LEGISLATIVE SUMMARY SHEET Tracking No. 0180-22

DATE: September 13, 2022

TITLE OF RESOLUTION: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, LAW AND ORDER, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES AND THE NAVAJO NATION COUNCIL; AUTHORIZING THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO SUPPORT THE LEGAL FEES ATRIBUTABLE TO THE *INDIVIDUAL* FEDERAL TORTS CLAIMS ACT CASES FILED BY APPROXIMATELY 300 INDIVIDUAL TRIBAL MEMBERS FOR MONEY DAMAGES CAUSED BY THE GOLD KING MINE SPILL; WAIVING 2 N.N.C. §§1961 (B) AND 1964 (B)

PURPOSE: This resolution, if approved, will authorize the Attorney General to advance Fixed Cost Litigation Account funds to the attorneys representing individual Navajo farmers' Federal Torts Claims Act ("FTCA") litigations against the U.S. The advanced funds will be reimbursed if the individual farmers are awarded attorney fees in their FTCA cases.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

OLC No. 22-327-1

	OLD PERIOD: Applman Resources &	Development Committee
	ing Time/Date: 6:06pm; 89-28-22	Thence
Posting End D Eligible for Ac		Law & Order Committee Thence
1	PROPOSED STANDING COMMITTEE RESOLUTION	••••••
2	24th NAVAJO NATION COUNCIL - Fourth Year, 2022	Thence
3	INTRODUCED BY	Naabik'íyáti' Committee Thence
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8	TRACKING NO. 0180-22	
9		
10	AN ACTION	
11	RELATING TO RESOURCES AND DEVELOPMENT, LAW AND	ORDER,
12	BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES	AND THE
13	NAVAJO NATION COUNCIL; AUTHORIZING THE ATTORNEY G	ENERAL TO
14	ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO SUB	PORT THE
15	LEGAL FEES ATRIBUTABLE TO THE <i>INDIVIDUAL</i> FEDERAI	L TORTS
16	CLAIMS ACT CASES FILED BY APPROXIMATELY 300 INDIVIDU	JAL TRIBAL
17	MEMBERS FOR MONEY DAMAGES CAUSED BY THE GOLD K	ING MINE
18	SPILL; WAIVING 2 N.N.C. §§1961 (B) AND 1964 (B)	
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20	BE IT ENACTED:	
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22	SECTION ONE. AUTHORITY.	
23	A. The Navajo Nation Council is the governing body of the Navajo 1	Nation and is
24	empowered to enact positive law of the Navajo Nation. 2 N.N.C. §	§ 102(A) and
25	164(A).	
26	B. The Resources and Development Committee is a standing committee	of the Navajo
27	Nation Council and is empowered to exercise oversight over	water, land,
28	environment, environmental protection, and agriculture, among other n	natters, and to
29	make recommendations to the Navajo Nation Council for final	approval of
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resolutions requiring Navajo Nation Council approval to accomplish or impact the Committee purposes. 2 N.N.C. §§ 500(A) and (C) and 501(B)(4)(f).

C. The Budget and Finance Committee is a standing committee of the Navajo Nation Council and is empowered to review and recommend to the Navajo Nation Council the budgeting, appropriation, investment, and management of all funds. 2 N.N.C. § 301(B)(2).

D. The Law and Order Committee is a standing committee of the Navajo Nation Council and is empowered with oversight authority over the Navajo Nation Department of Justice. 2 N.N.C. §§ 600(A) and 601(B)(14).

E. The Naabik'íyátí' Committee is a standing committee of the Navajo Nation Council and is empowered to review all proposed legislation which requires final action by the Navajo Nation Council. 2 N.N.C. § 164(A)(9).

SECTION TWO. FINDINGS.

- A. On August 5, 2015, the United States Environmental Protection Agency ("U.S. EPA") and its contractors triggered a blowout of the Gold King Mine near Silverton, CO, while excavating the mine in preparation for a possible cleanup.
- B. The blowout released at least three million gallons of toxic acid mine wastewater into Cement Creek, a tributary of the Animas River which flows into the San Juan River and through the Navajo Nation. At least 880,000 pounds of heavy metals poured out and coursed through downstream waterways, including approximately two hundred miles of the San Juan River.

C. Prior to the spill, the San Juan River provided water to many Navajo farmers and ranchers for irrigation of crops, livestock drinking water, and personal drinking water. The San Juan River is and remains not only an important water resource for agricultural use, but also of great cultural significance for the Diné people.

D. As a result of the spill, water utilities were forced to shut down intake valves, and farmers stopped drawing from the rivers as the plume moved downstream. One of the Navajo people's most important sources of water for life and livelihood was poisoned with some of the worst contaminants known to man, including lead and

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arsenic. The impact of this environmental disaster cannot be overstated. On August 8, 2015, the Navajo Nation declared a State of Emergency for the San Juan River valley.

- E. In the months immediately after the spill, the U.S. EPA publicly acknowledged its fault. Additionally, two different Congressional committees found the U.S. EPA to be at fault for the spill.
- F. On August 16, 2016, the Navajo Nation filed a lawsuit against the U.S. EPA and its contractors, as well as several mining companies, in the US District Court for the District of New Mexico (*Navajo Nation v. USEPA, et al.*, No. 1:16-cv-00931 (D.N.M.)). The lawsuit seeks recovery for damages to the Navajo Nation caused by the August 2015 spill, as well as reimbursement for costs spent responding to the spill. The Navajo Nation's case was eventually consolidated into *In re Gold King Mine Release in San Juan County, Colorado on August 5*, 2015, 1:18-md-02824 (D.N.M.) (the "Consolidated Case") with similar suits brought by the States of New Mexico and Utah.
- G. In September 2016, the U.S. EPA designated the Gold King Mine and 47 other mining sites in the area a Superfund cleanup district. The U.S. EPA worked with Navajo Nation Department of Emergency Management to provide alternative drinking, agricultural, and livestock water and feed.
- H. In December 2016, the Nation submitted an administrative claim to the U.S. EPA under the Federal Tort Claims Act, a prerequisite to suing the United States in tort, in the amount of approximately \$160 million.
- In addition, Federal Tort Claims Act ("FTCA") claims on behalf of approximately 300 individual Navajo tribal members remain pending in *Allen et al. v. United States, et al.*, 1:18-CV-00744 (D.N.M.). These claims for individual monetary damages were filed in a separate 2018 lawsuit by the Egolf Ferlic Martinez & Harwood Law Firm (" Egolf Ferlic"), and are also coordinated into the Consolidated Case, *In re Gold King Mine Release in San Juan County, Colorado on August 5*, 2015, 1:18-md-02824 (D.N.M.).

J. The Egolf Ferlic Law Firm has informed the Navajo Nation Department of Justice ("NNDOJ") that it has entered into contingency contracts with the individual Navajo tribal members who are plaintiffs in *Allen et al. v. United States, et al.*. Under the contingency contracts, Egolf Ferlic's fees are deferred and will not be paid if and until the individual tribal member receives an FTCA award.

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- K. Since 2018, the Egolf Ferlic Law Firm has not received any attorney fees for the approximately 300 individual FTCA claims the firm has filed in *Allen et al. v. United States, et al.*, on behalf of individual tribal members. Egolf Ferlic has approached NNDOJ about advancing the attorney fees necessary for Egolf Ferlic to continue to aggressively litigate *Allen et al. v. United States, et al.*.
- L. The statutory "purpose of the Department of Justice is to provide legal services to the Navajo Nation government." 2 N.N.C. § 1961 (B). The Navajo Nation Attorney General is similarly restricted and only has statutory authority to "render legal services to the Navajo Nation government, including its Chapters, branches, and entities, subject to available resources, as may be required." 2 N.N.C. §1964 (B). NNDOJ and/or the Attorney General do <u>not</u> have statutory authority to fund the attorney fees for litigation brought by individuals, including the litigations brought by the individual tribal members represented by Egolf Ferlic.
 - M. The Navajo Nation Council has determined that it is in the best interests of the Navajo People and Navajo communities to provide the Attorney General with a onetime authorization to utilize the Fixed Cost Litigation Account ("FCLA") to advance attorney fees to the Egolf Ferlic Law Firm for the benefit and continued representation of the individual tribal member litigations. Such authorization shall be subject to the Attorney General's discretion, the availability of FCLA funds, and to Egolf Ferlic being legally obligated to reimburse the FCLA for the advanced funds.

SECTION THREE. WAIVING 2 N.N.C. §§ 1961 (B) AND 1964 (B) AS NECESSARY FOR THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO THE EGOLF FERLIC LAW FIRM

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The Navajo Nation hereby waives 2 N.N.C. §1961 (B) and 2 N.N.C. § 1964 (B) to the extent necessary to authorize the Attorney General to utilize the Fixed Cost Litigation Account to advance funds to the Egolf Ferlic Law Firm to continue to litigate *Allen et al. v. United States, et al.*.

SECTION FOUR. AUTHORIZING THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO THE EGOLF FERLIC LAW FIRM

The Attorney General is hereby authorized, under his/her discretion, to advance Fixed Cost Litigation Account funds to the Egolf Ferlic Law Firm subject to availability of FCLA funds and Egolf Ferlic agreeing to the following conditions:

- A. Egolf Ferlic shall only use the advanced funds to litigate *Allen et al. v. United States, et al.* and any appeals thereof; and
- B. Prior to the disbursement of any FCLA funds, Egolf Ferlic shall enter a legally binding agreement to reimburse the FCLA from any and all attorney fees awarded in *Allen et al. v. United States, et al.*.

SECTION FIVE. SAVINGS CLAUSE.

Should any provision(s) of this Action be determined invalid by the Navajo Nation Supreme Court or the District Courts of the Navajo Nation, without appeal to the Navajo Nation Supreme Court, the remainder of the Act shall remain the law of the Navajo Nation.

SECTION SIX. EFFECTIVE DATE.

This Action is effective upon its approval pursuant to 2 N.N.C. § 221(B).

Office of Legislative Counsel Telephone: (928) 871-7166 Fax # (928) 871-7576

FROM:



Honorable Seth Damon Speaker 24th Navajo Nation Council

MEMORANDUM

TO: Honorable Ricky Nez Navajo Nation Council

Dana L. Bobroff, Chief Legislative Counsel Office of Legislative Counsel

DATE: September 13, 2022

SUBJECT: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, LAW AND ORDER, BUDGET AND FINANCE, AND NAABIK'İYÁTI' COMMITTEES AND THE NAVAJO NATION COUNCIL; AUTHORIZING THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO SUPPORT THE LEGAL FEES ATRIBUTABLE TO THE *INDIVIDUAL* FEDERAL TORTS CLAIMS ACT CASES FILED BY APPROXIMATELY 300 INDIVIDUAL TRIBAL MEMBERS FOR MONEY DAMAGES CAUSED BY THE GOLD KING MINE SPILL; WAIVING 2 N.N.C. §§1961 (B) AND 1964 (B)

I have prepared the above-referenced proposed resolution and associated legislative summary sheet pursuant to your request for legislative drafting. Based on existing law and review of documents submitted, the resolution as drafted is legally sufficient. As with any action of government however, it can be subject to review by the courts in the event of proper challenge.

The Office of Legislative Counsel confirms the appropriate standing committee(s) based on the standing committees powers outlined in 2 N.N.C. §§301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. §164(A)(5).

Please ensure that his particular resolution request is precisely what you want. You are encouraged to review the proposed resolution to ensure that it is drafted to your satisfaction.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0180-22__

SPONSOR: <u>Rickie Nez</u>

<u>TITLE: An Action Relating to Resources and Development, Law and Order, Budget</u> and Finance, and Naabik'íyáti' Committees and the Navajo Nation Council; <u>Authorizing the Attorney General to Advance Fixed Cost Litigation Account Funds</u> to Support the Legal Fees Atributable to the Individual Federal Torts Claims Act Cases Filed by Approximately 300 Individual Tribal Members for Money Damages Caused by the Gold King Mine Spill; Waiving 2 N.N.C. §§ 1961(B) and 1964(B)

Date posted: _____September 28, 2022_at 6:06PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director Office of Legislative Services P.O. Box 3390 Window Rock, AZ 86515 (928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. *§374 et. seq.*

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0180-22

SPONSOR: <u>Honorable Rickie Nez</u>

TITLE: <u>An Action Relating to Resources and Development, Law and Order,</u> <u>Budget and Finance, and Naabik'íyáti' Committees and the Navajo Nation</u> <u>Council; Authorizing the Attorney General to Advance Fixed Cost Litigation</u> <u>Account Funds to Support the Legal Fees Atributable to the Individual Federal</u> <u>Torts Claims Act Cases Filed by Approximately 300 Individual Tribal</u> <u>Members for Money Damages Caused by the Gold King Mine Spill; Waiving 2</u> <u>N.N.C. §§ 1961(B) and 1964(B)</u>

Posted: September 28, 2022 at 6:06 PM

5 DAY Comment Period Ended: October 3, 2022

Digital Comments received:

Comments Supporting	None
Comments Opposing	None
Comments/Recommendations	None

Legislative Tracking Secretary Office of Legislative Services

October 4, 2022; 8:15 AM Date/Time

RESOURCES AND DEVELOPMENT COMMITTEE 24th NAVAJO NATION COUNCIL

FOURTH YEAR 2022

COMMITTEE REPORT

Mr. Speaker,

The **RESOURCES AND DEVELOPMENT COMMITTEE** to whom has been assigned:

LEGISLATION #0180-22: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, LAW AND ORDER, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES AND THE NAVAJO NATION COUNCIL; AUTHORIZING THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO SUPPORT THE LEGAL FEES ATRIBUTABLE TO THE INDIVIDUAL FEDERAL TORTS CLAIMS ACT CASES FILED BY APPROXIMATELY 300 INDIVIDUAL TRIBAL MEMBERS FOR MONEY DAMAGES CAUSED BY THE GOLD KING MINE SPILL; WAIVING 2 N.N.C. §§ 1961(B) AND 1964(B). Sponsor: Honorable Rickie Nez Co-Sponsor: Honorable Wilson C. Stewart, Jr.

Has had it under consideration and reports a **DO PASS** with no amendments.

And thereafter the legislation was referred to Law and Order Committee.

Respectfully submitted,

Tomas Welker n

Thomas Walker, Jr., *Vice-Chairperson* Resources and Development Committee of the 24th Navajo Nation Council

Date:October 5, 2022 – Regular Meeting (Teleconference)Location:Resources and Development Committee also called in via teleconference
from their location within the boundary of the Navajo Nation.

Main Motion:

M: Kee Allen Begay, Jr. S: Herman M. Daniels V: 4-0-1 (VCNV) In Favor: Kee Allen Begay, Jr.; Herman M. Daniels; Mark A. Freeland; Rickie Nez Opposition: None Excused: Wilson C. Stewart, Jr. Not Voting: Thomas Walker, Jr., Vice-Chairperson

(NOTE: VOTE TALLY attached hereto)

RESOURCES AND DEVELOPMENT COMMITTEE 24th NAVAJO NATION COUNCIL

FOURTH YEAR 2022

ROLL CALL VOTE TALLY SHEET

LEGISLATION #0180-22: AN ACTION RELATING TO RESOURCES AND DEVELOPMENT, LAW AND ORDER, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES AND THE NAVAJO NATION COUNCIL; AUTHORIZING THE ATTORNEY GENERAL TO ADVANCE FIXED COST LITIGATION ACCOUNT FUNDS TO SUPPORT THE LEGAL FEES ATRIBUTABLE TO THE INDIVIDUAL FEDERAL TORTS CLAIMS ACT CASES FILED BY APPROXIMATELY 300 INDIVIDUAL TRIBAL MEMBERS FOR MONEY DAMAGES CAUSED BY THE GOLD KING MINE SPILL; WAIVING 2 N.N.C. §§ 1961(B) AND 1964(B). Sponsor: Honorable Rickie Nez Co-Sponsor: Honorable Wilson C. Stewart, Jr.

Date:	October 5, 2022 – Regular Meeting (Teleconference)
Location:	Resources and Development Committee also called in via teleconference
	from their location within the boundary of the Navajo Nation.

Main Motion:

S: Herman M. Daniels M: Kee Allen Begay, Jr. V: 4-0-1 (VCNV) In Favor: Kee Allen Begay, Jr.; Herman M. Daniels; Mark A. Freeland; Rickie Nez **Opposition:** None Excused: Wilson C. Stewart, Jr. Not Voting: Thomas Walker, Jr., Vice-Chairperson

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Dromas Calker Jr. Honorable Thomas Walker, Jr., Vice-Chairperson

Resources and Development Committee

Rodrey L. Take Rodney L. Take, Legislative Advisor

Office of Legislative Services

LAW AND ORDER COMMITTEE 24TH NAVAJO NATION COUNCIL

FOURTH YEAR 2022

COMMITTEE REPORT

Mr. Speaker,

The LAW AND ORDER COMMITTEE to whom has been assigned:

Legislation No. 0180-22: An Action Relating to Resources and Development, Law and Order Budget and Finance, and Naabik'iyati' Committees and the Navajo Nation Council; Authorizing the Attorney General to Advance Fixed Cost Litigation Account Funds to Support the Legal Fees Attributable to the Individual Federal Torts Claims Act Cases Filed by Approximately 300 Individual Tribal Members for Money Damages Caused by the Gold King Mine Spill; Waiving 2 N.N.C. §§1961 (B) and 1964 (B) – Sponsors: Honorable Rickie Nez/Co-Sponsor: Honorable Wilson C. Stewart, Jr.

Has had it under consideration and reports a DO NOT PASS with no amendments.

And thereafter the legislation was referred to Budget and Finance Committee.

Respectfully submitted,

Eugenia Charles-Newton, Chairwoman Law and Order Committee 24th Navajo Nation Council

Date: October 24, 2022

Main Motion:Motion:Honorable Otto TsoSecond:No secondVote:0-0-0

LAW AND ORDER COMMITTEE

Regular Meeting October 24, 2022

Legislation No. 0180-22: An Action Relating to Resources and Development, Law and Order Budget and Finance, and Naabik'iyati' Committees and the Navajo Nation Council; Authorizing the Attorney General to Advance Fixed Cost Litigation Account Funds to Support the Legal Fees Attributable to the Individual Federal Torts Claims Act Cases Filed by Approximately 300 Individual Tribal Members for Money Damages Caused by the Gold King Mine Spill; Waiving 2 N.N.C. §§1961 (B) and 1964 (B) – Sponsors: Honorable Rickie Nez/Co-Sponsor: Honorable Wilson C. Stewart, Jr.

VOTE TALLY SHEET:

Main Motion:

Motion: Honorable Otto Tso Second: No second Vote: 0-0-0

Yea: Nay: Not Voting: Excused: Absent:

Eugenia Charles-Newton, Chairwoman Law and Order Committee 24th Navajo Nation Council

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Laureen Spencer, Legislative Advisor Office of Legislative Services