## **SUMMARY OF PROPOSED LEGISLATION**

TrackingNo. 0051-23

Date: April 4, 2023

## Re: AN ACT RELATING TO THE LAW & ORDER, AND NAABIK'ÍYÁTI' COMMITTEES, AND THE NAVAJO NATION COUNCIL; RESCINDING CJA-01-18 RELATING TO AGREEMENTS NOT REQUIRING NAVAJO NATION COUNCIL OR COMMITTEE APPROVAL, TO PROVIDE FOR TRANSPARENCY AND ACCOUNTABILITY

## **Purpose of this Legislation:**

to rescind CJA-01-18 to reinstate reviews and signatures of Division Directors, Controller, OMB, and Attorney General, for agreements not requiring Council or committee approval.

OLC No. 23-072-1

	OLD PERIOD: Law & Order C ting Time/Date:; 04-04-23	
Posting End		Thence
Eligible for A		Thence
1	PROPOSED NAVAJO NATION COUNCIL RESOLUTION Navajo Natio	
2	25 <sup>th</sup> NAVAJO NATION COUNCIL - First Year, 2023	
3	Introduced by:	
4	Machan La said la sal	
5	( MOUSKANDE AND	
6	(Prime Sponsor)	
7		
8	Tracking No. <u>005</u> -23	
9		
10	AN ACT	
11	RELATING TO THE LAW & ORDER, AND NAABIK'ÍYÁTI' COMMITTEES,	
12	AND THE NAVAJO NATION COUNCIL; RESCINDING CJA-01-18 RELATING TO	
13	AGREEMENTS NOT REQUIRING NAVAJO NATION COUNCIL OR COMMITTEE	
14	APPROVAL, TO PROVIDE FOR TRANSPARENCY AND ACCOUNTABILITY	
15		
16	BE IT ENACTED:	
17		
18	SECTION ONE. AUTHORITY	
19	A. The Law & Order Committee of the Navajo Nation Council reviews and recommends	
. 20	proposed amendments to the Navajo Nation Code. 2 N.N.C. §600(B)(14).	
21	B. The Naabik'íyáti' Committee of the Navajo Nation Council reviews all proposed legislation	
22	that requires final action by the Navajo Nation Council. 2 N.N.C. §164(A)(9).	
23	C. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. §102(A).	
24	As such, the Council may rescind its approved resolutions.	
25		
26	SECTION TWO. FINDINGS	
27	A. The Navajo Nation Council approved Resolution No. CJA-01-18. EXHIBIT A. In this	
28	Resolution the Council amended 2 N.N.C. §164(B) to remove the review and signature of	
29	certain documents by Division Directors, the Controller, the Director of the Office of	
30	Management and Budget, and the Attorney General. Said documents are those that do not	

- Page 1 of 3 -

OLC No. 23-072-1

require approval by the Navajo Nation Council or any of its committees. See SECTION THREE of CJA-01-18.

B. In lieu of the reviews and signatures of the persons listed above, CJA-01-18 inserted a requirement for review and signature of the Navajo Nation President, for documents that do not require approval by the Navajo Nation Council or any of its committees. See SECTION THREE of CJA-01-18.

- C. Since the adoption of CJA-01-18, the Navajo Nation Council has observed a lack of transparency and accountability with respect to subcontracts implementing agreements approved under 2 N.N.C. §164(A), grants providing funds to the Navajo Nation, contracts expending funds appropriated by the Council, letters of assurance, memoranda of understanding, memoranda of agreement, and other agreements that do not expend funds, or amendments related to such documents.
- D. The Navajo Nation has a fiduciary duty to ensure that all legal agreements, even those that do not go before the Navajo Nation Council or its committees, are duly reviewed by all persons with expertise to ensure transparency and accountability regarding the subject matter of such agreements and the Navajo Nation's obligations. The Navajo Nation Council therefore finds it in the best interest of the Navajo Nation to rescind CJA-01-18 in its entirety.

## **SECTION THREE. RESCINDING CJA-01-18**

A. The Navajo Nation hereby rescinds CJA-01-18 in its entirety.

B. With such rescission, the provisions of 2 N.N.C. §164(B) shall read as follows:

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B. Agreements not requiring Committee or Council approval.

 Subcontracts implementing agreements approved under 2 N.N.C. § 164(A), grants providing funds to the Navajo Nation, contracts expending funds appropriated by the Navajo Nation Council, Letter of Assurance agreements, Memoranda of Understanding, Memoranda of Agreement and other agreements that do not expend funds, associated amendments shall not require approval by resolution by the Navajo Nation Council or its committees.

2. Prior to final execution as provided in 2 N.N.C. § 222, documents not

requiring approval by resolution of the Navajo Nation Council or its committees shall be reviewed and signed by the President of the Navajo Nation within ten (10) calendar days after the document(s) is logged in at the Office of the President; and, upon notice to the Speaker and Chairperson of the oversight committee for an extension, an additional ten (10) days shall be allowed. <u>following:</u>

- a. The appropriate Division Director for departments and activities under his or her supervision;
- b. The Controller (or designee) for all documents having a financial impact on the Navajo Nation;
- c. The Director of the Office of Management and Budget (or designee) for all documents having a financial impact on the Navajo Nation; and
- d. The Attorney General of the Navajo Nation (or designee).
- \* \* \* \*

## SECTION FOUR. CODIFICATION

The provisions of this Act that amend or adopt new sections of the Navajo Nation Code shall be codified by the office of Legislative Counsel. The Office of Legislative Counsel shall incorporate such amended provisions in the next codification of the Navajo Nation Code.

## SECTION FIVE. EFFECTIVE DATE

This Act shall become effective in accordance with 2 N.N.C. §221(B).

## SECTION SIX. SAVING CLAUSE

If any part of this Act is invalidated by the Supreme Court of the Navajo Nation, or by any Navajo Nation District Court without appeal to the Navajo Nation Supreme Court, the remainder of this Act shall be the law of the Navajo Nation.

## **EXHIBIT A**

CJA-01-18

# RESOLUTION OF THE NAVAJO NATION COUNCIL

## 23RD NAVAJO NATION COUNCIL -- Fourth Year, 2018

#### AN ACTION

RELATING TO THE LAW AND ORDER AND NAABIK'ÍYÁTI' COMMITTEES; AND THE NAVAJO NATION COUNCIL: AMENDING 2 N.N.C. § 164(B), AGREEMENTS NOT REQUIRING COMMITTEE OR COUNCIL APPROVAL

BE IT ENACTED:

#### SECTION ONE. AUTHORITY

- A. The Navajo Nation established the Law and Order Committee (LOC) as a standing committee and as such empowered LOC to review and make recommendations to the Navajo Nation Council on proposed Navajo Nation Code amendments and enactments. 2 N.N.C. §§ 164(A)(9), 600(A), 601(B)(14); CO-45-12.
- B. The Navajo Nation Council established the Naabik'iyáti' Committee as a standing committee and as such, proposed legislation that requires final action by the Navajo Nation Council shall be assigned to the Naabik'iyáti' Committee. 2 N.N.C. §§ 164(A)(9), 700(A); CO-45-12.
- C. The Navajo Nation Council must review and approve enactments or amendments of positive law. 2 N.N.C. § 164(A); CO-45-12.

#### SECTION TWO. FINDINGS

A. The amendment is to Title 2 of the Navajo Nation Code at 2 N.N.C. § 164(B), proposes subcontracts, implementing agreements in accordance with 2 N.N.C. § 164(A), grants providing funds to the Navajo Nation, contracts expending funds appropriated by the Navajo Nation Council, Letter of Assurance agreements, memoranda of understanding, memoranda of agreement and other agreements that do not expend funds shall be reviewed and signed by the President of the Navajo Nation and striking sections 2 N.N.C. § 164(B)(a)-(d). B. The Navajo Nation finds the following Navajo Nation Code amendment to Title 2 at 2 N.N.C. § 164(B) is in the best interest of the Navajo Nation.

#### SECTION THREE. AMENDING NAVAJO NATION CODE TITLE 2

The Navajo Nation amends Title 2 of the Navajo Nation Code at 2 N.N.C. § 164(B) as follows:

#### NAVAJO NATION CODE TITLE 2. NAVAJO NATION GOVERNMENT CHAPTER 3. LEGISLATIVE BRANCH SUBCHAPTER 2. NAVAJO NATION COUNCIL MEETINGS

\*\*\*

#### § 164. Navajo Nation Council and Committee Legislative Process

A. Statements of policy, enactment of positive law, intergovernmental agreements, budget resolutions, and reallocations, must be reviewed and approved by resolution by the appropriate standing committee(s) and the Navajo Nation Council except as otherwise provided herein.

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- B. Agreements not requiring Committee or Council approval:
  - 1. Subcontracts implementing agreements approved under § 164(A) above, grants providing funds to the Navajo Nation, contracts expending funds appropriated by the Navajo Nation Council, Letter of Assurance agreements, memoranda of understanding, memoranda of agreement and other agreements that do not expend funds, associated amendments shall not require approval by the Navajo Nation Council or its committees.
  - 2. Prior to final execution as provided in 2 N.N.C. § 222, documents not requiring approval by resolution of the Navajo Nation Council or its committees shall be reviewed and signed by the following: President of the Navajo Nation within

ten (10) calendar days after the document(s) is logged in at the Office of the President; and, upon notice to the Speaker and Chairperson of the oversight committee for an extension, an additional ten (10) days shall be allowed.

- a. The appropriate Division Director for departments and activities under his or her supervision;
- b. The Controller (or designee) for all documents having a financial impact on the Navajo Nation;
- c. The Director of the Office of Management and Budget (or designees) for all documents having a financial impact on the Navajo Nation, and
- d. <u>The Attorney Ceneral of the Navajo Nation</u> (or designee).

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#### SECTION FOUR. CODIFICATION

The provisions of the Act which amend or adopt new sections of the Navajo Nation Code shall be codified by the Office of Legislative Counsel. The Office of Legislative Counsel shall incorporate such amended provisions in the next codification of the Navajo Nation Code.

#### SECTION FIVE. SAVINGS CLAUSE

Should any provision of this Act be determined invalid by the Navajo Nation Supreme Court or the District Courts of the Navajo Nation, without appeal to the Navajo Nation Supreme Court, the remainder of the Act shall remain the law of the Navajo Nation.

#### SECTION SIX. EFFECTIVE DATE

The Navajo Nation Code amendment enacted herein shall be effective pursuant to 2 N.N.C. § 221(B).

CJA-01-18

#### CERTIFICATION

I hereby certify that the foregoing resolution was duly considered by the Navajo Nation Council at a duly called meeting in Window Rock, Navajo Nation (Arizona) at which a quorum was present and that the same was passed by a vote of 21 in favor and 00 opposed, on this 23<sup>rd</sup> day of January 2018.

LoRenzo C. Bates, Speaker

23rd Navajo Nation Council

1-51-18

Date

Motion: Honorable Alton Joe Shepherd Second: Honorable Jonathan Perry

Speaker Bates not voting

ACTION BY THE NAVAJO NATION PRESIDENT:

1. I hereby sign into law the foregoing legislation, pursuant to 2 N.N.C. §1005 (c) (10), on this **7th** day of **february** 2018.

Russell Begaye, President Navajo Nation

2. I hereby veto the foregoing legislation, pursuant to 2 N.N.C. §1005 (c)(11), on this day of 2018 for reason(s) expressed in the attached letter to the Speaker

> Russell Begaye, President Navajo Nation

> > Page 4 of 4

NAVAJO NATION

RCS# 922				1/23/2018	
		Winter Session		04:47:20 PM	
Amd# to	Amd# L	egislation No. 0401-17		PASSED	
MOT Shepherd	А	mending N.N.C. section 164(B	)		
SEC Perry	A	greements not requiring			
		ommittee or Council Approval			
Yea : 21	Nay : 0	Excused : 0	Not Voting: 3		
Yea : 21		· ·			
Begay, K	Chee	Hale	Smith		
Begay, NM	Crotty	Jack	Tso		
Begay, S	Damon	Perry	Tsosie		
BeGaye, N	Daniels	Pete	Witherspoon		
Bennett	Filfred	Slim	Yazzie		
Brown					
Nay:0				•	
Excused : 0					

Not Voting: 3

Bates

Phelps

Shepherd

Office of Legislative Counsel Phone: (928) 871-7166 Fax: (928) 871-7576



Hon. Crystalyne Curley, Speaker 25<sup>th</sup> Navajo Nation Council 2023 - 2027

## **MEMORANDUM**

To: Hon. Amber Kanazbah Crotty, Member Budget & Finance Committee 25<sup>th</sup> Navajo Nation Council

From:

Luralene D. Tapahe, Principal Advocate Office of Legislative Counsel

Date: April 4, 2023

Subject: AN ACT RELATING TO THE LAW & ORDER, AND NAABIK'ÍYÁTI' COMMITTEES, AND THE NAVAJO NATION COUNCIL; RESCINDING CJA-01-18 RELATING TO AGREEMENTS NOT REQUIRING NAVAJO NATION COUNCIL OR COMMITTEE APPROVAL, TO PROVIDE FOR TRANSPARENCY AND ACCOUNTABILITY

The Office of Legislative Counsel has prepared the above-referenced proposed legislation and related summary sheet. Based on existing Navajo Nation law and other applicable laws, and upon review of all supporting documents regarding your request that were submitted to OLC, this legislation as drafted is legally sufficient. However, as with any action of government, this legislation may be subject to judicial review in the event of a legal challenge.

# Please review this legislation to make sure it is drafted to your satisfaction, and that all necessary and appropriate supporting documents have been provided and all attached Exhibits are correct.

OLC has reviewed the appropriate standing committees' authorities to consider this legislation, based on the standing committees' powers and responsibilities set forth in Title 2 of the Navajo Nation Code. Based on its review, OLC has listed those committees in the title of this legislation. However, the Speaker may assign this legislation to any committee(s) other than those shown in the title, pursuant to his authority under 2 N.N.C. [64(A)(5).

If you find anything unacceptable, please let me know immediately and advise me of your desired changes. I can be reached at phone no. (928)871-7166 or by email at: LuraleneTapahe@navajo-nsn.gov

Thank you for your cooperation.

### THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0051-23\_

SPONSOR: Amber Kanazbah\_Crotty

<u>TITLE: An Act Relating to the Law and Order, and Naabik'íyáti' Committees, and the Navajo Nation Council; Rescinding CJA-01-18 Relating to Agreements Not Requiring Navajo Nation Council or Committee Approval, to Provide for Transparency and Accountability</u>

Date posted: \_\_\_\_\_April 04, 2023\_7:53 PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director Office of Legislative Services P.O. Box 3390 Window Rock, AZ 86515 (928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

**Please note:** This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. *§374 et. seq.* 

## THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW SUMMARY

## LEGISLATION NO.: 0051-23

## SPONSOR: Honorable Amber Kanazbah Crotty

TITLE: <u>An Act Relating to the Law and Order, and Naabik'íyáti' Committees,</u> and the Navajo Nation Council; Rescinding CJA-01-18 Relating to Agreements Not Requiring Navajo Nation Council or Committee Approval, to Provide for <u>Transparency and Accountability</u>

## Posted: April 04, 2023 at 7:53 PM

## 5 DAY Comment Period Ended: April 09, 2022

**Digital Comments received:** 

Comments Supporting	None
Comments Opposing	None
Comments/Recommendations	None

Policy Analyst Office of Legislative Services

April 10, 2023; 8:15 AM Date/Time

# LAW AND ORDER COMMITTEE 25<sup>TH</sup> NAVAJO NATION COUNCIL

### FIRST YEAR 2023

### **COMMITTEE REPORT**

Madam Speaker,

The LAW AND ORDER COMMITTEE to whom has been assigned:

**Legislation No. 0051-23:** An Act Relating to the Law & Order, and Naabik'iyati' Committees, and the Navajo Nation Council; Rescinding CJA-01-18 Relating to Agreements Not Requiring Navajo Nation Council or Committee Approval, to Provide for Transparency and Accountability – *Sponsor: Honorable Amber Kanazbah Crotty* 

Has had it under consideration and reports a DO PASS with no amendment.

And thereafter the legislation was referred to Naabik'iyati' Committee.

Respectfully submitted,

Steven R. Arviso, Pro Tem Chairperson Law and Order Committee 25<sup>th</sup> Navajo Nation Council

Date: April 10, 2023

Main Motion:

Motion	:	Honorable Eugenia Charles-Newton
Second	:	Honorable Herman M. Daniels, Jr.
Vote	:	2-0-3

### LAW AND ORDER COMMITTEE

## Regular Meeting April 10, 2023

**Legislation No. 0051-23:** An Act Relating to the Law & Order, and Naabik'iyati' Committees, and the Navajo Nation Council; Rescinding CJA-01-18 Relating to Agreements Not Requiring Navajo Nation Council or Committee Approval, to Provide for Transparency and Accountability – *Sponsor: Honorable Amber Kanazbah Crotty* 

### (CONSENT ITEM)

## **VOTE TALLY SHEET:**

Main Motion: Motion: Honorable Eugenia Charles-Newton Second: Honorable Herman M. Daniels, Jr. Vote: 2-0-3

Yea: Hon. Eugenia Charles-Newton/Hon. Herman M. Daniels, Jr. Nay: None Not Voting: Hon. Steven R. Arviso, Pro Tem Chairperson Excused: Hon. Nathan Notah Absent: Hon. Cherilyn Yazzie

Steven R. Arviso, Pro Tem Chairperson Law and Order Committee 25<sup>th</sup> Navajo Nation Council

annen Jons

Laureen Spencer, llegislative Advisor Office of Legislative Services

## 25<sup>th</sup> NAVAJO NATION COUNCIL NAABIK'ÍYÁTI' COMMITTEE REPORT First Year 2023

The NAABIK'ÍYÁTI' COMMITTEE to whom has been assigned:

## NAVAJO LEGISLATIVE BILL #0051-23

An Action Relating to Law and Order, and Naabik'íyáti' Committees and the Navajo Nation Council; Rescinding CJA-01-18 Relating to Agreements Not Requiring Navajo Nation Council or Committee Approval, to Provide for Transparency and Accountability

> Sponsored by: Honorable Amber Kanazbah Crotty Co-Sponsored by: Honorable Seth Damon

Has had it under consideration and reports the same that the legislation **PASSED AND REFERRED TO THE NAVAJO NATION COUNCIL**.

Respectfully Submitted,

Honorable Seth Damon, Pro Tem Chairperson NAABIK'ÍYÁTI' COMMITTEE

13 April 2023

MAIN MOTION

Motioned by: Honorable Casey Allen Johnson Seconded by: Honorable Danny Simpson Vote: 16 In Favor, 2 Opposed (Chairperson Pro Tem Seth Damon Not Voting)

68 AVAJO NATION 4/13/2023						
	Naa'bik'iyati' Committee Regular Meeting					
Amd# to Amd# MOT Johnson, C SEC Simpson, D		CON	Business: Item A. SENT AGENDA .egislations	PASSED		
Y	′eas : 16	Nays : 2	Excused : 4	Not Voting : 1		
Yea : 16						
Arviso, S		Claw, S	Johnson, C	Simonson, G		
Begay, H	τ	Curley, C	Nez, A	Simpson, D		
Begay, N Charles-Newl	ton, E	Daniels, H James, V	Nez, R Notah, N	Tolth, G Yanito, C		
Nay:2						
Yazzie, C		Crotty, A				
Excused : 4						
Slater, C		Aseret, L	Jesus, B	Tso, O		
Not Voting : 1						
Parrish, S						

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Presiding Speaker: Damon, S