LEGISLATIVE SUMMARY SHEET Tracking No. 0147-\6

DATE: May 4, 2016

TITLE OF RESOLUTION: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, BUDGET AND FINANCE AND NAABIK'ÍYÁTI' COMMITTEES AND NAVAJO NATION COUNCIL; ADOPTING THE SÍHASIN FUND TWIN ARROWS TRAVEL CENTER DEVELOPMENT EXPENDITURE PLAN PURSUANT TO RESOLUTION CD-68-14 AND 12 N.N.C §§2501 – 2508

PURPOSE: This resolution, if approved, will approve funding for the construction and development of the Twin Arrows travel center from the Sihasin Fund.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

| 5-DAY BILL HOL | D PERIOD: Kataman Bubull | | Resources & Development | Committee |
|---------------------|----------------------------------|-------------------------------------|---------------------------------------|-----------|
| Website Posting | Time/Date: | | Haratania | THENCE |
| Posting End Date | 5-10-110 | | Budget & Finance | 7,77 |
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| 15 | 08-14 A | AND 12 N.N.C §§2501 – 2508 | | |
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| 17 | BE IT ENACTED: | | | |
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| 19 | Section One. Authority | | | |
| 20 | · | Council is the governing body of | the Navajo Nation. 2 | |
| 21 | N.N.C. §102 (A). | | | |
| 22 | • | ommittee of the Navajo Nation Co | - | |
| 23 | 1 1 | hich requires final action by the N | lavajo Nation Council. | |
| 24 | 2 N.N.C. §164(A)(9). | | | |
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| 30 | commerce and trade, and public u | utilities and telecommunications. 2 | 2 N.N.C. §500 (C). | |
| - 1 | | Page 1 | ĺ | |

Section Two. Findings

- A. On May 30, 2014, the 22nd Navajo Nation Council adopted Resolution No. CMY-28-14 accepting a settlement of the Navajo Nation's lawsuit, *Navajo Nation v. United States*, No. 06-945L (United States Court of Federal Claims) against the United States for its historical mismanagement of the tribe's trust assets and its failure to ensure that the Navajo Nation received all funds due and owed under the United States' trust obligations and fiduciary duties. Resolution No. CMY-28-14 was signed into law by the President of the Navajo Nation on June 4, 2014.
- B. The 22nd Navajo Nation Council recognized that during the many decades that the United States was in breach of its trust obligations and fiduciary duties to the Nation, the tribal government was without funds to develop the comprehensive nation-wide infrastructures necessary to support and promote community growth and sustainability through the expansion of economic development, as well as to provide the educational opportunities, critical for the prosperity of current and future generations of Diné. See Resolution No. CMY-28-14.
- C. Between October 6, 2014 and November 8, 2014 the Office of the Speaker held seven (7) Public Hearings, as directed by the Navajo Nation Council's Naabik'iyati' Committee on July 10, 2014, to receive input from Navajo Nation members on how the net proceeds from *Navajo Nation v. United States*' should be used. During that same time period, the Office of the President and Vice-President also held five (5) town hall meetings for a similar purpose.
- D. On December 13, 2014, the 22nd Navajo Nation Council adopted Resolution No. CD-68-14 enacting the Navajo Nation Breach of Trust Settlement Act of 2014 (hereinafter "2014 Act") and establishing the Navajo Nation Síhasin Fund at 12 N.N.C. §2501 et seq. The President of the Navajo Nation signed Resolution No. CD-68-14 into law on December 31, 2014.
- E. The 2014 Act mandated that the net proceeds and earnings thereon received by the Navajo Nation from the settlement of *Navajo Nation v. United States*, No. 06-945L, be deposited into the Síhasin Fund and managed and invested to provide financial

support and/or financing for (1) the planning and development of regional infrastructure supporting economic and community development, including housing, within the Navajo Nation; and/or (2) education opportunities for members of the Navajo Nation. See 12 N.N.C §2501 and §2502 (A).

- F. Pursuant to 12 N.N.C §2502 (B), the 2014 Act also established that "leveraging of the [Síhasin] Fund by way of guaranteeing loans, match funding, direct funding in part and other weighted uses of the Fund shall be favored over direct funding in whole".
- G. Pursuant to 12 N.N.C. §2505 (A), the 2014 Act further established that with the exception of outstanding and accrued litigation costs, Síhasin Fund Principal and Income shall only be expended pursuant to a Fund Expenditure Plan consistent with the purposes set forth in the 2014 Act at 12 N.N.C. §2502 and adopted by a two-thirds (2/3) vote of all members of the Navajo Nation Council.
- H. Pursuant to 12 N.N.C. §§2504 and 2505(C), the 2014 Act states that "Fund Principal" shall consist of all deposits made to the Síhasin Fund and that "Fund Income" shall consist of all earnings (interest, dividends, etc.) generated and realized by the Fund Principal and that Fund Income shall be deposited in and added to Fund Principal until such time as a Fund Expenditure Plan is duly adopted.
- I. The Office of the Controller reported that as of January 1, 2016, the amount of the Síhasin Fund Principal is Four Hundred Eighty Seven million Nine Hundred Ninety Thousand Eight Hundred Forty One Dollars and Ninety One Cents (\$487,990,841.91) with interest earnings of Four Hundred Fifty Eight Thousand Four Hundred Thirty One Dollars and Seventy Five Cents (\$458,431.75).
- J. On April 9, 2015, the Naabik'íyáti' Committee adopted Resolution No. NABIAP-20-15 establishing the Naabik'íyáti' Síhasin Fund Subcommittee to "review and evaluate the Public Hearing comments and recommendations from the Navajo People" and "recommend to the Naabik'íyáti' Committee and Navajo Nation Council financial support and/or financing plan(s) for the purposes designated in CD-68-14 [Navajo Nation Breach of Trust Settlement Act of 2014, establishing the Síhasin Fund]".

- K. Between April 2015 and April 2016, the Naabik'íyáti' Síhasin Fund Subcommittee, assisted by the Office of Legislative Services, Office of the Speaker, and Office of Legislative Counsel, met on at least sixteen (16) occasions in either work sessions or official meetings to review and evaluate the Public Hearing comments and recommendations from the Navajo People; hear proposals from Navajo Nation entities, chapters, programs and officials; and develop an expenditure plan(s) for the Síhasin Fund Principal and Income consistent with the purposes set forth in the 2014 Act.
- L. The Naabik'íyáti' Síhasin Fund Subcommittee determined that for an expenditure plan to fully meet the leveraging criteria of the 2014 Act, the expenditure plan shall not rely on Síhasin Funds for full direct project funding, unless such funds are to be repaid under a loan agreement, and instead must utilize the Síhasin Funds for (1) match funding, joint funding, contribution funding, cost-share funding or similar weighted uses of the funds; (2) reimbursement funding; and/or (3) loan or bond financing or guarantee.
- M. The Naabik'íyáti' Síhasin Fund Subcommittee also determined that the 2014 Act allowed for the adoption of multiple expenditure plans and that it would be prudent for the Navajo Nation to adopt integrated, yet distinct, expenditure plans for regional-level infrastructure planning and development in four broad infrastructure areas or categories consistent with the purposes of the 2014 Act: Water and Natural Resource Infrastructure Development; Economic Development; Community Development; and Housing Development.
- N. In February of 2016, upon recommendation of the Naabik'íyáti' Síhasin Fund Subcommittee, the Navajo Nation enacted Legislation No. CJA-12-16 adopting the Síhasin Fund Bulk Water and Wastewater Development and Sanitation Deficiency System (SDS) Project Expenditure Plans for the planning and development of a comprehensive and cohesive nationwide bulk water delivery system necessary to support sustainable economic and community development, including housing, throughout the Navajo Nation.

- O. Legislation No. CJA-12-16 specifically set forth that following the adoption of the Bulk Water and Wastewater Development and Sanitation Deficiency System (SDS) Project Expenditure Plans, the Naabik'íyáti' Síhasin Fund Subcommittee would consider project specific economic and community development expenditure plans for funding under Section 2505 of the 2014 Act.
- P. The Navajo Nation Gaming Enterprise ("NNGE") presented the Naabik'íyáti' Síhasin Fund Subcommittee with information that since 2011, the Navajo Nation (which includes the Navajo-Hopi Land Commission and Office, the Division of Economic Development, the Division of Natural Resources, other Navajo Nation programs, and the Twin Arrows Task Force), the Office of Navajo Hopi Relocation, the Navajo Nation Oil and Gas Company ("NNOGC"), and the NNGE have planned and advocated for a convenience store and gas station at the Twin Arrows Interstate 40 interchange since the inception of the Twin Arrows Casino Navajo Resort ("TANCR"); and these parties have worked together to advance the development of the Twin Arrows Travel Center ("TA Travel Center") to initially include egress to TANCR, a convenience store, gas station and trucker service station with separate diesel island and temporary parking area for truckers, at the Interstate 40 interchange; and this work includes multiple market studies, master plans, a "Retail Site Analysis", environmental studies, archaeological and geotechnical studies and design documents.
- Q. In December of 2014, the Resources Development Committee passed Resolution RDCD-106-14, attached as Exhibit A, approving the Twin Arrows Master Plan which includes plans for multiple businesses at Twin Arrows, specifically including the Twin Arrows Travel Center as an anchor tenant at the northeast corner of the Interstate 40 Twin Arrows exit roundabout, and directing the Navajo Nation Enterprises to commercially develop Twin Arrows.
- R. NNGE also presented the Naabik'íyáti' Síhasin Fund Subcommittee with studies showing that the development and establishment of the TA Travel Center under the ownership and management of NNGE will:
 - 1. provide a positive financial return to NNGE, as well as attract visitors to and compliment the amenities offered at the TANCR;

15.

- 2. provide a positive return to the Navajo Nation through the creation of permanent jobs, as well as construction jobs for several trades, tax revenues from retail sales and construction, and business site lease fee revenues, as well as expand markets for Navajo goods and opportunities for Navajo entrepreneurs; and
- 3. stimulate capital and economic multiplier effects for the western portion of the Navajo Nation.
- S. NNGE additionally presented the Naabik'íyáti' Síhasin Fund Subcommittee with information that the development of essential utilities necessary to operate the TA Travel Center will establish the utilities infrastructure necessary to support future development of approximately two hundred acres in the western portion of the TANCR area, including other ancillary businesses such as retail establishments, fast food restaurants, a RV Park, tourism facilities and similar developments.
- T. NNGE further informed the Naabik'íyáti' Síhasin Fund Subcommittee that it had information that the Hopi Tribe was currently in the planning phase of developing a convenience store and gas station in the vicinity of Twin Arrows and that due diligence studies indicated that the market share for the TA Travel Center would be dramatically improved and remain positively impacted in the long-term if it was in operation before Hopi opened a similar establishment.
- U. NNGE assured the Naabik'íyáti' Síhasin Fund Subcommittee that as of February 18, 2016, the TA Travel Center was project ready in Phase II of the Architectural and Engineering Services for Design Development and Construction Services with site and building construction able to begin in summer 2016, with an opening date of late spring 2017, if funding in the amount of ten million dollars (\$10,000,000.00) was immediately secured.
- V. Lastly, NNGE informed the Naabik'íyáti' Síhasin Fund Subcommittee that so far NNGE had contributed over two million dollars (\$2,000,000.00) in in-kind development costs supporting the TA Travel Center project, e.g., telecommunications, electricity and water/wastewater infrastructure; land costs; and development costs.

W.

Section Three. Approval and Adoption of Expenditure Plan

Travel Center Development Expenditure Plan, attached as Exhibit B, submitted by NNGE meets the 2014 Act requirement for the "planning and development of regional infrastructure supporting economic and community development, including housing, within the Navajo Nation". See 12 N.N.C. §2502 (A) (1).

X. The Naabik'íyáti' Síhasin Fund Subcommittee has also determined that the

The Naabik'íyáti' Síhasin Fund Subcommittee has determined that the TA

- X. The Naabik'íyáti' Síhasin Fund Subcommittee has also determined that the substantial in-kind contribution NNGE has already made towards the TA Travel Center project satisfies the 2014 Act requirement that "leveraging of the [Síhasin] Fund by way of guaranteeing loans, match funding, direct funding in part and other weighted uses of the Fund shall be favored over direct funding in whole". 12 N.N.C §2502 (B).
- Y. The Naabik'íyáti' Síhasin Fund Subcommittee further determined that the forty percent (40%) debt obligation assumed by NNGE in order to finish construction of the TA Travel Center facilities additionally satisfies the 2014 Act requirement that "leveraging of the [Síhasin] Fund by way of guaranteeing loans, match funding, direct funding in part and other weighted uses of the Fund shall be favored over direct funding in whole". 12 N.N.C §2502 (B).
- Z. The Naabik'íyáti' Síhasin Fund Subcommittee additionally determined that it was in the best long-term interest of the Navajo Nation to provide the financial support necessary to develop the TA Travel Center and recommends to the Navajo Nation Standing Committees and the Navajo Nation Council that the TA Travel Center be funded as an economic development expenditure plan through the Síhasin Fund as the Síhasin Fund TA Travel Center Development Expenditure Plan, attached as Exhibit B, under section 2505 of the 2014 Act.
- AA. After considering the recommendations of the Naabik'íyáti' Síhasin Fund Subcommittee, the Navajo Nation Council hereby determines that it is in the best interests of economic development on the western portion of the Navajo Nation to fund the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan, attached as Exhibit B.

- A. The Navajo Nation hereby approves and adopts the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan, attached and incorporated herein as Exhibit B.
- B. The Navajo Nation hereby approves and adopts total funding for the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan in the amount of \$10, 000,000.00 (ten million dollars) during Navajo Nation Fiscal Year 2016 as follows:
 - 1. Direct funding from Síhasin Fund Principal in the amount of \$2,500,000.00 (two million five hundred dollars) to the Navajo Nation Gaming Enterprise for the planning, development and construction of infrastructure necessary to support the Twin Arrows Travel Center and ancillary developments;
 - 2. Direct funding from Síhasin Fund Principal in the amount of \$3,500,000.00 (three million five hundred thousand dollars) to the Navajo Nation Gaming Enterprise for the planning, development and construction of the Twin Arrows Travel Center facilities;
 - 3. Loan funding from Síhasin Fund Principal in the amount of \$4,000,000.00 (four million dollars) to the Navajo Nation Gaming Enterprise for the planning, development and construction of the Twin Arrows Travel Center facilities; and
 - 4. The loan funding to the Navajo Nation Gaming Enterprise shall be repaid, including interest, to the Síhasin Fund through a loan agreement approved by the Budget & Finance Committee with loan terms of fifteen-year term, fifteen-year amortization and 1.5% interest rate.
- C. The Síhasin Fund funds allocated for the Twin Arrows Travel Center Development Expenditure Plan may be further leveraged by bond or loan financing pursuant to the Navajo Nation Bond Financing Act, 12 N.N.C. §1300 et seq., as amended, using Síhasin Fund Earnings for repayment and financing costs upon the recommendation of the Budget and Finance Committee and approval by a two-thirds (2/3) vote of all members of the Navajo Nation Council.

Section Four. Approval and Adoption of Expenditure Plan Administration

- A. The Navajo Nation hereby approves administration of the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan as follows:
 - 1. The funds allocated to NNGE shall not lapse on an annual basis pursuant to 12 N.N.C. §820 (N) until such time as the Twin Arrows Travel Center, as set forth in Exhibit B, is fully constructed and operating.
 - 2. The funds allocated to NNGE shall be administered through a loan agreement negotiated by the Navajo Nation Controller and approved by the Budget and Finance Committee which shall at least include provisions that:
 - a. NNGE shall have the authority and responsibility to administer and use the Síhasin Funds allocated solely to design, plan and construct the Twin Arrows Travel Center and infrastructure set forth in Exhibit B;
 - b. The funds allocated to NNGE shall be released by the Office of the Controller to pursuant to a Construction Plan(s); and
 - c. NNGE shall return any and all cost-savings to the Síhasin Fund once the Twin Arrows Travel Center is fully constructed.
 - 3. NNGE shall account for and be held accountable for the expenditure of Síhasin Fund funds and shall administer such funds pursuant to a Fund Management Plan approved by the NNGE Board of Directors which shall at least include provisions that:
 - a. The accounting and financial records for the Síhasin Fund funds, including the loan funds, shall be kept separate from other Navajo Nation Gaming Enterprise funds and accounts; and
 - b. The use of the Síhasin Fund funds, including the loaned funds, shall be audited on an annual basis with such audit report submitted to the Naabik'íyáti' Committee, Office of the Controller, and Office of the President and Vice-President.
- B. NNGE shall report the status of the construction of the Twin Arrows Travel Center, as well as the status of the Síhasin Fund Twin Arrows Travel Center

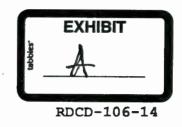
Development Expenditure Plan to the Naabik'íyáti' Committee and Office of the President and Vice-President on a quarterly basis.

Section Five. Effective Date

The Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan, as set forth above, shall become effective pursuant to 12 N.N.C. §2505.

Section Six. Directives

- All Navajo Nation programs and personnel, specifically including, but not A. limited to, the Office of Controller and Twin Arrows Task Force, shall take all steps necessary to expeditiously implement the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan consistent with the provisions set forth above.
- The Navajo Nation Gaming Enterprise and Navajo Nation programs named В. in this legislation shall be held accountable for the progress of tasks and/or projects under their responsibility and control after the funds for such projects have been distributed by the Office of Controller and shall report on a semi-annual basis to the Navajo Nation Council on the progress for their respective tasks and projects.



RESOLUTION OF THE RESOURCES AND DEVELOPMENT COMMITTEE Of the 22nd Navajo Nation Council---Fourth Year 2014

AN ACTION

APPROVING THE TWIN ARROWS MASTER PLAN; AND DIRECTING ITS IMPLEMENTATION AND DEVELOPMENT

BE IT ENACTED

SECTION ONE. FINDINGS

- Pursuant to 2 N.N.C § 501 (C), the Resource and Development Α. Committee has oversight authority over water, land, environment, environmental protection, cultural resources, livestock, wildlife, roads and transportation, agriculture, transportation, communications and utilities, information technology, chapter activities, economic and community development, commerce and rights-of-way, gaming, minerals, public utilities, telecommunication, housing for the Navajo Nation.
- B. During 2010, the Navajo Nation Gaming Enterprise purchased and gifted approximately 405 acres, more or less, of fee land near Twin Arrows, AZ to the Navajo Nation, and worked with the Navajo Nation and the U.S. Secretary of the Interior to place such land ("Twin Arrows parcel") in Navajo Nation trust land status on December 23, 2010.
- C. In January 2011, the Navajo Nation approved a Business Site Lease to NNGE for the Twin Arrows parcel for the purpose of developing, constructing and operating the Twin Arrows Navajo Casino Resort, hotel, spa and other related facilities.
- D. In 2013, pursuant to a request by the Resource and Development Committee to the Navajo Nation (Division of Economic Development, Division of Natural Resources Navajo Land Department, Division of Transportation, Division of Community Development, Office of the Navajo-Hopi Land Commission and Leupp Chapter), Navajo Housing Authority, Navajo Tribal Utility Authority, Navajo Nation Oil and Gas Company, Navajo Nation Shopping Centers Inc., and Navajo Nation Gaming Enterprise (collectively the Navajo Nation enterprises), the Twin Arrows Master Plan Vision was collectively developed and finalized. See Exhibit A.
- E. The Twin Arrows Master Plan Vision contemplates the Business Site Lease area and lands around the Twin Arrows parcel to provide for development of tracts for housing, commercial businesses, golf courses, access roads and by-way, governments offices, interstate interchanges.

- F. The Navajo Nation and Navajo Nation enterprises support the Twin Arrows Master Plan.
- G. It is in the best interest of the Navajo Nation that the Twin Arrows Master Plan Vision be authorized, adopted and developed.

SECTION TWO. APPROVALS

- A. The Navajo Nation hereby approves the Twin Arrows Master Plan, attached hereto as Exhibit A.
- B. The Navajo Nation hereby approves the road way planning and design of a by-pass highway from Cameron, Navajo Nation (Arizona) through Grand Falls, to Leupp, Navajo Nation (Arizona) and then to Twin Arrows, Navajo Nation (Arizona), and such road way system shall be added to the Long Range Transportation Plan and the TTIP.

SECTION THREE. DIRECTIVES

- A. The Navajo Nation hereby directs the Navajo Nation Enterprises, consistent with the business site lease, their plans of operation, and business planning, to commercially develop Twin Arrows.
- B. The Navajo Nation hereby directs the Navajo Nation Division of Transportation to coordinate and seek an Interstate-40 overpass to connect Interstate-40 to the Twin Arrows location then to the Leupp, Navajo Nation (Arizona) and then to Cameron, Navajo Nation (Arizona).
- C. The Navajo Nation hereby directs the Navajo Land Department to pursue the acquisition of private and state lands located within and near the Twin Arrows Master Plan area.

CERTIFICATION

I, hereby, certify that the foregoing resolution was duly considered by the Resources and Development Committee of the 22nd Navajo Nation Council at a duly called meeting at Window Rock, Navajo Nation (Arizona), at which a quorum was present and that same was passed by a vote of 5 in favor, 0 oppose, 0 Abstain this 30th Day of December, 2014.

The Al

Honorable Roscoe D. Smith, Vice Chairperson Resources and Development Committee

Motion: Honorable Leonard H. Pete Second: Honorable George Apachito

LEGISLATIVE SUMMARY SHEET Tracking No. 03/1-14

DATE: December 19, 2014

TITLE OF RESOLUTION: AN ACTION RELATING TO RESOURCE AND DEVELOPMENT; APPROVING THE TWIN ARROWS MASTER PLAN; AND DIRECTING ITS IMPLEMENTATION AND DEVELOPMENT

PURPOSE: This resolution, if approved, will approve the Twin Arrows Master Plan as collectively developed by Navajo Nation Enterprises and directs the Master Plan implementation and development

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

S-DAY BILL HOLD PERIOD: 1014 9
Website Posting Time/Date: 4:23pm 121111 9
Posting End Date: 12 | 24 | 2014
Eligible for Action: 12 | 25 | 2017

PROPOSED STANDING COMMITTEE RESOLUTION

22nd NAVAJO NATION COUNCIL -- Fourth Year, 2014

INTRODUCED BY

(Prime Sponsor)

AN ACTION

RELATING TO RESOURCE AND DEVELOPMENT; APPROVING THE TWIN ARROWS MASTER PLAN; AND DIRECTING ITS IMPLEMENTATION AND DEVELOPMENT

15 BE IT ENACTED

SECTION ONE. FINDINGS

- A. Pursuant to 2 N.N.C § 501 (C), the Resource and Development Committee has oversight authority over water, land, grazing, environment, environmental protection, cultural resources, agriculture, livestock, wildlife, roads and transportation, air transportation, communications and utilities, information technology, chapter activities, economic and community development, commerce and trade, gaming, rights-of-way, minerals, public utilities, telecommunication, housing for the Navajo Nation.
- B. During 2010, the Navajo Nation Gaming Enterprise purchased and gifted approximately 405 acres, more or less, of fee land near Twin Arrows, AZ to the Navajo Nation, and worked with the Navajo Nation and the U.S. Secretary of the Interior to place such land ("Twin Arrows parcel") in Navajo Nation trust land status on December 23, 2010.

- C. In January 2011, the Navajo Nation approved a Business Site Lease to NNGE for the Twin Arrows parcel for the purpose of developing, constructing and operating the Twin Arrows Navajo Casino Resort, hotel, spa and other related facilities.
- D. In 2013, pursuant to a request by the Resource and Development Committee to the Navajo Nation (Division of Economic Development, Division of Natural Resources Navajo Land Department, Division of Transportation, Division of Community Development, Office of the Navajo-Hopi Land Commission and Leupp Chapter), Navajo Housing Authority, Navajo Tribal Utility Authority, Navajo Nation Oil and Gas Company, Navajo Nation Shopping Centers Inc., and Navajo Nation Gaming Enterprise (collectively the Navajo Nation enterprises), the Twin Arrows Master Plan Vision was collectively developed and finalized. See Exhibit A.
- E. The Twin Arrows Master Plan Vision contemplates the Business Site Lease area and lands around the Twin Arrows parcel to provide for development of tracts for housing, commercial businesses, golf courses, access roads and by-way, governments offices, interstate interchanges.
- F. The Navajo Nation and Navajo Nation enterprises support the Twin Arrows Master Plan.
- G. It is in the best interest of the Navajo Nation that the Twin Arrows Master Plan Vision be authorized, adopted and developed.

SECTION TWO. APPROVALS

- A. The Navajo Nation hereby approves the Twin Arrows Master Plan, attached hereto as Exhibit A.
- B. The Navajo Nation hereby approves the road way planning and design of a bypass highway from Cameron, Navajo Nation (Arizona) through Grand Falls, to Leupp, Navajo Nation (Arizona) and then to Twin Arrows, Navajo Nation (Arizona), and such road way system shall be added to the Long Range Transportation Plan and the TTIP.

SECTION THREE. DIRECTIVES

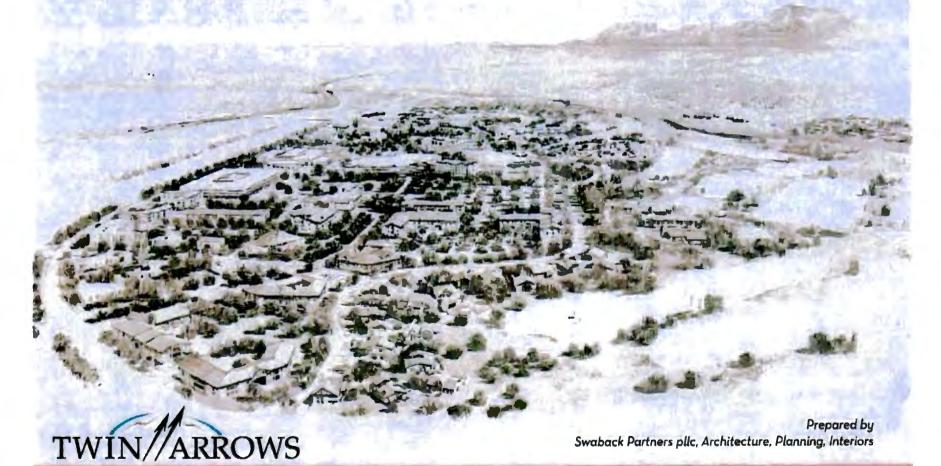
- A. The Navajo Nation hereby directs the Navajo Nation Enterprises, consistent with the business site lease, their plans of operation, and business planning, to commercially develop Twin Arrows.
- B. The Navajo Nation hereby directs the Navajo Nation Division of Transportation to coordinate and seek an Interstate-40 overpass to connect Interstate-40 to the Twin Arrows location then to the Leupp, Navajo Nation (Arizona) and then to Cameron, Navajo Nation (Arizona).
- C. The Navajo Nation hereby directs the Navajo Land Department to pursue the acquisition of private and state lands located within and near the Twin Arrows Master Plan area.



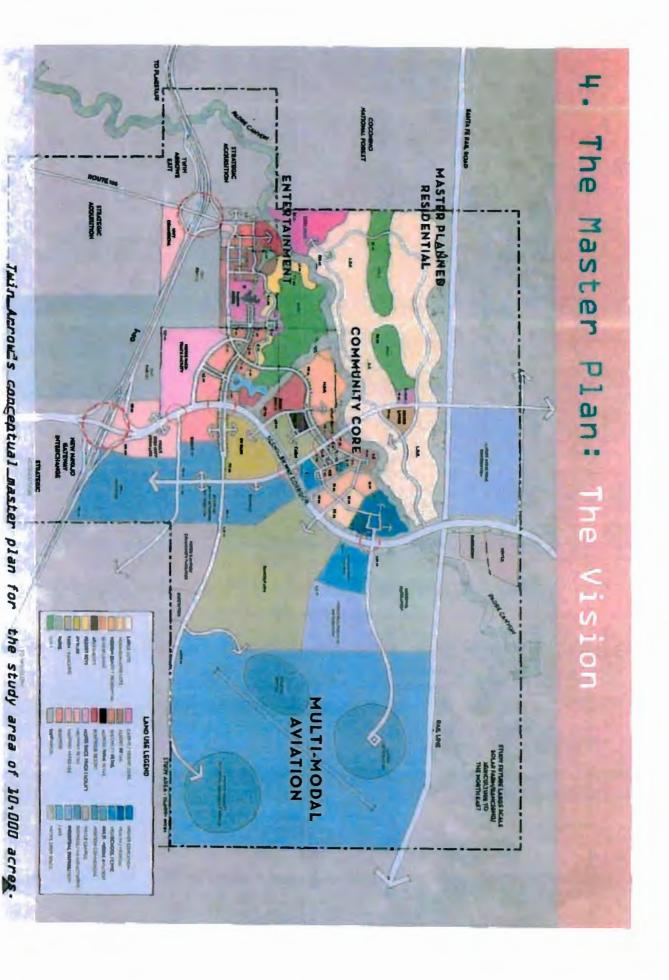
TWIN ARROWS,

A NEW GATEWAY TO THE NAVAJO NATION

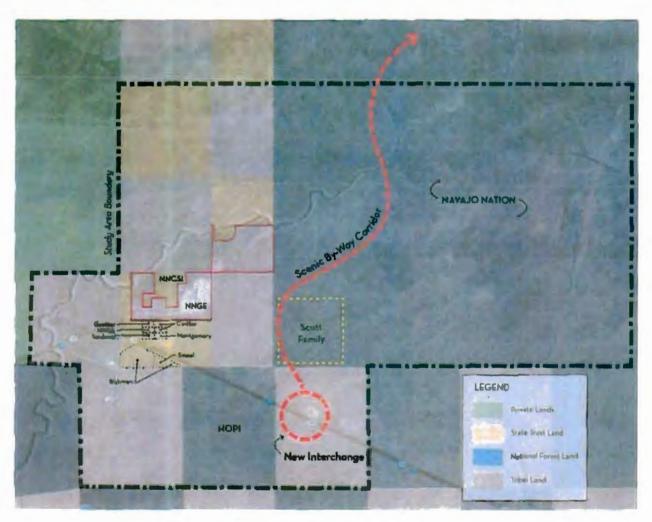
ARIZONA



VISION BOOK 2013

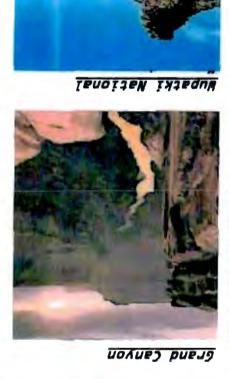


3. Future: New Interchange Access



This graphic portrays the new interchange and the scenic by-way corridor and the surrounding land ownerships.

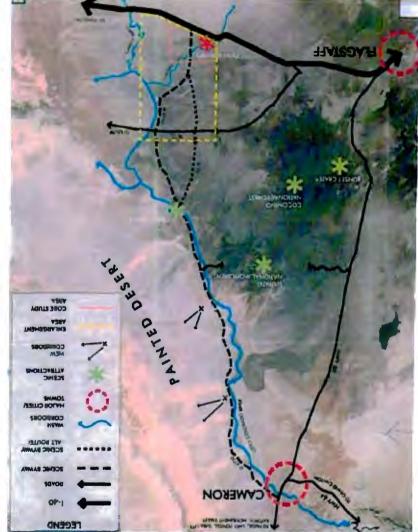
REGIONAL GATEWAY CONNECTION



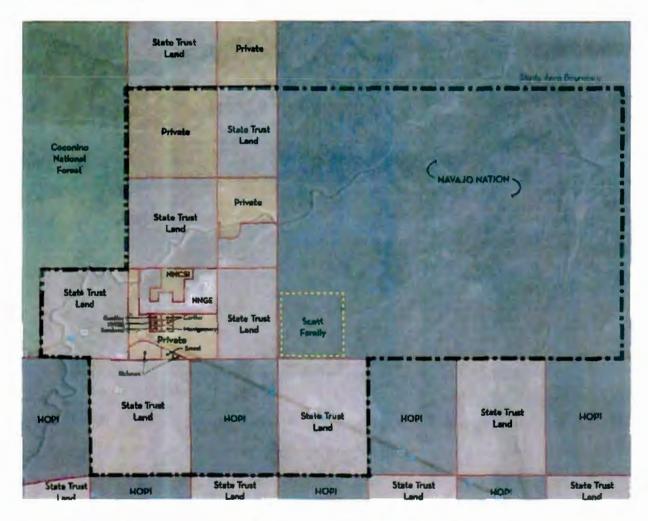


Little Colorado





3. Future: Land Acquisition



Property ownership map highlights the study area boundary and the land ownership within.



December 19, 2014

MEMORANDUM

TO

Honorable Members

Resources and Development Committee

FROM

Hon. LoRenzo C. Bates, Speaker Pro Tem

22nd Navajo Nation Council

SUBJECT

ASSIGNMENT OF LEGISLATION

Pursuant to 2 N.N.C § 164 (A)(4), this memorandum serves to inform and advise you that I assign the following legislation to the Resources and Development Committee;

Legislation No. 0387-14

RELATING TO RESOURCES AND DEVELOPMENT; APPROVING THE TWIN ARROWS MASTER PLAN; AND DIRECTING ITS IMPLEMENTATION AND DEVELOPMENT.

As the Committee assigned to consider the legislation, Legislation No. 0387-14 must be placed on the Resources and Development Committee's agenda at the next regular meeting for final consideration.

ATTACHMENT:

Legislation No. 0387-14

xc:

Hon. Ben Shelly, President
The Navajo Nation
Harrison Tsosie, Attorney General
Mark Grant, Controller

Dominic Beyal, Executive Director, OMB

Honorable Katherine Benally, Council Delegate (Prime Sponsor)

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0387-14

SPONSOR: Honorable Katherine Benally

TITLE: Relating To Resources And Development; Approving The Twin Arrows

Master Plan; And Directing Its Implementation And Development.

Posted: December 19, 2014 at 4:52 PM

5 DAY Comment Period Ended: December 24, 2014

Digital Comments received: No comments were received

Mani M Alley Policy Analyst Office of Legislative Services

12/28/14 11:20 am
Date/Time



Honorable LoRenzo Bates Pro-Tem Speaker Navajo Nation Council

MEMORANDUM

TO:

Honorable Katherine Benally

Navajo Nation Council

FROM:

Levon B. Henry, Chief Legislative Counsel

Office of Legislative Counsel

DATE:

December 19, 2014

SUBJECT:

AN ACTION RELATING TO RESOURCE AND DEVELOPMENT;

APPROVING THE TWIN ARROWS MASTER PLAN; AND DIRECTING

ITS IMPLEMENTATION AND DEVELOPMENT

Pursuant to your request, attached is the above-referenced proposed resolution and associated legislative summary sheet. Based on existing law and review of the documents submitted, the resolution as drafted is legally sufficient. However, as with all legislation, it is subject to review by the courts in the event of a challenge.

Please review the proposed resolution to ensure it is drafted to your satisfaction. If this proposed resolution is acceptable to you, please sign it where it indicates "Prime Sponsor", and submit it to the Office of Legislative Services for the assignment of a tracking number and referral to the Speaker.

If the proposed resolution is unacceptable to you, or if you have further questions, please contact me at the Office of Legislative Counsel and advise me of changes you would like made to the proposed resolution. You may contact me at (928) 871-7166. Thank you.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0387-14____ SPONSOR: Katherine Benally

TITLE: An Action Relating to Resources And Development Committee; Approving
The Twin Arrows Master Plan; And Directing Its Implementation And
Development

Date posted: December 19, 2014 at 4:52pm

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

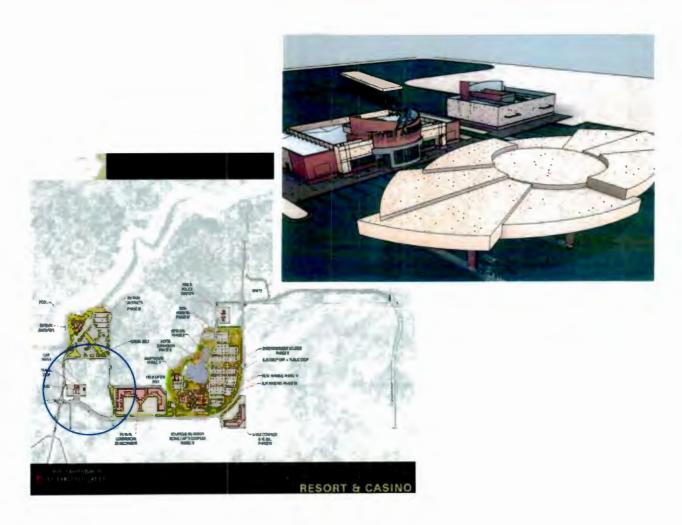
Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 et. seq.





TWIN ARROWS TRAVEL CENTER DEVELOPMENT EXPENDITURE PLAN PROPOSAL

Prepared for Sihasin Committee May 4, 2016 By Navajo Nation Gaming Enterprise





Background:

- Since 2011, Navajo Nation Oil and Gas Company has worked to develop and operate a C-Store at Twin Arrows.
- In 2012, an area representing 5% of NNGE's Twin Arrows business site lease was set aside for development of a gas station and C-store with amenities for trucks & RVs.
- From 2013-2015, NNOGC developed the project through the design phase with a program that includes C-store, retail and diesel fuel sales, grab & go food, gifts & souvenirs, trucker services, parking. They were able to complete the design phase.
- In 2014, the project was adopted into the Twin Arrows Master Plan Vision and believed to be a vital business in the multi-enterprise plan.
- June 2015, the Resources and Development Committee approved the Twin Arrows Master Plan Vision.
- February 2016, due to financial challenges at NNOGC, NNGE was asked to step in and complete the project which was adopted into the Twin Arrows Master Plan Vision.

Proposal:

- A grant in the amount of \$10,000,000 is requested to complete the Twin Arrows Travel Center.
 - o \$2,500,000 for Infrastructure
 - Bring utilities from the casino to the development site (water, sewer, electricity, telecomm, internet, propane)
 - Twin Arrows road extension to the north, multiple driveways, and site work including drainage considerations and foundations for signage.
 - \$7,500,000 for C-Store Building
 - Includes separate building, retail/diesel fueling stations, and exterior signage



 This capital would make the project feasible and generate positive cash flow, particularly once the project opens. (Note: Detailed cost information is market sensitive for competitive reasons.)

Contribution-in-Kind by Project Owner:

| • | 2,049,041 | | | Total Contribution to the Travel Center Proje | |
|---|-----------|-----|----------|--|--|
| | 0 | \$1 | ,247,128 | Utilities Infrastructure invested toward project | |
| | 0 | \$ | 558,323 | Land cost for development area of the project | |
| | 0 | \$ | 244,000 | C-Store development expenditures-to-date | |

Benefits to the Navajo Nation:

- Revenues through the Business Site Lease Fees, Taxes from retail sales, hotel sales and, Navajo jobs, Construction Taxes, to name a few.
- Infrastructure development:
 - The extension of the utilities will service multiple businesses to be developed within a 200 acre area being developed by the Navajo Nation at Twin Arrows.
 - This extension of all utility infrastructure is crucial for opening up approximately
 200 acres for Navajo Nation development.
 - These future businesses will tap into these new utilities along Resort Boulevard and Twin Arrows Road going north toward Padre Canyon.
 - The utility extensions will provide water, wastewater, electricity, and fiber for data and telecomm.
 - The Twin Arrows Master Plan, approved by the Council in June 2015, envisions
 multiple businesses at Twin Arrows and includes the C-Store as an anchor tenant
 at the northeast corner of the roundabout.
 - o This utility extension project will create construction jobs for many trades.



• Gas Station C-Store development

- The C-Store is a vital business providing services to casino customers (arriving via car, RV, and trucks), non-casino I-40 traffic, employees, public safety vehicles on site (fire, police, EMS), and residents in the area.
- I-40 traffic averages 10,000 vehicles per day (65% trucks and 35% cars/RVs).
 When the RV Park is developed this C-Store will be a vital business servicing markets that depends heavily on C-Stores for fuel, food and supplies.
- This project will provide construction jobs for several trades and at least 25 permanent full-time equivalent jobs.
- Project will general taxes and stimulate economic multiplier effects for the western portion of the Navajo Nation.

Conclusion:

- The grant of \$10 million will:
 - Accelerate this project to an opening date in late spring 2017.
 - Will assure this business will grow into its market and thrive.
 - Will enable the other businesses to tap into these utilities.
- NNGE is capable of finishing this project.
- This grant assures the business will grow into its market and thrive along with additional development projects currently planned for the Twin Arrows gateway to western Navajo Nation.



Honorable LoRenzo Bates Speaker 23rd Navajo Nation Council

MEMORANDUM

TO:

Honorable Leonard Tsosie 23rd Navajo Nation Council

FROM:

Levon B. Henry, Chief Legislative Counsel

Office of Legislative Counsel

DATE:

May 4, 2016

SUBJECT:

AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, BUDGET AND FINANCE AND NAABIK'ÍYÁTI' COMMITTEES AND NAVAJO NATION COUNCIL; ADOPTING THE SÍHASIN FUND TWIN ARROWS TRAVEL CENTER DEVELOPMENT EXPENDITURE PLAN PURSUANT TO RESOLUTION CD-68-14 AND 12 N.N.C §§2501 – 2508

Pursuant to your request, attached is the above-referenced proposed resolution and associated legislative summary sheet. Based on existing law, the resolution as drafted is legally sufficient. However, as with all legislation, it is subject to review by the courts in the event of a challenge.

The Office of Legislative Council confirms the appropriate standing committee(s) reviews based on the standing committees powers outlined in 2 N.N.C. §§ 301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. § 164(A)(5).

Please review the proposed resolution to ensure it is drafted to your satisfaction. If this proposed resolution is acceptable to you, please sign it where it indicates "Prime Sponsor", and submit it to the Office of Legislative Services for the assignment of a tracking number and referral to the Speaker.

If the proposed resolution is unacceptable to you, or if you have further questions, please contact me at the Office of Legislative Counsel and advise me of changes you would like made to the proposed resolution. You may contact me at (928) 871-7166. Thank you.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0147-16__

SPONSOR: Leonard Tsosie

TITLE: An Action Relating To Resources And Development, Budget And Finance And NAABIK'IYATI' Committee And Navajo Nation Council; Adopting The Sihansin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant To Resolution CD-68-14 And 12 N.N.C. §§2501 - 2508

Date posted: May 04, 2016 at 7:15 PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

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THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0147-16

SPONSOR: Honorable Leonard Tsosie

TITLE: An Action Relating To Resources And Development, Budget And Finance And NAABIK'IYATI' Committee And Navajo Nation Council; Adopting The Sihasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant To Resolution CD-68-14 And 12 N.N.C. §§2501 - 2508.

Posted: May 04, 2016 at 7:15 PM

5 DAY Comment Period Ended: May 9, 2016

Digital Comments received:

| Comments Supporting | None | |
|---------------------|----------------------|--|
| Comments Opposing | 1. Lawrence A. Ruzow | |
| Inclusive Comments | None | |

Executive Director
Office of Legislative Services

5/10/2016 - 8:40 mm

Date/Time

Twin Arrow Travel Center--Proposed Legislation--_0147-16

Lawrence Ruzow < laruzow@gmail.com >

Fri 5/6/2016 9:20 AM

To:comments < comments@navajo-nsn.gov>;

Good Morning:

Perhaps it is in the exhibits to the proposed legislation which do not appear online, but I saw no reference to how the Twin Arrows Travel Center will benefit Navajos whose families on December 22, 1974 were residents of the lands later partitioned to the Hopi Tribe,

The TANCR lands were acquired pursuant to 25 USC 640d-10 and that section provides:

(h) Administration of lands transferred or acquired

The lands transferred or acquired pursuant to this section shall be administered by the Commissioner until relocation under the Commission's ⁵ plan is complete and such lands shall be used solely for the benefit of Navajo families residing on Hopi-partitioned lands as of December 22, 1974: Provided, That the sole authority for final planning decisions regarding the development of lands acquired pursuant to this subchapter shall rest with the Commissioner until such time as the Commissioner has discharged his statutory responsibility under this subchapter.

Lawrence A. Ruzow 602-826-6281

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0147-16

SPONSOR: Honorable Leonard Tsosie

TITLE: An Action Relating To Resources And Development, Budget And Finance And NAABIK'IYATI' Committee And Navajo Nation Council; Adopting The Sihasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant To Resolution CD-68-14 And 12 N.N.C. §§2501 - 2508.

Posted: May 04, 2016 at 7:15 PM

5 DAY Comment Period Ended: May 9, 2016

Digital Comments received:

| Comments Supporting (1) | 1. Ts'ah Bii Kin Chapter; Resolution No. TBK 2016-136- 005 |
|--------------------------|--|
| Comments Opposing | None |
| Inclusive Comments | None |

Executive Director
Office of Legislative Services

Date/Time



Ts'ah Bii Kin Chapter

Resolution Of the Ts'ah Bii Kin Chapter TBK 2016-136-005

Calsey Richardson 💳 Secretary/Treasurer

Jerry Happy Begay Grazing Official

Herman Daniels, Jr. Council Delegate

SUPPORTING LEGISLATION 0147-16 AN ACTION RELATING TO RESOURCES AND DEVELOPMENT; BUDGET AND FINANCE; NAABIK'IYATI' COMMITTEE; AND THE NAVAJO NATION COUNCIL; ADOPTING THE SIHASIN FUND TWIN ARROWS TRAVEL CENTER DEVELOPMENT EXPENDITURE PLAN PURSUANT TO RESOLUTION CD-68-14 AND 12 N.N.C. §2501-2508

WHEREAS:

- 1. Pursuant to N.N.C., Section 3 (A), the Ts'ah Bii Kin Chapter is a duly recognized certified chapter of the Navajo Nation Government, as listed at 11 N.N.C., part 1, section 10; and vested with the authority to discuss all matters affecting the Navajo people and its Nation; and
- 2. Pursuant to N.N.C., Section 1 (B), the Ts'ah Bii Kin Chapter is vested with the authority to review all matters affecting the community, make appropriate corrections when necessary, and provide recommendations to the Navajo Nation and other local agencies for appropriate action(s); and
- The Ts'ah Bii Kin Chapter Supports Legislation 0147-16 to Fund the Twin Arrows Travel Center Development, and
- 4. The Ts'ah Bii Kin Chapter recognizes the need of a Travel Center for the Twin Arrows area as this would bring more revenue to the Navajo Nation, and
- 5. This would be an investment bringing much returns to the people of the Nation.

NOW THEREFORE BE IT RESOLVED THAT:

The Ts'ah bii' Kin Chapter hereby supports Legislation 0147-16 to Fund the Twin Arrows Travel Center Development. The Ts'ah Bii Kin Chapter supports this decision to further the economic development on the Navajo Nation and to bring more jobs to the people.

CERTIFICATION

We hereby certify that the foregoing resolution was duly considered by Ts'ah Bii Kin Chapter at a duly called meeting in Ts'ah Bii Kin, Arizona at which a quorum was present and the same was passed by a vote of 28 in favor 6 opposed and 0 abstained on this 15th day of May 2016.

| Motioned By: | Jamie Nodestine | Second By: | Leatrice Tate |
|---------------------|-------------------------|-------------|-------------------------|
| Martha A | A Tate, President | Geraldine | Chee, Vice-President |
| Calour F | Rechardon | | |
| Calsey Richards | on, Secretary/Treasurer | Јетту Нарру | Begay, Grazing Official |

RESOURCES AND DEVELOPMENT COMMITTEE 23rd NAVAJO NATION COUNCIL

SECOND YEAR 2016

COMMITTEE REPORT

Mr. Speaker,

The RESOURCES AND DEVELOPMENT COMMITTEE to whom has been assigned:

Legislation # 0147-16: An Action Relating to Resources and Development, Budget and Finance and Naabik'Iyati Committees and Navajo Nation Council; Adopting the Shihasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant to Resolution CD-68-14 and 12 N.N.C. §2501-2508. Sponsor: Honorable Leonard Tsosie

Has had it under consideration and report the same with a DO PASS with no amendments thereafter referred to Budget and Finance Committee.

Respectfully submitted,

Alton Joe Shepherd, Chairperson Resources and Development Committee of the 23rd Navajo Nation Council

Date: May 16, 2016 Motion: Walter Phelps Second: Davis Filfred Vote: 4-0-1 (CNV)

23nd NAVAJO NATION COUNCIL

Second Year 2016

Mr. Speaker:

The BUDGET & FINANCE COMMITTEE to whom has been assigned

NAVAJO LEGISLATIVE BILL # 0147-16:

An Action Realting to Resources and Development, Budget and Finance and Naabikiyati Committees and Navajo Nation Council; Adopting the Sihasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant to Resolution CD-68-14 and 12 N.N.C. §§2501-2508 Sponsored by Leonard Tsosie, Council Delegate

has had it under consideration and reports the same with the recommendation that It **Do Pass** without amendment.

And therefore, referred to the NAABIKIYATI Committee

Respectfully submitted,

Seth Damon, Chairman

Adopted: Advisor

Not Adopted:

Legislative Advisor

24 May 2016

The vote was $\mathbf{4}$ in favor $\mathbf{0}$ opposed

23rd NAVAJO NATION COUNCIL Naabik'íyáti' Committee Second Year 2016

Mr. Speaker:

The Naabik'íyáti' Committee to whom has been assigned:

NAVAJO LEGISLATIVE BILL #0147-16

An Action Relating to Resources and Development, Budget and Finance and Naabik'íyáti' Committees and Navajo Nation Council; Adopting the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant to Resolution CD-68-14 and 12 N.N.C. 2501-2508

Sponsored by: Honorable Leonard Tsosie

Has had it under consideration and reports the same with the recommendation that it was PASSED WITH NO AMENDMENTS

And therefore, referred to the NAVAJO NATION COUNCIL

Respectfully Submitted

Honorable LoRenzo Bates, Chairman

Naabik'íyáti' Committee

26 May 2016

MAIN MOTION:

Motioned:

Honorable Davis Filfred

Seconded:

Honorable Seth Damon

VOTE:

11 in Favor and 02 Opposed (Pro Tem Chairman Tsosie not voting)

NAVAJO NATION

RCS# 424

Naa'bik'iyati Committee

5/26/2016

05:09:22 PM

Amd# to Amd#

Legislation No. 0147-16

PASSED

MOT Filfred

Adopting the Sihasin Fund Twin

SEC Damon

Arrows Travel Center Development

Expenditure Plan pursuant to

Yea: 11

Nay: 2

Not Voting: 11

Yea: 11

Begay, K

Chee

Hale

Tso

BeGaye, N

Damon Filfred

Jack Slim

Tsosie

Nay: 2

Bennett

Smith

Yazzie

Not Voting: 11

Bates

Crotty

Pete

Vacant

Begay, NM

Daniels

Phelps

Brown

Perry

Shepherd

Witherspoon

23rd NAVAJO NATION COUNCIL Second Year 2016

The NAVAJO NATION COUNCIL to whom has been assigned:

NAVAJO LEGISLATIVE BILL #0147-16

An Action Relating to Resources and Development, Budget and Finance, Naabik'íyáti' Committees and Navajo Nation Council; Adopting the Síhasin Fund Twin Arrows Travel Center Development Expenditure Plan Pursuant to Resolution CD-68-14 and 12 N.N.C. §§ 2501-2508

Sponsored by: Honorable Leonard Tsosie

Has had it under consideration and reports the same FAILED (REQUIRED 16 IN FAVOR VOTES)

Respectfully Submitted,

Honorable LoRenzo Bates, Speaker NAVAJO NATION COUNCIL

30 JUNE 2016

AMENDMENT #1: Add Tse Al Naozt'l Chapter letter dated June 29, 2016 to the legislation

Motioned by: Honorable Amber Crotty

Seconded by: Honorable Dwight Witherspoon

Vote: 14 in Favor, 02 Opposed (Speaker Bates not voting)

MAIN MOTION (FAILED):

Motioned by: Honorable Tuchoney Slim, Jr.

Seconded by: Honorable Seth Damon

Vote: 15 in Favor, 01 Opposed (Speaker Bates not voting)

NAVAJO NATION

RCS# 494

Special Session

6/30/2016 05:06:33 PM

Amd#1 to Amd#

PASSED

MOT Crotty

Add Chapter Letter

SEC Witherspoon

as Exhibit C

Yea: 14

Nay : 2

Not Voting: 7

Yea: 14

Begay, K

Chee

Perry

Slim

Begay, NM

Crotty Damon Pete

Tsosie

BeGaye, N Bennett

Hale

Phelps

Witherspoon

Nay: 2

Tso

Filfred

Not Voting: 7

Bates

Daniels

Shepherd

Yazzie

Jack

Smith

Brown

NAVAJO NATION

RCS# 495

Special Session

6/30/2016

05:09:46 PM

Amd# to Amd#

Legislation No. 0147-16

FAILED

MOT Slim

Adopting the Sihasin Fund Twin

SEC Damon

Arrows Travel Center Development

Expenditure Plan pursuant to Res

Yea: 15

Nay: 1

Not Voting: 7

Yea: 15

Begay, K

Chee

Perry

Tso

Begay, NM

Damon

Pete

Tsosie

BeGaye, N

Filfred

Phelps

Witherspoon

Bennett

Hale

Slim

Nay: 1

Crotty

Not Voting: 7

Bates

Daniels

Shepherd

Yazzie

Jack

Smith

Brown