

## **SUMMARY OF PROPOSED LEGISLATION**

Tracking No. 0060-22

Date: March 29, 2022

**Re: AN ACT RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES, RESOURCES AND DEVELOPMENT, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES, AND THE NAVAJO NATION COUNCIL; APPROVING \$4,000,000 FROM THE UNRESERVED, UNDESIGNATED FUND BALANCE ("UUFb") FOR THE 110 NAVAJO NATION CHAPTERS' SUMMER 2022 YOUTH EMPLOYMENT PROGRAMS; WAIVING 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) TO ALLOW USE OF UUFb FUNDS FOR RECURRING CHAPTER EXPENSES**

### **Purpose of this Legislation:**

to allocate \$4,000,000 from the UUFb for the 110 Chapters' Summer 2022 Youth Employment Programs; waiving 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) to allow use of UUFb funds for recurring Chapter expenses.

OLC No. 21-506-1

5-DAY BILL HOLD PERIOD: Johnson  
Website Posting Time/Date: 6:12 pm; 03/30/22  
Posting End Date: 04-04-22  
Eligible for Action: 04-05-22

Health Education & Human Services Committee

Thence

Resources & Development Committee

Thence

Budget & Finance Committee

Thence

Naabik'iyáti' Committee

Thence

Navajo Nation Council

PROPOSED NAVAJO NATION COUNCIL RESOLUTION

24<sup>th</sup> NAVAJO NATION COUNCIL - Fourth Year, 2022

Introduced by:

  
(Prime Sponsor)

Tracking No. 0060-22

AN ACT

RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES,  
RESOURCES AND DEVELOPMENT, BUDGET AND FINANCE,  
AND NAABIK'ÍYÁTI' COMMITTEES, AND THE NAVAJO NATION  
COUNCIL; APPROVING \$4,000,000 FROM THE UNRESERVED,  
UNDESIGNATED FUND BALANCE ("UUF") FOR THE 110 NAVAJO  
NATION CHAPTERS' SUMMER 2022 YOUTH EMPLOYMENT  
PROGRAMS; WAIVING 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) TO  
ALLOW USE OF UUF FUNDS FOR RECURRING CHAPTER EXPENSES

BE IT ENACTED:

SECTION ONE. AUTHORITY

A. The Navajo Nation established the Health, Education, and Human Services Committee as a Navajo Nation Council standing committee and empowered the Committee to review and recommend resolutions regarding employment matters. 2 N.N.C. §401(B)(6)(A).

B. The Navajo Nation established the Resources and Development Committee as a Navajo Nation Council standing committee and gave the Committee oversight over the 110 Navajo Nation Chapters. 2 N.N.C. §164(A)(9); 2 N.N.C. §500(A); 2 N.N.C. §501(C)(1).

C. The Navajo Nation established the Budget and Finance Committee as a Navajo Nation Council standing committee and authorized the Committee to review and recommend to the

1 Navajo Nation Council the management of all funds. 2 N.N.C. §164(A)(9); 2 N.N.C.  
2 §300(A); 2 N.N.C. §301(B)(2).

3 D. The Navajo Nation established the Naabik'íyáti' Committee as a Navajo Nation Council  
4 standing committee, and all proposed legislation that requires final action by the Navajo  
5 Nation Council is assigned to the Naabik'íyáti' Committee for its review and consideration.  
6 2 N.N.C. §164(A)(9); 2 N.N.C. §700(A).

7 E. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. §102(A).  
8 As such, the Council “. . . may adopt and approve supplemental appropriations to the Annual  
9 Comprehensive Budget during the fiscal year. Supplemental appropriations of General Funds  
10 within the current fiscal year are permitted, if and when additional sources of revenues above  
11 and beyond the initial or current revenue projections are projected and which are also in  
12 excess of the reserve amount set forth at §820(J).” 12 N.N.C. §820(L).

13 F. The Title 12 restrictions on supplemental appropriations, including all amounts from the  
14 UUFB, include:

15 1. Payment of recurring government operating expenses shall be from recurring revenues,  
16 and payment of nonrecurring expenses shall be from nonrecurring revenues such as UUFB  
17 funds. 12 N.N.C. §820(E); 12 N.N.C. §820(F).

18 2. Specifically, the UUFB shall not be used for recurring government expenditures or  
19 operations. 12 N.N.C. §820(J); 12 N.N.C. §820(L).

20 3. Nonrecurring revenues such as UUFB funds may be used only after the Controller  
21 determines whether or not such revenues are subsidizing an imbalance between the  
22 Navajo Nation's recurring revenues and expenditures, and government expenditures shall  
23 only be authorized if a long-term (3-year to 5-year year) forecast shows that the operating  
24 deficit will not continue; otherwise, nonrecurring revenues will be added to the  
25 Unreserved, Undesignated Fund Balance. 12 N.N.C. §820(F).

26 4. The above provisions in Title 12 may be amended or waived by a two-thirds vote of the  
27 full membership of the Navajo Nation Council. 12 N.N.C. §820(F); 12 N.N.C. §880.

28 5. Pursuant to 12 N.N.C. §820(F) all UUFB funding requests must be reviewed by the  
29 Controller. Such review is also required because the Controller determines which  
30 revenues and expenses are recurring and which are non-recurring. 12 N.N.C. §820(L).

1 6. Pursuant to 12 N.N.C. §820(M) all UUFB funding requests must be submitted to the  
2 Office of Management and Budget (“OMB”) for a budget impact analysis.  
3

## 4 **SECTION TWO. FINDINGS**

5 A. All 110 Navajo Nation Chapters have indicated a need for supplemental funds to pay for  
6 their summer youth employment programs for the Summer of 2022. On behalf of the 110  
7 Chapters, the Division of Community Development (“DCD”) is requesting \$4,000,000 in  
8 UUFB funds to distribute among all 110 Chapters.

9 B. The required Budget Forms, including Appendix K “Supplemental Funding Proposal  
10 Summary” for the Chapters’ proposed expenditures, are attached as **EXHIBIT A**.

11 C. DCD has prepared a comprehensive list of each Chapter’s needed amount to fund its Summer  
12 2022 Youth Employment Program, showing the total amount needed of \$4,000,000 for all  
13 110 Chapters. **EXHIBIT B**.

14 D. Diné Customary Law declares and teaches that: “[i]t is the right and freedom of the people  
15 that our children are provided with education to absorb wisdom, self-knowledge, and  
16 knowledge to empower them to make a living and participate in the growth of the Navajo  
17 Nation.” 1 N.N.C. §204(F).

18 E. The Navajo Nation honors Diné Customary Law by assisting high school and college  
19 students with temporary employment during their summer breaks. Chapter summer youth  
20 employment programs offer these students the opportunity to gain work experience during  
21 their summer breaks, and to earn funds to pay for their school expenses.

22 F. Due to the COVID-19 pandemic, many Navajo Nation youth were largely unable to secure  
23 summer employment during the Summers of 2020 and 2021; therefore, this \$4,000,000 in  
24 funding is badly needed to assist them with jobs and income this Summer.

25 G. The Office of the Controller was asked to provide a memorandum as required by 12 N.N.C.  
26 §820(L). This memorandum shall be provided to the assigned Committees and the Navajo  
27 Nation Council when this legislation is up for consideration.

28 H. The Office of Management and Budget was asked to provide a budget impact analysis as  
29 required by 12 N.N.C. § 20(M). This analysis shall be provided to the assigned Committees  
30 and the Navajo Nation council when this legislation is up for consideration.

1 **SECTION THREE. ALLOCATING \$4,000,000 FROM THE UUFB TO THE DIVISION**  
2 **OF COMMUNITY DEVELOPMENT FOR THE 110 CHAPTERS'**  
3 **SUMMER 2022 YOUTH EMPLOYMENT PROGRAM**

4 A. The Navajo Nation hereby allocates \$4,000,000 out of the UUFB to the Division of  
5 Community Development to be used for the 110 Chapters' summer youth employment  
6 programs for 2022, as shown in the attached EXHIBIT A and EXHIBIT B.

7 B. This supplemental appropriation shall be from those funds that exceed the minimum fund  
8 reserve balance in the UUFB required by 12 N.N.C. §820(J), as determined by the Controller.

9 C. Pursuant to 12 N.N.C. §820(O) the \$4,000,000 shall be deposited with each of the 110  
10 Chapters as follows: "fifty percent (50%) of the appropriation shall be divided equally among  
11 all chapters and the remaining fifty percent (50%) shall be divided proportionately among  
12 the chapters using a percentage equal to that figure which the number of registered voters in  
13 each chapter bears to the whole of registered Navajo Nation votes as determined by the most  
14 current voter registration figures available as of the date of the appropriation."

15 D. Pursuant to 12 N.N.C. §820(N) the amount received by each of the 110 Chapters under the  
16 overall \$4,000,000 allocation approved herein shall not lapse at the end of the fiscal year, so  
17 long as each Chapter accounts for any funds that remain after the conclusion of its Summer  
18 2022 Youth Employment Program and then budgets such funds in the next fiscal year for its  
19 Summer 2023 Youth Employment Program.

20  
21 **SECTION FOUR. WAIVING 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) TO**  
22 **ALLOW USE OF UUFB FUNDS FOR RECURRING CHAPTER**  
23 **EXPENSES**

24 The Navajo Nation hereby waives 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) to allow  
25 use of the UUFB for the 110 Chapters' summer youth employment programs for Summer 2022,  
26 as shown in EXHIBIT A and EXHIBIT B. These waivers are necessary because the proposed  
27 Chapter UUFB expenditures are considered recurring government expenses.

28  
29 **SECTION FIVE. EFFECTIVE DATE**

30 This Act shall become effective as provided in 2 N.N.C. §221(B) and 2 N.N.C. §164(A)(17).

1   **SECTION SIX. SAVING CLAUSE**

2   If any portion of this Act is determined invalid by the Navajo Nation Supreme Court, or by a  
3   District Court of the Navajo Nation without appeal to the Navajo Nation Supreme Court, the  
4   remainder of this Act shall be the law of the Navajo Nation.

# THE NAVAJO NATION PROGRAM BUDGET SUMMARY

FY 2022

PART I. Business Unit No.: 108014-108123		Program Title: 110 Navajo Nation Chapters (Youth Employment)		Division/Branch: Development					
Prepared By: Lydell Davis		Phone No.: (928) 871-7246		Email Address: ldavis@nndcd.org					
PART II. FUNDING SOURCE(S)		Fiscal Year /Term	Amount	% of Total	PART III. BUDGET SUMMARY	Fund Type Code	(A) NNC Approved Original Budget	(B) Proposed Budget	(C) Difference or Total
Undesignated Unreserved Fund (UIUFB)		FY22	4,000,000.00	100%	2001 Personnel Expenses				
					3000 Travel Expenses				
					3500 Meeting Expenses				
					4000 Supplies				
					5000 Lease and Rental				
					5500 Communications and Utilities				
					6000 Repairs and Maintenance				
					6500 Contractual Services				
					7000 Special Transactions				
					8000 Public Assistance	1		4,000,000	4,000,000
					9000 Capital Outlay				
					9500 Matching Funds				
					9500 Indirect Cost				
					TOTAL		\$0.00	4,000,000.00	4,000,000
PART IV. POSITIONS AND VEHICLES							(D)	(E)	
					Total # of Positions Budgeted:		0	0	
					Total # of Vehicles Budgeted:		0	0	
TOTAL: \$4,000,000.00 100%									
PART V. I HEREBY ACKNOWLEDGE THAT THE INFORMATION CONTAINED IN THIS BUDGET PACKAGE IS COMPLETE AND ACCURATE.									
SUBMITTED BY: Sonlalsai Jim-Martin, ASC Department Manager		APPROVED BY: Dr. Pearl Yellowman, Executive Director		Division Director / Branch Chief's Printed Name					
Program Manager's Signature and Date Sonlalsai Jim-Martin 02/23/2022		Program Manager's Signature and Date Pearl Yellowman 2-23-22		Division Director / Branch Chief's Signature and Date					

# EXHIBIT A



THE NAVAJO NATION  
PROGRAM PERFORMANCE CRITERIA

FY 2022

PART I. PROGRAM INFORMATION:		Business Unit No.: 108014-108123		Program Name/Title: 110 Navajo Nation Chapters (Youth Employment)	
PART II. PLAN OF OPERATION/RESOLUTION NUMBER/PURPOSE OF PROGRAM:					
The employment of the youth in the communities of the Navajo Nation.					
PART III. PROGRAM PERFORMANCE CRITERIA:					
1. Goal Statement:		Assist Navajo Nation High School/College students with temporary employment			
Program Performance Measure/Objective:		Hire students during their break.			
2. Goal Statement:		Students will be able to gain training and work experience.			
Program Performance Measure/Objective:		Chapters will provide work plans.			
3. Goal Statement:					
Program Performance Measure/Objective:					
4. Goal Statement:					
Program Performance Measure/Objective:					
5. Goal Statement:					
Program Performance Measure/Objective:					
PART IV. I HEREBY ACKNOWLEDGE THAT THE ABOVE INFORMATION HAS BEEN THOROUGHLY REVIEWED.					
Sonlatsa Jim Martin, ASC Department Manager		Dr. Pearl Yellowman, Executive Director			
Program Manager's Printed Name		Division Director/Branch Chief's Printed Name			
02/23/2022		2-23-22			
Program Manager's Signature and Date		Division Director/Branch Chief's Signature and Date			



<b>PART I. PROGRAM INFORMATION:</b>			
Program Name/Title: _____		Business Unit No.: _____	
110 Navajo Nation (Youth Employment)		108014-108123	
<b>PART II. DETAILED BUDGET:</b>			
(A)	(B)	(C)	(D)
Object Code (LOD 6)	Object Code Description and Justification (LOD 7)	Total by DETAILED Object Code (LOD 6)	Total by MAJOR Object Code (LOD 4)
8000 ASSISTANCE	Funds for Summer Youth Employment for the 110 Navajo Nation Chapters using the 50/50 formula.		4,000,000
8705	CHAPTER		
	8715: Grant		
	Eastern Agency		
	Fort Defiance Agency		
	Shiprock Agency		
	Western Agency		
	Chinle Agency		
	Total:	4,000,000.00	
		4,000,000	
TOTAL		4,000,000	4,000,000

# Appendix K

## THE NAVAJO NATION SUPPLEMENTAL FUNDING PROPOSAL SUMMARY

PART I. Business Unit No.: 108014-108123

Program Title: 110 Navajo Nation Chapter (Youth Empl

Division/Branch: Division of Community  
Development

Amount Requested: \$4,000,000.00 Prepared By: Lydell Davis

Phone No.: (928) 871-7246

Email Address: ldavis@nndcd.or

### PART II. REASON FOR REQUEST AND STATEMENT OF NEED:

Provide the 110 Navajo Nation Chapters the funds to hire youth from their respective communities.

### PART III. LIST ALTERNATIVE FUNDING SOURCES BEING PURSUED AND CONTINGENCY PLAN IF REQUEST IS NOT FUNDED:

Undesignated Unreserved Fund Balance (UUFB).

### PART IV. AFFIRMATION IS PROVIDED THAT THE BUDGET AND PROPOSAL INFORMATION IS COMPLETE AND ACCURATE AND THE APPROPRIATE BRANCH CHIEF RECOMMENDS APPROVAL AS A PRIORITY.

2-23-22  
REVIEWED BY: Division Director's Signature / Date

RECOMMEND SUPPLEMENTAL: Branch Chief's Signature / Date

# THE NAVAJO NATION

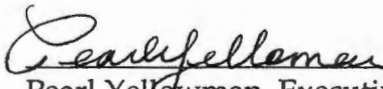
JONATHAN NEZ | PRESIDENT    MYRON LIZER | VICE PRESIDENT



DCDA-M22067

## MEMORANDUM

TO : DCD Department and Program Staff  
All Concerned

FROM :   
Pearl Yellowman, Executive Director  
Division of Community Development

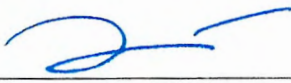
DATE : February 18, 2022

SUBJECT : **Delegation of Authority**

In my absence from the office on February 22, 2022 at 8:00am to February 25, 2022 at 5:00pm, Mr. James Adakai shall be delegated the authority of the Executive Director for Division of Community Development. This delegation includes handling administrative matters and signatory authority, except those matters he feels requires my attention.

Your assistance and cooperation are appreciated. Thank you.

ACKNOWLEDGED BY:

  
James Adakai, Deputy Division Director  
Division of Community Development

c.

\$4 Million Summer Youth UUF B Request  
Division of Community Development  
FY'22

**EXHIBIT B**

<b>EASTERN AGENCY</b>	
Alamo	35,552
Baca/Prewitt	39,890
Becenti	30,259
Breadsprings	32,905
Casamero Lake	28,132
Chichiltah	43,391
Churchrock	52,265
Counselor	27,143
Crownpoint	36,942
Huerfano	44,982
Iyanbito	31,264
Lake Valley	25,184
Littlewater	29,472
Manuelito	31,297
Mariano Lake	31,934
Nageezi	34,179
Nahodishgish	26,892
Ojo Encino	28,617
Pinedale	37,378
Pueblo Pintado	25,686
Ramah	38,634
Red Rock	45,183
Rock Springs	41,750
Smith Lake	28,266
Standing Rock	29,220
To'hajiilee	36,105
Thoreau	39,622
Torreon	36,239
Tsayatoh	33,123
Whitehorse Lake	27,629
Whiterock	23,962
<b>SUBTOTALS:</b>	<b>1,053,097</b>

\$4 Million Summer Youth UUFB Request  
Division of Community Development  
FY'22

<b>FORT DEFIANCE AGNECY</b>	
Comfields	32,185
Coyote Canyon	35,485
Crystal	30,996
Dilcon	37,110
Fort Defiance	65,330
Ganado	39,271
Houck	37,277
Indian Wells	33,140
Jeddito	31,934
Kinlichee	40,510
Klagetoh	32,503
Low Mountain	30,560
Lower Greasewood	34,045
Lupton	29,639
Mexican Springs	32,319
Naschitti	37,562
Nahata Dziil	34,648
Oak Springs	29,153
Red Lake	29,086
Sawmill	33,894
Saint Michaels	56,909
Steamboat	35,669
Teesto	32,202
Tohatchi	37,780
Twin Lakes	42,018
Whitecone	30,728
Wide Ruins	32,085
<b>SUBTOTALS:</b>	<b>974,038</b>

\$4 Million Summer Youth UUFB Request  
Division of Community Development  
FY'22

<b>SHIPROCK AGENCY</b>	
Aneth	44,329
Bechabito	28,316
Burnham	27,143
Cove	27,194
Gadiiahi	27,512
TseDaaKaan (Hogback)	39,890
Mexican Water	29,153
Nenahnezad	40,477
Newcomb	28,249
Red Mesa	38,986
Red Valley	33,726
Rock Point	38,651
Sanostee	42,721
San Juan	30,343
Sheep Springs	29,338
Shiprock	104,978
Sweetwater	32,637
TeeNosPos	35,334
Two Grey Hills	32,503
Upper Fruitland	52,436
<b>SUBTOTALS:</b>	<b>763,916</b>



\$4 Million Summer Youth UUFB Request  
Division of Community Development  
FY'22

<b>WESTERN NAVAJO AGENCY</b>	
Birdsprings	28,802
Bodaway/Gap	37,361
Cameron	32,135
Chilchinbeto	31,984
Coalmine Canyon	30,728
Coppermine	31,733
Dennehotso	38,081
Inscription House	30,845
Kaibeto	37,110
Kayenta	59,505
Lechee	35,318
Leupp	37,998
Navajo Mountain	28,869
Oljato	43,659
Shonto	39,003
Tolani Lake	27,261
Tonalea	40,477
Toh Nanness Dizi	72,700
<b>SUBTOTALS:</b>	<b>683,569</b>

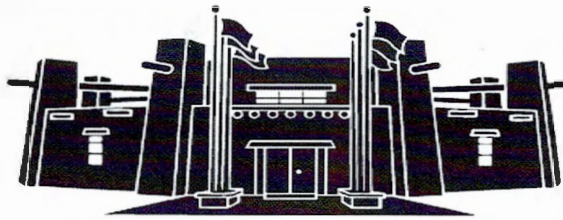
**\$4 Million Summer Youth UUFB Request  
Division of Community Development  
FY'22**

<b>CHINLE AGENCY (14)</b>	
Black Mesa	26,659
Chinle	79,064
Forest Lake	26,708
Hardrock	30,862
Lukachukai	36,725
Many Farms	40,393
Nazlini	32,168
Pinon	45,502
Rough Rock	30,577
Round Rock	33,056
Tachee/Blue Gap	32,704
Tsaile/Wheatfields	40,343
Tselani/Cottonwood	38,333
Whippoorwill	32,286
<b>SUBTOTAL</b>	<b>525,380</b>

<b>GRAND TOTALS:</b>	<b>4,000,000</b>
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Registered Voters as of February 7, 2022

Eastern Agency	1,053,097
Fort Defiance Agency	974,038
Shiprock Agency	763,916
Western Agency	683,569
Chinle Agency	525,380
<b>Total:</b>	<b>4,000,000</b>



## MEMORANDUM

To: Hon. Eugene Tso, Member  
Law and Order Committee  
24<sup>th</sup> Navajo Nation Council

From:   
Luralene D. Tapahe, Principal Advocate  
Office of Legislative Counsel

Date: March 29, 2022

Subject: **AN ACT RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES, RESOURCES AND DEVELOPMENT, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES, AND THE NAVAJO NATION COUNCIL; APPROVING \$4,000,000 FROM THE UNRESERVED, UNDESIGNATED FUND BALANCE ("UUFb") FOR THE 110 NAVAJO NATION CHAPTERS' SUMMER 2022 YOUTH EMPLOYMENT PROGRAMS; WAIVING 12 N.N.C. §820(E), §820(F), §820(J), and §820(L) TO ALLOW USE OF UUFb FUNDS FOR RECURRING CHAPTER EXPENSES**

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Per your request, the Office of Legislative Counsel has prepared the above-referenced proposed legislation and related summary sheet. Based on existing Navajo Nation law and other applicable laws, and upon review of all supporting documents regarding your request that were submitted to OLC, this legislation as drafted is legally sufficient. However, as with any action of government, this legislation may be subject to judicial review in the event of a legal challenge.

**Please review this legislation to make sure it is drafted to your satisfaction, and that all necessary and appropriate supporting documents have been provided and all attached Exhibits are correct.**

OLC has reviewed the appropriate standing committees' authorities to consider this legislation, based on the standing committees' powers and responsibilities set forth in Title 2 of the Navajo Nation Code. Based on its review, OLC has listed those committees in the title of this legislation. However, the Speaker may assign this legislation to any committee(s) other than those shown in the title, pursuant to his authority under 2 N.N.C. §164(A)(5).

If you find anything unacceptable, please let me know immediately and advise me of your desired changes. I can be reached at phone no. (928)871-7166 or by email at: [LuraleneTapahe@navajo-nsn.gov](mailto:LuraleneTapahe@navajo-nsn.gov)

Thank you for your cooperation.

THE NAVAJO NATION  
LEGISLATIVE BRANCH  
INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0060-22\_

SPONSOR: Eugene Tso

**TITLE: An Act Relating to the Health, Education, and Human Services, Resources and Development, Budget and Finance, and Naabik'iyáti' Committees, and the Navajo Nation Council; Approving \$4,000,000 from the Unreserved, Undesignated Fund Balance ("UUFb") for the 110 Navajo Nation Chapters' Summer 2022 Youth Employment Programs; Waiving 12 N.N.C. § 820(E), § 820(F), § 820(J), and § 820(L) to Allow Use of UUFb Funds for Recurring Chapter Expenses**

***Date posted:*** March 30, 2022 at 6:12PM

**Digital comments may be e-mailed to [comments@navajo-nsn.gov](mailto:comments@navajo-nsn.gov)**

**Written comments may be mailed to:**

**Executive Director  
Office of Legislative Services  
P.O. Box 3390  
Window Rock, AZ 86515  
(928) 871-7586**

**Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.**

**Please note:** This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 *et. seq.*