RESOLUTION OF THE NAABIK'ÍYÁTI' COMMITTEE OF THE NAVAJO NATION COUNCIL

23rd NAVAJO NATION COUNCIL - Second Year, 2016

AN ACTION

RELATING TO HEALTH, EDUCATION AND HUMAN SERVICES AND NAABIK'ÍYÁTI' SUPPORTING THE NAVAJO NATION DIVISION OF SOCIAL SERVICES IN ITS 2016 RECOMMENDATIONS TO THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES CONCERNING SERVICES AND FUNDING OF PROGRAMS

WHEREAS:

- A. The Health, Education and Human Services Committee (HEHSC) is a standing committee of the Navajo Nation Council. The committee is empowered to review and recommend resolutions regarding certain matters, including health, education and social services. 2 N.N.C. §§ 164 (A)(9), 400 (A), 401 (B)(6)(a) (2012); see also CO-45-12.
- B. The Naabik'íyáti' Committee is a standing committee of the Navajo Nation Council. Among other duties and responsibilities, it "coordinate[s] all federal, county and state programs with other standing committees and branches of the Navajo Nation government to provide the most efficient delivery of services to the Navajo Nation. 2 N.N.C. §701(A)(4).
- C. The Navajo Nation has a government-to-government relationship with the Federal Government. Through treaty, the Federal government has trust responsibilities to the Navajo Nation.
- D. The U.S. Department of Health and Human Services (HHS) is the U.S. government's principal agency for protecting the health of all Americans and providing essential human services, especially for those who are least able to help themselves. HHS.gov. Programs administered by the Department of Health and Human Services include health and social science research; preventing disease, including immunization services; assuring food and drug safety; Medicare (health insurance for elderly and disabled

Americans) and Medicaid (health insurance for low-income people); health information technology; assistance and services for low-income families; improving maternal and infant health, including a Nurse Visitation to support first-time mothers; Head Start (preschool education and services); Faith-based community initiatives; preventing child abuse and domestic violence; substance abuse treatment and prevention; Services for older Americans, including home-delivered meals; comprehensive health services for Native Americans; Independence; Medical preparedness emergencies; and child support enforcement.

The Navajo Nation Division of Social Services administers Ε. and manages the Department of Self Reliance, the Child Care and Development Fund, the Department of Family Services, Navajo Children and Family Services, the Navajo Treatment Center for Child and Their Families and the Navajo School Clothing Program and Special Project. The Division also manages a program for development disabilities. programs are funded through the U.S. Department of Health and Human Services pursuant to the Family Violence Prevention Service Act, the Stephanie Tubbs Jones Child Welfare Services, the Promoting Safe and Stable Families Program, the Indian Health Services - Children's Mental Health Services, the Child Care and Development Fund and Temporary Assistance for Needy Families. The Division of Social Services strives to build and maintain strong and communities through cultural identity, families and self-sufficiency. Its mission is to provide wellness quality, holistic, culture, and value-based services.

NOW THEREFORE BE IT RESOLVED THAT:

The Navajo Nation hereby supports the Navajo Nation Division of Social Services in its recommendations to the U.S. Department of Health and Human Services concerning services and funding of programs administered and managed by the Division. The 2016 recommendations of the Navajo Nation Division of Social Services, designated as "ADVOCACY/ ISSUE PAPERS," are attached hereto as Exhibit "A."

CERTIFICATION

I hereby certify that the foregoing resolution was duly considered by the Naabik'íyáti' Committee of the 23rd Navajo Nation Council at a duly called meeting in Twin Arrows, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 13 in favor, 0 oppose, this 13th day of April, 2016.

LoRenzo Bates, Chairperson Naabik'íyáti' Committee

Motion: Honorable Jonathan Perry Second: Honorable Leonard Tsosie

22nd Navajo Nation Council - Naabik'iyati' Committee Naabik'iyati' Committee Wednesday, April 13, 2016

0060-16 - Main Motion - M: Perry; S: Tsosie

ALL DELEGATES:			BY COMMITTEE:			
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DEPARTMENT OF HEALTH AND HUMAN SERVICES
TRIBAL CONSULTATION
ADVOCACY / ISSUE PAPERS
MARCH 1, 2016





PRESENTED BY: TERRELENE MASSEY, ESQ., DIVISION DIRECTOR
DIVISION OF SOCIAL SERVICES

Title: Temporary Assistance For Needy Families

CFDA Number: 93.558

Funding Agency: Administration for Children and Families / Office of Family Assistance

DEPARTMENT FOR SELF RELIANCE

DEPARTMENT BACKGROUND

The Department for Self Reliance (DSR), the Navajo Nation's Tribal TANF Program, utilizes the Navajo concept and teachings of *T'áá hwó ájíťéego* to empower individuals and families to take responsibility for their lives through the development and implementation of a plan which moves them and their family members toward self-reliance. By administering its own Tribal TANF program, DSR is given the flexibility to incorporate Navajo values and teachings into the program design which is important to the preservation of the Navajo language and culture.

ISSUE #1: Maintaining Tribal TANF Program Flexibility

As stated in the Welfare Reform Law, "... the best welfare solutions come from those closest to the problems, not the federal government". Congress recognized that Tribal TANF Programs are in the best position to serve its own tribal families because they understand the circumstances and barriers the families face, including remoteness, lack of housing and infrastructure, high unemployment rates, lack of employment opportunities, substance abuse, domestic violence, long-term dependency on welfare and low education levels. As a result, tribes were given flexibility in designing their own Tribal TANF Programs.

The Department for Self Reliance (DSR) has exercised flexibility in various ways:

- Incorporating traditional values and teachings into the program design, including employing our own Navajo staff; use of the Navajo language; use of the traditional concept of T'áá hwó ájí téego; and integration of the Navajo Service Delivery Model, called the Pathway to Self Reliance into the Western case management process.
- Promoting a change in the public's perception of the program, from that of a typical "welfare" program, to one that promotes the teaching of T'áá hwó ájí téego (it is up to you).
- Establishing Navajo specific work activities which support the teaching of T'áá hwó ájí téego, including Traditional Support/Mentoring, Agricultural Subsistence (farming and ranching), Medicine Person Apprenticeship, and Learning the Navajo Language and Navajo Traditional Teachings.
- Although the Welfare Reform legislation does not require it, developing and implementing Quality Assurance; Fraud Prevention/Detection; and Customer Development components.
- In contrast to other tribal TANF programs, the DSR's program operation is completely independent of the three (3) State TANF programs.

RECOMMENDATION

When Congress initiates efforts to reauthorize TANF, the Navajo Nation strongly advocates that the flexibility provided to Tribes, including the Navajo Nation, to design and operate their Tribal TANF program, be maintained, as stated in the Welfare Reform Law, "... the best welfare solutions come from those closest to the problems, not the federal government".

ISSUE #2: Maintaining Current Funding Level

The Navajo Nation has operated its own TANF Program since October 01, 2000. After lengthy negotiations in the late 1990's with the State TANF Programs in Arizona, New Mexico, and Utah, the Navajo Nation has been receiving its annual funding from DHHS/ACF based upon 1994 State TANF caseload data and expenditures.

During Fiscal Year 2015, the Navajo Nation's Tribal TANF Program, administered by the Department for Self Reliance (DSR), provided assistance and services to an average of 1,828 families, comprised of 5,503 adults and children, each month. The DSR's Service Delivery Area includes the Navajo Nation and federally recognized near reservation communities and extends into three states: Arizona, New Mexico and Utah.

In addition to providing assistance and services to eligible needy families, the DSR utilizes the Tribal Family Assistance Grant (TFAG) for the following:

- Due to lack of infrastructure and the prohibition of utilizing TFAG funds for construction and purchase of office buildings, the DSR is incurring an excessive and increasing cost to lease ten (10) office facilities, with eight (8) located on the Navajo Nation and two (2) located in nearreservation communities (Gallup, NM and Farmington, NM). The average cost per square foot for on-reservation office facilities is approximately \$20.00 per square foot as opposed to \$12.00 per square foot in the off-reservation communities.
- To ensure data and network security, manage the enormous volume of data stored and transmitted on the department's network infrastructure, and expand technological capabilities, modern network equipment needs to be constantly expanded and maintained to continue to be reliable and answer our department needs. As a result, the DSR has made a considerable investment in upgrading the Information Technology infrastructure to support the needs of the department.
- To provide effective and efficient case management services which assist individuals and families to progress toward self-reliance requires staff who possess knowledge and skills in educational and career development. Since the Navajo Nation does not have an adequate number of professionals who are trained, educated, and experienced in educational and career development, DSR has invested in enhancing and increasing the proficiency of staff.
- Each School Year, approximately 2,000 school-age children are provided an Educational Incentive to purchase school clothing and school supplies. The purpose of the incentive is to promote school attendance, improve academic performance, and build self-esteem.
- Winter Assistance Payments are issued to eligible DSR benefit groups to assist them in meeting the additional costs they experience during the Winter months (December, January,

February and March), including the cost of heating their home and the increased expenses for basic needs (food, shelter, water, electricity, personal household items, personal care items) due to children being at home during their winter school break.

 Adult customers and youth are placed in subsidized employment to obtain general skills, training, knowledge, and work habits which will prepare them for employment and a career.

RECOMMENDATION

The Navajo Nation strongly advocates that funding for Tribal TANF Programs, including the Navajo Nation, be maintained at the current level.

A decrease in funding for Tribal TANF programs would have one or more of the following impacts on the adults and children served by the DSR:

- Adjusting the current payment standard to decrease the monthly assistance payment amount provided to eligible families.
- Eliminating assistance and services to two-parent families. This would impact approximately five-hundred (500) two-parent families annually.
- Decreasing the number and amount of supportive services provided to families. Supportive services, which remove barriers that hinder or prevent an adult's participation in authorized work requirements, include transportation, childcare, employment-related expenses, and education-related expenses.
- Reducing and/or eliminating public education and prevention services to reduce future dependence on governmental benefits and out-of-wedlock pregnancies; to maintain twoparent families; and services targeted for the youth, fathers, and grandparents and caretakers.
- Reducing the DSR's time limit, from the federally-mandated maximum of sixty (60) months to forty-eight (48) or thirty-six (36) months. This will result in Customers having less time to become educated, employed, and self-sufficient. In addition, reducing the time limit will impact families that return to the Navajo Nation after receiving assistance from a State TANF program. Since the DSR must count the months of assistance received from State TANF programs, Navajo families moving back to the DSR's Service Delivery Area may be ineligible to receive TANF due to having met the DSR's reduced time limit; or may have a limited number of months of assistance remaining.
- Closing one (1) or two (2) offices and laying-off staff due to a decrease in the number of eligible Customers. As a result, some Customers will have to travel a greater distance to receive DSR services.

ISSUE #3: Maintaining Unobligated Funds in Reserve

Prior to the passage of ARRA, Tribal TANF programs were allowed to place unobligated funds in reserve, without fiscal year limitation, to be utilized strictly for provision of assistance to needy families. The ARRA legislation expanded the usage of Reserve funds for both assistance to needy families and for administrative costs.

The Department for Self Reliance has been realistic and prudent in each of its three-year Tribal Family Assistance Plans. Although this has resulted in funds being placed in reserve, a downturn in the national economy and increasing cost of living may result in a significant increase in our caseload, due in part to a large number of Navajo families relocating back to the Navajo Nation. Fortunately, the DSR has the reserve fund available to offset the additional costs associated with the increasing caseload.

RECOMMENDATION

The Navajo Nation strongly advocates maintaining the current allowance for tribal TANF programs to place unobligated funds in reserve without fiscal year limitation.

CONTACT PERSONS

Roxanne Gorman
Department Manager III
(928) 810-8553
roxanne.gorman@nntanf.org

Anthony Dineyazhe, Sr. Programs & Projects Specialist (928) 810-8553 anthony.dineyazhe@nntanf.org Title: Foster Care-Title IV-E; Guardianship Assistance-Title IV-E; Adoption Assistance-Title IV-E CFDA Number: 93.658; 93.090; 93.659

Funding Agency: Administration for Children and Families/Administration of Youth, Children &

Families/Children's Bureau

DEPARTMENT OF FAMILY SERVICES

DEPARTMENT BACKGROUND:

The main goal of the Department of Family Services (DFS) is to provide specialized human services to children, adults, and elderly who are experiencing abuse, neglect or crisis, by helping maintain healthy and stable families and provide assistance to low-income individuals and households experiencing temporary financial hardship in meeting their short term basic needs, immediate emergency and home energy needs.

DFS was approved for direct funding to administer the Title IV-E Program on October 01, 2014. The Title IV-E is a program that allows for administrative reimbursement at a percentage rate based upon an approved type of activities conducted in the delivery of child welfare related services. In addition, it allows for maintenance payments for children who are in foster care, guardianship and adoption. The intent is to establish a stable and safe environment and assuring permanency for children that are in out of home care either through reunification, foster care, guardianship and/or adoption.

ISSUE #1: One rate for the Navajo Nation in determining IV-E eligibility of Navajo children.

Navajo Nation is in a unique situation, as the Nation spans across three states Arizona, New Mexico, and Utah therefore subject to utilizing three different 1996 AFDC rates which impacts determining IV-E eligibility of Navajo children. The situation places our Navajo children at a disadvantage as they are eligible for IV-E if another state AFDC rate is applied. There are circumstances where a family home is located in two states; such as families that live close to the state boundaries. An example to illustrate the peculiar situation Navajo Nation encounters; a family living room maybe in one state while the rest of the home is located in another state. A decision has to be made as to where the family receive their mail.

RECOMMENDATION

Approval of one rate for the Navajo Nation as the federal government refers to tribes such as the Navajo Nation as a "state".

ISSUE #2: Waiver on implementation of new rules and program changes to Title IV-E.

Introduction of new rules/changes while in the mist of implementation has affected the Nation's ability to establish a strong stable IV-E Program. Since day one of the Navajo Nation's implementation of IV-E; new sets of significant rules/changes have been imposed. Navajo Nation is constantly working to meet the new changes.

RECOMMENDATION

Request waiver to allow the tribes to implement and stabilize the IV-E Program before imposing the new rules/changes.

CONTACT PERSON:

Gladys Ambrose, LCSW Department Manager III

Telephone Number: (928)-871-6556/6183

Email: gambrose@navajo-nsn.gov

Title: Indian Self-Determination Title I

CFDA Number: 93.441

Funding Agency: Indian Health Service / Navajo Service Area

NAVAJO TREATMENT CENTER FOR CHILDREN AND THEIR FAMILIES

PROGRAM BACKGROUND

The Navajo Treatment Center for Children and their Families (NTCCF) is a specialized children's program that provides outpatient therapeutic services to Navajo children and their families who have been victimized and traumatized by child abuse and trauma. The NTCCF Program works with children and families by providing mental health services in their homes or in the school setting. The NTCCF is not an office based service provider nor does it provide medication management such as I.H.S. Mental Health. Additionally, I.H.S. refers patients to NTCCF for mental health services.

NTCCF goals:

- 1. To provide social, behavioral and mental health services to Navajo children and families who are victims of trauma.
- 2. To empower children and their families with dignity and respect.
- 3. To provide a continuum of care services to Navajo children and their families in an outpatient setting.

The NTCCF Program receives IHS Based funding to cover personnel expenses. The Direct Contract Support Costs funding covers program fringe benefits. The Headquarter Tribal Shares funding covers operating and specialized training. The Indirect Costs funding covers payment for indirect cost to the Navajo Nation.

ISSUE #1: Distribution of funding to Navajo Nation for mental health services is limited.

Under the current contract, the NTCCF Program is underfunded and in need of more funding for treatment services to Navajo children affected by trauma. The NTCCF Program experiences difficulty in the recruitment of qualified, licensed individuals to fill professional positions.

RECOMMENDATION

The additional funding would allow the NTCCF to continue to take services out to the communities to serve children and families across the Navajo Nation. The NTCCF would like additional funding to offer competitive salaries to retain professional, licensed staff.

ISSUE #2: IHS facility do not have office space available for program services.

The NTCCF Program is unable to obtain office space in I.H.S. facilities. As part of the 638 contract, I.H.S. should be available to I.H.S. funded Navajo Programs to use. The NTCCF Program experiences difficulty in locating adequate office space within local communities to provide therapeutic services to children and families. This has a significant impact on the Program's ability to provide services in local communities.

RECOMMENDATION

The Program requires additional funding to rent office space within local communities to provide services to patients. This would allow patients to access treatment services and allow for a safe, confidential office space in their local communities.

ISSUE #3: All contract funding is not available to Program.

The NTCCF Program would like to ensure we receive negotiated funding allocations from I.H.S for Base, Direct Contract Support Costs, Headquarter Tribal Shares and Indirect Cost as awarded to Navajo Nation. The NTCCF Program sets up budgets at the beginning of the fiscal year based on funding negotiated with I.H.S. The Program receives funding allocations from I.H.S in increments throughout the year. Additionally, when I.H.S. does not give NTCCF full negotiated funding, the Program accounts show funds have not been spent. If funds are not available for the Navajo Nation, I.H.S. should provide notice to the Program that funding is not available and will not be given to the Navajo Nation as negotiated.

RECOMMENDATION

When NTCCF and I.H.S. negotiate funding, funds should be given to NTCCF or official notice should be for a contract modification that negotiated amounts have been decreased.

CONTACT PERSON:

Antoinette Miller, Program Manager Phone Number: 928.871.7679

Email address: almiller@navajo-nsn.gov

Title: Indian Child Welfare Act Title II Grants

CFDA Number: 15.144

Funding Agency: Department of the Interior / Bureau of Indian Affairs

*Although this funding is not DHHS, we felt it was important to include this information in regards to a DHHS forecasted funding opportunity identified as **State and Tribal Indian Child Welfare Act (ICWA) Implementation Partnership Grants (HHS-2016-ACF-ACYF-CT-1123).**

NAVAJO CHILDREN AND FAMILY SERVICES

PROGRAM BACKGROUND

In 2014, the Navajo Nation renewed its five-year P.L. 93-638 ICWA contract, FY 2014 – FY 2018 with the Bureau of Indian Affairs (BIA), Navajo Regional Office. The contract consists of a specified Scope of Work, which lays out responsibilities the Nation must meet throughout the contract term. With this contract, the Navajo Nation relies extensively and trust state child welfare agencies to coordinate and collaborate with the Navajo Nation on ICWA cases involving Navajo children. Through the Navajo Nation's ICWA statistical data, the data has shown that a majority of Navajo children who were placed in out-of-home care were reunified with one or both parents and the second highest permanency outcomes for children are placed with identified relatives.

In addition, the Navajo Nation has maintained its Intergovernmental Agreements (IGA) with the states of Arizona, New Mexico and Utah. In 2007 and 2014 the existing IGAs were revised and approved and are in current use by the State agencies and the Navajo Nation. The IGA is a guide for child welfare workers in terms of identifying roles and responsibilities for the state and the Navajo Nation and it insures that parents and caretakers are provided "Active Efforts" to be reunified with their children or an alternative option is that immediate relatives be offered the same opportunities to be a placement option for their relative children. The IGA also outlines the tribe's Placement Preferences in terms of Navajo children to be placed in accordance to the ICWA law. The IGA also allows for the states and the Navajo Nation to maintain and further enhance a government-to-government relationship, defining purposes and policies and putting more accountability on the respective governments.

ISSUE #1: Implementation of effective quality control regarding Navajo children placements.

Navajo children are increasingly being placed in out-of-home care at an alarming high rate. For example, the State of Arizona, Department of Child Safety has been increasing their child welfare cases since 2013; thereby the Navajo Nation ICWA case load has increased on an annual basis. States need to implement case management practices and more effective quality controls to ensure that Navajo children are being placed with identified relatives within the first 72 hours of the child being placed in to protective custody. States need to then consider placing children in a foster home only after relative placement options have been exhausted.

RECOMMENDATION

The Navajo Nation recommends States be mandated to conduct annual independent ICWA case audits to determine best practices and identify deficiencies. By conducting annual case audits, states and tribes would be better able to establish a more effective and efficient government-to-government relationship that is built on trust and cooperativeness.

ISSUE #2: More effective government to government communication between Tribe and states. The three IGA States, Arizona, New Mexico and Utah do not fully recognize and comply with the IGAs as a means of maintaining a government-to-government coordinated work on Indian Child Welfare Act (ICWA). The issue is when the State child welfare agency places a Navajo child into protective custody; the ICWA Placement Preference is not consistently applied.

RECOMMENDATION

The Navajo Nation recommends States to develop and implement measures that will ensure continuous compliance to the mandates of ICWA, e.g., conduct trainings to Social Workers and Supervisors, conduct training on the BIA ICWA Guidelines, etc.

CONTACT INFORMATION

Regina Yazzie, Program Manager

Phone: (929) 871-6806

E-mail: reginayazzie@navajo-nsn.gov

Document No.	005441	-	[Date Issued:	02/08/20)16
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NAVAJO NATION DEPARTMENT OF JUSTICE

DOCUMENT REVIEW REQUEST **FORM**



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DATE OF REQUEST:	2/12/2016	DIVISION:	SOCIAL SERVICES		
CONTACT NAME:	Michele Jones or Front desk	DEPARTMENT:	Executive S	upport	
PHONE NUMBER:	928-871-6851	E-MAIL:	Michelejones@navajo-nsn.gov		
TITLE OF DOCUMENT: Resubmttal of 164 (A) #5441, Division of Social Services and Programs issue papers regarind the US Health and Human Services federal funding agencies for 2016 Tribal Consultations.					
DOJ SECRETARY TO COMPLETE					
DATE/TIME IN UNIT: 2/12/16 220 REVIEWING ATTORNEY/ADVOCATE: Kansis					
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