

DR. BUU NYGREN PRESIDENT RICHELLE MONTOYA VICE PRESIDENT

The Navajo Nation | Yideeską́adi Nitsáhákees

January 27, 2023

Honorable Crystalene Curley Speaker Navajo Nation Council Post Office Box 3390 Window Rock, AZ 86515

RE: CJA-03-23 An Action Relating to an Emergency and the Navajo Nation Council; Approving \$3,000,000.00 from the Unreserved, Undesignated Fund Balance ("UUFB") for 110 Chapters' Emergency Fund Accounts

Dear Speaker Curley,

The Nygren / Montoya Administration supports this legislation to aid Chapters in responding to the recently declared snow emergency and to help prepare Chapters not impacted by the snow emergency but who will be impacted by upcoming winter snows and the mud that follows. That being recognized, the Nygren / Montoya Administration is hesitant to sign into law future legislation expending UUFB funds as we must ensure that the Nation is fiduciarily responsible.

According to OMB, there are Chapters who already have emergency funds. Such information needs to be considered in potential future legislation of UUFB funds to ensure that funds are being put to maximum use and we are being fiduciarily responsible.

In addition, we have learned that there is significant federal funding that needs to be expended. As a result of not expending federal funds, the Navajo Nation's Indirect Cost (IDC) rate has been reduced. IDC funds cover the administrative costs of administering federal funding. Reduction of IDC funds creates further challenges in effectively managing programs and in ensuring that services are being delivered to the Navajo People.

As such, our Administration will be requesting all Division Directors to analyze current available funding to determine how existing budgeted funds can be put to maximum



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The Navajo Nation | Yideeskaadi Nitsahakees

use prior to requesting UUFB funds. We look forward to your support and the entire Council's support in this endeavor to ensure that the Nation is fiduciarily responsible.

Sincerely,

Dr. Buu Nygren, President

The Navajo Nation

Richelle Montya, Vice President

Kiehelle Montoge

The Navajo Nation

RESOLUTION OF THE NAVAJO NATION COUNCIL 25th NAVAJO NATION COUNCIL - FIRST YEAR, 2023

AN ACTION

RELATING TO AN EMERGENCY AND THE NAVAJO NATION COUNCIL; APPROVING \$3,000,000 FROM THE UNRESERVED, UNDESIGNATED FUND BALANCE ("UUFB") FOR 110 CHAPTERS' EMERGENCY FUND ACCOUNTS

BE IT ENACTED:

SECTION ONE. AUTHORITY

- A. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. § 102(A). As such, the Council may consider emergency legislation. 2 N.N.C. § 164(A)(16). "[M] atters constituting an emergency shall be limited to the cessation of law enforcement services, and disaster relief services, fire protection services or other direct services required as an entitlement under Navajo Nation or Federal law, or which directly threaten the sovereignty of the Navajo Nation. Such an emergency matter must arise due to the pressing public need for such resolution(s) and must be a matter requiring final action by the Council." 2 N.N.C. § 164(A)(16).
- B. As the governing body of the Navajo Nation, the Council may approve supplemental appropriations during the fiscal year. "Supplemental appropriations of General Funds within the current fiscal year are permitted, if and when additional sources of revenues above and beyond the initial or current revenue projections are projected and which are also in excess of the reserve amount set forth at § 820(J)." 12 N.N.C. § 820(L).
- C. A "supplemental appropriation" is defined as: "[a]n appropriation of funds from the UUFB during the fiscal year, outside of the annual Comprehensive Budget Process." See Section XIV.33 of the FY2023 Budget Instructions Manual.
- D. The Title 12 restrictions on supplemental appropriations from the UUFB include:
 - 1. Payment of recurring government operating expenses shall be from recurring revenues, and payment of nonrecurring expenses shall be from nonrecurring revenues such as UUFB funds. 12 N.N.C. § 820(E), § 820(F).
 - Specifically, the UUFB shall not be used for recurring government expenditures or operations. 12 N.N.C. § 820(J), § 820(L).

- 3. UUFB funds may be used only after the Controller determines whether or not such revenues are subsidizing an imbalance between the Navajo Nation's recurring revenues and expenditures, and government expenditures shall only be authorized if a long-term (3-year to 5-year) forecast shows that the operating deficit will not continue; otherwise, nonrecurring revenues are added to the UUFB account. 12 N.N.C. § 820(F).
- 4. The above provisions in Title 12 may be amended or waived by a two-thirds vote of the full membership of the Navajo Nation Council. 12 N.N.C. § 820(F), § 880.
- 5. Pursuant to 12 N.N.C. § 820(F) all UUFB funding requests must be reviewed by the Controller. Such review is also required because the Controller determines which revenues and expenses are recurring and which are non-recurring. 12 N.N.C. § 820(L).
- 6. Pursuant to 12 N.N.C. § 820(M) all UUFB funding requests must be submitted to the Office of Management and Budget ("OMB") for a budget impact analysis.

SECTION TWO. FINDINGS

- A. Due to the heavy rainfall and snowfall during Winter 2022-23, all 110 Navajo Nation Chapters have a vital and urgent need for sufficient emergency funds to quickly respond to weather-related emergencies at the local level.
- B. On behalf of the 110 Chapters, the Division of Community Development ("DCD") has submitted a Supplemental Funding Proposal Summary (BIM-Appendix K), requesting \$3,000,000 from the Unreserved, Undesignated Fund Balance to provide the Chapters with such funds. **EXHIBIT A.** A "Section 164 Review" form is also attached under EXHIBIT A.
- C. DCD has also provided the required Navajo Nation Budget Forms, attached hereto as EXHIBIT B, and a list of the amount each Chapter will receive pursuant to the 50/50 distribution formula mandated in 12 N.N.C. § 820(O), attached as EXHIBIT C.
- D. The Controller's memorandum required by 12 N.N.C. § 820(L), attached as **EXHIBIT D**, indicates that the proposed expenditures are considered "non-recurring" expenses; therefore approval of the requested UUFB funds complies with 12 N.N.C. § 820(E) and § 820(F).

- E. The Office of Management and Budget has provided a budget impact analysis, as required by 12 N.N.C. § 820(M). EXHIBIT E.
- F. This legislation is offered as an emergency measure because of the current "pressing public need" for this funding for all 110 Chapters. These funds will enable Chapters to provide local services to quickly mitigate dire weather-related emergencies and prevent potential disasters, property damage, and injury or loss of life to people and livestock.

SECTION THREE. APPROVING EMERGENCY FUNDS FOR CHAPTERS

- A. The Navajo Nation hereby approves \$3,000,000 from the Unreserved, Undesignated Fund Balance for the 110 Navajo Nation Chapters. Each Chapter shall receive the designated dollar amounts as shown in **EXHIBIT C**, in accordance with 12 N.N.C. § 820(0).
- B. Pursuant to 12 N.N.C. § 820(J), this UUFB appropriation shall be from that amount of funds that exceeds the minimum fund reserve balance in the UUFB as determined by the Controller.
- C. As provided in 12 N.N.C. § 820(N), the UUFB funds approved herein shall not lapse at the end of Fiscal Year 2023, so long as each Chapter budgets these funds in the subsequent fiscal year for the same emergency purposes.

SECTION FOUR. DIRECTIVES

- A. The Navajo Nation Council hereby directs the Division of Community Development, the Office of Management and Budget, and the Controller's Office to deposit the funds in the required business units within five (5) days after the Navajo Nation President signs this resolution into law.
- B. The Navajo Nation Council hereby directs that the Division of Community Development, the Office of Management and Budget, and the Controller's Office not to require Chapters to provide Chapter Resolutions in order to receive the funds approved by this resolution.

SECTION FIVE. EFFECTIVE DATE

The provisions of this Action shall become effective in accordance with 2 N.N.C. § 221(B) and with 2 N.N.C. § 164(A)(17).

SECTION SIX. SAVINGS CLAUSE

If any provision of this Action is determined invalid by the Supreme Court of the Navajo Nation or by any Navajo Nation District

Court, without appeal to the Navajo Nation Supreme Court, the remainder of this Action shall remain valid as the law of the Navajo Nation.

CERTIFICATION

I, hereby, certify that the foregoing resolution was duly considered by the 25th Navajo Nation Council at a duly called meeting in Window Rock, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 19 in Favor, and 02 Opposed, on this 25th day of January 2023.

Honorable Crystalyne Curley, Speaker 25th Navajo Nation Council

DATE

Motion: Honorable George H. Tolth Second: Honorable Casey Allen Johnson

Speaker Crystalyne Curley not voting

ACTION BY THE NAVAJO NATION PRESIDENT:

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Appendix K



THE NAVAJO NATION SUPPLEMENTAL FUNDING PROPOSAL SUMMARY

PART I. Business Unit No.:	108014-108123	Program Title:	NN Chpater Emerge	ency Funds	
Division/Branch:	DCD/Executive	Amount Requested:	\$3,000,000.00	Prepared By:	Lydell Davis
Phone No.:	928.871.7246	Email Address:		ldavis@nndcd.c	rg
	JEST AND STATEMENT OF N s to the Navajo Nation Chapters wing Chapters to provide prote	that are in need of Emerge		ency funding will be us	ed for essential
PART III. LIST ALTERNATIVE UUFB PART IV. AFFIRMATION IS P	ROVIDED THAT THE BUDGE	T:AND PROPOSAL INFOR	MATION IS COMPL		
APPROPRIATE AR	ANCH CHIEF RECOMMENDS Director's Signature / Date	APPROVAL AS A PRIORI	TY.	t Am	Chief's Signature / Date

Docu	ment No	020042		Date Issued	d:	01/19/2	023
			SECTION 164 REVIE	W FORM			
Title	of Document:	2023 Winter Chap	ter Emergency Funds	_ Contact Name:	DAVIS,	LYDELL FF	RANK
Progi	ram/Division:	DIV. OF COMMU	NITY DEVELOPMENT				
Emai	l:	ldavis@nndcd	org	Phone Number:		928.871.7	246
Divis	ion Director	Approval for 164A:			-		
excep	ot Business Re ient or insuffic	egulatory Departmen ient. If deemed insu	nit to category reviewers. t which has 2 days, to review fficient, a memorandum explanation	and determine whet aining the insufficient	her the do	ocument(s) locument(s)	are is required.
				ve Standing Comi	mittee(s)		
	Statement of 1. OAG:	Policy or Positive	Law:	Date:		Sufficient	Insufficient
		pends or receives	et Reallocations or amendr funds)	Date:	Controlle	er sign ONL	. Y if
	Se	ection 164(B) Fina	l approval rests with the	President of the	Navajo N	lation	
	Grant/Fundir 1. Division: 2. OMB: 3. OOC: 4. OAG:	ng Agreement or an	Adv (Wh	Date:	0. 23		
	Subcontract/ 1. Division: 2. BRD: 3. OMB: 4. OOC: 5. OAG:		g or receiving funds or ame	Date: Date: Date:			
	Letter of Ass 1. Division: 2. OAG:	urance/M.O.A./M.O	.U/Other agreement not ex	pending funds or a Date: Date:		nt:	
	M.O.A. or Left Division: OMB: OOC:	tter of Assurance e	xpending or receiving fund	Date: Date: Date:			

THE NAVAJO NATION PROGRAM BUDGET SUMMARY

Page 1 of 3 BUDGET FORM 1

PART I. Business Unit No.:	108014-108123	Program Title:		NN Chapter Emergency Funds	Funds	Division/Branch:	Divison of Community Development/Executive	nunity
Prepared By:	Lydell Davis	Phone No.:	No.:	928.871.7246	Email Address:	Ida	ldavis@nndcd.org	
PART II. FUNDING SOURCE(S)	Fiscal Year ()	Amount	% of Total	PART III. BUDGET SUMMARY	MARY Tyne	(A)	(B)	(C)
UUFB	FY'23	3,000,000.00	100%			Original Budget	Proposed Budget	Total
				2001 Personnel Expenses				
				3000 Travel Expenses				
				3500 Meeting Expenses				
				4000 Supplies				
				5000 Lease and Rental				
				5500 Communications and Utilities	Utilities			
				6000 Repairs and Maintenance	ance			
				6500 Contractual Services				
				7000 Special Transactions				
				8000 Public Assistance			3,000,000	3,000,000
				9000 Capital Outlay				
				9500 Matching Funds				
				9500 Indirect Cost				
					TOTAL	\$0.00	3,000,000.00	3,000,000
				PART IV. POSITIONS AND VEHICLES	VEHICLES	(D)	(E)	
				Total # of F	Total # of Positions Budgeted:		0	
	TOTAL:	83,000,000.00	100%	Total # of	Total # of Vehicles Budgeted:		0	
PART V. I HEREBY ACKNOW	LEDGE THAT THE IN	FORMATION CON	TAINED	PART V. I HEREBY ACKNOWLEDGE THAT THE INFORMATION CONTAINED IN THIS BUDGET PACKAGE IS COMPLETE AND ACCURATE.	COMPLETE AND AC	CURATE.		
SUBMITTED BY: Son	Sonlatsa Jim-Martin, ASC Departn	Department Manager	jer	APPROVED BY:	Calvin C	Calvin Castillo, Executive Director	ctor	
_	Program Manager's Reinted Name	S. Printed Name			Division Directo	Division Director / Branch Chief's Printed Name	inted Name	
Cop	reth	01/20/2023	20/20	73	Division Director	Division Director I Branch Chieffe Stensture and Date	20 23	
	Togicali mallagel a engliatu	THISTING BILL DAY			DIVISION DISCUSION	nation cities a cignie	יחוב שוות השום	

FY 2023

Page 2 of 3 BUDGET FORM 2

THE NAVAJO NATION PROGRAM PERFORMANCE CRITERIA

FY 2023

PART 1. PROGRAM INFORMATION:						
Business Unit No.: 108014-108123 Program Name/Title:		NN Chapter Emergency Funds	ergency Fu	ιds		
PART II. PLAN OF OPERATION/RESOLUTION NUMBER/PURPOSE OF PROGRAM: CAP-34-08: To direct the Chapter Administration and management control system, by promoting efficency and accountability to the Chapter membership, and to effectuate plans of action to improve the standard of living for the Chapter membership.	ency and accountability	/ to the Chapter membe	rship, and to	effectuate pl	ans of action to	
PART III. PROGRAM PERFORMANCE CRITERIA:	1st QTR	2nd QTR	3rd QTR	TR Actual	4th QTR	1
1. Goal Statement:	\dashv	-	Goal	Actual	\dashv	200
Secure NN Chapters with financial resourses for community emergency response.						
Program Performance Measure/Objective:						
Implement emergency management plan with financial resources appropriated.	110					
2, Goal Statement:						
Program Performance Measure/Objective:						
3. Goal Statement:						
Program Performance Measure/Objective:						
4. Goal Statement:						1
Program Performance Measure/Objective:						
5. Goal Statement:						
Program Performance Measure/Objective:						
PART IV. I HEREBY ACKNOWLEDGE THAT THE ABOVE INFORMATION HAS BEEN THOROUGHLY REVIEWED. Sonlalsa Jim-Martin, ASC Department Manager	LY REVIEWED.	Calvin Castillo, Executive Director	live Director			
Program Manager's Printed Name 01/20/2023	DIVISI	Division Director/Branch Chief's Printed Name	lef's Printed	20 25		
Program Manager's Signature and Date	Division	Division-Director/Branch Chief's Signature and Date	s Signature	and Date		

Page 3 of 3 BUDGET FORM 4

THE NAVAJO NATION DETAILED BUDGET AND JUSTIFICATION

	(D)	LED Total by MAJOR Code Object Code (LOD 4)	3,000,000	
108014-108123	(c)	Total by DETAILED Object Code (LOD 6)		
Business Unit No.:				
NN Chapter Emergency Funds	(B)	Object Code Description and Justification (LOD 7)	3,000,000 395,214.14 783,489.94 738,530.46 569,386.32 513,379.14 3,000,000.00	
PART I. PROGRAM INFORMATION: Program Name/Title:	DETAILED BUDGET:		Chapter 8715 Grant Chinle Agency Chapters Easlern Agency Chapters Ft. Defrance Agency Chapters Northern Navajo Agency Chapters Western Navajo Agency Chapters	
PART I. P	PART II. (A)	Object Code (LOD 6)	8002	



CHINLE AGENCY

BU:	Chapter:	Amount:
108014	Black Mesa	19,952.28
108015	Chinle	59,653.99
108016	Forest Lake	19,999.50
108017	Hardrock	23,470.30
108018	Lukachukai	27,590.40
108019	Many Farms	30,470.93
108020	Nazlini	24,119.60
108021	Pinon	33,988.95
108023	Rough Rock	23,375.86
108022	Round Rock	24,851.54
108024	Tachee/Blue Gap	24,450.15
108025	Tsaile/Wheatfields	30,400.10
108026	Tselani/Cottonwood	28,523.03
108027	Whippoorwill	24,367.51
	SUBTOTAL	395,214.14

EASTERN AGENCY

BU:	Chapter:	Amount:
108028	Alamo	26,409.86
108029	Baca/Prewitt	29,455.66
108030	Becenti	22,301.56
108031	Breadsprings	24,450.15
108033	Casamero Lake	20,955.74
108034	Chichiltah	32,064.67
108035	Churchrock	38,309.75
108036	Counselor	20,129.36
108037	Crownpoint	27,673.04
108038	Huerfano	33,717.43
108039	lyanbito	23,293.22
108040	Lake Valley	18,689.09
108041	Littlewater	21,841.15
108042	Manuelito	23,316.83
108043	Mariano Lake	24,025.16
108044	Nageezi	25,595.28
108045	Nahodishgish	19,928.67
108046	Ojo Encino	21,368.93
108047	Pinedale	27,956.37
108048	Pueblo Pintado	19,125.90
108049	Ramah	28,652.89
108050	Red Rock	33,398.68
108051	Rock Springs	31,604.25
108052	Smith Lake	21,097.41
108053	Standing Rock	21,628.65
108032	To'hajiilee	27,011.93
108054	Thoreau	29,502.88
108055	Torreon	26,905.69
108056	Tsayatoh	24,603.62
108057	Whitehorse Lake	20,542.55
108058	Whiterock	17,933.57
	SUBTOTAL:	783,489.94

FORT DEFIANCE AGNECY

BU:	Chapter:	Amount:
108059	Cornfields	24,036.96
108060	Coyote Canyon	26,527.91
108061	Crystal	23,104.33
108062	Dilcon	29,361.22
108063	Fort Defiance	49,654.78
108064	Ganado	29,786.21
108065	Houck	28,298.73
108066	Indian Wells	25,465.42
108067	Jeddito	24,839.73
108068	Kinlichee	29,927.88
108069	Klagetoh	24,615.43
108070	Low Mountain	22,927.25
108071	Lower Greasewood	26,197.36
108072	Lupton	22,159.90
108073	Mexican Springs	24,155.02
108074	Naschitti	28,475.81
108085	Nahata Dziil	26,681.38
108075	Oak Springs	21,852.95
108076	Red Lake	21,699.48
108077	Sawmill	25,914.03
108078	Saint Michaels	43,220.81
108079	Steamboat	26,905.69
108080	Teesto	24,627.23
108081	Tohatchi	28,239.70
108082	Twin Lakes	32,312.58
108083	Whitecone	23,175.16
108084	Wide Ruins	24,367.51
	SUBTOTAL:	738,530.46

SHIPROCK AGENCY

BU:	Chapter:	Amount:
108086	Aneth	33,445.90
108087	Bechabito	20,967.55
108088	Burnham	20,247.41
108089	Cove	20,282.83
108090	Gadiiahi	20,530.74
108092	TseDaaKaan (Hogback)	29,550.11
108093	Mexican Water	22,218.92
108094	Nenahnezad	30,341.07
108095	Newcomb	20,873.10
108096	Red Mesa	29,101.50
108097	Red Valley	24,863.34
108098	Rock Point	28,877.19
108100	Sanostee	31,970.22
108099	San Juan	22,384.20
108101	Sheep Springs	21,770.32
108102	Shiprock	78,377.43
108103	Sweetwater	24,190.43
108104	TeecNosPos	26,575.13
108105	Two Grey Hills	23,966.13
108091	Upper Fruitland	38,852.80
	SUBTOTAL:	569,386.32

WESTERN NAVAJO AGENCY

BU:	Chapter:	Amount:
108106	Birdsprings	21,947.40
108107	Bodaway/Gap	27,708.46
108108	Cameron	24,214.04
108109	Chilchinbeto	24,084.18
108110	Coalmine Canyon	23,021.69
108111	Coppermine	23,694.60
108112	Dennehotso	28,263.31
108113	Inscription House	23,210.58
108114	Kaibeto	27,838.32
108115	Kayenta	45,617.32
108116	Lechee	26,704.99
108117	Leupp	28,652.89
108118	Navajo Mountain	21,616.85
108119	Oljato	32,584.10
108121	Shonto	29,089.69
108122	Tolani Lake	20,365.47
108120	Tonalea	30,258.43
108123	Toh Naness Dizi	54,506.82
	SUBTOTAL:	513,379.14

GRAND TOTAL:	3.000.000.00
C/ (3 11 12 1 C // 12)	0,000,000.00

Chinle Agency	395,214.14
Eastern Agency	783,489.94
Ft. Defiance Agency	738,530.46
Northern Navajo Agency	569,386.32
Western Navajo Agency	513,379.14
Grand Total:	3,000,000.00





DR. BUU NYGREN PRESIDENT RICHELLE MONTOYA VICE PRESIDENT

The Navajo Nation | Yideeską́adi Nitsáhákees

Memorandum:

To:

2 NNC § 164 Reviewers

Delegates & 2 NNC '164 Reviewers

Polito Willia

Navajo Nation Government

From:

Robert Willie, Accounting Manager

Office of the Controller

Date:

January 20, 2023

Subject:

0164-020042- 2023 Winter Chapter Emergency Funds

The Office of the Controller has reviewed the above referenced document.

- 1. The unaudited balance of the UUFB as of January 12, 2023 is \$21,809,586.
- Community Development is seeking \$3,000,000 from the UUFB for Emergency funding for seasonal emergencies allowing Chapters to provide protective measures and remediation.
- 3. This request would be considered **NON-RECURRING** for emergency for the Chapters.

If you should have any questions, please contact me at tribal extension X6496.





DR. BUU NYGREN PRESIDENT RICHELLE MONTOYA VICE PRESIDENT

The Navajo Nation | Yideeskaadi Nitsahakees

MEMORANDUM

TO:

Navajo Nation 164 Reviewers

FROM:

Dominic Beyal, Executive Director Office of Management and Budget

DATE:

January 20, 2023

SUBJECT:

Review of 164 document #020042, Division of Community Development for 110 Navajo Nation Chapters' emergency funds in amount of \$3,000,000

from UUFB.

Pursuant to 12 NNC 820 (M) OMB reviewed the subject document and provides the following information:

- 1. The budget has been corrected but the Supplemental Funding Proposal Summary is not signed by the Branch Chief. The corrected budget should be appended to any legislation. DCD should ensure this.
- 2. For the 24th Navajo Nation Council, OMB understands legislation to provide emergency funding to Chapters was initiated. It would have provided funds to restore balances to \$25,000 per Chapter. We understand the legislation died on 12/31/22.
- 3. This budget, now, simply allocates \$3 million in total. Using the 50/50 formula, without regard to current Chapter balances. OMB understands balances exist.

Contact OMB at (928) 871-6570 if there are any questions and/or concerns regarding this memorandum.

1/25/2023

PASSED

ivavajo ivation Council vvinter Session

Amd# to Amd#

Legislation 0003-23: Approving

\$3,000,000 from the Unreserved,

SEC Johnson, C

MOT Tolth, G

Undesignated Fund Balance

("UUFB") for 110 Chapters'....

Yeas: 19 Nays: 2 Excused: 2 Not Voting: 0

Yea: 19

Arviso, S Damon, S Notah, N Tolth, G Parrish, S Tso, O Begay, H Daniels, H Begay, N Johnson, C Simonson, G Yanito, C Yazzie, C Claw, S Nez, A Simpson, D

Crotty, A

Slater, C

Nay: 2

James, V

Charles-Newton, E

Excused: 2

Aseret, L

Jesus, B

Nez, R

Not Voting: 0

Presiding Speaker: Curley, C