

23rd NAVAJO NATION COUNCIL LEGISLATION SPONSORSHIP WITHDRAWAL

Sponsor of proposed legislation hereby withdraw my sponsorship of the proposed legislation. The legislation tracking number is 9212-16.

If there are any co-sponsors, they may re-sponsor the same bill by beginning a new legislation.

SPONSOR SIGNATURE:

DATE:

Tracking No. 6212-16

DATE: July 5, 2016

TITLE OF RESOLUTION: AN ACTION RELATING TO LAW AND ORDER, NAABIK'ÍYÁTI' COMMITTEES AND NAVAJO NATION COUNCIL; AMENDING THE NAVAJO NATION COUNCIL AND COMMITTEE LEGISLATIVE PROCESS, 2 N.N.C. § 164, CREATING A NEW § 165, AND AMENDING CORRESPONDING DEFINITIONS AT 2 N.N.C. § 110

PURPOSE: This resolution, if approved, will amend certain sections of Title Two relative to the Navajo Nation Council and Committee legislative process at Section 164 and add a new Section 165 regarding agreements not requiring standing committee or Council action, and will amend corresponding definitions in Section 110.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

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Eligible for Act	\$1 11 11 1/ /11 A	
1	PROPOSED NAVAJO NATION COUNCIL RESOLUTION	THENCE
2	23rd NAVAJO NATION COUNCIL Second Year, 2016 Navajo Nati	on Council
3	INTRODUCED BY	
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5	Youthan temy	
6	(Prime Sponsor)	
7	Tuckory "12 32	
8	TRACKING NO. DOLO-14	
9		
10	AN ACTION	
11	RELATING TO LAW AND ORDER, NAABIK'ÍYÁTI' COMMITTEES AND	
12	NAVAJO NATION COUNCIL; AMENDING THE NAVAJO NATION COUNCIL	
13	AND COMMITTEE LEGISLATIVE PROCESS, 2 N.N.C. § 164, CREATING A NEW	
14	§ 165, AND AMENDING CORRESPONDING DEFINITIONS AT 2 N.N.C. § 110	
15		
16	BE IT ENACTED:	
17	Section One. Findings.	
18	A. The Law and Order Committee of the Navajo Nation Council, pursuant to 2 N.N.C. §	
19	601(B)(14), reviews and makes recommendations to the Navajo Nation Council	
20	concerning proposed amendments and enactments to the Navajo Nation Code.	
21	B. The Naabik'íyáti' Committee of the Navajo Nation Council, pursuant to 2 N.N.C. §	
22	164(A)(9), reviews proposed legislation which requires final action by the Navajo Nation	
23	Council.	
24	C. Enactments of positive law must be reviewed and approved by resolution by the Navajo	
25	Nation Council. 2 N.N.C. § 164(A).	
26	D. On February 19, 2015 the Naabik'íyáti' Committee established the Naabik'íyáti' Title	
27	Two Reform Subcommittee to "review, evaluate and recommend changes to the Navajo	
28	Nation Council, if any, regardingTitle 2, Section 164 legislative process" NABIF-	
29	9-15, Section Two, A.	
30		

1	BC. "Associated Amendments" means amendments to alter, change, make additions to or
2	modify an existing agreement, contract, subcontract, or letter of assurance that do not require
3	the approval of the Navajo Nation Council as provided in 2 N.N.C. § 164(B)(1) 165.
4	
5	D. "Budget Reallocation" is a re-designation of appropriated or budgeted funds from one
6	account to another account for a different use or purpose or to a newly-created account for a
7	different use or purpose.
8	
9	CE. "Budget Resolution" is a Navajo Nation Council resolution passed by the Navajo Nation
10	Council appropriating funds pursuant to 12 N.N.C. § 800, et seq.
11	
12	F. "Business Day(s)" shall mean a Navajo Nation government work day Monday through
13	Friday and excludes weekends and Navajo Nation government holidays.
14	
15	<u>PG</u> . "Chapter", as stated in 26 N.N.C. § 2(6), means units of local government which are
16	political subdivisions of the Navajo Nation.
17	
18	EH. "Comment Period" refers to the opportunity for means calendar days in which proposed
19	resolutions are posted on the Navajo Nation Council's website and available for submission
20	of written comments by members of the public, Chapter governments, Navajo Nation entities
21	and departments or divisions of the Navajo Nation government to submit written
22	recommendations and comments on a proposed resolution. The comment period shall begin
23	to run at midnight of the day a resolution is introduced into the legislative process when a
24	proposed resolution is officially posted on the Navajo Nation Council's website by the Office
25	of Legislative Services and shall end when the resolution is placed on the agenda of the
26	Navajo Nation Council or Standing Committee with final approval authority.
27	
28	FI. "Confidential Matter" means a matter which violates the Navajo Nation Privacy and
29	Access to Information Act or whose unauthorized disclosure could be prejudicial or
30	detrimental to the legal or financial interests of the Navajo Nation government or its entities.

1	The Navajo Nation Department of Justice shall determine what matters qualify as
2	confidential. Matters determined to be confidential shall not be released without the writter
3	approval of the Attorney General or his designee.
4	
5	GI. "Coordinate" means to combine efforts on a common action to produce harmonious
6	actions and results.
7	
8	HK. "Financial Impact" means any agreement that obligates the Navajo Nation to expend
9	funds no matter what the sources of the funds, or provides funds to the Navajo Nation an
10	assessment of or analysis of the possible consequences of a financial decision and the effect
11	of those decisions to the Navajo Nation government.
12	
13	L. "Grant" means a funding agreement that is not an Intergovernmental Agreement. "Gran
14	Application" means the documents, either digital or hard copy, requesting the Grant. "Gran
15	Award" means the acceptance documents for the Grant. Where the Grant Application
16	document is separate from the Grant Award document, each document shall be reviewed as
17	required by 2 N.N.C. § 165. Where the Grant Application document and the Grant Award
18	document is the same, the document shall be reviewed only once at the application stage.
19	
20	IM. "Iiná" is the part of the process of Nitsáhákees-Nahat'á-Iiná-Siihasin to collaboratively
21	make and implement a decision, which must be dynamic and vibrant to accomplish effective
22	and efficient outcomes, for sustaining life, in a constant cycle of examining and analyzing
23	issues for growth and development.
24	
25	JN. "Intergovernmental aAgreements" (IGA) are is an agreements between the Navajo
26	Nation and another government that involves the sharing of governmental powers, such as
27	cross-commission agreements, and includes Indian Self-Determination and Education
28	Assistance Act (P.L. 638) contracts and compacts. Memoranda of Agreement and
29	Memoranda of Understanding with another government that involve the sharing or exchange
30	of governmental powers shall be considered IGAs. Intergovernmental agreements do not

include a Agreements between the Navajo Nation and another government where the Nation or the other government acts in a landowner or commercial capacity and Grants that do not involve the sharing of governmental powers are not IGAs.

<u>KO</u>. "Legislation" generally means the action of legislating or the enactments of a legislative body. As used in 2 N.N.C. § 164, it means the enactment of positive laws, amendments to positive laws, approval of appropriations or adoption of a Statement of Policy by the Navajo Nation Council in the Navajo Nation Code, the term "legislation" describes the status of a proposed resolution before it is formally adopted by the Navajo Nation Council or the Standing Committee having final authority over the matter.

<u>LP</u>. "Letter of Assurance" means a letter sent to another party in lieu of a bond or other surety assuring the receiver that the sender will perform its contract obligations.

MQ. "Local Government Unit" means political subdivisions of the Navajo Nation including, Chapters, Townships, or other municipal forms of government for the purpose of 2 N.N.C. § 500 to § 503.

NR. "Memorandum of Agreement" (MOA) means a binding written agreement between two or more parties to cooperatively work together to resolve an issue of mutual concern, or to accomplish one or more agreed upon projects or one or more mutual purposes. An MOA lays out the ground rules for a positive establishes procedures in an attempt to ensure a successful cooperative effort. It may be used Examples of when an MOA may be used are agreements between the tribal government and another government such as a state or the United States, a private individual or entity, or and between the central government and local governance certified chapter or Navajo Nation Township, and An MOA is a legally enforceable agreement.

OS. "Memorandum of Understanding" (MOU) means a non-binding written agreement between two or more parties describing an intended line course of action and where the

parties agree to act in good faith to comply with the agreement's terms. Examples of when an MOU It may be used are agreements between the tribal government and another government such as a state or the United States, a private individual or entity, or between the central government and a local governance certified chapter or Navajo Nation Township. An MOU and is not legally enforceable. Agreements between tribal divisions, agencies, programs and non-certified chapters are not MOUs for purposes of 2 N.N.C. § 164(B) 165 and may be executed by the appropriate division.

PT. "Nahat'á" is the part of the process of Nitsáhákees-Nahat'á-Iiná-Siihasin to strategically plan while utilizing Dine bi beehaz'áanii Bitsé Siléí (foundation of Dine law), statutory laws, informed research and public input (through use of the Naabik'íyáti' process) in a constant cycle of examining and analyzing issues for growth and development.

QU. "Nitsáhákees" is the part of the process of Nitsáhákees-Nahat'á-Iiná-Siihasin which involves critical thinking, and more broadly, to give direction and guidance to the issue at hand, in a constant cycle of examining and analyzing issues for growth and development.

RV. "Oversight" means to monitor and review a programs' or entities' execution of legislation, regulations, and policies related to the program or entity or affected subject area. In comparison, legislative oversight is more limited and means to assist programs or entities to efficiently carry out their duties by ensuring adequate funding and ensuring that their governing authority is effective.

S. "Reallocations" are redesignations of appropriated or budgeted funds from one account to another account for a different use or purpose or to a newly-created account for a different use or purpose.

TW. "Resolution", which is a form of legislation, means a formal action of the Navajo Nation Council or its Committees approving or stating its opinion on a matter is the written

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1	document memorializing the official approval and adoption of a matter by the Navajo Nation	
2	Council or a Standing Committee.	
3		
4	U. "Positive law" means legislation by the Navajo Nation Council that creates or amends a	
5	section or sections of the Navajo Nation statutory law.	
6		
7	¥X. "Siihasin" is the part of the process of Nitsáhákees-Nahat'á-Iiná-Siihasin to ensure	
8	resilience through evaluation of decision-making and outcomes in a constant cycle of	
9	examining and analyzing issues for growth and development.	
10		
11	WY. "Statement(s) of Policy" are written statements submitted to federal, state or local	
12	governments, by a Navajo Nation official after approval by the Naabik'íyáti' Committee	
13	stating the official position of the Navajo Nation on proposed legislation or other action by	
14	that government. Statement(s) of Policy, as used in this chapter, does not include statements	
15	concerning the internal policies of a Navajo Nation division, program or department.	
16		
17	* <u>AA</u> . "Subcontract" means a contract that delegates some or all of the responsibilities under	
18	a contract to another party to perform. The original contractor retains ultimate responsibility	
19	for performance of the underlying contract including any responsibilities delegated to a	
20	subcontractor.	
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22	***	
23		
24	§ 164. Navajo Nation Council and Committee Legislative Process	
25		
26	A. Statements of policy, enactment of positive law, intergovernmental agreements, budget	
27	resolutions, and reallocations, must be reviewed and approved by resolution by the	
28	appropriate standing committee(s) and the Navajo Nation Council except as otherwise	
29	provided herein.	
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- 1. Except for statutorily enumerated situations as set out in 2 N.N.C. § 164(A)(16), only Council Delegates or Standing Committees may introduce a proposed resolution to the Standing Committee(s) and the Navajo Nation Council, except where Navajo government employees are authorized by statute or regulation to introduce a proposed resolutions. The last day for consideration of resolutions shall be December 31st of the year immediately preceding the swearing in of the new Council. Council Delegates, Standing Committees, and other Navajo government employees who are statutorily authorized to introduce proposed resolutions, may seek the assistance of either the Office of Legislative Counsel or other legal counsel employed by the Navajo Nation to draft proposed resolutions. The Office of Legislative Counsel shall ensure that the proposed resolution is drafted in the proper codification format before it is assigned a number and introduced into the legislative process. The Office of Legislative Council shall notify the Council by memorandum of the legal sufficiency of each proposed resolution.
- 2. Expressions of condolence, congratulations, appreciation, recognition of achievement and other similar expressions of sentiment shall not be drafted or processed as resolutions of the Navajo Nation Council or its standing committees but shall be issued by certificates from the Speaker of the Navajo Nation Council at the written request of any Council Delegate and in the manner set forth at 2 N.N.C. § 285(B)(7).
- 3. After the proposed resolution is deemed properly drafted, by the Office of Legislative Counsel, the Council Delegate(s), Standing Committee(s) or authorized employee(s) shall present it to the Director for the Office of Legislative Services, or designee, who will assign a number to the proposed resolution.
- 4. All resolutions proposing new laws or amendments of laws shall clearly indicate new language by underscoring the new language and deletion by overstrike and shall refer to appropriate Navajo Nation Code chapter or subchapter and sections when applicable. All proposed resolutions enacting new laws, amending existing laws, or adopting a statement of policy shall include version identification and may be read in its entirety to the members of

the Navajo Nation Council at the request of a Delegate. The exhibits attached to the proposed resolutions shall be identified by reference only.

5. After the proposed resolution is assigned a number, the Speaker of the Navajo Nation Council shall introduce it into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration and distribute a digital copy, including copies of exhibits, of the proposed resolution to the Office of the President, Office of the Attorney General, Office of the Controller, Office of Management and Budget, and all Executive Branch Division Directors

6. No later than the first calendar day after the proposed resolution is introduced into the legislative process, the Director for the Office of Legislative Services, or designee, shall cause digital copies of the resolution to be placed on the Council's website. Exhibits attached to the resolution shall not be posted on the website, but digital copies of the exhibits, where practicable, shall be provided upon request to the Office of Legislative Services. Any matters or exhibits determined by the Navajo Nation Department of Justice to be confidential shall be properly marked "confidential" and shall not be placed on the website or otherwise release. Digital copies of resolutions and exhibits shall carry a notice to the effect that the digital copy is being produced for the benefit of the Navajo Chapters and public and any political use is prohibited.

7. A Chapter government may also provide comments to the proposed resolution through a properly delegated elected official or through a certified chapter resolution. The Executive Branch Division Directors and Chapter government, at their own option, shall have 5 calendar days to submit comments on proposed resolution to the Executive Director for the Office of Legislative Services. After receiving comments, the Executive Director for the Office of Legislative Services, in consultation with Chief Legislative Counsel shall cause the analysis of the resolution, with appropriate references to comments received. The analysis may include comments to be affixed to the proposed resolution for consideration by the

standing committee(s) and the Council. Such analysis shall not constitute legal advice and he used to promote a better understanding of the resolution.

8. Following the expiration of the public comment period, the proposed resolution shall be forwarded to the Chairperson of the appropriate standing committee and the Chairperson shall place the proposed resolution on the committees' agenda for consideration by the standing committee at the next committee meeting. The Chairperson may also include an assigned memorial on the agenda. Action by the committee shall be in a written report and submitted to Council or another authorized committee.

9. A proposed resolution that requires final action by the Navajo Nation Council shall be assigned to the standing committee(s) having authority over the subject matter at issue and the Naabik'íyáti' Committee. The resolution or memorial shall be submitted to the Naa'bik'íyáti' Committee with amendments and committee reports. The Naabik'íyáti' Committee may develop proposed amendments to the Council or may refer a resolution or memorial back to the appropriate standing committee(s).

10. An amendment approved by a Committee shall be included in the proposed resolution. A failed amendment may not be introduced at a Council session unless a Delegate obtains a written petition in support of the amendment signed by a majority of the members of the Council. An amended legislation need not be re-distributed pursuant to § 164 (A)(5).

11. A legislation that was tabled by a committee with final approval authority over the matter shall remain with the committee until removed from table status. A legislation that was tabled by a committee without final approval authority over the mater shall move forward to the subsequent assigned committee(s) or Navajo Nation Council.

12. A legislation that does not receive sufficient vote for passage by a committee with final approval authority over the matter shall be deemed permanently eliminated from the agenda of the Committee. A legislation that does not receive sufficient vote for passage by a

committee without final approval authority over the matter shall move forward to the subsequent assigned committee(s) or Navajo Nation Council for action. If the voting results of the committee with final approval authority over the legislation are difference from the voting results of other committees to which the legislation was assigned, the legislation shall be referred to the Naabik'íyáti' Committee for final action, notwithstanding any other delegations to other committees of final approval authority.

13. The resolution shall be put on the proposed agenda for a session of the Navajo Nation Council as recommended by an assigned committee. Resolutions submitted for the Council's session agenda shall, to the extent possible, be listed in the order received, except those resolutions requiring 2/3 vote or those resolutions included in a consent listing.

14. All resolutions appointing public officials and significant or controversial resolutions may be referred to the Naabik'íyáti' Committee for discussion prior to being certified or enacted at the discretion of the Speaker, by referral from a standing committee having final legislative authority, or by the written request of a Delegate who is not a member of a standing committee which considered such resolution. The Committee may refer a resolution back to the appropriate standing committee(s) for further consideration.

15. After a resolution has completed the process and procedures of this section, it shall automatically be placed on the next Navajo Nation Council agenda. The Speaker shall publish the final proposed agenda on the Navajo Nation Council website no less than three (3) calendar days prior to the start of regular sessions and no less than one (1) day prior to the start of special sessions. All verbal and written reports shall be presented to the Council only on the first day of the regular sessions unless otherwise directed by the Speaker or the Council.

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16. Matters constituting an emergency shall be limited to the cessation of law enforcement services, disaster relief services, fire protection services or other direct services required as an entitlement under the Navajo Nation or Federal law, or which directly threaten the

sovereignty of the Navajo Nation. Such an emergency matter must arise due to the pressing public need for such resolution(s) and must be a matter requiring final action by the Council.

17. All resolutions enacting new laws or amending existing laws are subject to veto by the President of the Navajo Nation pursuant to 2 N.N.C. § 1005(C)(10) and (11) and override by the Navajo Nation Council, except financial line item vetoes are not subject to override. Vetoed resolution shall be first submitted to Naabik'íyáti' Committee before consideration by the Council. Memorials are not subject to veto but become effective upon certification by the Speaker pursuant to 2 N.N.C. § 221(C). All acts of vetoing a resolution shall occur within the territorial jurisdiction of the Navajo Nation as described in 7 N.N.C. § 254.

A. The Navajo Nation Council, including its Standing Committees, shall take all substantive action(s) through written resolution.

- Unless such authority has been expressly delegated to a Standing Committee, enactments of law and appropriations of Navajo Nation funds shall be reviewed and adopted by the Navajo Nation Council.
- 2. Unless such authority has been expressly reserved to the Navajo Nation Council or delegated to a specific Standing Committee, Statements of Policy of the Navajo Nation government and Intergovernmental Agreements shall be reviewed and adopted by the Naabik'íyáti' Committee.
- 3. Substantive action on matters not delineated above, including Budget Reallocations, shall be reviewed and adopted by the appropriate Standing Committee(s) pursuant to their delegated authorities.
- 4. Substantive action on matters not delineated above or expressly delegated to a Standing Committee shall be reserved to the Navajo Nation Council.

B. Except for matters qualifying as an emergency under the criteria set forth in 2 N.N.C. § 164 (C), all Navajo Nation Council and Standing Committee resolutions shall be subject to the following requirements:

- 1. Only Council Delegates or Standing Committees may initiate and introduce a proposed resolution to the Standing Committee(s) and the Navajo Nation Council.
- 2. The last day for Navajo Nation Council and Standing Committee consideration of proposed resolutions appropriating funds shall be December 31st of the year immediately preceding the swearing in of the new Navajo Nation Council.
- 3. Expressions of condolence, congratulations, appreciation, recognition of achievement and other similar expressions of sentiment shall be processed as memorials of the Navajo Nation Council or its Standing Committees, and shall be issued by certificates from the Speaker of the Navajo Nation Council at the written request of any Council Delegate and in the manner set forth at 2 N.N.C. § 285(B) (7). A Standing Committee may include an assigned memorial on its agenda.
- 4. All proposed resolutions enacting new statutory laws or amending existing statutory laws shall clearly indicate new language by underscoring new language and deleting existing language by overstrike and shall refer to appropriate Navajo Nation Code chapter, subchapter and sections when applicable.
- 5. Before any proposed resolution is introduced into the legislative process, the Office of Legislative Counsel shall ensure that the proposed resolution is legally sufficient to satisfy its intended purpose and drafted in the proper format for codification, assignment, implementation and execution and shall notify the sponsor and Navajo Nation Council by memorandum of the legal sufficiency and purpose of each

proposed resolution, as well as the recommended assignment to the respective Standing Committee(s) having authority over the matter.

- 6. A proposed resolution that requires final action by the Navajo Nation Council shall be assigned to Standing Committee(s) having authority over the subject matter under consideration and the Naabik'íyáti' Committee.
- 7. Once the Office of Legislative Counsel has satisfied its mandates as set forth in this section, the sponsor(s) of the proposed resolution may present it to the Director of the Office of Legislative Services, or their designee, who shall introduce it into the legislative process pursuant to policies adopted by the Naabik'íyáti' Committee. The policies shall be posted on the website of the Navajo Nation Council. The Director of the Office of Legislative Services shall establish procedures to implement the policies adopted by the Naabik'íyáti' Committee. The procedures shall be posted on the website of the Navajo Nation Council and shall include procedures that:
 - a. Provide a process for a proposed resolution to be assigned to a Standing Committee agenda no sooner than three (3) business days after the proposed resolution has been assigned to a Standing Committee(s).
 - b. Post a digital copy of the proposed resolution on the website of the Navajo Nation Council no later than the first business day after the proposed resolution is assigned to a Standing Committee. The posting shall include notice of the earliest date on which the proposed resolution is eligible to be placed on the first assigned Standing Committee's agenda.
 - c. <u>Distribute a digital copy of the proposed resolution, including copies of exhibits,</u> to the Office of the President, Office of the Attorney General and Office of the Controller no later than the first business day after the proposed resolution is assigned to a Standing Committee(s).

- d. Afford the public access, either digital or hard copy, to the exhibits attached to a proposed resolution, except for any matters or exhibits determined by the Navajo Nation Department of Justice to be confidential. Such matters or exhibits shall be expressly marked "confidential" and not posted on the website or otherwise released.
- e. Provide an opportunity for members of the public, Chapter governments, Navajo
 Nation entities and departments or divisions of the Navajo Nation government to
 submit written recommendations and comments on a proposed resolution The time
 period to submit written recommendations and comments shall end when the
 proposed resolution is placed on the agenda of the Navajo Nation Council or Standing
 Committee with final approval authority.
 - 1. Recommendations and comments shall be tracked and analyzed by the Office of Legislative Services, in consultation with the Office of Legislative Counsel, in the order they are received. The Office of Legislative Services' analysis can be affixed to the proposed resolution.
 - 2. The opportunity to submit written recommendations and comments does not create an obligation for the assigned Standing Committee(s) or Navajo Nation Council to take action in conformance with the recommendations or comments received.
- 8. Action by a Standing Committee not having final authority on a proposed resolution shall be memorialized through written committee report and submitted to the subsequent assigned Standing Committee and Navajo Nation Council, when applicable.

- 9. An amendment(s) approved by an assigned Standing Committee shall be included as an amendment in the proposed resolution. An amended proposed resolution need not be redistributed or reposted pursuant to § 164(B)(7).
- 10. A proposed resolution that is tabled by a Standing Committee with final approval authority over the matter shall remain with the committee until removed from table status. A proposed resolution that is tabled by a Standing Committee without final approval authority over the matter shall remain with the committee and not move forward to the subsequent assigned Standing Committee(s) until the resolution is removed from table status which shall not extend beyond thirty (30) calendar days. A proposed Navajo Nation Council resolution that is tabled by the Naabik'íyáti' Committee shall remain with the committee until removed from table status which may include referral back to the appropriate standing committee(s).
- 11. A proposed resolution that receives one or more votes in support at an assigned

 Standing Committee without final approval authority shall move forward to the
 subsequent assigned Standing Committee(s) and Navajo Nation Council, when
 applicable, for action. A proposed resolution that does not receive at least one vote in
 support at an assigned Standing Committee shall be eliminated from the legislative
 process. A proposed resolution that does not receive sufficient votes for passage at
 the Standing Committee with final approval authority shall be eliminated from the
 legislative process.
- 12. After a proposed Navajo Nation Council resolution has completed the process

 prescribed in this section, it shall automatically be placed on the next Navajo Nation

 Council agenda. When other Navajo Nation law restricts the proposed resolution's

 consideration to regular sessions, the proposed resolution shall automatically be

 placed on the next regular session agenda. The Speaker shall publish the proposed

 Navajo Nation Council agenda on the website for the Navajo Nation Council no less

than three (3) calendar days prior to the start of regular sessions and no less than one (1) calendar day prior to the start of special sessions.

- 13. All Navajo Nation resolutions enacting new statutory laws or amending statutory existing laws are subject to veto by the President of the Navajo Nation pursuant to 2 N.N.C. § 1005(C)(10) and (11) and override by the Navajo Nation Council. A proposed resolution to override a vetoed resolution shall only be assigned to the Navajo Nation Council.
- 14. Navajo Nation Council resolutions containing budget line-items in the annual comprehensive operating budget or supplemental appropriations thereof are subject to line-item veto by the President of the Navajo Nation. Vetoes of budget line-items are not eligible for override by the Navajo Nation Council.
- C. Proposed resolutions addressing matters constituting an emergency may be heard by the Navajo Nation Council and Standing Committee(s) having authority over the matter(s) under an abbreviated legislative process and shall not be subject to 2 N.N.C. § 164 (B) (2), (6), (7), and (12).
 - Matters constituting an emergency must arise due to an impending threat to the health or safety of the Navajo Nation populace or an urgent public need for action by a Standing Committee or the Navajo Nation Council.
 - Matters constituting an emergency requiring Standing Committee action only shall be limited to the cessation of law enforcement services, disaster relief services, fire protection services or other direct governmental services and shall include matters which directly threaten the Navajo Nation's ability to receive external funding to provide such services.

1	3.	Matters constituting an emergency requiring Navajo Nation Council action shall be
2		limited to:
3		
4		a. Appropriations necessary to prevent an impending threat to the health or safety of
5		the Navajo Nation populace; or
6		
7		b. Enactments or amendments of positive law necessary to maintain the stability of
8		the Navajo Nation government or prevent the erosion of Navajo Nation regulatory
9		or adjudicatory jurisdiction; or
10		
11		c. Emergency matters of urgent public need that do not fall within subcategories (a)
12		and (b) above shall be acted on by a two-thirds (2/3) vote of the full membership
13		of the Navajo Nation Council.
14		
15	4.	The Naabik'íyáti' Committee shall adopt policies governing the abbreviated
16		legislative process for emergency resolutions. The policies shall be posted on the
17	website of the Navajo Nation Council. The Director of the Office of Legislative	
18		Services shall establish procedures to implement the policies adopted by the
19		Naabik'íyáti' Committee. The procedures shall be posted on the website of the
20		Navajo Nation Council.
21		
22	<u>§ 165.</u>	Agreements not requiring Standing Committee or Navajo Nation Council
23	appro	oval
24		
25		ontracts expending funds appropriated by the Navajo Nation Council, contracts
26	including Ssubcontracts to implementing agreements approved under § 164(A) above, grant	
27	providing funds to the Navajo Nation that do not involve the sharing of governmental	
28	powers, contracts expending funds appropriated by the Navajo Nation Council, Letters of	
29	Assur	ance agreements, $\underline{m}\underline{M}$ emoranda of $\underline{u}\underline{U}$ nderstanding and $\underline{m}\underline{M}$ emoranda of $\underline{a}\underline{A}$ greement
30	and of	ther agreements that do not expend funds that are not Intergovernmental Agreements

1	and associated amendments to those documents, shall not require approval by the Navajo
2	Nation Council or its committees.
3	
4	2B. Prior to final execution as provided in 2 N.N.C. § 222, documents not requiring
5	approval by resolution of the Navajo Nation Council or its committees shall be reviewed and
6	signed by the following:
7	
8	<u>1</u> a. The appropriate Division Director for departments and activities under his or her
9	supervision;
10	
11	<u>2</u> b. The Controller (or designee) for all documents having a financial impact on the
12	Navajo Nation;
13	
14	<u>3</u> e. The Director of the Office of Management and Budget (or designee) for all
15	documents having a financial impact on the Navajo Nation requiring a budget impact
16	analysis under the Appropriations Act, 12 N.N.C. § 800 et seq.; and
17	
18	4d. The Attorney General of the Navajo Nation (or designee).
19	***
20	
21	Section Three. Approval and Effective Date
22	The Act is approved pursuant to 2 N.N.C. §221(B) and shall take effect on October 1,
23	2017.
24	
25	Section Four. Codification
26	The Office of Legislative Counsel shall incorporate such amended provisions in the next
27	codification of the Navajo Nation Code.
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29	
30 l	

Section Five. Saving Clause

Should any provisions of this ordinance be determined invalid by the Navajo Nation Supreme Court, or the District Courts of the Navajo Nation, without appeal to the Navajo Nation Supreme Court, those portions of this ordinance which are not determined invalid shall remain the law of the Navajo Nation.



Honorable Lorenzo Bates Speaker 23rd Navajo Nation Council

MEMORANDUM

TO: Honorable Jonathan Perry

23rd Navajo Nation Council

FROM:

Levon B. Henry, Chief Legislative Counsel

Office of Legislative Counsel

DATE:

July 5, 2016

SUBJECT: AN ACTION RELATING TO LAW AND ORDER, NAABIK'ÍYÁTI'

COMMITTEES AND NAVAJO NATION COUNCIL; AMENDING THE NAVAJO NATION COUNCIL AND COMMITTEE LEGISLATIVE PROCESS, 2 N.N.C. § 164, CREATING A NEW § 165, AND AMENDING

CORRESPONDING DEFINITIONS AT 2 N.N.C. § 110

Pursuant to your request, attached is the above-referenced proposed resolution and associated legislative summary sheet. Based on existing law, the resolution as drafted is legally sufficient. However, as with all legislation, it is subject to review by the courts in the event of a challenge.

The Office of Legislative Council confirms the appropriate standing committee(s) reviews based on the standing committees powers outlined in 2 N.N.C. §§ 301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. § 164(A)(5).

Please review the proposed resolution to ensure it is drafted to your satisfaction. If this proposed resolution is acceptable to you, please sign it where it indicates "Prime Sponsor", and submit it to the Office of Legislative Services for the assignment of a tracking number and referral to the Speaker.

If the proposed resolution is unacceptable to you, or if you have further questions, please contact me at the Office of Legislative Counsel and advise me of changes you would like made to the proposed resolution. You may contact me at (928) 871-7166. Thank you.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0212-16__ SPONSOR: <u>Jonathan Perry</u>

TITLE: An Action To Law And Order, NAABIK'IYATI' Committees And Navajo

Nation Council; Amending The Navajo Nation Council And Committee

Legislative Process 2 N.N.C. § 164, Creating A New § 165, And Amending

Corresponding Definitions At 2 N.N.C. § 110

Date posted: July 5, 2016 at 10:47 PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director
Office of Legislative Services
P.O. Box 3390
Window Rock, AZ 86515
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 et. seq.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0212-16

SPONSOR: Honorable Jonathan Pery

TITLE: An Action Relating To Law And Order, Naabik'iyati' Committees And Navajo Nation Council; Amending The Navajo Nation Council And Committee Legislative Process 2 N.N.C. § 164, Creating A New § 165, And Amending Corresponding Definitions At 2 N.N.C. § 110.

Posted: July 5, 2016 at 10:47 PM

5 DAY Comment Period Ended: July 10, 2016

Digital Comments received:

Comments Supporting (1)	1. Priscilla A. Thomas
Comments Opposing (1)	1. Ojo Encino Chapter Resolution No. OJOE 1612-161008
Inclusive Comments	None

Executive Director
Office of Legislative Services

Date/Time

RE:legislation 0212-16

Ojo Encino Chapter <ojoencino@navajochapters.org>

Fr 7/8/2016 4 06 PM

:comments <comments@navajo-nsn.gov>;

Hattach - Int

comments0212-16 001.jpg;

Here is Ojo Encino Chapter's comments pertaining to Legislation 0212-16, please let us know if you received it

George Werito, Chapter President Ojo Encino Chapter



OJO ENCINO CHAPTER HCR 79 BOX 1500, OJO ENCINO, NEW MEXICO 87013 PHONE (505)731-2263 or 731-2262 FAX (505)731-1516

EMAIL: ojoencino@navajochapters.org

COMMENT OF THE OJO ENCINO CHAPTER OF THE NAVAJO NATION

Comment of Opposition Regarding Legislation 0212-16 due to proposed Public Comment Infringement

The Ojo Encino Chapter (the "Chapter") has previously expressed its interests in protecting direct democracy and the 5 day public comment period via resolutions OJOE 07-06-16/006 (Resolution Against Legislation 0191-16: Removing Public Comment from Comprehensive Budget Process) and OJOE 06/2-16/00 (Resolution Regarding Protection of Local Direct Democracy and Local Government Units).

Upon review of the proposed legislation 0212-16, it appears that the public comment period could be impacted negatively. The proposed legislation would have Title 2 §164.B.7.e. This part of the proposed legislation does not define the comment period based on time but only as to whether or not it has been placed on the agenda of the "Navajo Nation Council or Standing Committee with final approval authority". While in some instances this may provide a longer comment period for the public, it also has the ability to be abused reducing the public's ability to comment to essentially 0 days.

However, the proposed legislation at Title 2 §164.B.7.a states that the proposed resolution is "to be assigned to a Standing Committee agenda no sooner than (3) business days after the proposed resolution has been assigned to a Standing Committee(s)". This appears to guarantee that at a minimum all resolutions would have a minimum of a 3 business day comment period.

The Chapter would likely feel supportive of 0212-16 if it could delineate in more detail the minimum amount of time for the public comment period. Additionally, more delineation of the public comment process such that the minimum time is defined in a manner which gives the public the practical ability to fully utilize such time. Also, the Chapter would feel that 3 business days is to short of a time period to make comments. Although business days do not include holidays and weekends, it is possible that comment periods for the public could be only 3 days. This timeframe is difficult for the public and others to properly review and research proposed resolutions. Thus the Chapter would feel that a minimum of 5 business days should be the minimum time frame for public comment. Lastly, it appears that public comment from chapters has not been defined. Previously, it was defined via resolution or delegated elected official. Although the powers given to a chapter president under title 26 would likely still allow her/him to make comments without a resolution, it is important that chapters still have the ability to make public comment without the need of a resolution. This is due to the fact that chapters only officially meet once a month but the Council legislative process is ongoing. Thus, chapters must have a secured mechanism to ensure that they are being represented in the public comment.

With Great Thanks and Respect,

George Werito, Chapter President

George Werito Jr., Chapter President Jeanette Vice, Chapter Vice President Brandon Sam, Chapter Secretary/Treasurer Gloria Chiquito, Chapter Manager Leonard Tsosie, Council Delegate Elizabeth Stoney, Land Board Member

Legislation 212-16

Priscilla A. Thomas <pris_thomas@hotmail.com>

Fri 7/8/2016 11:22 PM

To:comments < comments@navajo-nsn.gov >;

I support this legislation as it deals with problems that should have been addressed a long time ago, such as the "Emergency

Legislation", this type of legislation was abused by various delegates. The "Grant" language also, something that is needed and also be read by the delegates. This whole legislation was needed.

Thank you Jonathan Perry and T. Slim!

Priscilla A. Thomas 928-551-0358

LAW AND ORDER COMMITTEE 23RD NAVAJO NATION COUNCIL

FOURTH YEAR 2018

COMMITTEE REPORT

Mr. Speaker,

The LAW AND ORDER COMMITTEE to whom has been assigned:

Legislation No. 0212-16: An Action Relating to Law and Order, Naabik'iyati' Committees and Navajo Nation Council; Amending the Navajo Nation Council and Committee Legislative Process, 2 N.N.C. § 164, Creating a New § 165, and Amending Corresponding Definitions at 2 N.N.C. § 110 – Sponsors: Honorable Jonathan Perry/Honorable Tuchoney Slim, Jr.

Has had it under consideration and reports the same with the recommendation that it DO PASS with no amendment

And thereafter referred to Naabik'iyati' Committee

Respectfully submitted,

Edmund Yazzie, Chairperson Law and Order Committee 23rd Navajo Nation Council

Date: March 19, 2018

Main Motion: Honorable Otto Tso

Second : Honorable Raymond Smith, Jr. Vote : 3-0 (Chairperson not voting)

23rd NAVAJO NATION COUNCIL NAABIK'ÍYÁTI' COMMITTEE REPORT Fourth Year 2018

The NAABIK'ÍYÁTI' COMMITTEE to whom has been assigned:

NAVAJO LEGISLATIVE BILL #0212-16

An Action Relating to Law and Order, Naabik'íyáti' Committees and Navajo Nation Council; Amending the Navajo Nation Council and Committee Legislative Process, 2 N.N.C. § 164, Creating a New § 165, and Amending Corresponding Definitions at 2 N.N.C. §110

Sponsored by: Honorable Jonathan Perry Co-Sponsored by: Honorable Tuchoney Slim, Jr.

Has had it under consideration and reports the same WAS TABLED WITH TWO APPROVED AMENDMENTS AND ONE PENDING AMENDMENT AND REMAINS WITH THE NAABIK'IYATI' COMMITTEE

Respectfully Submitted,

Honorable LoRenzo C. Bates, Chairman NAABIK'ÍYÁTI' COMMITTEE

22 MARCH 2018

AMENDMENT #1:

In conformance with CJA-01-18, I make the following amendment:

Page 19, Line 6: Strike " ... following:"

Page 19, Line 6, at the end of the paragraph, insert new language: "... President of the Navajo Nation within ten (10) calendar days after the document(s) is logged in at the Office of the President; and, upon notice to the Speaker and Chairperson of the oversight committee for an extension, an additional ten (10) days shall be allowed."

Page 19, Line 8 and Line 9: Strike paragraph 1

Page 19, Line 11 and Line 12: Strike paragraph 2

Page 19, Line 14, Line 15, and Line 16: Strike paragraph 3

Page 19, Line 18: Strike paragraph 4

Motioned by: Honorable Tuchoney Slim, Jr. Seconded by: Honorable Leonard Tsosie

Vote: 11 in Favor, 04 Opposed (Chairman Bates Not Voting)

AMENDMENT #2:

Page 17 of 17, Strike Lines 10 through 13, (paragraph 14)

Motioned by: Honorable Jonathan L. Hale Seconded by: Honorable Nathaniel Brown

Vote: 10 in Favor, 03 Opposed (Chairman Bates Not Voting)

AMENDMENT #3 (PENDING VOTE):

Page 16 of 16, Strike Lines 5 through 22, (paragraphs 10 & 11)

Page 10 of 10, unstrike Lines 18 through 26, (paragraphs 10 & 11)

Page 16, Line 5, Paragraph 10 – "10. A failed amendment may not be introduced at a Council session unless a Delegates obtains a written petition in support of the amendment signed by a majority of the members of the Council. An amendment legislation need not be redistributed."

Page 16, Line 15, Paragraph 11 – "11. A legislation that was table by a committee with final authority over the matter shall remain with the committee until removed from table status. A legislation that was tabled by a committee without final authority over the matter shall move forward to the subsequent assigned committee(s) or Navajo Nation Council."

Motioned by: Honorable Jonathan L. Hale Seconded by: Honorable Dwight Witherspoon

Vote: PENDING VOTE

TABLING MOTION:

Motion to Table to have a work session before next Naabik'íyáti' Committee meeting (April 12, 2018)

Motioned by: Honorable Leonard Tsosie

Seconded by: Otto Tso

Vote: 10 in Favor, 01 Opposed (Chairman Bates Not Voting)

NOTE: Vote was taken utilizing 2 N.N.C. § 700 (D); "A quorum of the committee shall be satisfied by the presence of two (2) members of each Standing Committee"

MAIN MOTION:

Motioned by: Honorable Tuchoney Slim, Jr. Seconded by: Honorable Leonard Pete

Vote: PENDING VOTE

NAVAJO NATION

RCS# 846

Naa'bik'iyati Committee

3/22/2018

03:46:52 PM

Amd#1 to Amd#

Page 19, line 6, at the end of

PASSED

MOT Slim

the paragraph, insert new

SEC Tsosie

language: "President of the NN

within ten calendar days after..

Yea: 11

Nay: 4

Excused: 0

Not Voting: 9

Yea: 11

Begay, S

Daniels

Pete

Tsosie

BeGaye, N

Jack

Slim

Witherspoon

Brown

Perry

Tso

Nay: 4

Yazzie

Hale

Smith

Phelps

Excused: 0

Not Voting: 9

Bates

Begay, K Begay, NM Bennett

Chee

Crotty

Damon

Filfred

Shepherd

NAVAJO NATION

RCS# 847

3/22/2018

Naa'bik'iyati Committee

04:08:11 PM

Amd#2 to Amd#

On Page 17, lines 10 through 13,

PASSED

MOT Hale

strike paragraphs

SEC Brown

Yea: 10

Nay: 3

Excused: 0

Not Voting: 11

Yea: 10

Brown

Perry

18

Tso

Witherspoon

Hale Jack Pete Phelps

Tsosie

Yazzie

Nay: 3

Daniels

Slim

Begay, S

Excused: 0

Not Voting: 11

Bates

Begay, K

Begay, NM

BeGaye, N

Bennett

Chee

Crotty

Damon Filfred Shepherd

Smith

NAVAJO NATION

RCS# 848

Naa'bik'iyati Committee

3/22/2018

04:47:42 PM

Amd# to Amd#

Table to work session

PASSED

MOT Tsosie SEC Tso

Yea: 10

Nay:1

Excused: 0

Not Voting: 13

Yea: 10

Begay, S

Hale

Phelps

Tso

Bennett Brown

Perry Pete

Smith

Tsosie

Nay: 1

Witherspoon

Excused: 0

Not Voting: 13

Bates

Chee

Crotty

Damon

Daniels

Filfred Jack

Shepherd

Slim Yazzie

Begay, NM BeGaye, N

Begay, K

23rd NAVAJO NATION COUNCIL NAABIK'ÍYÁTI' COMMITTEE REPORT Fourth Year 2018

The NAABIK'ÍYÁTI' COMMITTEE to whom has been assigned:

NAVAJO NATION LEGISLATION #0212-16

An Action Relating to Law and Order, Naabik'íyáti' Committees and Navajo Nation Council; Amending the Navajo Nation Council and Committee Legislative Process, 2 N.N.C. § 164, Creating a New § 165, and Amending Corresponding Definitions at 2 N.N.C. § 110

SPONSOR: Honorable Jonathan Perry CO-SPONSOR: Honorable Tuchoney Slim, Jr.

Has had it under consideration and reports the same WAS TABLED WITH ONE MODIFIED – PENDING AMENDMENT, DIRECTIVE TO REFER TO THE TITLE II SUBCOMMITTEE TO CONSIDER ALL AMENDMENTS AND REMAINS WITH THE NAABIK'ÍYÁTI' COMMITTEE

Respectfully Submitted,

Honorable LoRenzo C. Bates, Chairman

NAABIK'ÍYÁTI' COMMITTEE

12 APRIL 2018

AMENDMENT #3 Modified - Pending Vote

- 1. Page 16 of 16, strike lines 5 through 13, (paragraph 10)
- 2. Page 16 of 16, move paragraph 11 to new paragraph 10
- 3. Page 16 of 16, strike lines 18 through 20, "A proposed resolution that does not receive at least one vote in support at an assigned Startding Committee shall be eliminated from the legislative process."
- 4. Insert Page 16, Line 15, Paragraph 11 "11. A legislation that was table by a committee with final authority over the matter shall remain with the committee until removed from

- table status. A legislation that was tabled by a committee without final approval authority over the matter shall move forward to the subsequent assigned committee(s) or Navajo Nation Council."
- 5. Renumber or re-letter succeeding paragraphs or sections accordingly, if necessary. This amendment shall supersede inconsistent language contained in any other committee amendment, which shall be conformed to the intent or language of this amendment. The Office of Legislative Services, with notice to the sponsor(s) of the Legislation, is hereby authorized to make necessary grammatical changes.

Motioned by: Honorable Jonathan Hale Seconded by: Honorable Walter Phelps

Vote: VOTE PENDING

MOTION TO TABLE:

Motion to Table Legislation 0212-16 and refer back to the Naabik'íyáti' Committee Title II Subcommittee with a directive to consider all amendments.

Motioned by: Honorable Lee Jack, Sr.

Seconded by: Honorable Norman M. Begay

Vote: 08 in Favor, 06 Opposed (Chairman Bates Not Voting)

MAIN MOTION:

Motioned by: Honorable Tuchoney Slim, Jr. Seconded by: Honorable Leonard Pete

Vote: VOTE PENDING

FAILED MOTION TO TABLE:

Motion to Table until April 02, 2018 Work Session Amendments are complete and ready.

Motioned by: Honorable Otto Tso Seconded by: Honorable Leonard Pete

Vote: 07 in Favor, and 08 Opposed (Chairman Bates Not Voting)