes, go off the reservation and serve their sentences at State and Federal prisons and return home. Those convicted of lesser crimes, serve their sentences in a Navajo Nation Department of Corrections facility. Many of the cases that are referred to Navajo PPS are some of these offenders, but the exact number or recidivism rate is unknown. Detailed data related to the demographics of the cases referred to Navajo PPS is also unavailable. The number of individuals referred to Navajo PPS has remained consistent from 2010 to 2012 while the number of offenses committed rises consistently with the rate doubling from 2011 to 2012. (Navajo Nation Police, 2010-2012)

Native American Recidivism Rate. The US Attorney's office in Northern Arizona estimates that the recidivism rate for Native Americans is 60% for re-arrest within three years of release from prison. Re-arrest within the first six months of release for Native Americans is 26%. The majority of revocations (59.1%) in Arizona are for technical violations rather than new offenses which points to challenges in lifestyle that can be addressed by a comprehensive supervision strategy.

Lack of services. The services that are needed to serve this reentry population is scattered and in some instances, nonexistent. As a result, our elderly, women and children continue to be plagued by unchecked violence with only 5% of reported forcible rape offenses and 15% of domestic violence complaints resulting in arrests in 2012. (Navajo Nation Police, 2010-2012)

The Navajo Nation Department of Behavioral Health Services currently provides substance abuse intake, assessment and counseling, but it is **inundated with cases**.

Need for a supervision strategy and a risk and needs assessment. The current supervision protocol is decades old and is in need of an evidence based overhaul. A risk and needs assessment specific to Navajo is nonexistent. The current assessment process utilizes a point system that was implemented years ago and does not take into account risks or categorizes supervisees based on their level of risk and needs. An evidence based cognitive-behavioral treatment approach is nonexistent. Probation officers currently do not have the tools to ensure that those clients with mental health needs and co-occurring disorders receive services that are appropriate to them. Navajo PPS currently utilizes very little traditional and cultural education and services are not fully culturally appropriate to the clients it serves. Only a handful of probation officers are able to administer drug test kits and need more training. Community resources are not mapped out and the different tribal service providers work in silos.

Grant funding will provide the resources necessary to design and develop a probation and parole services program geared toward restoring Hózhó (balance and harmony) of the clients it serves. The goal would be to restore Hózhó in these local offenders before they become involved in more serious crimes that would catapult them into the State or Federal Corrections systems.

Without grant funding, Navajo PPS will not have the resources to make changes to their supervision strategy.

Project Design and Implementation

Justice System Reform and Reentry.

Goal: Navajo PPS will improve its supervision strategy by designing and developing a culturally and developmentally appropriate supervision and reentry program that restores Hozhó to its supervisees based on a concrete risk and needs assessment utilizing a multi-disciplinary approach

2016 Edward Byrne Memorial Justice Assistance Grant (JAG) Program

and cognitive-behavioral treatment to keeping Diné citizens out of detention facilities and

prisons. 250 people, at a minimum, will be served by grant funding.

Objective 1. Incorporate Cognitive-Behavioral Treatment Approach. The evidence based Moral

Reconation Therapy program will be purchased and implemented into Navajo PPS supervision.

Research on Moral Reconation Therapy is promising (Little and Robinson, 1990; Little,

Robinson and Burnette, 1991) particularly for populations with substance abuse issues and

probationers and parolees. A recent meta-analysis (Little, 2005) showed consistent positive

results for this therapeutic approach for offenders on supervision who have substantive abuse

This will be joined with cultural aspects and practices. The research team will conduct

a complete literature review of the research results on Moral Reconation Therapy. Probation

Officers will be trained in the MRT.

Objective 2. Needs & Risk Assessment. Technical Assistance will be requested for the formulation of a Risk Assessment Tool that includes evidence based principles and is specific and culturally appropriate to Navajo. Roll-out of the Risk and Needs Assessment Tool will include training in its use to categorize supervisees into Low Risk/Low Need, Low Risk/High Need, High Risk/Low Need or High Risk/High Need groups in a more efficient, effective way to treatment plan and maximize resources. The research partners will participate in the validation

Capabilities and Competencies

of the risk and needs assessment tool.

The Navajo Nation is comprised of a three branch governmental system that includes the Executive, Legislative and Judicial Branches.

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The Executive Branch (Executive) is headed by the Office of the President and Vice-Present, who oversees the entire branch. The President and Vice-President are elected and serve four year terms. There are seven Divisions that are made up of Departments, Programs and Offices under the auspices of the Executive Branch and each codified in tribal law.

The Legislative Branch houses the Navajo Nation Council and its 24 Council Delegates that are locally elected by their registered voters and represent all 110 Chapter communities. Each local Chapter has a local governance structure of Chapter Officials and has local governance authority based on the Local Governance Act. Chapter Officials are also elected every four years.

The Navajo Nation has sovereign authority to enact, apply and enforce tribal law through its Judicial Branch that is comprised of trial courts and an appellate court, designed to interpret and apply Navajo law. Navajo courts have jurisdiction over domestic relations, civil relief in domestic violence, child custody and protection cases, grant quiet title, adjudicate probation and criminal misdemeanor cases. There are 17 trial judges, two Associate Justices and one Chief Justice, Court Administrators. Staff Attorneys, court staff, Probation & Parole Services and Peacemaking services located in 11 Judicial Districts that make up the Navajo Nation Judicial Branch.

The Navajo Nation Judicial Branch – Probation and Parole Services will be the agency responsible for grant activities. The Navajo Nation Judicial Branch has successfully managed and implemented numerous grants. The Judicial Branch is headed by the Chief Justice who provides oversight of the Navajo PPS.

Navajo PPS is headed by a Chief Probation Officer who supervises all the district Senior Probation and Probation Officers and will be the Project Coordinator. The Judicial Branch also includes the Administrative Office of the Courts (AOC) that is comprised of the Human Resources, Fiscal, Special Projects and Information Technology offices. Navajo PPS and the AOC staff are funded through Navajo Nation general funds.

The Grant Administrator and AOC will ensure adequate fiscal oversight, oversight of implementation/work plans, and strategic direction. A Project Management Team (hereafter, PMT) comprised of AOC and Navajo PPS staff will be the overall primary advisory committee for the project, and will provide monthly updates. This team will ensure that the strategic direction of the project is aligned with the grant while incorporating the Navajo Nation's vision and mission.

The Project Coordinator and PMT will provide leadership for the project.

Navajo PPS is concretely established and authorized in Navajo Law and references can be found at http://www.navajocourts.org/indexprobation.htm.

Current Navajo PPS Standard Operating Procedures (SOP), found at the same web address, lays out that Probation services commence following an offender's conviction and order for supervision. The SOP delineates responsibilities that include enforcing the conditions of supervision, providing the supervisee with access to rehabilitative treatment, conduct presentence/predisposition investigations and providing reports ordered by the court.

The job description of a Probation Officer does not completely encompass all the work they have to do serving as an advocate, counselor and Peacemaker for the supervisee's in their caseload. Limited service providers in such a huge geographical area often leave officers to travel hundreds of miles and creativity to ensure that supervisee's obtain the treatment or evaluation they need.

The Navajo Nation was selected to participate in the <u>Intergovernmental Reentry</u>

<u>Workshop</u> that is sponsored by the USDOJ. In April 2015, elected team members will coordinate and collaborate on a Reentry strategy that will supplement and underscore our Smart Supervision grant activities.

As recent as last year, Navajo PPS began its integration into the Navajo Nation Integrated Justice Information Sharing Project (NNIJISP). NNIJISP is the data sharing project that the Navajo Nation commenced in 2007. In the fall of that year, various Navajo resources formally joined together to form NNIJISP with a common mission to develop a fully integrated case management system (JustWare) among its justice providers defined in a Memorandum of Understanding. In summer of 2012, the fully automated system went "live". To date, 10 of 11 court districts, the Supreme Court, Probation and Peacemaking are linked into JustWare. NNIJISP will be enhanced with digital imaging services and monitoring through information gathering by the Probation Officers and Court Bailiffs.

The Navajo Nation Judicial Branch Strategic Plan lists as its number one goal: As the Navajo Nation court, peacemaking, and probation and parole services, we will ensure the continued provision of efficient, fair and respectful judicial services. (Navajo Nation Judicial Branch, 2007) The Judicial Branch acknowledges that Probation and Parole Services need to be provided in a manner that is most beneficial to all clients it serves.

The <u>Navajo Nation Peacemaking Program</u> will lend this project its expertise and Community Peacemakers to help develop a supervision strategy that is based on k'e and kinship and infused with traditional mentorship. The dignity and respect for all human beings is inherent in Navajo Fundamental Law and the alternative dispute resolution practice called Ba'ya'a'tí. Peacemaking mentors use ancient cultural lessons, chants, songs and practices to help restore

Hozhó and harmony to an individual. Many offenders and supervisees are often just missing the link back to who they are as Diné (Navajo) people. Once they have been grounded with this missing piece, they can begin to heal and walk the straight and narrow "corn pollen" path.

The Navajo Nation is established with all 5 management systems in place. Grant funds will be deposited in a Navajo Nation account. All expenses will be on a reimbursement basis via submission of Navajo Nation expense forms.

A current initiative to strengthen Probation & Parole services includes the <u>United States</u>

Federal Probation Office: discussions about coordinating supervision services of clients

returning to Navajo have occurred. A formal agreement will be developed and finalized over the course of this project.

Plans for Collecting Data:

The Navajo Nation Probation & Parole Services report information as requested and required by the USDOJ. In addition, Navajo PPS, via JustWare, will evaluate the program by measuring the number and types of offenses reported, number and types of offenses ending in arrests, number of offenses and cases involving drugs and alcohol, number and types of cases referred to probation and parole services, number of repeat offenders and will establish a baseline rate of recidivism, number of cases filed in district courts, timeliness of the responsiveness of the justice system. Consumer satisfaction at all points in the process. Victim self-reports of safety during process. Number of personnel trained. Types of training provided. Number of clients served. Noted change in behaviors and attitudes of clients from beginning to end. Noted change in empathy of clients from beginning to end. Surveys will be conducted of stakeholders, leadership and consumers that are served as well as their family or support system. Self-reports from consumers and victims in the probation and parole system will be encouraged. Agendas and sign

in sheets will be retained of meetings and trainings that are conducted. Data will also be maintained on all clients served along with nature and number of repeat offenses using JustWare. The Navajo PPS staff and AOC staff along with the research partner will collect the data.

Impact/Outcomes, Evaluation and Sustainment:

The Navajo Nation Judicial Branch is and has been ready for a Probation and Parole Services system revamp. Success will be defined by 1) training of 100% of Probation Officers in the MRT 2) over 250 probation clients will be administered the MRT. Performance will be documented in JustWare as previously described in Plans for Collecting Data and in use of a Risk and Needs Assessment with 100% of the Navajo PPS caseload. Sustainability of the Navajo Probation & Parole Services Supervision Strategy will be the responsibility of all justice system stakeholders, tribal leaders and the Probation & Parole Services staff with the ultimate goal of healing and wellness of our clients and their families.

13

JUDICIAL BRANCH OF THE NAVAJO NAT ADMINISTRATIVE OFFICE OF THE COURTS



P.O. Box 520 ♦ Window Rock, Arizona 86515 Telephone 928-871-6762 ♦ Fax 928-871-6761

ALLEN SLOAN
Acting Chief Justice of the Navajo Nation



STEPHEN B. ETSITTY Administrative Director of the Courts

April 20, 2017

To:

Office of Legislative Counsel

Navajo Nation Legislative Branch

From:

Raquel Chee, Grants Administrator Navajo Nation Judicial Branch

Subject:

Document No. 7559 - FY2016 Edward Byrne JAG Award

The Judicial Branch seeks to waive 7.18% of the Indirect Cost rate for acceptance of this award.

The justification for the waiver includes:

1. Edward Byrne Justice Assistance Grants caps Administrative Costs in the budget to 10%. Please note the section on Administrative Costs on page 10 of the grant solicitation that is attached.

Moreover, the Judicial Branch requests a standing waiver of the IDC rate of the Navajo Nation for the standard 10% Administrative Costs limit as stipulated by the funding agency for a period of five (05) funding years: FY 2016 to FY 2020.

Any questions can be directed to me at 871-7019.

Thank you.

Judicial Branch of the Navajo Nation



ALLEN SLOAN
Acting Chief Justice of the Navajo Nation

STEPHEN B. ETSITTY Administrative Director of the Courts

MEMORANDUM

MAR - 6 2017

To:

Navajo Nation Judicial Branch

From:

Stephen B. Etsitty, Administrative Director of the Courts
Judicial Branch - Administrative Office of the Courts

Subject:

FY2017 Standing Delegation: Administrative Director of the Courts

The purpose of this delegation of authority is to ensure the continuation of administrative decisions and actions while I am away from the office.

This action delegates authority for the oversight and management of all Judicial Branch departments, offices, and programs not under the direct oversight by the Chief Justice, primarily for the purpose of signing administrative documents. This delegation of authority shall not extend to the following: 1) legislation and policy; 2) budget transfers without justification or funding agency approval (for external Business Units); 3) documents that lack the concurrence of appropriate Judicial Branch manager; 4) leave requests for Judicial Branch managers; and 5) any other documents that an Acting Administrative Director decides requires the Administrative Director's signature.

Delegated Administrative Director of the Courts is hereby assigned, in the following order:

Ralph L. Roanhorse, Director, Human Resources

Raquel C. Chee, Grant Administrator

Pauline Yazzie, Administrative Service Officer

Roberta Sam, Senior Budget Analyst

Your assistance and cooperation with an Acting Administrative Director is appreciated. If you have any questions I can be reached at X6762 or via email at stephenbetsitty@navajo-nsn.gov.

cc: Chief Justice Allen Sloan

Chrono file

JUDICIAL BRANCH OF THE NAVAJO NATION

ALLEN SLOAN
Acting Chief Justice of the Navajo Nation

ELBANOR SHIRLEY
Associate Justice of the Navajo Nation



Supreme Court

P.O. Box 520 • Window Rock, Arizona 86515 Telephone 928-871-7669 • Fax 928-871-7016

ADMINISTRATIVE ORDER 45 - 2015

STANDING ORDER OF ASSIGNMENT OF ACTING CHIEF JUSTICE

The Acting Chief Justice of the Navajo Nation, from time to time, leaves the territorial jurisdiction of the Navajo Nation or is otherwise unavailable to perform the duties of the office. In accordance with 7 N.N.C. § 372, it is necessary to make a standing order for the assignment of an Acting Chief Justice during his absence.

During the Chief Justice's absence, Associate Justice Eleanor Shirley shall serve as Acting Chief Justice; and when both the Chief Justice and Associate Justice Shirley are absent, the Honorable Geraldine V. Benally shall serve as the Acting Chief Justice.

The Acting Chief Justice's judicial duties shall be limited to the execution of extraordinary or emergency writs and orders. The Acting Chief Justice's administrative duties shall be limited to approval of judges' emergency leave; temporary assignments of judges; and conducting necessary Supreme Court administrative functions.

The Acting Chief Justice shall not promulgate Judicial Branch policies or make personnel decisions. For other matters not covered by this assignment, the Acting Chief Justice shall endeavor to consult with the Chief Justice.

Dated this 26th day of October, 2015.

Honorable Eleanor Shirley

Associate Justice, Navajo Nation Supreme Court

Allen Sloan, Acting Chief Justice

Honorable Geraldine V. Benally Judge, Window Rock Judicial District





March 31, 2017

Memorandum

To: E. O. 07-2013 Document Reviewers

From: Cordall Shortey Contracting Officer

Cordell Shortey, Contracting Officer Contracts & Grants Section - OMB

Subject: Document Review No. 007-559 Grant Award of \$48,831 to Navajo Nation by USDOJ

The attached subject document has been surnamed as insufficient due to the following. The purpose of the document review packet is accept the award for Judicial Branch and address 10% Indirect Cost (IDC) rate offered by USDOJ.

- Per the 2017 Navajo Nation Budget Instructions Manual Appendix L Section VI. B. 2. Bullet point 4 "Subcontracts e.g., construction projects i.e., power/waterline, building, etc., third party service providers under P.L. 93-638 BIA/IHS, etc. Professional Service Contracts used by Navajo Nation as a procurement contract does not qualify as an exclusion or pass-through".
 Therefore, the budget of \$21,000 for "Consultants" needs to be included in amount subject to IDC. CGS has provided a worksheet to calculate the budget for IDC recovery of the Grant. Amount will be based on next comment.
- The Program needs to provide documents that shows USDOJ allows the Navajo Nation to recover IDC at only 10% IDC rate. If USDOJ is offering IDC rate different from the most current rate approved by Interior Business Center of 17.18% for FY 2015, Naabik'iyati Committee action is required.
- The Grant was awarded August 26, 2016, but the Acceptance of Award is barely being submitted. Therefore, Document Review packet is being submitted very untimely.

CGS advises the issues raised above be resolved before submitting packet to next reviewer which is OOC. If you have any questions, please call Germaine Jones at (928) 871-6037.

Attachment Cc : files



Docu	ıment No	007559	Date Issue	ed: 02/09/2	017
		SECTION	ON 164 REVIEW FORM		
Title	of Document:	2016 JAG Award Waiver of 7	.18% Contact Name:	CHEE, RAQUEL C	
Prog	ram/Division:	JUDICIAL BRANCH	10.00		
Ema	il: R	CHEE@NAVAJO-NSN.GOV	Phone Number:	871-701	19
Divis	sion Director	Approval for 164A:		-	
exce	pt Business R cient or insuffic	tegulatory Department which has cient. If deemed insufficient, a m	gory reviewers. Each reviewer has 2 days, to review and determine whe semorandum explaining the insufficient with Legislative Standing Com	ether the document(s) ncy of the document(s	are) is required.
			s with Legislative Standing Com		
	Statement of 1. OAG:	f Policy or Positive Law:	Date:	Sufficient	Insufficient
	IGA, Budger document e 1. OMB: 2. OOC: 3. OAG:	t Resolutions, Budget Realloca xpends or receives funds) 	Deter	Controller sign ONI	LY if
	<u>s</u>	ection 164(B) Final approva	I rests with the President of the	Navajo Nation	
X	Grant/Fundi 1. Division: 2. OMB: 3. OOC: 4. OAG:		Date: 3/3/1 Date: 4/17/1 Date: 4/17/1		<u> </u>
	Subcontrac 1. Division: 2. BRD: 3. OMB: 4. OOC: 5. OAG:	t/Contract expending or receiv	Date: Date: Date:		
	Letter of As 1. Division: 2. OAG:	surance/M.O.A./M.O.U./Other a	agreement not expending funds or a Date: Date:		
	M.O.A. or Let1. Division:2. OMB:3. OOC:4. OAG:		Deter		*

Document No.	006232		Date Issued:	06/30/20	16
	E	ECUTIVE OFFICIAL RE	/IEW		
Title of Document	FY 2016 Justice Assis	tance Grant (JAG) Co	ontact Name: CHE	E, RAQUEL C.	
Program/Division:	JUDICIAL BRANCH				
Email: F	RCHEE@NAVAJO-NSN	I.GOV Pho	ne Number	871-7019	3
(only if Procu	the Controller:	ssued within 30 days of the initi		ew)	Insufficient
		nt Financing, Veteran Loans, ving and/or Management Auth			
1. Division:					
_	the Attorney General:				
Fund Manag	gement Plan, Expenditu	e Plans, Carry Over Requests	, Budget Modificati	ons	
	Management and Budget:				
	the Controller: the Attorney General:				
		ios Palanca of Funda	Date.		
_	sing Authority Request		_		
NNEPA: Office of:	the Attorney General:				
	hase Agreements				
	the Controller:		Data		
	endation only)		Date:		
•	the Attorney General:		Date:		
Grant Appli	cations				
2. Office of	Management and Budget: the Controller. the Attorney General:	Kraywa suman	Date: 7/6/16 Date: 11/27/6 Date: 11/2/6) OR
Five Manag Committee, Committee	Local Ordinances (Local	Governance Act, Delegation of Government Units), or Plans	of an Approving Aut s of Operation/Divis	thority from a ion Policies R	Standing equiring
1. Division:			Date:		
2. Office of	the Attorney General:		Date:		
Relinquishr	ment of Navajo Members	hip			
1. Land Dep	partment:		Date:		
2. Elections			Date:		
3. Uffice of t	the Attorney General:		Date:		

Land Withdrawal or Relinquishment for Commercial Purposes		0.60	
1. Division:	Date:		Insufficient
2. Office of the Attorney General:	_ Date: _ Date:	— H	H
Land Withdrawals for Non-Commercial Purposes, General Land		Leases	
1. NLD			[
2. F&W	Date:		
3. HPD	Date:		\vdash
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Assignment of Mineral Lease	***************************************		
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Pursu	uant to 2 N.N.C. § 164 and Ex	ecutive Order N	lumber 07-2013



NAVAJO NATION DEPARTMENT OF JUSTICE

DOCUMENT
REVIEW
REQUEST
FORM



4/18/17 4:26pm
DATE / TIME 7 Day Deadline

DOC#: 007559

AS #:

*** FOR NNDOJ USE ONLY - DO NOT CHANGE OR REVISE FORM. VARIATIONS OF THIS FORM WILL NOT BE ACCEPTED. ***

CLIENT TO COMPLETE					
DATE OF REQUEST: O4/18/17 ENTITY/DIVISION: JUGICIAL PSY. CONTACT NAME: Ragnel Ches DEPARTMENT: ACC PHONE NUMBER: 379-7019 E-MAIL:					
TITLE OF DOCUMENT: 2014 JAG Award Waver of 7.18%					
DOJ SECRETARY TO COMPLETE					
DATE/TIME IN UNIT: 4/19 0 1:05 REVIEWING ATTORNEY/ADVOCATE: LAM					
DATE/TIME OUT OF UNIT: 419 D 328					
DOJ ATTORNEY / ADVOCATE COMMENTS					
Legally sufficient.					
REVIEWED BY: (PRINT) DATE / TIME SURNAMED BY: (PRINT) DATE / TIME SURNAMED BY: (PRINT) DATE / TIME SURNAMED BY: (PRINT) DATE / TIME					
DOJ Secretary Called: Powline for Document Pick Up on 4/19 at 328 By: Smith					
PICKED UP BY: (PRINT) DATE / TIME:					
NNDOJ/DRRF-July 2013					



MEMORANDUM

TO:

Hon. Otto Tso

23rd Navajo Nation Council

FROM:

Rhonda L. Tuni, Attorney Office of Legislative Counsel

DATE:

August 8, 2017

SUBJECT:

AN ACTION RELATING TO LAW AND ORDER, BUDGET AND FINANCE AND NAABIK'ÍYÁTI'; APPROVING THE EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT PROGRAM FISCAL YEAR 2016 LOCAL SOLICITATION AND GRANT WAIVER

OF THE INDIRECT COST RATE

Pursuant to your request, attached is the above-referenced proposed resolution and associated legislative summary sheet. Based on existing law the resolution as drafted is legally sufficient, please note the Office of Management and Budget memorandum. However, as with all legislation, it is subject to review by the courts in the event of a challenge.

The Office of Legislative Council confirms the appropriate standing committee(s) reviews based on the standing committees powers outlined in 2 N.N.C. §§ 301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. § 164(A)(5).

Please review the proposed resolution to ensure it is drafted to your satisfaction. If this proposed resolution is acceptable to you, please sign it where it indicates "Prime Sponsor", and submit it to the Office of Legislative Services for the assignment of a tracking number and referral to the Speaker.

If the proposed resolution is unacceptable to you, or if you have further questions, please contact me at the Office of Legislative Counsel and advise me of changes you would like made to the proposed resolution. You may contact me at (928) 871-7166. Thank you.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0304-17_ SPONSOR: Otto Tso

TITLE: An Action Relating To Law And Oder, Budget Finance And NAABI'IYATI'; Approving The Edward Byrne Memorial Justice Assistance Grant Program Fiscal Year 2016 Local Solicitation And Grant Waiver Of The Indirect Cost Rate

Date posted: August 10, 2017 at 5:05 PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 et. seq.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0304-17

SPONSOR: Honorable Otto Tso

TITLE: An Action Relating To Law And Order, Budget And Finance And Naabik'iyati'; Approving The Edward Byrne Memorial Justice Assistance Grant Program Fiscal Year 2016 Local Solicitation And Grant Waiver Of The Indirect Cost Rate

Posted: August 10, 2017 at 5:05pm

5 DAY Comment Period Ended: August 16, 2017

Digital Comments received:

Comments Supporting	None
Comments Opposing	None
Inclusive Comments	None

Legislative Advisor (Laureen Spencer)
Office of Legislative Services

8/14/17 10:05am

Date/Time

LAW AND ORDER COMMITTEE 23RD NAVAJO NATION COUNCIL

THIRD YEAR 2017

COMMITTEE REPORT

Mr. Speaker,

The LAW AND ORDER COMMITTEE to whom has been assigned:

Legislation No. 0304-17: An Action Relating to Law and Order, Budget and Finance and Naabik'iyati'; Approving the Edward Byrne Memorial Justice Assistance Grant Program Fiscal Year 206 Local Solicitation and Grant Waiver of the Indirect Cost Rate — Sponsor: Honorable Otto Tso

Has had it under consideration and reports the same with the recommendation that it DO PASS with no amendment

And thereafter referred to Budget & Finance Committee

Respectfully submitted,

Edmund Yazzie, Chairperson Law and Order Committee 23rd Navajo Nation Council

Date: August 22, 2017

Main Motion: Honorable Otto Tso

Second : Honorable Kee A. Begay, Jr. Vote : 3-0 (Chairperson not voting)

23rd NAVAJO NATION COUNCIL

Third Year 2017

Mr. Speaker:

The BUDGET & FINANCE COMMITTEE to whom has been assigned

NAVAJO LEGISLATIVE BILL # 0304-17:

An Action Relating to Law and Order, Budget and Finance and Naabikiyati; Approving the Edward Byrne Memorial Justice Assistance Grant Program Fiscal Year 2016 Local Solicitation and Grant Waiver of Indirect Cost Rate Sponsored by Otto Tso, Council Delegate

has had it under consideration and reports the same with the recommendation that It **Do Not Pass** without amendment.

And therefore, referred to the NAABIKIYATI Committee

Respectfully submitted,

Seth Damon, Chairman

Adopted:

Legislative Advisor

Not Adopted:

28 September 2017

The vote was 1 in favor 3 opposed (vote failed)

Motion: Dwight Witherspoon

Second: Lee Jack, Sr.