## RESOLUTION OF THE BUDGET AND FINANCE COMMITTEE OF THE NAVAJO NATION COUNCIL

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24 TH NAVAJO NATION COUNCIL - First Year, 2019
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## AN ACT


#### Abstract

RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE AND THE BUDGET AND FINANCE COMMITTEE; A RECOMMENDATION BY THE OVERSIGHT COMMITTEE TO THE BUDGET AND FINANCE COMMITTEE TO VACATE CERTAIN CONDITIONS OF APPROPRIATION (COA'S) AS THEY PERTAIN TO UPDATES OF CERTAIN PLANS OF OPERATION FOR PROGRAMS WITHIN THE LEGISLATIVE BRANCH AS REQUIRED IN CS-68-18, NAVAJO NATION COMPRHENSIVE BUDGET FOR FISCAL YEAR 2019 AND ACCEPTANCE BY THE BUDGET AND FINANCE COMMITTEE OF THE OVERSIGHT COMMITTEE RECOMMENDATION


BE IT ENACTED:

SECTION ONE. AUTHORITY
A. The Naabik'iyáti' Committee is a standing committee of the Navajo Nation Council and exercises oversight over the offices, programs, commissions, boards or task forces under the Legislative Branch of the Navajo Nation Government. 2 N.N.C. § 701 (A) (5).
B. The Budget and Finance Committee has the authority to review and recommend to the Navajo Nation Council the budgeting, appropriation, investment and management of all funds. 2 N.N.C. § 301(B)(2).

SECTION TWO. FINDINGS
A. The Navajo Nation Comprehensive Budget for Fiscal Year 2019, CS-68-18, established a Condition of Appropriation, COA-No. 1, requiring all Departments and Programs who's plan of operations which have been identified, to present to their respective oversight committees amendments to their respective plans of operation and to bring the plans of operation up-to-date by the end of the $2^{\text {nd }}$ quarter. See Exhibit No. 1.
B. The programs within the Legislative Branch affected by this COA-NO.1, include the following: Office of the Speaker, Office of Legislative Counsel, Office of Navajo Government Development, Election Administration Office, Navajo Board of Supervisors, Black Mesa Review Board, Office of Auditor General, Navajo-Hopi Land Commission, Commission on Emergency Management, Eastern Navajo Land Commission and the Navajo Nation Human Rights Commission. See Exhibit No. 1.
C. The statutory authorities that represent the plans of operation for many of these programs continue to be legally sufficient for continued operation of the programs and do not need to be changed for the sake of change.
D. In those cases where the statutory authorities representing plans of operation for programs needing revision, such change in many cases requires action by the Navajo Nation Council in regular session which occurs only four times a year. 2 N.N.C. § 162.
E. The legal requirements make timely compliance by many of the programs listed both impractical and infeasible to fulfill at this point in time.
F. In the matter of noncompliance with a Condition of Appropriation the following procedure applies (per CS-6818 Exhibit 1, See Exhibit No. 1):

The OMB will notify the Budget and Finance Committee of any non-compliance. After consultation with the program director, the Office of the Controller, the OMB and on recommendation of the appropriate oversight Committee, the Budget and Finance Committee may, by resolution, vote to:
a) Implement a freeze on the program's expenditure of travel funds, or withhold up to 10 percent of the program director's gross salary,
b) Extend the time period for the program to fulfill the condition, or
c) Vacate the condition if is it infeasible for the programs to fulfill.
G. The Naabik'iyáti' Committee as oversight of the Legislative Branch programs so affected finds it to be in
the best interest of the Navajo Nation to recommend to the Budget and Finance Committee that the Condition of Appropriation No. 1 (COA-1) be vacated as infeasible for those programs whose plans of operation are statutorily established.
H. The Budget and Finance Committee finds it to be in the best interest of the Navajo Nation to accept the recommendation of the Naabik'iyati Committee as oversight of the Legislative Branch programs whose plans of operation are statutorily established and so affected and vacate COA-1.

## SECTION THREE. APPROVAL

The Budget and Finance Committee of the Navajo Nation Council accepts the recommendation of the Naabik'íyati' Committee as oversight of the Legislative Branch programs so affected and hereby vacates COA-1 as infeasible for those programs within the Legislative Branch whose plans of operation are statutorily established.

## CERTIFICATION

I, hereby, certify that the foregoing resolution was duly considered by the Budget and Finance Committee of the Navajo Nation Council at a duly called meeting held at LeChee, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 5 in favor and 0 opposed, this $5^{\text {th }}$ day of November 2019.


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Condition of Appropriation means a condition placed on an appropriation or expenditure by the Navajo Nation Council at the time the appropriation or expenditure is made, which requires performance of a specific task by a program within a specific time period within the fiscal year. The condition requires the performance of specific tasks within the time period set out by the Navajo Nation Council. Failure to perform within the specified time period may result in restrictions on future expenditure of the funds until the condition is met. 12 N.N.C. §810(1), Amended by CS-52-17

RESULT for noncompliance with the following Conditions of Appropriation (COA):
1.Based on the quarterly COA Status Report, the Office of Management \& Budget (OMB) will immediately report a program's non-compliance to the respective Division Director, appropriate Branch Chief, appropriate oversight Committee and the Budget and Finance Committee;
2. The OMB will notify the Budget and Finance Committee of any non-compliance. After consultation with the program director, the Office of the Controller, the OMB, and on recommendation of the appropriate oversight Committee, the Budget and Finance Committee may, by resolution, vote to:
a) implement a freeze on the program's expenditure of travel funds, or withhold up to 10 percent of the program director's gross salary,
b) extend the time period for the program to fulfill the condition, or
c) vacate the condition if it is infeasible for the program to fulfill.
3. The Controller shall immediately freeze the program's travel funds or, withhold $10 \%$ of the gross salary of the program director of the responsible program after 10 working days of the Budget and Finance Committee's action provided that there has been no filing with the Office of Hearings and Appeals.
4. Prior to the approval of a COA in the comprehensive budget resolution, per 12 N.N.C. § 820 $(\mathrm{R})(4)$, the Navajo Nation Council shall consult with the director of the program required to fulfill the condition, as well as the Office of the Controller, and the Office of Management and Budget. The consultation shall include a discussion of the feasibility of the program fulfilling the condition within the time frame proposed by Council, and any possible alternatives to the proposed condition.

## Condition of Appropriation No. 1

All Departments and Programs whose plans of operation, which have been identified to be updated in Exhibit I-1, shall present to their respective oversight committees amendments to their respective plans of operation and to bring the plans of operation up-to-date by the end of the $2^{\text {nd }}$ quarter.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze the Responsible Entity's travel funds. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Affected Departments and Programs

## Condition of Appropriation No. 2

The Chief of Staff, Office of the President, BU \#103001, by the end of the first quarter, shall conduct a salary study on how to bring the Office of Hearings and Appeals' Hearing Officer's salary commensurate with Navajo Nation judges.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze $10 \%$ of the Chief of Staff's gross salary. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Chief of Staff, Office of the President and Vice-President

## Condition of Appropriation No. 3

The Hazardous Substance Program, BU \#511007, by the end of the first quarter, shall develop a plan to address the prevention of unauthorized transport of uranium across the Navajo Nation.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze $10 \%$ of the program director's gross salary. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Program Manager, Hazardous Substance Program
Condition of Appropriation No. 4
The Air \& Toxic Program, BU \#111002, by the end of the first quarter, shall develop a plan to construct or place an additional 10 air monitoring stations across the Navajo Nation.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze $10 \%$ of the program director's gross salary. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Program Manager, Air Quality Program

## Condition of Appropriation No. 5

The Tourism Department, BU \#510003, in coordination with the Parks and Recreation Department, by the end of the second quarter, shall develop a revised Plan of Operation with an emphasis on economic development and tourism.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze the Responsible Entity's travel funds. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Program Manager, Tourism Department

## Condition of Appropriation No. 6

The Water Resources Program, BU \#115011, by the end of the first quarter, shall develop a plan to repair or replace windmills and to repair earthen dams, at each quarter shall report on the location of the repaired or replaced windmills and the location of the repaired earthen dams, and shall establish a quarterly goal of the number of repaired or replaced windmills and repaired earthen dams. The plan and report shall be given to the Resources and Development Committee and the Budget and Finance Committee.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and Office of Management and Budget, by oversight Committee Resolution, shall freeze the Responsible Entity's travel funds. If this Condition of Appropriation is not complied with by the end of the stated quarter the withholding will be forfeited.

Responsible Entity: Water Resources Program

## Condition of Appropriation No. 7

The Navajo Nation Environmental Protection Agency BU \#111001, BU \#111002, BU \#111004, and BU \#111014, by the end of the first quarter, shall prioritize completion of the "tribal environmental plan" and NNEPA departments and programs are directed to collaborate with all stakeholders including other essential Navajo Nation, Federal, and State offices.

If this Condition of Appropriation is not complied with by the end of the stated quarter, the Office of the Controller and the Office of Management and Budget, by oversight Committee Resolution, shall withhold $10 \%$ of the Navajo Nation Environmental Protection Agency General Assistance Program Manager's gross salary. If this Condition of Appropriation is not complied with by the end of the stated quarter, withholding will be forfeited.

Responsible Entity: Navajo Nation Environmental Protection Agency General Assistance Program Manager

Condition of Appropriation No. 8
All LGA-Certified Chapters of the Navajo Nation, by the end of the second quarter of Fiscal Year 2019, shall commence their respective Chapter audit if the chapter has not completed such within the past 2 years prior to September 30, 2018.

If this Condition of Appropriation is not complied with by the end of each quarter stated, the Office of the Controller and Office of Management and Budget, by Oversight Committee Resolution, shall withhold $10 \%$ of the Chapter Services Coordinator/Chapter Administrator or Chapter Manager's salary. If this Condition of Appropriation is not complied with by the end of each stated quarter, the withholding will be forfeited.

Responsible Entity: Chapter Services Coordinator/Chapter Administrator or Chapter Manager

## Condition of Appropriation No. 9

All non-LGA-Certified Chapters of the Navajo Nation, prior to the disbursement of Fiscal Year 2019 appropriations, shall present a Chapter budget to the Division of Community Development and the Office of the Controller.

If this Condition of Appropriation is not complied with by the time stated, the Office of the Controller and Office of Management and Budget, by Oversight Committee Resolution, shall not disperse the Chapter's FY 2019 appropriation and shall freeze the Community Services Coordinator's travel funds until the condition is met.

Responsible Party: Community Services Coordinator

## Condition of Appropriation No. 10

All LGA-Certified Chapters of the Navajo Nation, prior to the disbursement of Fiscal Year 2019 appropriations, shall present a Chapter budget to the Division of Community Development and the Office of the Controller.

If this Condition of Appropriation is not complied with by the time stated, the Office of the Controller and Office of Management and Budget, by Oversight Committee Resolution, shall not
disperse the Chapter's FY 2019 appropriation and shall freeze the Chapter Services Coordinator/Chapter Administrator or Chapter Manager's travel funds until the condition is met.

Responsible Entity: Chapter Services Coordinator/Chapter Administrator or Chapter Manager

The Navajo Nation


Nabikiyati Committee
Fiscal Year 2020 Budget Hearings Legislative Branch
Navajo Nation OMB Report
July 18, 2019

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B. FY 2019 Budget Status Report
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G. FY 2018 External Funds Single Audit Report (None)
FY 2019 Plans of Operation
Status Report
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NAVAJO NATION
PLANS OF OPERATION REPORT
FY 2019 2nd Quarter
LEGISLATIVE BRANCH

| \# | Business Unit Number | Programititle | Stâtutory Rēference | $\begin{aligned} & \text { Year } \\ & \text { Adopted } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: |
| 1 | 101001 | Navajo Nation Council | CAP-10-11 | 2011 |
| 2 | 101003 | Budget \& Finance Committee | CAP-10-11/2 NNC $\S 300$ | 2011 |
| 3 | 101014 | Navajo Nation Labor Commission | LOCMY-01-14 | 2014 |
| 4 | 101015 | Office of the Speaker | CD-68-89/2 2 NNC 5.281 | 1989 |
| 5 | 101016 | Office of Navajo Government Development | C0-37-071/2 NNC 5970-978 | 2007 |
| 6 | 101017 | Office of Legislative Counsel | CF-3-89/ 2 NNC 8960 | 1989 |
| 7 | 101018 | Navajo Utah Commission | NABIAP-21-15 | 2015 |
| 8 | 101019 | Office of Legislative Services | CO-52-13 | 2013 |
| 9 | 101020 | Ethics \& Rules Office | LOCJA-02-13 | 2013 |
| 10 | 101021 | Election Administration Office | CD-68-89/2 NNC 3876 | 1989 |
| 11 | 101022 | Navajo Board of Election Supervisors | T. CD=68-89/2 NNC 8871 | 1989 |
| 12 | 101023 | Black Mesa Review Board | ACS $7178889 / 2$ NNC5851 | - 1989 |
| 13 | 101024 | Office of the Auditor General | - CD-80-02 | 2002 |
| 14 | 101025 | Navajo/Hopi Land Commission | CD-68-89/2 2 NNC 31851 | 1989 |
| 15 | 101026 | Commission on Emergency Management | CJY-51-90./2 2 NNC S 881 | 1990 |
| 16 | 101027 | Eastern Navajo Land Commission | Fidich CAP $11.08 / 2$ NNC 8861 | 2008 |
| 17 | 101028 | Office of the Eastern Navajo Land Commission | (TGRAP-64-04 | 2004 |
| 18 | 101029 | NN Human Rights Commission | CJN-15-08 | 2008 |
| 19 | 101030 | Health, Education \& Human Services Committee | CAP-10-11/2 NNC \$400 | 2011 |
| 20 | 101031 | Resources \& Development Committee | CAP-10-11/2 NNC $\$ 500$ | 2011 |
| 21 | 101032 | Law \& Order Committee | CAP-10-11/2 NNC \$600 | 2011 |
| 22 | 101033 | Nabi ki yati Committee | CAP-10-11/2 NNC §700 | 2011 |
| 23 | 101034 | OLS/Legislative District Assistants | NABIMY-38-16 | 2016 |
| 24 | 901001 | Navajo Nation Code Enterprise | (3) CF-3-8912 NIN.C. 9960 :964 | 1989 |

NAVAJO NATION

## PLANS OF OPERATION REPORT <br> FY 2019 2nd Quarter

NAVAJO NATION COUNCIL RESOLUTIONS - LEGISLATIVE BRANCH
Amending Title Two (2) of the Navajo Tribal Code and Related Actions Establishing the Office of Legislative Counsel and Office of Special Prosecutor

Amending the Plan of Operation for the Office of the Auditor General 12 NNC $\S 1$ et. Seq.
Amending the Plan of Operation for the Commission on Emergency Management and Amending Tittle 2 of the
Navajo Tribal Code to allow for the Establishment of the Commission on Emergency Management
Co-37-07 Relating to Legislative Branch; Approving the Navajo Government Devlopment Act of 2007; Amending 2 NNC $85970-978$ CD-68-89 CO-3T-0. CF-3-89 CD-80-02 CJY-51-90 CJN-15-08 CAP-10-11 the structure.
Relating to Gov't Services, Resource and Intergovernmental Relations; Amending 2 NNC $\$ \S 861-865$ to Change the Eastern Navajo Land and Commission Plan of Operation.
Relating to Law and Order and Naabikiyati; Amending 2 N.N.C. $\$ \S 953$ ETSEQ, The Office of Legislative Services Relating to Naabikiyati' committee; approving the Plan of Operation for the Legislative District Assistants program within the Legislative Branch.
Relating to Intergovernmental Relations; Approving the Navajo Nation Human Rights Commission Plan of Operation An Act relating to the NNC,; Amending certain sections of the Navajo Nation Code. Tittle $2 \delta \S 101$ and 836, to confirm to the establishment of the 24 member NNC by making revisions to the legislative process and the standing committee within the Legislative Branch.
Relating to the NaaBiki'iyati Committee; Amending IGRMA-38-99 the Plan of Operation for the Navajo Utah Commission to place all three NN Council Delegates representing Utah Navajo Nation Chapters on the Navajo Utah Commission and to replace the Intergovernmental Relations Committee with the Naabikiyati Committee in the Navajo Utah Commission Plan of Operation

ADVISORY (defunct)/ IGR (defunct) COMMITTEE RESOLUTIONS - LEGISLATIVE BRANCH
IGRAP-64-04 Adopting the Plan of Operation for the Office of the Eastern Navajo Land Commission
NABIMY-38-16
NABIAP-21-15
CAP-11-08
CO-52-13
ACS-178-89 to confirm with the New Plan of Operation

LAW AND ORDER COMMITTEE RESOLUTIONS - LEGISLATIVE BRANCH
LOC-JA-02-13
LOCMY-01-14
NOTE: Full copies of this report are updated/disseminated each quarter


## FY 2019

Conditions of Appropriation
Summary Information

| COA | CONDITION/ASSIGNED DEPARTMENT | BUSINESS <br> UNIT | DUE DATE | 2nd QTR RESPONSE(S) | STATUS |
| :---: | :---: | :---: | :---: | :---: | :---: |
| COA \#1 | All Departments \& Programs whose plans of operation, which have |  | End of 2nd Qtr. |  |  |
|  | been identified to be updated in Exhibit l-1, shall present to their |  |  |  |  |
|  | respective oversight committees amendments to their respective plans of |  |  |  |  |
|  | operation and to bring the plans of operation up-to-date by the end of the |  |  |  |  |
|  | the 2nd quarter. |  |  |  |  |
|  | Responsible Entity: Appropriate Divisions (Written responses submitted to OMB | COA \#1) |  |  |  |
|  | Legislative Branch |  |  |  |  |
|  | Office of the Speaker |  |  | NR | Non-Compliance |
|  | Office of Legislative Counsel |  |  | NR | Non-Compliance |
|  | Office of Navajo Government Development |  |  | NR | Non-Compliance |
|  | Election Administration Office |  |  | NR | Non-Compliance |
|  | Navajo Board of Election Supervisors |  |  | NR | Non-Compliance |
|  | Black Mesa Review Board |  |  | NR | Non-Compliance |
|  | Office of Auditor General |  |  | $\checkmark$ | Non-Compliance |
|  | Navajo-Hopi Land Commission |  |  | $\checkmark$ | Non-Compliance |
|  | Commission on Emergency Management |  |  | NR | Non-Compliance |
|  | Eastern Navajo Land Commission |  |  | NR | Non-Compliance |
|  | Office of the Eastern Navajo Land Commission |  |  | NR | Non-Compliance |
|  | Navajo Nation Human Rights Commission |  |  | NR | Non-Compliance |

# BUDGET AND FINANCE COMMITTEE 

5 November 2019
Regular Meeting

## VOTE TALLY SHEET:

Legislation No. 0253-19: An Act Relating to the Naabikiyati Committee and Budget and Finance Committee; A Recommendation by the Oversight Committee to the Budget and Finance Committee to Vacate Certain Conditions of Appropriation (COA's) as they Pertain to Updates of Certain Plans of Operation for Programs within the Legislative Branch as Required in CS-68-18, Navajo Nation Comprehensive Budget for Fiscal Year 2019 and Acceptance by the Budget and Finance Committee of the Oversight Committee Recommendation Sponsored by Raymond Smith, Jr., Council Delegate
Motion: Nathaniel Brown
Second: Jimmy Yellowhair
Vote: 5-0, Chairman not voting
Vote Tally:

| Jamie Henio |  |  |
| :--- | :--- | :--- |
| Jimmy Yellowhair | yea |  |
| Raymond Smith <br> Jr | yea |  |
| Elmer P. Begay | yea |  |
| Amber K. Crotty | yea |  |
| Nathaniel Brown | yea |  |



Jamie Henio, Chairman
Budget \& Finance Committee


[^0]:    Motion: Honorable Nathaniel Brown Second: Honorable Jimmy Yellowhair

