#### LEGISLATIVE SUMMARY SHEET

Tracking No. \_\_\_\_\_025|-19\_\_\_\_

DATE:

August 6, 2019

TITLE OF RESOLUTION: AN ACTION RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE AND THE NAVAJO NATION COUNCIL; OPPOSING THE TERMINATION OF THE OFFICE OF NAVAJO-HOPI INDIAN RELOCATION PURSUANT TO 25 U.S.C. §§ 640D – 11(F), AS AMENDED, UNTIL ALL OF THE DUTIES AND RESPONSIBILITIES IN THE ACT ARE COMPLETED INCLUDING UNFULFILLED OBLIGATIONS TO RELOCATEES

**PURPOSE:** If approved, this resolution will oppose the termination of the Office of Navajo-Hopi Relocation pursuant to 25 U.S.C. §§ 640D-11(F), as amended, until all of the duties and responsibilities in the Act are completed including unfulfilled obligations to relocatees.

This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

5-DAY BILL HOLD PERIOD:

Website Posting Time/Date:

5:22pm 8-|9-|9

Posting End Date:

8-24-|9

Eligible for Action:

8-25-|9

Naabik'íyáti' Committee Thence Navajo Nation Council

PROPOSED STANDING COMMITTEE RESOLUTION 1 24th NAVAJO NATION COUNCIL—FIRST YEAR, 2019 2 3 INTRODUCED BY 4 5 Primary Sponsor 6 TRACKING NO. 0251-19 7 8 9 AN ACTION RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE AND THE NAVAJO NATION 10 COUNCIL; OPPOSING THE TERMINATION OF THE OFFICE OF NAVAJO-HOPI 11 INDIAN RELOCATION PURSUANT TO 25 U.S.C. §§ 640D - 11(F), AS AMENDED, 12 UNTIL ALL OF THE DUTIES AND RESPONSIBILITIES IN THE ACT ARE 13 14 COMPLETED INCLUDING UNFULFILLED OBLIGATIONS TO RELOCATEES 15 16 WHEREAS: 17 Section One. Authority A. The Navajo Nation established the Naabik'íyáti' Committee as a Navajo Nation 18 Council standing committee. 2 N.N.C. § 700 (A) (2012) see also CJA-03-13. 19 B. The Naabik'iyáti Committee has the power to coordinate all federal, county and state 20 programs with other standing committees and branches of the Navajo Nation 21 22 government to provide the most efficient delivery of services to Navajo Nation. 2 23 N.N.C. § 701(A)(4). C. The Naabik'íyáti Committee further has the power to review and continually monitor 24 the programs and activities of federal and state departments and to assist development 25 26 of such programs designed to serve the Navajo People and the Navajo Nation through intergovernmental relationships between the Navajo Nation and such departments. 2 27 N.N.C. § 701(A)(7). 28 D. The Navajo Nation has a government-to-government relationship with the United 29 30 States of America, Treaty of 1868, Aug. 12, 1868, 15 Stat. 667.

# Section Two. Findings

- A. In February 2016, the Office of Navajo-Hopi Indian Relocation ("ONHIR") Executive Director, Christopher Bavasi announced to the House Appropriation Committee that it would be able to close ONHIR at the end of Fiscal Year 2018.
- B. Pursuant to the Navajo-Hopi Land Settlement Act of 1974 ("1974 Act"), Sec. 13(2), Congress ordered the preparation and submission of a relocation plan that must, "take into account the adverse social, economic, cultural, and other impacts of relocation on persons involved in such relocation and be developed to avoid or minimize, to the extent possible, such impacts," and "assure that housing and related community facilities and services, such as water, sewers, roads, schools, and health facilities, for such households shall be available at their relocation sites." See Navajo-Hopi Land Settlement Act, Sec. 13(2).
- C. Amendments to the Act in 1988 removed the language requiring the preparation of a plan as plans were already developed. As such, the Amendments of 1988 also authorized ONHIR to call upon a department or agency o the United States to assist in carrying out the relocation plan. The Amendment further provides that, if any agency fails to provide reasonable assistance, ONHIR shall report such failure to the Congress. See 25 U.S.C. §§ 640D 11(F), as amended.
- D. In the Commission's 1983 Report and Plan Update, the agency stated that it was still unable to make finite plans because of the non-availability of land selections. But, it also stated its intention to "[i]nitiate coordination efforts to establish joint governmental agency involvement for future relocation to deal with such areas as employment, roads, utilities, and like areas of need." See 25 U.S.C. §§ 640D 11(F), as amended.
- E. ONHIR has never used its authority under the Act to call upon federal agencies to implement the promises of the Relocation Act, never coordinated joint governmental agency involvement to ensure the United States fulfills the promises made in the Relocation Act, and takes the position that it is not required to carry out the promises made to the Navajo Nation or follow through with the plans already created.

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- F. In February 2016, the President of Navajo Nation created the ONHIR Transition Team who conducted nine (9) public hearings and five (5) public meetings.
- G. Public comments were collected which indicated the lack of community infrastructure such as roads, power, water, community centers, utilities to relocate homes, economic development, sewage, and solid waste, as outlined in **Exhibit A**.
- H. The Navajo-Hopi Land Commission passed resolution NHLCJN-4-19 stating the Commission's opposition to the closing of the Office of Navajo-Hopi Indian Relocation. See NHLCJN-4-19 attached as Exhibit B.
- I. It is in Navajo Nation's best interest to oppose the closure of the Office of Navajo-Hopi Indian Relocation until all the duties are responsibilities are completed including all of the unfilled obligations to relocatees and impacted communities, as outlined in Exhibit A.

# NOW THEREFORE, BE IT RESOLVED:

- A. The Navajo Nation hereby opposes the closure of the Office of Navajo-Hopi Indian Relocation until all the duties are responsibilities are completed including all of the unfilled obligations to relocatees and impacted communities, as outlined in **Exhibit** A.
- B. The Navajo Nation hereby takes the position that the original obligations in the Navajo-Hopi Land Settlement Act of 1974, Section 13, are still obligations that the Office of Navajo-Hopi Indian Relocation must complete as statutorily mandated as part of the promises made the Navajo people in their agreements to relocation.
- C. The Navajo Nation hereby urges the Office of Navajo-Hopi Indian Relocation and the United States Congress to coordinate joint governmental agency action to ensure that the promises made in the Act are fulfilled.
- D. The Navajo Nation demands the United States fulfill its trust responsibilities and engage in meaningful consultations with the Navajo Nation before any actions are taken regarding ONHIR.
- E. The Navajo Nation hereby authorizes the Speaker of the Navajo Nation Council, President of the Navajo Nation, the Navajo Nation Washington Office, and their

respective designees, to advocate on the behalf of the Navajo Nation to oppose the closure of the Office of Navajo-Hopi Indian Relocation until all the duties are responsibilities are completed including all of the unfilled obligations to relocatees and impacted communities, as outlined in **Exhibit A**.



# Infrastructure Projects and Costs - Total \$226,729,357

Congress was greatly concerned that relocation of Indian families be to areas where community facilities and services exist or will exist. Congress ordered the Commission to develop a plan to "ensure that housing and related community facilities and services, such as water, sewer, roads, schools, and health facilities, for such households shall be available at their relocation sites..."

Community Infrastructure (developed by impacted communities) Total - \$109,729,357

Roads - \$42,384,300

Power - \$7,391,000

Water - \$13,240,000

Community Building (Chapter Houses, Head Start Buildings, Senior Centers) - \$83,729,357

Water/Sewer/Electricity to existing Relocation homes - \$1,768,000

Telephone lines - \$1,650,000

Economic Development - \$2,000,000

Sewage and Solid waste - \$518,169

Planning, Oversight, Predevelopment Costs, and Project Administration - \$26,000,000

Non-Community Identified Infrastructure - \$117,000,000

Roads - \$80,000,000

Telecommunication - \$15,000,000

Livestock/economic development - \$22,000,000

# **Unknown and Other Costs**

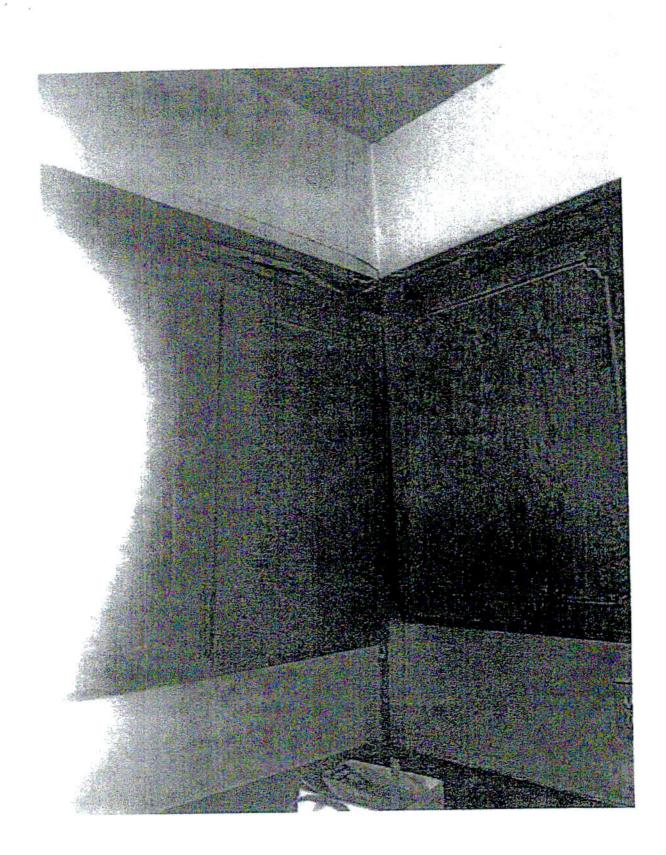
<u>Peabody mining contamination</u> – Environmental contamination affects Relocatees. Mine reclamation and restoration is needed, especially considering Peabody's recent bankruptcy.

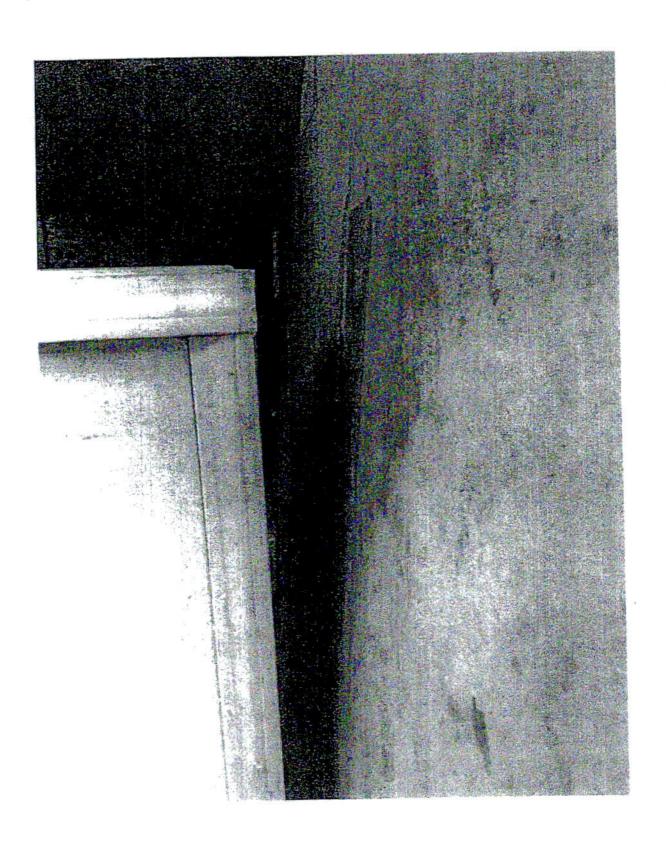
<u>Uranium mining waste contamination</u> – Thousands of Navajo people have been relocated to Nahat's Dziil (the "Replacement Lands"). These land were acquired by the Navajo Nation through a three-way trade among the United State government, the State of Arizona, and the Navajo Nation. There has long been concern about contamination from radioactive mining waste and uranium contamination in water needs to be addressed.

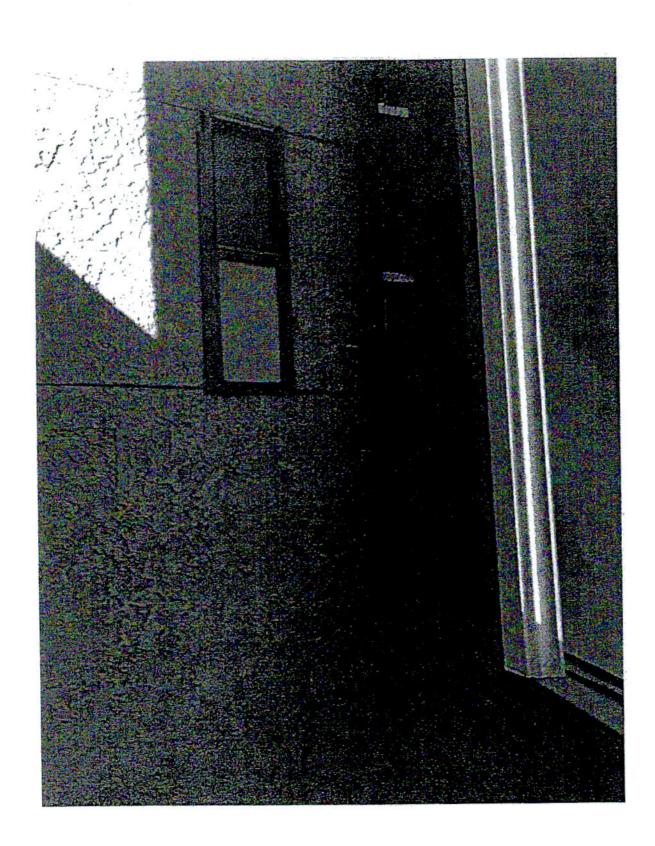
New housing for Relocatees that succeed on their appeals – With nearly 4,000 cases denied by ONHIR it is likely that Relocatees will succeed on appeal and will need to be granted Relocation benefits.

Repair or replacement of faulty construction – An unknown number of homes were constructed with faulty workmanship or on unsuitable sites. Any final resolution of ONHIR's responsibilities must include inventory, evaluation, inspection, and repair of these construction defects.

Impartial review of denied Relocatee cases — As ONHIR has rejected nearly half of all applications and used questionable practices the costs of impartial review needs to be accounted for before ONHIR closes.







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# **VOTE TALLY SHEET**

NAVAJO-HOPI LAND COMMISSION DATE: June 28, 2019 Special Meeting

RESOLUTION: RELATING TO THE NAVAJO-HOPI LAND COMMISSION; REAFFIRMING PURSUANT TO 25 U.S.C. §640D-11(F), THE OFFICE OF NAVAJO HOPI INDIAN RELOCATION SHALL NOT TERMINATE UNTIL ALL THE DUTIES AND RESPONSIBILITIES IN THE ACT ARE COMPLETED INCLUDING ALL THE UNFULFILLED OBLIGATIONS TO RELOCATEES

Main Motion:

NO AMENDMENTS

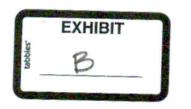
Motion: Honorable Kee Allen Begay Second: Honorable Thomas Walker, Jr. Vote 5-0-1 Chairman Otto Tso not voting

Commissioner	Yay	Nay
Hon. Elmer Begay	V	
Hon. Kee Allen Begay	V	
Hon. Paul Begay	V	
Hon. Herman Daniels	E	
Hon. Vince R. James	E	
Hon. Raymond Smith, Jr.	E	
Hon. Otto Tso	CNV	
Hon. Thomas Walker, Jr.	V	
Hon. Jimmy Yellowhair	~	

Acknowledged:

Honorable Otto Tso, Chairman Navajo-Hopi Land Commission

Martha Ellison, Legislative Advisor Navajo-Hopi Land Commission Office of Legislative Services



NHLCJN-4-19

# RESOLUTION OF THE NAVAJO-HOPI LAND COMMISSION

24TH NAVAJO NATION COUNCIL---First Year 2019

#### AN ACTION

RELATING TO THE NAVAJO-HOPI LAND COMMISSION; REAFFIRMING PURSUANT TO 25 U.S.C. §640D-11(F), THE OFFICE OF NAVAJO HOPI INDIAN RELOCATION SHALL NOT TERMINATE UNTIL ALL THE DUTIES AND RESPONSIBILITIES IN THE ACT ARE COMPLETED INCLUDING ALL THE UNFULFILLED OBLIGATIONS TO RELOCATEES

#### BE IT ENACTED:

#### SECTION ONE. AUTHORITY

- 1. The Navajo-Hopi Land Commission ("NHLC") is established within the Legislative Branch of the Navajo Nation government. 2 N.N.C. §851(A).
- 2. The Navajo-Hopi Land Commission of the Navajo Nation Council is authorized to advise the President of the Navajo Nation concerning all matters relating to land use conflicts between the Navajo Nation and the Hopi Tribe and for any claimants to lands within the areas described in the Act of June 14, 1934. 48 Stat. 960; 2 N.N.C. §853(B)(1).
- 3. The Navajo Nation Council delegated to the NHLC the authority to act and speak for the Navajo Nation on issues related to Navajo-Hopi Indian Relocation Amendment Act of 1980 ("Act") and Public Law 96-305, 25 U.S.C. §640d-10. Navajo Nation Council Resolution CN-69-80, codified at 2 N.N.C. §853(B)(2).

### SECTION TWO. FINDINGS

- In February, 2016, the ONHIR Executive Director Christopher Bavasi announced to the House Appropriation Committee that it would be able to close ONHIR at the end of Fiscal Year 2018.
- 2. Pursuant to the Navajo Hopi Land Settlement Act of 1974 ("1974 Act"), Sec. 13(2), Congress ordered the preparation and submission of a relocation plan that must, "take into account the adverse social, economic, cultural, and other impacts of relocation on persons involved in such relocation and be developed to avoid or minimize, to the extent possible, such impacts," and "assure that housing and related community facilities and services, such as water, sewers, roads, schools, and health facilities, for such households shall be available at their relocation sites."

- 3. Amendments to the Act in 1988 removed the language requiring the preparation of a plan as plans were already developed. As such, the Amendments of 1988 also authorized ONHIR to call upon any department or agency of the United States to assist in carrying out the relocation plan. The Amendment further provides that, if any agency fails to provide reasonable assistance, ONHIR shall report such failure to the Congress.
- 4. In the Commission's 1983 Report and Plan Update, the agency stated that it was still unable to make finite plans because of the non-availability of land selections. But, it also stated its intention to "[i]nitiate coordination efforts to establish joint governmental agency involvement for future relocation to deal with such areas as employment, roads, utilities, and like areas of need."
- 5. ONHIR has never used its authority under the Act to call upon federal agencies to implement the promises of the Relocation Act, never coordinated joint governmental agency involvement to ensure the United States fulfills the promises made in the Relocation Act, and takes the position that it is not required to carry out the promises made to the Navajo Nation or follow through with the plans already created.
- 6. In February, 2016, the President of the Navajo Nation created the ONHIR Transition Team who conducted nine (9) public hearings and five (5) public meetings, whereby the public comments were collected which indicated the lack of community infrastructure such as roads, power, water, community centers, utilities to relocatee homes, economic development, sewage and solid waste, as outlined in "Exhibit A".

SECTION THREE: REAFFIRMING THE OFFICE OF NAVAJO HOPI INDIAN RELOCATION (ONHIR) SHALL NOT TERMINATE UNTIL ALL THE DUTIES AND RESPONSIBILITIES IN THE ACT ARE COMPLETED INCLUDING ALL THE UNFULFILLED OBLIGATIONS TO RELOCATEES

- 1. The Navajo-Hopi Land Commission of the Navajo Nation Council opposes the closure of the Office of Navajo Hopi Indian Relocation (ONHIR) until all the duties and responsibilities are completed, including all the unfilled obligations to relocates and impacted communities, as outlined in Exhibit "A".
- 2. The Navajo-Hopi Land Commission of the Navajo Nation Council takes the position that the original obligations in the Navajo Hopi Land Settlement Act of 1974, Section 13, are still obligations that the Office of Navajo Hopi Indian Relocation must complete as statutorily mandated as part of the promises made to the Navajo people in their agreements to relocate.
- 3. The Navajo-Hopi Land Commission of the Navajo Nation Council urges Office of Navajo Hopi Indian Relocation (ONHIR) and the United States Congress to coordinate joint governmental agency action to ensure the promises made in the Act are fulfilled.

4. The Navajo-Hopi Land Commission of the Navajo Nation Council demands the United States fulfill its trust responsibilities and engage in meaningful consultations with the Navajo Nation before any actions are taken regarding ONHIR.

# CERTIFICATION

I, hereby, certify that the foregoing resolution was duly considered by the Navajo-Hopi Land Commission at a duly called meeting at Window Rock, Navajo Nation (Arizona), at which a quorum was present and that same was passed by a vote of **4** in favor, **0** opposed, and **0** abstained on this 28<sup>th</sup> day of June, 2019.

Honorable Otto Tso, Chairman

Motion:

Honorable Kee Allen Begay

Second:

Honorable Thomas Walker, Jr.



## MEMORANDUM

TO:

Honorable Paul Begay

24th Navajo Nation Council Delegate

THRU:

Edward McCool, Acting Chief of Legislative Counsel

Office of Legislative Counsel

FROM:

Khrystyne Wilson, Legal Intern Office of Legislative Counsel

DATE:

August 6, 2019

RE:

AN ACTION RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE

AND THE NAVAJO NATION COUNCIL; OPPOSING THE TERMINATION OF THE OFFICE OF NAVAJO-HOPI INDIAN RELOCATION PURSUANT TO 25 U.S.C. §§ 640D – 11(F), AS

AMENDED, UNTIL ALL OF THE DUTIES AND RESPONSIBILITIES

IN THE ACT ARE COMPLETED INCLUDING UNFULFILLED

**OBLIGATIONS TO RELOCATEES** 

Per your request, attached is the above-reference proposed resolution and associated legislative summary sheet. Based on existing law, the resolution drafted is legally sufficient. However, as with all legislation, the proposed resolution is subject to review by the courts in the event of a challenge.

The Office of Legislative Counsel recommends the appropriate standing committee(s) reviews based on the standing committees powers outlined in 2 N.N.C. §§ 301, 401, 501, 601, and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration. 2 N.N.C. § 164(A)(5).

Please review the proposed resolution to ensure it is drafted to your satisfaction. If you approve, please sign as "Primary Sponsor" and submit it to the Office of Legislative Services where the proposed resolution will be given a tracking number and referred to the Office of the Speaker. If the proposed legislation is unacceptable to you, please contact me at the Office of Legislative Counsel and advise me of the changes you would like to make to the proposed resolution.

# THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0251-19\_\_\_\_ SPONSOR: Paul Begay

TITLE: An Action Relating To The Naabik'íyáti' Committee And The Navajo Nation Council; Opposing The Termination Of The Office Of Navajo-Hopi Indian Relocation Pursuant To 25 U.S.C §§ 640D-11(F), As Amended, Until All Of The Duties And Responsibilities In The Act Are Completed Including Unfulfilled Obligations To Relocatees

Date posted: August 19, 2019 at 5:22pm

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director Office of Legislative Services P.O. Box 3390 Window Rock, AZ 86515 (928) 871-7590

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

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